



CITY OF TROUTDALE

"Gateway to the Columbia River Gorge"

AGENDA

CITY COUNCIL – REGULAR MEETING

Troutdale City Hall - Council Chambers
219 E. Historic Columbia River Hwy. (Lower Level, Rear Entrance)
Troutdale, OR 97060-2078

Tuesday, May 12, 2015 – 7:00PM

Mayor

Doug Daoust

City Council

David Ripma

Eric Anderson

Larry Morgan

Glenn White

Rich Allen

John Wilson

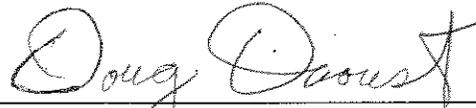
City Manager

Craig Ward

1. **PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE.**
2. **CONSENT AGENDA:**
 - 2.1 **ACCEPT MINUTES:** March 17, 2015 Work Session, March 24, 2014 Regular Meeting, April 7, 2015 Work Session and April 14, 2015 Regular Meeting.
 - 2.2 **RESOLUTION:** A resolution authorizing an Intergovernmental Agreement for Regional Disaster Preparedness within the Greater Portland Metropolitan Region.
3. **PUBLIC COMMENT:** Public comment is limited to comments on non-agenda items. *Remarks shall be limited to 5 minutes for each speaker unless a different time is allowed by the Mayor. The Mayor and Council should avoid immediate and protracted response to citizen comments.*
4. **REPORT:** An update by Metro Councilor Shirley Craddick
5. **REPORT:** Annual Financial Report from the West Columbia Gorge Chamber of Commerce.
6. **PUBLIC HEARING / ORDINANCE:** An ordinance amending Chapter 9.48 of the Troutdale Municipal Code to address wildlife hazards at the Troutdale Airport.
Scott Anderson, Chief of Police
7. **STAFF COMMUNICATIONS**

8. COUNCIL COMMUNICATIONS

9. ADJOURNMENT



Doug Daoust, Mayor

Dated: 5/5/15

City Council Regular Meetings will be replayed on Comcast Cable Channel 30 and Frontier Communications Channel 38 on the weekend following the meeting - Saturday at 2:30pm and Sunday at 9:00pm.

Further information and copies of agenda packets are available at: Troutdale City Hall, 219 E. Historic Columbia River Hwy. Monday through Friday, 8:00 a.m. - 5:00 p.m.; On our Web Page www.troutdaleoregon.gov or call Debbie Stickney, City Recorder at 503-674-7237.

The meeting location is wheelchair accessible. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to: Debbie Stickney, City Recorder 503-674-7237.

DRAFT

MINUTES
Troutdale City Council – Work Session
Troutdale City Hall – Council Chambers
219 E. Historic Columbia River Hwy.
Troutdale, OR 97060-2078

Tuesday, March 17, 2015

1. Roll Call

Mayor Daoust called the meeting to order at 6:31pm.

PRESENT: Mayor Daoust, Councilor Anderson, Councilor Morgan, Councilor White, Councilor Allen, Councilor Wilson and Councilor Ripma (6:38pm).

ABSENT: None.

STAFF: Craig Ward, City Manager; Ed Trompke, City Attorney; Sarah Skroch, Deputy City Recorder; Erich Mueller, Finance Director; Scott Anderson, Chief of Police; and Joel Wendland, Lieutenant.

GUESTS: See Attached.

2. Discussion: Gresham Fire Intergovernmental Agreement.

Craig Ward, City Manager, stated I think it is important that we understand the proposed Intergovernmental Agreement (IGA) to continue the services that Gresham provides us for fire and emergency services in the context of an alternative proposal. We have some guests here this evening who have provided you with a handout and they are prepared to discuss an alternate service model that I think provides a contrast to what the Gresham IGA proposal would provide to us.

The Negotiating Team has been operating for almost a year, and longer if you include the study that we had Portland State University (PSU) do where they looked at alternate service models and the quality of service that Gresham provides to us. That information is in the packet. I am not going to go over the conclusions of the PSU study, but I will highlight some of the key findings. Craig reviewed the ten key findings of the PSU study that are included on pages 4 and 5 of his staff report (copy included in the packet).

The direction that the Negotiating Team of the Three Cities had essentially was to come back with the best proposal that we could get out of Gresham. I think what you have here before you represents the best proposal that Gresham is prepared to give us. We had several alternative requests. For instance we asked for an extension of the existing contract to give us more time to study alternatives and come up with different elements and improvements to the contract. Gresham declined the opportunity to extend the existing contract. That contract expires at the end of June of this year. It is timely that we

bring this forward to you now because we do have procedures to go through in order to adopt a new IGA.

We have addressed some of the specific points that PSU recommended. We also looked at some alternatives along the way that would provide a higher level of service for the Three Cities. However, we chose collectively as a group to not pursue that. If we want better response times Gresham can provide better response times but it will come at an expense and we did not feel that part of our mission was to look at alternatives that would drive the cost of this service up higher. However, Gresham clearly has higher service costs. They have had labor contracts and additional expenses over the last few years.

This proposal really deals with a two year defined cost, which results in an increased cost for basically the same service with a few improvements in reporting procedures. The increase for the first year will be almost \$168,000 and the second year increase will be \$215,000. We have representatives from Gresham here tonight, Rachel Fuller is the Assistant City Manager for Gresham and Scot Lewis is one of the Gresham Fire Chiefs. Scott has been Gresham Fire's primary representative working with the Three Cities Team. If you have questions about their service and their proposal I am sure they are prepared to answer those. I provided each of you with a newer version of the IGA that we received after we distributed the packet to you. One copy is a clean copy and the second copy is redlined showing the edits.

Mayor Daoust asked is there any way to explain the differences between what you provided tonight and what we had in our packet?

Erich Mueller replied the best way to summarize them is that there were no meaningful term changes. From our standpoint there was some language that wasn't clear and required some further definition. The language was modified to try and make some things that were ambiguous to us clearer to both parties. But there wasn't a proposed change in service or a new term. That is the quickest summary unless you want to go page by page.

Mayor Daoust replied no. None of the numbers changed?

Erich Mueller replied there was no change in the economics.

Craig Ward stated the remarkable thing is the lack of changes given this is an IGA that is ten years old. There are definitions about some of the services provided, requirements for performance and reporting. Essentially it is a carry forward contract with new financial numbers for the next ten years. My purpose tonight is to present this in a public work session. We will need to come back and discuss it in more detail and go through a formal adoption process. At this point the negotiation with Gresham has essentially terminated because this is their proposal that they are recommending to you. I have no reason to believe that we can negotiate more favorable terms.

Councilor Morgan asked does our contract with Gresham expire at the end of June?

Craig Ward replied of this year, correct.

Councilor Morgan asked if a contract is not reached, Gresham Fire doesn't have an obligation to provide fire service to the City of Troutdale, is that correct?

Scott Lewis, Gresham Fire Chief, replied that is correct.

Craig Ward stated it is largely a legal question. Does Gresham have a legal obligation to provide fire service for us absent a contract?

Ed Trompke replied it requires an IGA for mutual aid.

Chief Lewis stated the current agreement does expire at the end of this fiscal year (end of June). There have been negotiations. Both parties are aware that the term of the contract is up. To my understanding there is no legal obligation for us to continue that service beyond the end of June. If we were in the depth of negotiations and somebody said hey can we keep going, I am sure we would keep going until that got settled. As far as a mutual aid agreement, those mutual aid agreements are between fire departments so if you don't have a fire department you wouldn't have a signature to the mutual aid agreement. Again, mutual aid is at the discretion of those providing the service. It is not required, it is not automatic and you are not compelled to participate in that service.

Councilor Wilson asked are we as a City obligated to make sure our city is covered by a fire department?

Ed Trompke replied only to the extent that your voters require it. And their insurance companies probably would like it also.

Councilor Anderson stated a segment of the population in Troutdale lives along the river both on the Stark Street Bridge and the Halsey Bridge. I have heard countless times that there are certain segments of these residents paying for fire services from two different districts; Gresham and Fire District 14. What do you say to those people? The story that I have heard is that if Gresham responds they are not going to use Corbett because Corbett is non-union so we are going to wait for water to come from Boring all the while a structure is burning. Is that an accurate representation, or is that overly graphic?

Chief Lewis replied that is not an accurate representation of the response. I will draw some similarities to school boards; for example school districts don't follow the city limits. I believe you are fortunate enough that all of the City of Troutdale is in Reynolds School District but I am not sure about the schools on the other side of the river. Gresham is cut up by three different school districts; we have students in Reynolds School District, Centennial School District and Gresham/Barlow School District. Fire districts likewise were established independent of municipal boundaries. The Sandy River was the dividing line between what used to be Fire District 10 and Fire District 14. If you were on the east side you were in the Corbett Fire District 14 and if you were on the west side you were in Fire District 10. When the City of Troutdale annexed that portion of property on the east

side of the river they became part of the City of Troutdale, but they did not de-annex from Corbett Fire District 14 and annex into Fire District 10. They remained in Fire District 14 much as part of Gresham is in one school district and another part of Gresham is in another school district. City limits went around them, fire districts remained whichever they were in. Fast forward a few years and Fire District 10 kind of goes out of the fire business so to speak and they contract with the City of Portland for service. So for awhile your fire station on Cherry Park had Portland Fire Fighters in it just like the Fire District Station out on Dodge Park had Portland Fire Fighters in it because that is who Fire District 10 contracted with for that service. During that time it was Fire District 10 contracting with Portland and those people on east side of the river were still in Fire District 14. A few years later the City of Troutdale de-annexes from Fire District 10, they did not de-annex those residents over there from Fire District 14. I don't know any of the politics, I wasn't here and I have absolutely no knowledge of why they did or did not, but the residents on the east side of the river remained in Fire District 14 when the rest of the City de-annexed from Fire District 10. When Gresham agreed to the contract to provide the fire service, we contracted to provide service to the whole City. We have had conversations with the Fire Chiefs from Fire District 14 every time there is a change and it is a push pull kind of thing. We believe that because you pay us money, and it is in your City, you expect us to respond. In fact we have a letter from a prior City Manager that says that it is his expectation that we cover the whole City. When we go there and it is a reported structure fire Corbett Fire District 14's apparatus is on the initial response. It is on the response card, we consider ourselves first also because we are coming from a staffed station that is closer and they are coming from a little further away, but they are on the initial response for a structure fire. Likewise, if it is a reported drowning or something in the river it all depends on which side gets the call. We both go generally because we work collaboratively on those types of things, but if it is down in your park area and the call comes from this side we go first, and if the call comes from the other side Corbett goes first. But generally we all end up on those calls. Sometimes we bring a boat, Corbett crews bring a raft; we work together. To say that we wait for Boring personnel to respond as to the Corbett people is not accurate. Generally when Boring comes in, and this is truer for the southern areas of our fire response area, we request an engine and a tender from them and their tender is usually staffed by volunteers and part-timers not by their paid staff. Paid staff usually brings the fire engine, at some other time the volunteers come in and get the tender or the tanker as it is and they bring it in. To say we don't utilize Corbett is not an accurate statement. I hope that kind of explains the history of why some of your people are paying twice, and they really are because they are paying your fully-loaded city taxes and they are paying Corbett Fire District 14 tax on top of it. I cannot explain it. The County Assessor tried to explain it to me one time and I think I gave up.

Councilor Anderson asked when is the last time, other than 2008, that the taxable assessed values in Troutdale went down?

Erich Mueller replied I don't have a definitive answer for that, but I don't believe it has occurred since we adopted Measure 50 and Measure 47 tax reform because it took one years tax assessed value and lowered it by 10% and then established the 3% rise. I don't believe that Troutdale has ever, other than 2008, had a decline.

Councilor Anderson stated we are charged on this towards our taxable assessed value, plus we are experiencing increases in the contract. So in essence we are getting double-dinged. Our home values go up and the price of the contract goes up. Do you follow?

Craig Ward replied I understand your interpretation of that. I think that there are a couple of ways to look at it. The Three Cities evaluated several alternative ways in which the cost to all three cities could be allocated and the taxable assessed valuation rate appeared to us to be in the best interest of all three cities. It is true that as our taxable assessed valuation increases our share of these contract costs will adjust to increase and it is likely, since we have more upside to our taxable assessed valuation than Fairview and Wood Village, that we will actually pick up an additional share of that. It is also true, however, that Gresham's taxable assessed valuation is expected to increase considerably as well and to the extent that their assessed valuation eclipses the growth of our assessed valuation, our share should go down relative to Gresham's.

Councilor Anderson asked in one of those funding models did anybody consider just a cost for service? A flat rate cost for service? For instance if there is a structure fire in Troutdale and the bill for Troutdale is \$85,000, if there is another call in Troutdale the bill is \$11,800. Regardless of how many, did anybody consider a flat fee rather than this percentage?

Craig Ward replied I don't recall a flat fee for services.

Councilor Anderson stated the reason for my question is this is where the public gets confused, you go percentage, a percentage and a percentage and all of a sudden you have this big number and we look at our property tax statements and 99.9% of us see this big number and I look at this and I have to pay for the increase in my home plus I have to pay for the contract increase and what am I getting in return. Am I getting more service?

Craig Ward stated we began this negotiation with Gresham with their desire for us to pay our fair share of their overall departmental costs. It was just a question from that point on of how we allocate those costs. They know that they have labor costs; they have to negotiate labor contracts and they know that those costs are going to increase. We are a share of their overall departmental demand and so we went through several alternative scenarios to try and allocate those costs reasonably and this taxable assessed valuation...

Councilor Anderson interrupted and stated that is what you guys came up with.

Craig Ward stated that is what we came up with.

Councilor Anderson asked and that is what you think works best for everybody?

Craig Ward replied I think that is how we feel.

Rachel Fuller, Assistant City Manager for Gresham, stated there was a lot of discussion about what would be the best way to allocate it and at the end of the discussion that is the one that we came up with.

Craig Ward stated we looked at a three tiered model in which number of calls would be one factor, taxable assessed valuation would be another and population is the third. It all turns into a pretty complicated formula, more complicated to explain than this by far and when we ran those numbers out and we looked at the possible changes over the next ten years and we saw no appreciable benefit to the City of Troutdale to change the model to multiple variables to allocate costs.

Councilor Anderson stated to be clear we are paying less than normal and we are not getting the response time. We could pay more for a 4-minute response time, but right now we are paying less and accepting 6-8.

Craig Ward stated we are paying less in this proposal than the comparable residents of the City of Gresham pay. That is a point that has been made very clear to us in these negotiations. This proposal is that we pay \$1.44 the first year and \$1.56 in the second year and those are considerable reductions from what the residents of Gresham pay. We also get poorer response times. They are not poorer across the board. The response times are poorer the further away you get from the fire stations, so in our case it is the east side of the river and in Fairview's case it is out by the Columbia River. We did look at alternatives in which we could enhance/improve the level of service to those outlying areas, however, those translated into additional costs in every circumstance because essentially it requires putting more fire fighters further out which means they have to lease buildings, and unless they were to reassign staff from the existing station locations the only alternative would be to hire more staff. We didn't want to pay more because we felt that keeping the cost increases to a minimum was in our best interest.

Councilor Anderson asked in the IGA, Section 3, Item C, "Fire Prevention Services May Include: Review of building and construction plans for compliance with applicable fire codes and ordinances within the Three Cities". We don't have to do that do we? We could hire somebody to inspect our buildings for fire compliance, could we not?

Craig Ward replied it is my understanding that the responsibility for Fire Marshal service, which I will call that, under the law can also be performed by a building official who has the appropriate certifications and training. That is an alternative model. We really didn't try to negotiate that as a stand-alone package. It has been part of the Gresham package for several years and this proposes to continue that.

Councilor Anderson stated I know you said this is the last, best and final, but I would like to see that revisited to where we contract that ourselves.

Chief Lewis stated your negotiating team did bring that up and had that question specifically. Our response to that question was it is a fixed price menu, it is not ala-carte.

You don't get to necessarily pick and choose. The reason we believe in that is because the relationship between the Deputy Fire Marshals, the people that do those inspections and investigations, and the new construction permitting has a direct relationship to the fire fighters and how they respond, and fire fighter safety. They include access, water supply and those types of things. The relationship allows them to communicate directly that this new building is going in, these are some of the challenges you are going to find, this is what is inside of the building, and those types of things. That is why we believe it needs to be an integrated system. Throughout most of Oregon it is that way. When they asked if they could split that off we replied that it would be our preference that it is an all or nothing contract and it is not an ala-carte kind of thing.

Councilor Anderson asked why does the language say may and not will?

Chief Lewis replied I can't say that I know.

Councilor Anderson stated I see "may" and that makes it optional.

Craig Ward stated I will point to the fact that one of the areas over the last ten years that Gresham has changed their staffing levels on has been this area. If we had looked at this ten years ago we would have reason to believe that there were more fire marshals and staff devoted to fire prevention services and we would have taken that for granted at the time; it didn't define exactly what level of service we would have. During the economic decline this is one of the areas that they shaved some staff on and we have seen consequences to that. We benefit from those services and we need timely response. I am not criticizing the service that we have received, but it is inevitable that if they shave off some of the staff in that department that the overall level of service is bound to diminish. Gresham did come back and they did propose that this was, despite our efforts, a package deal.

Erich Mueller stated I wanted to clarify slightly the conversation regarding the assessed value and the cost piece. When the existing contract was negotiated there was an adjustment made, sort of a true-up 10 or 11 years ago. In that existing contract there was essentially a fixed percentage assigned to the growth and there was a known dollar amount that was going to occur every year through the course of that contract. This contract is essentially doing another 10-year true-up using this assessed value in a two-year step-up. The assessed value only factors into our costs in years one and two. Years three and on are not based on what our assessed value of growth is...

Councilor Anderson interrupted and stated it says a 4% increase.

Erich Mueller stated it is bracketed. It is between the 2.5% to 4.5% depending on what their costs end up being based on how it is calculated. If we have a very large growth and assessed value between years five and six it is not going to impact our fire contract. Our fire contract for years three through ten is based on percentage increase of the prior year costs, so the assessed value piece is only really here the first two years where essentially

we are doing this ten year true-up. I want to be clear that we are not going to be hit by both an assessed value increase and a percentage cost increase every year.

Councilor Morgan stated you are saying that we are done negotiating.

Craig Ward stated it is not done until it is done. This is your first work session on this. It is possible that if there are positions that the Council is adamant about, we can go back and meet with Gresham and have a conversation and modify the IGA before we adopt it. We brought this to you at this time in as formal of a form as it is because I am under the impression that Gresham has made their offer and that we are no longer actively negotiating with them, but there is no hard and fast line that says that it is impossible.

Councilor Morgan stated but by their own admission if we don't come to agreement by July we are without fire service.

Craig Ward stated we can't just keep putting it off. We did ask for a 1-year extension in order to negotiate points in more detail and that was refused.

Councilor Morgan asked can we ask again?

Craig Ward replied they are here; I can't speak for Gresham.

Rachel Fuller stated we have been negotiating not just with Troutdale but with two other cities as well. If we are going back to the negotiating table we will have to have that conversation with them as well. It would put us in a real tough spot to negotiate with you now when we have gone through this process with the other cities.

Councilor Morgan stated but we could per the IGA; Troutdale could negotiate exclusively with the City of Gresham to rectify some of these concerns, right?

Craig Ward replied we could. It has always been a delicate process of trying to have three cities negotiate with one city simultaneously. My sense in speaking to my counterparts in Wood Village and Fairview is that they are satisfied with this IGA in its current form. If that is not true they need to share that with me because that is my understanding.

Councilor Morgan stated our concerns are not necessarily Fairview or Wood Villages' concerns.

Councilor Allen stated I expect to see increases in labor costs, hopefully somewhere near the cost of living. Is Troutdale benefitting from newer, better equipment, more equipment, upgrades to the facility, more staff, and better service levels? Is any of that happening?

Chief Lewis stated the service delivery, the fire fighters on the fire engines, are basically unchanged as far as quantity of fire fighters and the number and types of apparatus. There has been several improvements made to the building over the course of the last couple of years. Windows were replaced to make it more energy efficient. The old tile roof

was removed and a metal roof was installed to seal the exterior of the building to take care of the building so that it continues its longevity as a public facility and structure.

When I got here 12 years ago as the Operations Chief we had a shore-based water rescue program, which means we had guys on the shore with life jackets on and ropes and bags. The first year or two we put a raft in service so that we could get upstream to somebody and paddle a raft down to them. A few years after that the City of Gresham bought a rescue boat, a Zodiac inflatable boat. As that was nearing its life expectancy, as they only last about 7 years, we were successful in getting a grant that paid for 80% of a new boat that we got about 2 years ago. In just this last year we were able to get some reprogrammed Urban Area Security Initiative (UASI) money to buy a new tow vehicle for that new boat. Fire District 10 and the City of Gresham went in halves on the new garage so we have a stand-alone giant shed that houses the tow vehicle for the rescue boat. So in the last 12 years we have made improvements to the facility, we have added a structure, and we have added a resource with the water rescue boat. We have a little bit of the Columbia River that is in the City of Gresham but by and large our water rescue calls are primarily along the Sandy River either in your City or Fire District 10. Again we share that response border with Corbett. So yes, we have upgraded the capabilities from that station. Our cardiac monitors have been changed twice in the last 12 years with the newest, greatest thing that is available. We just recently bought something called the Lucas, it is a CPR machine. The battery for this machine costs \$13,000.

The service to the customer, the citizens, is improved with new technology, the number of resources on the street hasn't. To improve that would be to add resources. The same number of vehicles on the road and the same number of fire fighters are not really going to impact that. Traffic is more than it used to be. Call volume is more than it used to be. Training requirements have increased. All of those things impact time available to make responses. In order to change those minutes you really do need additional resources. Short of that there is no significant way to modify the time. We have done a couple of things. Our dispatch is better than it used to be, mapping programs are better than they used to be, and we have moved some training around so that the guys are out of the station less often for training opportunities. The next thing we are going to do is install a program that allows our guys to remain in their station with a big screen monitor on the wall to do interactive training without having to take them out of that location if it is a classroom setting. If they remain in quarters for that classroom setting then they are able to respond faster and they are not out of position. We are doing those kinds of things using technology every way we can to not only improve the outcome to the citizens, but to reduce response times as well.

Councilor Allen asked so your service levels are improving?

Chief Lewis replied I believe they are not getting worse. We are doing our best to use technology to maintain service levels.

Councilor Allen asked do we have any specialized equipment for a train derailment or that sort of thing?

Chief Lewis replied one of the resources that we have through Gresham is a Hazardous Materials Response Team which is located in Station 72 on Kane. I think they are down to 13 statewide Hazardous Materials Response Teams. Portland has one and Tualatin Valley has one on the west side. Because of your proximity and your contract with us we have a full Hazardous Materials Response Team literally right up the road should you have that need along the rail, or on I-84 or in your industrial area.

Rachel Fuller stated they have just received training on train derailments given the crude that is going through.

Chief Lewis stated the oil trains are a big concern nationwide. There have been two fires in the last 30 days, one in Illinois and one in West Virginia. Those will not be the last. There are hundreds of fuel cars on these trains and the frequency to which they pass through our cities is just going to increase and it is a legitimate concern for everybody that has a train track running through their community like Troutdale does.

Councilor Allen stated and they are not conditioning their oil before they ship it.

Chief Lewis replied the particular characteristics of this Bakken crude has a lower ignition point and more flammability than typical crude oil like what we get out of the Gulf of Mexico.

Councilor Allen stated you can understand the first couple of years of significant increases, but it is a bit of a shock.

Chief Lewis stated there was a two year true-up that happened ten years ago as there is proposed for this contract. I think what this contract does for the Three Cities is it has a range of 2.5% to 4.5% as sideboards as opposed to the flat 4%.

Mayor Daoust stated I noticed that there is a clause in the contract that after June 30, 2020 then Gresham may go back and relook at the contract and renegotiate it if your costs are going up more than that 4.5%. Can you explain what the circumstances would be if you did that? That is located under Item 8 of the IGA and reads, "After June 30, 2020, Gresham may notify the Three Cities in writing that it is requesting a review of the terms of this Agreement."

Chief Lewis replied except for the change in the date this is carryover language from the previous agreement that provides an opportunity half way through the agreement to come back and look at it. The last sentence, which I think is key, reads, "The increase in expenditures must be the direct result of an unfunded mandate from another jurisdiction that Gresham must comply with..." If the federal government or the State of Oregon requires some huge training requirement, or if the labor groups go to the legislature and they say you must have six guys on every fire engine, three is no longer good enough and the state mandates that to us which causes our rates go up, then we have an opportunity to reopen the contract and negotiate those rates. Just because Gresham

decides to spend more money doesn't lock you into that, it has to be from an outside source that forces that upon us.

Councilor Anderson asked if that were to happen we have 180 day out?

Chief Lewis replied I believe you always have a 180 day out.

Councilor Anderson stated we have a two year out.

Chief Lewis stated in Subparagraph B it provides for a 180 day out.

Mayor Daoust stated back to Councilor Anderson's point about the fire inspectors under the Fire Marshal. I understand the package deal response, and I understand according to this contract we do have the right to complain if we have an issue with the fire inspectors and then that goes to the Fire Chief and you respond to that complaint. If Troutdale wanted to do our own fire inspections, which is what Councilor Anderson brought up, and we acted like we were part of the package, in other words any fire inspections done in Troutdale there would be a report that would go to you so you would be fully aware of every fire inspection that happened in Troutdale and whatever parameters you want reported would be reported. Would something like that be acceptable for Troutdale?

Chief Lewis replied my reaction would be that the system is not broken, I am not sure it needs to be fixed. My recommendation to our City Manager and Fire Chief would be to not accept that proposal. It is important enough to the safety of the fire fighters that we maintain the current practice. My recommendation to my bosses would be that we not modify that. You would have to pay somebody for that service, and it is already part of the contract you pay us and we have been doing it for 18 years or longer. A line I have learned lately that I like the best is, the fire code is for everyone, not for everyone else. There are ways within the fire code to meet the requirements; there is sometimes more than one way to skin the cat so to speak. We have had those relationships both with city staff when it was internal as well as with the contract through Steve Winstead & Associates and I think those relationships are strong. If there are concerns we respond to those concerns in a way that meets the needs of the customer as well as the fire service.

Councilor White stated I know from being on the Negotiating Team that Wood Village's rate actually goes down per \$1,000 and I think it is because of their lower assessed value.

Chief Lewis replied that is correct. They will have a little bit of a decrease.

Councilor Morgan asked their rate goes down?

Craig Ward replied their rate goes down. I had this discussion with Bill Peterson and they think that using assessed valuation that they have been paying too much for several years.

Councilor Morgan asked they have the most calls per capita in the state don't they?

Craig Ward replied I don't know. Per capita that may be. But nevertheless if you are using assessed valuation their point is they have been overpaying for several years.

Erich Mueller stated it is a one-year reduction. They are paying the same rate as we are per \$1,000. They are absolute dollar cost decreases the first year of the new contract from the final year of this contract and then it continues to go up in the following year at the same rate as ours, the \$1.56 and then subject to the bracketed cost escalation.

Mayor Daoust stated their dollar amount goes down, according to this table, by \$34,000 in the first fiscal year but then it goes up every year after that.

Councilor Morgan asked how much does ours increase the first year?

Mayor Daoust replied I think ours increases that \$167,860.

Councilor Morgan stated \$167,000 the first year.

Erich Mueller stated it was basically a \$67,000 increase this year under the existing contract.

Councilor Morgan asked Craig, for clarity, response times aren't improved under this new IGA?

Craig Ward replied correct. That was deliberate. That was discussed by the Negotiating Team prior to you and Councilor White being installed in that group about how we might accomplish that. There was general interest in improving response times but they all translated, in our belief, to higher costs. I didn't feel it was part of my charge to negotiate higher costs than necessary. Maintaining approximately the same level of service at the lowest possible cost was the approach that I took in our negotiations.

Mayor Daoust asked does the Council have any further questions of Gresham or our staff?

No further questions asked.

Craig Ward stated there are some gentlemen here who have been working on alternatives to the Gresham fire model. I want to give them the opportunity to speak to that alternative model.

Mayor Daoust stated before we do that there has been a request for a break. Mayor called for a break at 7:29pm and reconvened the meeting at 7:39pm.

Councilor White stated I would like to give a brief overview of what this is that you are about to see. When Craig Ward was first hired he said one of the biggest risks we had to

our City was the Gresham fire contract because we don't have control over the costs. The Council made it a goal. When we got the PSU study I started circulating it around to other fire fighters because I am not a fire expert. That is how I met a member of our team, Dave Flood. The team members are Councilor Morgan, myself, Dave Flood, Zee Farrouge, and Tanney Staffensen. We are looking at this from a 10,000' level but a lot of time has gone into it. It has all been done without spending a single dollar of City money. I would like to ask Councilor Morgan to give a brief history of how we got to this point.

Councilor Morgan stated a lot of discussion took place in the early and mid 80's. At that time Sam Cox was the Mayor and the Council had discussions about how to improve fire services and maintain costs. The things that kept recurring over the 15 years that they talked about it was how do you preserve East County in its current state and its future roles while maintaining a more level and consistent cost benefit.

Something that we will enter into the record (this document was not submitted into the record) is the letter that was given to the City to Mayor Cox in the spirit of the contract when they left saying that your costs will stay the same and improve, but also you'll receive the same amount of service as Gresham. We all understand that with inflation things will be more expensive. Over the years people have forgotten about the history of the contract, why we left District 10, why we are with Gresham now, and the sole intent to have EMS calls be rapid. In the early 80's calls were 65% for EMS and now we are in the 70's and low 80's for EMS so it is a different East County than it was before, just like the current locations of the stations are different than it was initially. Sweetbriar expanded in the early 70's, and Sandee Palisades as well. We have new developments and now we have the TRIP property. Looking towards the future, whether that is with Gresham or looking at other concepts, this isn't anything new. In looking at the PSU study and the two other ESCI studies, which said that Gresham Fire is one of the fastest growing fire units in the country so the costs of course are going to be more and the sustainability of that is certainly higher. A well-rounded discussion; this isn't a new concept just an idea. I think as we move forward with the contract with Gresham we should be keeping all of these things in mind. I think the Mayor and Councilor Anderson brought up great points on what we should have and what we can have and what Gresham is going to provide.

Dave Flood showed the Council a PowerPoint Presentation for a Proposed Three-City Fire Department (attached as Exhibit A).

Councilor Wilson asked has this been analyzed to a point where it is 100% accurate that it is going to work

Dave Flood replied I think we are the 10,000' level.

Councilor Wilson asked so it hasn't been looked at?

Dave Flood replied I have not had the budget numbers analyzed by a third party. I am not going to pay for that. But I will say that I used Gresham's fire budget, Clackamas County's fire budget, Clackamas Fire District budget, and Tualatin Valley Fire & Rescue's budget

to backtrack the figures and the figures show that 75% to 80% of your fire department costs are in personnel and the balance is for material and services. The PERS numbers, somebody would need to call PERS and ask them, I don't have the authority to do that. But I did take those PERS numbers from what other jurisdictions are paying. The numbers are essentially stolen from other jurisdictions budgets.

Councilor Wilson stated we don't know if it will absolutely work here, it is just a theory at this point.

Councilor Morgan stated 90% of this is in all of our studies.

Councilor Wilson stated I am just asking if it is a theory or

Dave Flood interrupted and stated has it been proven by a third party analysis, no.

Councilor Wilson stated one of the things that you said is if the rigs are staffed by two people and there is fire they have to wait for a second rig to get there. If there is an issue somewhere else within Troutdale that would cause a three person rig to be there this theory wouldn't work with two people at each station with the exception of one.

Dave Flood stated well actually if the three person station gets there they can't make entry either; they can't do an interior fire attack. You have to have four people on scene before you can make an interior attack unless there is a human rescue then those rules don't apply.

Craig Ward stated the National Fire Protection Association (NFPA) requires two in and two out, isn't that correct?

Dave Flood replied actually OSHA requires that. NFPA recommends that.

Craig Ward stated we would have to call on mutual aid under that scenario.

Dave Flood replied actually not.

Craig Ward stated he said if there were duplicate calls going on and we had three trucks, one of them had two people and one of them had three people on it, then if one of them was called away we would almost certainly have to bring in another rig. That is not a criticism in my opinion. We rely on mutual aid all of the time and we would still rely on mutual aid.

Dave Flood stated you can pick any scenario for a fire situation and any scenario for apparatus, where they are at and what they are doing, you are not taking away anything, you are adding two fire stations. Of the scenario I guess what I would like to say is that I ran the scenario of what if there is a fire right across the street from the Troutdale Station today. They get to two in and two out faster than Gresham does today by 1½ minutes to 2 minutes. I did that just to test it. There are improvements across the board. It is hard to

beat when you are adding. Maybe if we were reallocating, but we are adding resources we are not reallocating them. There is not an address scenario where it isn't better service and sometimes by minutes, and many times by a half-dozen people faster.

Councilor Wilson stated I have an interest in moving forward to look deeper into this, but I see no reason not to move forward with signing the contract with Gresham.

Dave Flood stated I think the important thing for tonight is that you have seen the map and you've seen where the deficiencies are in service. Those deficiencies aren't new, they have been there literally since 1992.

Councilor Morgan stated every Council has asked experts and come up with new proposals and then we sign the contract or we never change up.

Dave Flood stated I in no way want to denigrate Gresham Fire. It is the Three Cities responsibility to provide fire protection and pay for it. Gresham Fire, I believe, would be more than willing to provide that service to you. In no way is this Gresham Fire Departments fault that this situation exists.

Councilor Anderson stated I want to thank Councilor White and Councilor Morgan for putting in some massive hours, all of you guys. As Councilor Morgan said, we have studied this through the years and there is always a new proposal and there is always eighteen reasons why it won't work and naysayers and this and that. I like operationally what you have put together here. This is very well thought out. That 4-minute response time is absolutely critical and the fact that this meets that in all of our areas is huge. I think if the folks at Interlachen or Fairview Lake knew of the 11 minutes and they could have 4 minutes I think they would be knocking on some doors. Mutual aid, you seem to hinge a lot of this on mutual aid and in theory it is wonderful because you are right it could help Gresham, Portland, it could help everybody. How easy is that mutual aid to get?

Dave Flood replied you work it out beforehand and it goes in the BOEC computer program, which is the 9-1-1 Center. Any given address has a response list of the 25 closest fire engines. Obviously you see the first one on that routinely because that is the one in your neighborhood, but it goes down the list and lets say the next ten engines are out then it would pick the eleventh closest engine. Once you get that low, hopefully that eleventh engine isn't still at their original station and they have moved up to a different station. Mutual aid usually isn't hard to get. Most fire departments now have automatic mutual aid. Gresham and Portland have it. Gresham and Boring have it. Gresham and Corbett have it.

Councilor Anderson stated this is a collaborative cooperative effort and it helps us immeasurable, it helps our citizens in Fairview and Wood Village and it could help a lot of other people if that help is allowed to be given, and I hope that it is.

Dave Flood stated I don't anticipate any mutual aid problems. Mutual aid works out best if it is reciprocal and this is definitely reciprocal. Look at the Gresham advantage on this

up and down Stark Street, 185th, 223rd and Glisan. The one area where they could actually beat us into our own area is the Fairview edge up and down 202nd. It is definitely a reciprocal mutual aid.

Councilor Anderson stated it's also not a race, it is a matter of getting there in 4-minutes. It doesn't matter who gets their first as long as someone gets there within 4 minutes and saves lives.

Mayor Daoust stated I know you have done some budget work on this and you mentioned a \$1.58/\$1,000 rate. Can you clarify what that is?

Dave Flood replied \$1.58/\$1,000 assessed value.

Mayor Daoust asked would that be what everybody pays within this Three-City Fire Department?

Dave Flood replied yes.

Craig Ward stated that does assume that we pay our fire fighters 20-25% less than Gresham fire fighters.

Dave Flood replied yes.

Councilor Morgan asked what do we pay now?

Mayor Daoust stated well our rate right now is \$1.32.

Councilor Anderson stated it is going up to \$1.56.

Councilor Morgan asked so this is more expensive?

Craig Ward stated yes, this proposal is slightly more expensive. I think your argument is that you get what you pay for. If you pay more you get better quality service. But it is based on assumptions. There are quite a few assumptions in here. We could have a fairly nominal evaluation done by a firm that we have hired before, ESCI, to go through some of these assumptions. That wouldn't cost very much and Fairview and Wood Village are happy to do that. A more thorough analysis from a professional firm of starting our own fire service using the assumptions that go into here is likely to cost us about \$70,000. Again Fairview and Wood Village have indicated that they are at least prepared to discuss cost sharing of a contract like that.

Councilor Morgan stated which we have done multiple times over the years, so this wouldn't be anything new. We can just read the old ones.

Craig Ward stated if there is a course of action that you would like to take without doing another study you are free to do that. It is not what I would recommend however.

Councilor Ripma stated I noticed that one of the benefits you listed on the last page did not include that this was going to be cheaper. It would probably be similar over the years; there will be increases in wages and costs similar to what we would have with Gresham. What you are selling it on? Is it improved service?

Dave Flood stated in my view this is really about quality and providing adequate protection.

Councilor Ripma stated and that is a good reason. The map of the area that you have identified here includes...

Dave Flood interrupted and stated it goes too far south.

Councilor Ripma stated okay. It sounds like there are areas around Interlachen that are in Fire District 10 that would have to de-annex.

Dave Flood stated just that little strip that is Interlachen Lane that has Blue Lake, and there is a little bit more to it, and then some houses on Blue Lake Road are still part of Fire District 10.

Councilor Ripma stated under our contract with Gresham with the two year advance notice of opting out, we would need to start this maybe three or four years down the road to line everything up. Is that right?

Dave Flood stated no, I think in two years we could do it. It would be work to get stations built.

Councilor Ripma stated we would have to know that everyone is onboard.

Dave Flood stated once the commitment was there, I think two years is plenty of time. It could be done in a year but that would be a bit of a stretch, especially building the stations.

Councilor Ripma asked the budget of \$3.3 million, does that includes the capital costs?

Dave Flood stated the fire apparatus itself is a 15 year lease to own.

Councilor Ripma stated so that is all built in.

Dave Flood replied yes. And then the fire stations themselves are paid off in 30 years. The fire stations are fairly modest. The newest fire station in this East County region is out there in the Orient area and it is around \$4.5 million.

Councilor Ripma stated I am impressed with your depth of experience. I am very interested in pursuing this. I also agree we have to go forward with Gresham for now. This needs to be presented to Wood Village and Fairview to see whether they are interested.

Councilor Wilson stated Wood Village and Fairview have to be interested and then we are going to be negotiating our fire services because it is not theirs and ours, it is our fire service against Gresham. I know that when I get into negotiations sometimes my pencil gets sharper just to make sure that I don't lose that business. I don't know if that is the way it would work in Gresham or with us, but they are a bigger dog and they have more room to play with the numbers than what we would.

Dave Flood stated currently the Three Cities pay on the order of \$2.8 million to Gresham for fire protection, using today's dollar not the latest contract number. Their direct outlay of the Troutdale Fire Station is about \$1.6 million. If the Three Cities decided not to renew the contract, which I certainly would never advocate, Gresham Fire has some skin in the game with this contract also. There is about \$1.2 million that they would be short if the Three Cities pulled out. It is not just a one-sided equation because if the Three Cities do go out they have some financial shortfall internally that they would have to address. That is why I would never advocate for that. If this does happen it needs to be amicable and there needs to be some time; it could put them in a budget crisis to be honest if it happened right now.

Councilor Anderson stated at the risk of stating the obvious, the response time is equally important, way more important to me than the money. I would feel more comfortable if I had a heart attack and lived on Jackson Park Road that somebody could arrive there in 4 minutes because if it goes past 6 minutes put a sheet over me. I feel more comfortable knowing that and that is why I like this. The money is the money is the money and it will always be and I get what you say about negotiations and pencils getting sharper and this and that, but I think we have to keep in mind the response time that we are getting here.

Councilor Wilson stated there is a combination of both.

Councilor Anderson stated but in the level of service for not only us but for a lot of other people as well. This would affect a lot of people.

Councilor Allen stated it looks to me like a competitive idea with some impressive improvements both in service and equipment.

Taney Staffenson stated we are talking a lot about mutual aid and I think Gresham and Corbett do a good job, but living in lala land (on the east side of the Sandy River) you do not get both even though you pay for both; you get one or the other. One shows up or the other one shows up, they don't both show up. For the people who live on the east side of the river I guess we kind of have to pay for both because we don't have water. We have talked a lot about that and I have had a lot of people over there mention that they don't think it is fair that they are double charged. This has gone on for 16 years and it may be we can charge them double so we do, but the question I get asked is, is that the right thing to do.

Councilor White stated this whole thing is about the last bullet point, it is not that we are unhappy with Gresham. We realize that it would cost more to get this level of service, more than we could afford most likely. The bottom line is this is about saving lives. If you are not there in 4 minutes you don't have the opportunity to do that. A lot of thought went into this. The equipment is compatible with Gresham for example, so that collaborative approach works better when they are familiar with the equipment. Dave put a lot of thought into designing the equipment; it is kind of like a state-of-the-art approach so you can get away with less people. I think it is a very sustainable cost model that a lot of cities are going to be forced to look at. Fire departments are one of the things that can cause a city to go broke if you are not careful with costs because they go up every year; you have to replace equipment and man power. It is a big responsibility that you can't take any shortcuts on. I feel really confident with this; this has gone through quite an extensive peer review. We did that intentionally. We wanted to hear from people that have a fire fighter background so they could critique this and tweak it and make it better. It is not done, but it is a place to start.

Councilor Ripma stated one of the bullet points was that it ends the dual coverage for Troutdale residents east of the Sandy. That requires them to de-annex from Fire District 14 I assume.

Dave Flood replied yes.

Councilor Ripma stated the only way to fix that problem, even now under the Gresham contract, is to have the people in that area de-annex from Fire District 14. The residents over there are going to have to get involved; I assume they would have to petition. We can't deny that it isn't fair to pay double. We need to direct staff on that. It doesn't have anything to do with these other things that we have discussed tonight, it is separate.

Councilor Anderson stated I agree.

Ed Trompke stated up until about 3 years ago the City did have the authority to withdraw them from Fire District 14. That happened in the City of Keizer, the Keizer Fire District, and because of the way that worked out the legislature stepped in and said this is never going to happen again. We are not going to have a city manipulating outside fire providers. The only way that a city can do it is if the city provides the fire service itself. At this point those folks who live out there have to go to Fire District 14 and say we want to withdraw from the District and only pay taxes once; and they have to do that through District 14.

Councilor Ripma asked can we help them with that by at least giving them direction?

Ed Trompke replied sure.

Councilor Ripma stated the residents ultimately would have to do it. I am prepared to back it up in any way that we can help.

Mayor Daoust stated we have looked into this before and I recall that was the answer before.

Councilor Anderson asked can we send them a letter and let them know what their options are?

Ed Trompke replied sure. I will send one to Craig and the Mayor.

Dave Flood stated the budget impact to District 14 on that would be in the order of \$12,000 to \$16,000 out of their \$395,000 budget.

3. Adjourn:

Meeting adjourned at 8:49pm.

DRAFT

Doug Daoust, Mayor

Dated: _____

ATTEST:

Debbie Stickney, City Recorder

Exhibit A

March 17, 2015 Council Work Session Minutes

Proudly Serving Troutdale, Fairview & Wood Village



Proposal for Three-City Fire Department

- Troutdale, Fairview & Wood Village
- Protected Population: 29,605 Area: 10.5 Square Miles
- Stations: 3 | On-Duty Personnel: 8 | Budget: \$3.3 million

Prepared by Dave Flood

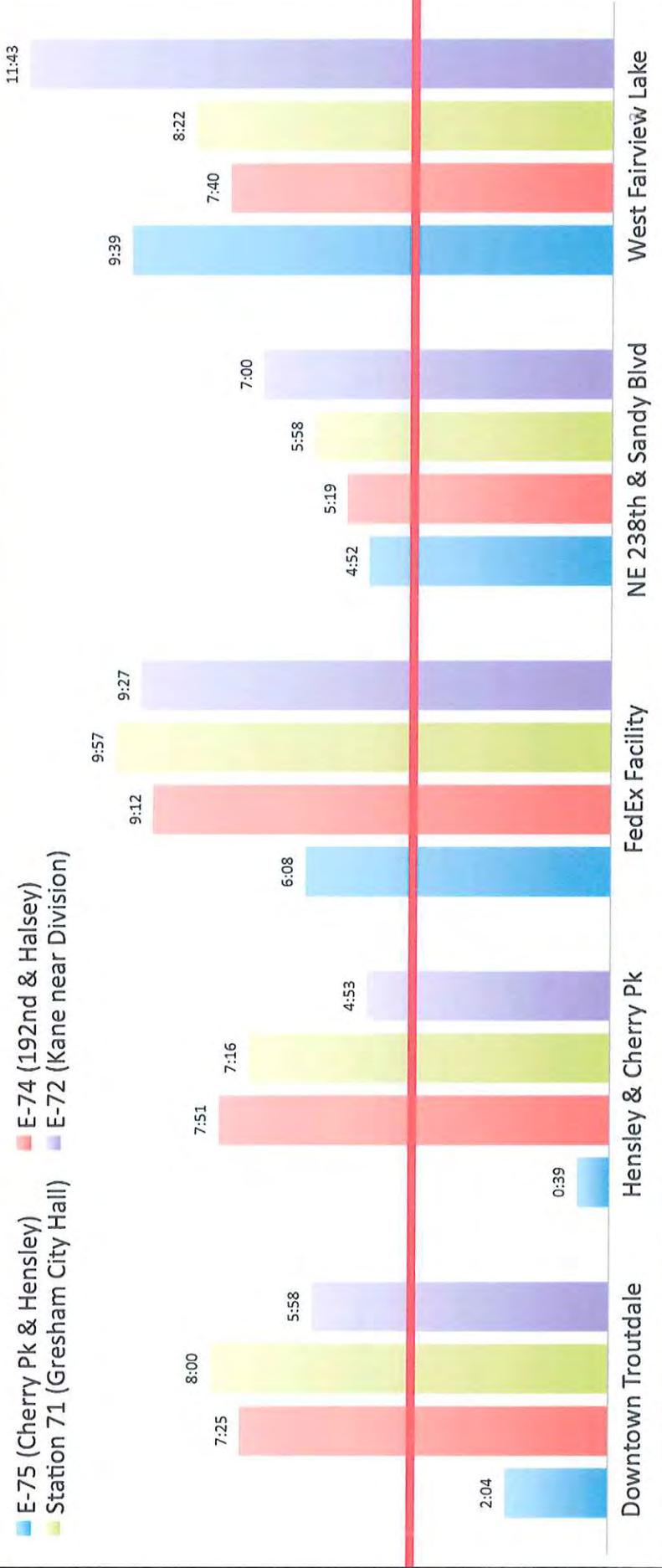


Dave Flood - *Brief Biography*

- 41 year resident of East County
- Started firefighting career as an Explorer Scout for Fire District 10 in 1978. Worked over 225 shifts at the Troutdale Fire Station
- 30 year career firefighter, retired October, 2013 as Assistant Fire Marshal, Portland Fire & Rescue
- Currently volunteer firefighter for Fire District 14, assigned E-61 since September 2012
- Phone: 503-803-5244 E-mail: dsf730@aol.com



Why Create Our Own Fire Department?



Why Create Our Own Fire Department?

Response Time

- The national standard for 1st due fire service response is 4 minutes.
- This standard is recommended by the National Fire Protection Association and Insurance Services Organization.
- The national standard for emergency medical first responders is also 4 minutes.
- Response Time is comprised of Dispatch Time, Turnout Time and Travel Time
- * There are many other advantages to having your own fire department, but response time is the most critical.
- Current fire/EMS service provider meets the 4 minute time only 37% of the time in Troutdale and 24% of the time in Fairview on critical coded emergency medical calls.
- Gives us the ability to properly serve our industrial land.

Station Location

- The heart of this proposal is locating stations so that not a single residence is more than 4 minutes from help.
- Engine 91 would cover Fairview and most of Wood Village, this engine would likely be 1st due in Gresham's 185th industrial, Marine Dr. moorage and 223rd & Glisan areas also.
- Quint 92 would cover the northern portion of Troutdale from roughly Cherry Park Road
- Engine 93 would cover the southern portion of Troutdale from roughly Cherry Park Rd, this engine would likely be 1st due in Gresham's northern border neighborhoods along Stark also.

The Right Equipment for our Community

- More “water on wheels”. The 3 first-out engines would carry a total of 2400 gallons. Currently, E-74 & E-75 carry 1000 gallons total. This is important in areas that lack hydrants like Jackson Park Rd, most older mobile home parks, I-84 and railroad incidents. The Interlachen neighborhood, Sandy Dell Rd and the rural areas south & east of Sweetbriar would benefit too.
- An 60-75’ aerial engine (aka “Quint”) located in downtown Troutdale for access to warehouse and big box store roofs throughout the 3 cities.
- Four wheel drive reserve engines at each station. East winds and drifting snow can severely limit the ability of rear wheel drive engines to access emergency calls. The snowstorm of December 2008 left East County calling in the National Guard and their Humvees to respond to calls.



The Right Equipment for our Community



- Portable pumps/Turbo drafts would ensure that we have a continuous supply of water in areas that lack hydrants but are close to lakes or rivers.
- Personal watercraft at each station for immediate surface water rescue at all times of the year.
- E-91R & E-92R both equipped with Class B firefighting foam for freeway, railway and airport.
- This model is enhanced by state-of-the-art advances in firefighting equipment that are currently unavailable.

Quint 92



One (1) Quint 92 will be first-out in the downtown Troutdale Station.

Commercial Pumper



Two (2) Commercial Pumpers will each be first-out in the Fairview and South Troutdale Stations. Three (3) additional Commercial Pumpers will serve as reserve rigs at each of the three stations

Fire Prevention

- Fire Prevention activities would be carried out by the Fire Marshal and the Executive Staff
- Commercial occupancies without fire sprinklers would be inspected every 2 years
- Commercial occupancies with sprinklers would be inspected every 4 years
- Schools, health care facilities and assembly occupancies would be inspected annually
- Routine inspections would be free of charge, development would pay standard fees based on project valuation
- New development would find a friendly, helpful partner in the form of our own Fire Chief with local control over our fire code in our jurisdiction



Public Education & Smoke Detector Program

- 1st Graders in all 7 area grade/charter schools would get to meet their local firefighters and learn basic fire & home safety in a friendly, low key environment.
- 6th graders in the 2 middle schools & charter schools would learn life- long fire, home & personal safety skills from their local firefighters.
- School visits would combine fun firefighting-based activities with educational moments. No boring lectures, canned videos or scary scenarios.
- A targeted smoke detector program would help ensure our residents live safely. (older mobile home parks are at the top of this list)



Gresham Benefits Too

- Areas of Gresham that border the proposed department will get significantly improved response.
- Adding 2 additional engines, 4 additional firefighters and a duty chief to East County allows more capacity for simultaneous calls.
- Mutual aid would be automatic and seamless.
- The proposed department would encourage "active", preemptive move-ups when response capacity is thin.
- Quint 92 adds aerial ladder capacity to commercial fires.

Fire District 14

Springdale, Corbett, Aims

- Currently, mutual aid exists but is underutilized.
- Fire District 14 has two 3000 gallon water tenders (tankers) that can assist on freeway, railroad, and fire incidents in areas with no hydrants.
- Fire District 14 has 3 brush units for areas inaccessible by larger engines.
- Squad 62 has specialized equipment for high angle rope rescue, river incidents and on scene air bottle refilling.
- The proposed department can quickly get into most areas of Fire District 14 to assist, particularly on weekdays when volunteer staffing may be thin.
- The proposed department provides aerial ladder capacity 6+ minutes faster.

Starting Up

- Initially, leasing the existing Troutdale Station from District 10 and locating a temporary station in Fairview.
- Purchasing a quint and reserve engine for Troutdale and an engine for Fairview.
- A 3 person crew for Troutdale and a 3 person crew for Fairview. The duty chief would also be located at Troutdale.
- The clerk & duty chiefs would need temporary office space (existing Troutdale station is too small).



The Future

- The development of a sleeper/volunteer program could add a 3rd person to the 2 person crews during the evening hours.
- Sleepers/volunteers that live in-district could be used to staff a reserve engine in place of a move-up company.
- Potential for some residents of Fire District 10 to contribute additional funds.
- Ends dual-coverage for Troutdale residents east of Sandy River
- It's anticipated that through tax base growth a 3rd person can be added at Fairview in 5-10 years and South Troutdale in 10-15 years. Each additional person added to an engine costs approximately \$315,000 annually in today's dollars.
- A fire inspector may be needed in the future. Cost: \$105,000.

Challenges

- **Displaced Gresham firefighters are required by Oregon law to be hired by the proposed three-city department and it would be the right thing to do.**
- **The firefighters would be instantly unionized and likely want to begin bargaining for wages/working conditions.**
- **Wages: The initial wages are 20-25% lower than Gresham's.**
- **The two person engine company will be a likely target for people against the proposal.**
- **Regionalization of the fire service has been a historic local trend.**

Gresham Alternative

- Gresham could offer to build a fire station in Fairview that could address the immediate need for better response North of I-84.
- This still leaves less critical response issues in north and south Troutdale unaddressed, fails to provide more appropriate apparatus and equipment, and is 2 people less on-duty compared to the proposal.
- The cost of personnel for a 3 person company in Gresham's wage scale is \$1.6M annually. Fairview is currently paying for half of E-74 (\$800K) which would have to be made up elsewhere.
- Total cost to Fairview & Wood Village: \$2.4M annually-
\$2.80/1000 AV

Key Findings

- Improved response times, meet or beat the NFPA response time standard and substantially improved response times throughout East County.
- 166% increase in on-duty firefighting personnel.
- Has the ability to enhance fire service in Gresham, Troutdale, Fairview, Wood Village, Corbett, Springdale and Aims.
- Apparatus and equipment improvement tailored to the three city's needs.
- Improved public education/fire prevention.
- Friendly, courteous fire code enforcement.
- Local control.
- The proposed department would be responsible to insure protection is adequate and appropriate.
- This plan has been peer-reviewed by other local, fire experts including George Dunkl of Oregon Special Districts Association.
- Has the potential to save lives and limit property damage in our community.

DRAFT

MINUTES
Troutdale City Council – Regular Meeting
Glenn Otto Park – Sam Cox Building
1106 E. Historic Columbia River Hwy.
Troutdale, OR 97060

Tuesday, March 24, 2015

1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE.

Mayor Daoust called the meeting to order at 7:04pm.

PRESENT: Mayor Daoust, Councilor Ripma, Councilor Anderson, Councilor Morgan, Councilor White, Councilor Allen, and Councilor Wilson.

ABSENT: None.

STAFF: Craig Ward, City Manager; Ed Trompke, City Attorney; John Morgan, Planning Director; Mark McCaffery, Associate Planner; Erich Mueller, Finance Director; Scott Anderson, Chief of Police; Joel Wendland, Lieutenant; and Sarah Skroch, Deputy City Recorder.

GUESTS: See Attached List.

Mayor Daoust asked do you have any agenda updates?

Craig Ward replied there are no amendments to the published agenda.

2. CONSENT AGENDA:

2.1 ACCEPT MINUTES: February 10, 2015 Regular Meeting and February 24, 2015 Regular Meeting.

MOTION: Councilor White moved to adopt the consent agenda. Seconded by Councilor Anderson. The motion passed unanimously.

3. PUBLIC COMMENT: Public comment is limited to comments on non-agenda items.

There was no public comment.

4. PUBLIC HEARING / ORDINANCE (Introduced 3/10/15): An ordinance amending Chapters 1.020, 3.123, 3.163, 3.173, and 4.720 of the Troutdale Development Code by allowing medical marijuana facilities as a conditional use in the General Commercial, Light Industrial and General Industrial Districts and prohibiting these facilities as a conditional use in the General Commercial District within the Town Center Overlay Zone.

John Morgan, Planning Director, stated we've had a work session and the first reading of this with the City Council. More than anything we're here to answer any questions that

you may have. Your action tonight hopefully is the second reading of the ordinance and its adoption.

Councilor White stated something I thought of after the first hearing was their hours of operation. Is this something that can be handled as applicants approach the Planning Commission or should it be part of this ordinance?

John Morgan replied the Planning Commission had some discussion on this and we've talked about it at the staff level. The fact that this is a conditional use allows every application to be custom reviewed. So if hours of operation are appropriate for a given application then it can be applied at that time without building all of that into this ordinance.

Councilor White stated I know that some cities are adopting the same hours of operation as liquor stores. I thought that was a suitable idea.

Councilor Morgan asked for clarification, this is medicinal marijuana that we're discussing?

Ed Trompke replied correct. It does not address recreational marijuana at all which is still unlawful.

Councilor Morgan asked are you at all concerned that this might not survive legal muster as it relates to the zoning?

Ed Trompke replied no I have no problems with it. It should survive as well as any other development prohibition would survive when taken up on an appeal.

Mayor Daoust stated to clarify, the way this is written it pretty much restricts medical marijuana facilities to north of the railroad tracks in Troutdale.

John Morgan replied that is the result that would occur if you adopt this ordinance.

Councilor Morgan asked if this is approved, is the Council going to move transportation to that area? If this is a medical product then you need to have transportation there as well. That would be my thought at least.

Councilor Allen replied it's my understanding that we do have transportation to that area. There are workers that work at the businesses in that area that have to get to and from work.

Councilor Morgan asked is there a Tri-Met stop on the North side of Frontage Road?

Councilor Ripma replied yes, I believe bus 77 runs on north Frontage.

Mayor Daoust opened the Public Hearing at 7:13pm.

No public testimony was received.

Mayor Daoust closed the Public Hearing at 7:14pm.

MOTION: Councilor Wilson moved to pass an ordinance amending chapters 1.020, 3.123, 3.163, 3.173, and 4.720 of the Troutdale Development Code by allowing medical marijuana facilities as a conditional use in the General Commercial, Light Industrial and General Industrial Districts and prohibiting these facilities as a conditional use in the General Commercial District within the Town Center Overlay Zone. Seconded by Councilor Ripma.

VOTE: Councilor White – Yes; Councilor Allen – Yes; Councilor Wilson – Yes; Councilor Ripma – Yes; Councilor Anderson – Yes; Councilor Morgan – No; Mayor Daoust – Yes.

Motion Passed 6 – 1.

5. RESOLUTION: A resolution approving an Intergovernmental Agreement with Multnomah County for Law Enforcement Services provided through the Multnomah County Sheriff's Office.

Erich Mueller, Finance Director, stated this is the consideration on the Intergovernmental Agreement for contracted law enforcement services with the Multnomah County Sheriff's Office (MCSO). Tonight is our 5th public meeting on this topic. The Council has heard me speak on this matter many times. Here is a brief recap for those of you that are new to the topic. Troutdale is no different than many other cities that have to struggle with balancing the delivery of public services and having available resources in the form of tax payer funds to deliver those services. Cities are normally faced with how much they can reduce expenditures and still maintain an adequate level of public safety services. It's a difficult balancing exercise that Troutdale and other cities go through on an annual basis. For those citizens who are not involved in the Budget Committee may not be aware that the City is facing and has faced for several years, significant budget constraints which has limited our ability to fund police operations beyond the current minimal level. We've had the challenge of the increasing costs growing at a pace faster than what property tax revenues grow at providing a squeeze between available resource and expenditure demands. Over the past several years the Budget Committee has struggled with trying to balance things out and has had the undesirable choice and challenge of having to spend down some of our reserve funds in order to try and maintain service levels without significant employee layoffs. One of the goals that the Council has is to improve the fiscal solvency and enhanced budget accountability. One of the ways that the Chief has chosen to approach that is from a business plan approach. He and the Sheriff have been discussing a concept. Prior to bringing that concept to the City Council last year they determined that they needed to ensure that whatever proposal that they might bring would provide significant financial benefits to the City and provide enhanced police above the level that we are currently able to do on our own. The Sheriff and the Chief had a work group put together that worked through a number of issues that is part of that concept. On April 1st and May 6th of 2014 that concept was presented to the City Council in a couple of work sessions. I walked through a lot of those concepts and aspects of how that model might work. The proposal that was crafted was presented as a win for the City and the

tax payers, a win for the Officers, and a win for the Sheriff's Office. On May 13, 2014 the City Council unanimously adopted a resolution which approved the concept of contracted law enforcement services with the County Sheriff's Office and authorized negotiation of an Intergovernmental Agreement (IGA). That process began last summer and worked itself through the fall. It involved many other County departments, not just the Sheriff's Office, including the Chair's Office, Budget, Administration, Legal, Facilities, Fleet, Risk Management, HR, and Labor Relations. This is part of why the process took awhile to come from the resolution you approved the concept of, to where we're able to bring you back a draft IGA document. Three weeks ago we had a well-attended Council Work Session when we reviewed the draft IGA that had been produced as part of that negotiation process that addressed the objectives that the Chief and the Sheriff laid out. One of the most significant aspects is the increased public safety service that will be available to the City through that contract, in particular the 24/7 law enforcement patrol supervision by a Sergeant. That is something that the City has not been able to afford on its own due to its limited size. The Sheriff brings a depth of investigative expertise in areas such as elder abuse, child abuse, domestic violence, and human trafficking. In your packet for tonight's meeting, Exhibit B was a 2 page list of the various services that the Chief and Sheriff have walked us through at both of the earlier work sessions. Part of the basis under which the concept of us getting more service for less cost is that benefit expectation. Certainly the enhanced services will have a significant benefit to the City. The significant cost savings was another important component of the proposal. While the specific numbers have gone through refinement during the negotiation process the estimated cost savings for next year under the option of contracting services with the Sheriff's Office versus the City attempting to provide services directly on an ongoing basis is approximately \$1.1 million less costly. The Budget Committee may or may not decide to spend at a certain level. All of the projections and comparisons related to next year's costs are based on judgements on what the Budget Committee may or may not be willing to spend. The Sheriff as part of the process has unfilled but funded vacancies that they've been holding open that is part of the economic calculus that makes this process work. He's in a position where he's not able to continue to hold those vacancies. We've scheduled this for this evening because we need to get an answer in the month of March. That's what the Sheriff needed for his budget process with the County Commissioners. The City is faced with significant labor cost increases and currently our contract with TPOA has expired and we are in negotiations for an agreement. The City has been at a significantly lower wage than comparators and we are faced with a significant cost increase if we're going to continue to go forward on our own. That's part of what makes the cost differential significant. The other part is that we have employee transfers that would occur as part of this IGA. There are 28 positions that would be transferred to the Sheriff's Office. None of the Police Department employees would lose their jobs nor would there be any current County employees that would be displaced by these transfers. This transfer will expand the size of the Sheriff's Office Patrol Unit and expand the additional districts moving the Patrol Units responsibility from 4 districts to 6 districts by adding 2 districts in Troutdale. It would be as it is today with 6 Officers/Deputies on patrol in the 6 districts as they are today and on July 1st there would be the same number of Officers/Deputies out there taking calls and responding to dispatch in those districts. There would be no diminishment of patrol coverage in those districts. One place where there is cost savings is the ability for us to have the 24/7 supervision by a Sergeant. The contracted positions that the City would pay for under the IGA comes out to 16.5 FTE

versus 28 that we would be transferring. That is a significant portion of the cost savings. There are efficiencies that they are gaining by eliminating the duplication of two different operations running side by side versus integrated. The remainder of the costs are outlined in the staff report bringing the total contract cost to \$2.8 million. The IGA would provide the opportunity to have expanded capabilities that MCSO can bring to the City as well as providing a great value for our money by providing these significant cost savings. This concludes my presentation and I'd be happy to answer questions now or at a later point that the Council might choose.

Councilor Morgan stated there's been a lot of talk that the initial savings is great and ideal but in the long term it's a takeover, it would be a runaway cost much like what some are saying about the fire contract. As a Finance Director, are you concerned at all that long term costs will be a runaway?

Erich Mueller replied one of the concerns that I had from a budgeting standpoint was having a clear understanding of what the cost escalations could be for that very reason. That was part of the discussions in the working group before we got to the point of the first presentation to Council. As a consequence that has continued to be a factor that was important. The cost escalation cap was built into the IGA to ensure that there isn't the ability for this to be a runaway with random change or arbitrary increase. The City has the ability to revisit this with the Sheriff's Office on an annual basis and change the service levels if they so choose. If we change what we'd require of a service provider then it's likely to have a cost impact. Apart from what those changes might be if the service levels and what we're asking for don't change then the costs are capped based on what the major driver of the cost is which is labor costs. The costs on the entire contract are capped to whatever the wage increase is for the Deputy Sheriff's Association contract. There's a portion of the staff report where I refer to IGA future costs and provide a table trying to illustrate what the minimum and maximum would be. Currently the consumer price index for urban wage earners (CPI-W) 2nd Half is the inflation factor that's used for their labor contract with a 2% minimum and 5% maximum. That inflation factor over the past 10 years had been from 0.7% all the way up to a 3.8% in any given year and has averaged out at 2.4%. Of course the past is no guarantee of the future but that's the basis of how it was forecasted. The table is included and shows you what the increases would be each year if it increased at the lower rate of 2% or the maximum of 5%. Those numbers are based on us not choosing to change the configuration or types of services that we're asking for.

Councilor Morgan asked but like anything else, over time it'll get more expensive but not disproportionately or a runaway cost?

Erich Mueller replied I would expect that our cost if we continued to operate our own would be subject to the same kind of inflation rate.

Councilor Wilson stated one of the things that was brought up was the discretionary overtime. Can you explain how that works? Does the Sheriff's Office authorize overtime or do they have to get that approved through the City?

Erich Mueller replied the way the IGA is structured, discretionary overtime is something that is requested by the City Manager based on a particular need of the City. Such as a special event. Discretionary overtime is something that's based on the customer making the request for the additional service.

Councilor Wilson stated you sent us a report on the court overtime that our Officers used in the last few years. Do you see that going down, disappearing, or is that part of the discretionary overtime?

Erich Mueller replied I think that's a little bit of mixing apples and oranges. The info that was requested was, what were the overtime costs that we incurred over the past couple of months? It was independent of court. Court may have an indirect impact on that but certainly one of the things that drives that in the summertime is the McMenemy's concerts. This is just the cost side that doesn't mean that some of that overtime wasn't reimbursed for. One of the places where there was a spike was when there was the unfortunate incident at Reynolds High School which generated a great deal of overtime.

Councilor Wilson stated but the High School event wouldn't be discretionary, that would just happen right?

Erich Mueller replied certainly that isn't something that the City would ever have to request, responding to that would be a given. Law enforcement is going to respond and worry about us bean counters and the paperwork later.

Councilor Ripma stated the IGA that we're looking at now, which was negotiated over the summer, we have only had one public meeting about and the Council got that IGA a couple of days before that meeting. This is the 2nd meeting on it and we're voting on it. I just wanted to correct that. There was 1 other meeting on March 3rd. The \$1.1 million in savings, I finally dug through the pages sent to us and I figured out that the savings assumes an 18% increase in the City Police budget for next year. If you calculate the increase from the current budget at 3% which is more normal, half of the \$1.1 million is gone. I encourage my fellow Councilors not to start spending that money because we never appropriated it, it was never going to be spent, and it isn't really savings. It is simply money that is put in there to pump up the savings. Was it really an 18% increase from this year's budget to next?

Councilor Wilson stated we haven't gotten to the point of approving this yet and you're already telling us not to spend the money.

Councilor Ripma stated I'm asking for more public input than just one meeting and tonight. That's my main issues. This is being rushed. I think half of Troutdale doesn't know this is happening. I'm asking for the indulgence of my fellow Councilors and the Mayor to allow me to make a couple of statements.

Mayor Daoust stated we have had 5 public meetings on this, not just 1.

Councilor Ripma stated the 3 before were almost a year ago on the first draft of this agreement. We've only had 1 public meeting on this agreement with the details provided

to the Council. Before that we just had a presentation. We didn't even get a copy of the presentation for those meetings back in 2014. I emphasize that we have more public meetings for a rate increase for sewer, zone changes, or other kinds of activities in this city than we did on this. This is very important.

Councilor Morgan stated what about the ordinance that we just passed. That was the 2nd reading, the 2nd meeting we had.

Councilor Ripma replied that's more than we've had on this.

Councilor Morgan stated this is the 2nd meeting. It's the same principal.

Councilor Ripma replied this is way more important than that zone change, we are disbanding the Troutdale Police Department. In the material you provided, we are providing funding for 12.37 Patrol Officers and Sergeants under the IGA, down from the 16 that we currently fund. That is the way that I can see that the Sheriff is able to save money on this contract. Erich, we're only going to get what we're paying for from the Sheriff. He isn't going to give us more than we're paying for and that's only fair. Half of the savings is fictitious and the other half is coming from actual reduction in funding for police. Is that really what we need to do in Troutdale? That is a conclusion that I see from this paperwork. The Sheriff may be able to explain to me how I'm misreading that. Is there any reason to think that the savings we end up getting will be a result only of that reduction in funding for police patrol people and in the end will reduce the number of police? If it was being sold to us that way, as we need to save money on police, we don't want to lay any off, therefore we're going to transfer them all to the Sheriff and reduce police that way and we'll save money every year. That's fair enough. It's just that I don't think the people of Troutdale want that. I don't think they're being told that and I think it's wrong.

Erich Mueller replied I would like to start out by saying I tried to point out in the staff report that all of the numbers for next year are forecasts because none of those decisions have been made, the Budget Committee has not yet met. What the Budget Committee would choose to allocate for police services next year is simply an estimate on my part. The increased cost that you refer to, which is part of what I tried to put on the table that lays out the different options, is yes the increased costs compared with this year is less than what the increased costs are compared to what I am expecting based on the labor negotiations with TPOA. No we have not yet done that contract. As I mentioned in the staff report, it may be that the Budget Committee is unwilling to spend \$5 million on police next year. There is no doubt that the cost for each Police Officer will be more expensive next year. The only way the Budget Committee could not spend that \$5 million dollars that's been estimated is to pay for fewer Police Officers and that's certainly their choice their choice. I attempted to provide in my table a comparison of the same level of staffing for each of those options. I provided the current year, the current year plus 2.5% and tried to provide that as a comparison because one of the questions was what if we just continue on at the same rate that we're at. That's fine, that's what those numbers provide and yes they are approximately \$600,000 versus the \$1.1 million. The TPOA members have gone to great pains to express that they like working in Troutdale, they value the opportunity to serve the City, but because the City provides wages that are less than the

comparators both statutory and in the market place, if we aren't able to go forward with the contract and they be able to take advantage of those more comparable wages in the market place then they feel as they are going to be forced to choose between continuing to patrol in districts that they're familiar with and like and what is best for their family. Making that choice is something that they would not prefer to do when there is an option for them to continue to provide those services and to provide those greater benefits for their family, and for it to be at a cost savings for the City. I've attempted to provide all 3 of the cost scenarios in there because I knew that it was requested that you have all of the details to be able to make those comparisons. Again all of those forecasts for next year are just that, judgements. As it relates to the amount of FTE's that are contracted, I have unsuccessfully tried to explain that the 6 districts that are currently covered now, 4 by the Sheriff's Office and 2 by the City, would continue to be covered. The difference is that there is 1 Sergeant that can supervise all 6 districts rather than both the City and the Sheriff's Office paying for that duplication of supervision. That's where a meaningful part of the savings comes from, that consolidation. As you look at the table of assigned positions you'll see what positions were assigned. Currently as a standalone agency we have additional positions because we are by ourselves. We have to have our own backup. As part of the Sheriff's Office, it's a much larger organization with almost 800 FTE's with a \$127 million dollar budget, they can provide these services based on these FTE's. That's essentially the additional incremental cost to bolt on to this additional service delivery that they provide. They don't have to duplicate all of the management structure because it's already in place. It's similar to consolidations that you see in the private sector where two companies merge and don't continue to maintain 2 accounting departments. That's where the cost savings comes from. So we don't have to staff all of those positions as a solo agency. They're able to add those positions to the organization that they already have to handle that additional incremental workload. That's how we're able to go from the 28 FTE's to 16 FTE's.

Councilor Ripma asked are the 2 patrol districts in Troutdale always going to be in the city limits of Troutdale?

Erich Mueller replied there are 2 Troutdale districts currently. The misnomer is that right now, today at this moment, from the BOEC dispatch standpoint, our officers do not come to a screeching halt at the city limits when there's a dispatch. There is existing coverage that goes back and forth across City lines. There is going to be an existing district just like there is now and if that officer on patrol is not currently handling a call in that district then that's who is going to be dispatched. If they're occupied then somebody from another district is going to come in and pick up the call. That's what happens right now and that's what would continue to happen.

Councilor Ripma asked one of the performance indicators that supposedly will assure us good service is response times on priority 1 and 2 calls. I think it was 4 minutes and 30 seconds or something like that in Troutdale. The Sheriff's numbers that you've sent us were like 15 minutes. In the Sheriff's numbers there were several years of response times. How is that supposed to work when the two organizations are melded?

Scott Anderson, Chief of Police, stated I think you're mixing priority 1 and 2 calls with the total calls that the Sheriff's Office takes. I believe that average was for all the calls and

not just 1 and 2's. The lower priority calls can hold for an extended period of time depending on how busy it is on the street. That tends to make that response average longer. The standard for police services nationwide is that law enforcement service will answer 90% of priority 1 and 2 calls within 5 minutes. We're able to do that and the Sheriff's Office is able to do that as well.

Councilor Ripma stated the numbers in the IGA, the Sheriff was promising to meet for priority 3 through 7 was 10 minutes. I got the figure of 15 minutes from the materials that were sent out to the Council on March 12th. The kind of policing services that they provide out in the other areas that they patrol are perhaps different.

Scott Anderson replied it's a rural area and it's a longer response time sometimes. This proposal provides for 2 patrol districts 24/7 with a Sergeant 24/7 which gives us 33% more patrol time than we're getting right now.

Joel Wendland, Lieutenant, stated you need to look at the geographic location. The Sheriff's numbers are calculated based on their location now at 122nd and Glisan. The Troutdale Police Department is located in the City of Troutdale. The mere fact that they're going to add more services coming out of Troutdale means that those times are going to decrease for the County also. I live in an unincorporated area east of here and I'm expecting that the Sheriff's Office will be able to get to my house faster from here than from 122nd and Glisan.

Erich Mueller replied the IGA specifies in the reporting appendix 4 minutes and 36 seconds would be the average response time for priority 1 and 2 calls. That's the performance standard that the Sheriff's Office has agreed to deliver as part of the services of the IGA.

Councilor Allen asked are you saying you don't redeploy?

Scott Anderson replied no we did not say that.

Councilor Allen stated I was just asking since we were talking about coming out of Troutdale versus 122nd.

Joel Wendland replied it will affect your overall response times. I would expect that the numbers in Troutdale would go down because you have more deputies day to day patrolling out of the station. By nature they'll be picking up or getting calls because they happen to be closer than the person working in the district.

Scott Anderson replied there are so many things that contribute to that response time. If there's an increase in crime, gang activity, or mental health issues, all of those things can make the officers busier and we'd need more resources to respond appropriately.

Councilor Ripma stated my concern with half of the savings that look real in the savings numbers, the \$600,000, I understand how the cost escalators are controlled for personnel. What really would worry me is not just the discretionary overtime but special events. Currently our Officers are able to work special events, not necessarily on

overtime. The way I read the IGA, there isn't any way of ensuring these extra costs or if we have a perceived loss of service and we want to make adjustments of that swallowing up the savings that we're looking at.

Scott Anderson replied let me give you an example of a savings that you don't even realize. The Sheriff's Office has a Reserve Deputy program. We have a Reserve Officer program. The number of Reserve Deputies that we'll be able to take under for some of those events will help us offset some of that overtime. When you say we have Officers who are working not on overtime at those special events, it's happening less and less each year because we're getting so busy that we have to have additional staffing in order to take the calls for service and also work at these special events. If I delegate to my Lieutenant to make sure we have people at whatever that special event is, I want to ensure the safety of the public and I don't want those Officers to go there and 45 minutes later get a call and have to leave so the safety of the people at the special event is in question. It's not the kind of service that the people in Troutdale expect and it's not what we're going to deliver.

Joel Wendland stated it's rare, if ever, that we have an Officer on regular time working a special event.

Councilor Ripma stated my concern is if we end up using additional Deputies, the cost will cause the savings that we're looking at to reduce.

Mayor Daoust stated in the 18 years that I've been on City Council I have never seen an agenda item that has a more thorough staff report and a more thorough budget reporting than this particular item. I think Erich has done a stellar job in trying to answer every single question that we've had on the budget including a lot that Councilor Ripma has raised in the last 3 weeks. I just want to point out that in perspective, the staff work behind this decision has been extraordinarily good. We've got all the numbers, we can draw the conclusions that we want to draw but the information has been placed in front of us.

Councilor Anderson stated I have a public safety question. When the Council wants something done at the Police Department right now we can ask for it. Can we reasonably expect to get it?

Scott Anderson replied sure.

Councilor Anderson stated if we tell you in a budget meeting that we want you to focus on this area, you'll just drop everything and do it?

Scott Anderson replied I work for the City Manager.

Councilor Anderson stated my point is, under a contract scenario don't we have the expectation of service?

Scott Anderson replied I'm glad you raised that point because you have more accountability with this contract than you currently have today.

Councilor Morgan asked when you were knocking on doors during the building bond you were able to see what the community was about. I know this vote in many ways may be causing bigger things budget wise, on its face is this being done to save money?

Scott Anderson replied I think the cost savings is the frosting on the cake. When I came here 6 years ago I took an oath of office to provide public safety to the citizens of Troutdale to the best of my ability. That has always been my focus. What can I do to make this City safer? I can tell you tonight that it's not safer when you don't have a supervisor on the street, when you don't have the support that you need, and when those Officers are out there making decisions every night sometimes alone and sometimes with one other partner. Yes we do get help from Fairview and the Sheriff's Office but they deserve better. They deserve to have a supervisor so they don't have to make those big calls. That makes the public safer and that makes them safer. The biggest push for me really was the direct safety issues that we have in providing to the public. All of the additional services that the Sheriff's Officer provides is a bonus for us. I believe in crime analysis. We had crime analysis 3 years ago on a grant. The grant went away, we lost the position, and we can't afford to do it. It's not appropriate for me to send cars out there on random patrol when we have access to a software program that can provide you with the crime trends that we need to know about so we can put our people out there strategically and not just on random patrol. We get that, which is a \$67,000 value, from the Sheriff's Office at no cost to us. The people in Troutdale don't have 24/7 records and counter service at the Troutdale Police Department. Maybe that's not an emergency or high priority but to some people it means something. I heard somebody at one of the work session say they wanted to come in and get some property back and they had to wait until Monday and they were going out of town and it was an inconvenience. We pride ourselves on service. Since I've gotten here I've heard from this Council and the community that we are big on service. With this proposal there are some many add-ons to this. Yes the financial piece is important. From my standpoint I've watched and participated in 6 budget hearings and I've heard the public come to you and ask, what are we going to do about a City Hall. We've had meeting after meeting and somebody says how can we afford that. I think there are people that want a City Hall, Urban Renewal, an Urban Renewal investment isn't an investment for a month its for generations of people who are going to live here and benefit from it. How can we do that? We have a fire contract coming up that's going to cost more money. When I hear time and time again that we have needs and things that you want to accomplish, I ask myself how are we going to do it? That's what led me to this as well as the benefits of public safety. I think we owe it to the community to do what we can and you're going to have an opportunity to do that.

Councilor Morgan asked for clarification, you're in support of this proposal because it will save lives and not dollars?

Scott Anderson replied absolutely.

Councilor Wilson asked even if this contract was break even, could we consider it a good deal?

Scott Anderson replied yes, I would consider it a very good deal.

Councilor Wilson asked so the benefit is that we're saving money?

Scott Anderson replied yes.

Councilor Allen stated I would support Councilor's Anderson and Ripma on more discussion and better public involvement since there is so much to this contract and it is so important.

Mayor Daoust stated we have had 5 public meetings on this and I think it must be noted that when we enter into contract negotiations we can't hold public meetings in the middle of the negotiations. There was a period of time where we were working back and forth with the Sheriff's Department and our negotiating team and we couldn't have public meetings. That is part of the reason why there was a period of months that went by where we didn't hold public meetings on purpose because we were in the middle of negotiations.

Councilor Ripma stated my point is now that it's all negotiated, we've had 1 meeting until tonight.

Councilor Wilson stated I got an e-mail today saying that the need to fill the MCSO positions was an idle threat to us to make us move faster on this. Can you explain the situation that the Sheriff's Department is in?

Dan Staton, Multnomah County Sheriff, replied what the County Commissioners have told me is that I have stalled this long enough. Councilor Ripma, I still have not heard from you or your office even though I extended the invitation on more than one occasion.

Councilor Ripma stated I was frankly under the impression that we weren't supposed to contact either the police or the Sheriff directly. It came up at several meetings, there was some hostility to Councilors who had attempted to do that. I apologize, Sheriff.

Dan Staton replied it was made clear during work sessions I cannot talk to groups involved in the work sessions but I could talk to the City Council and I did talk to the Mayor. The Mayor has come and spoke with me on more than one occasion. He was present when I made the invitation so I'm kind of confused here as to why we're going to this extent knowing that the invitation was open to answer any and all questions.

Councilor Wilson stated at our last meeting you stated that there was like 280% in overtime.

Dan Staton replied yes the overtime dollar amounts are continuing to grow because of the number of vacancies.

Councilor Wilson asked because of that the County Commissioners were giving you direction to take care of those in April whether or not this contract was approved?

Dan Staton replied those pressures are in place by the Board of County Commissioners.

Councilor Wilson stated I just wanted to make sure the person who asked this knows it wasn't an idle threat, it's going to happen.

Dan Staton replied yes and as a matter of fact it has gotten to the point that I've had to open 5 positions and we have hired 5 individuals. We still have vacancies that I've closed down simply because this was being presented before this Council.

Councilor Wilson stated it's also been said tonight that we're not going to get any more than what we're paying for which I believe was 12.5 FTE's. Is that all we're going to get?

Dan Staton replied the 12.5 FTE's is not exactly accurate. According to the numbers that I've gotten is that it'll require 16.5 FTE's to handle the districts in Troutdale. That is exactly what you'll get. The boundaries of those districts do not extend other than in emergency responses they would take them out of the normal districts which currently occurs.

Councilor Wilson asked so the savings then is based on your department absorbing the other 12 positions?

Dan Staton replied yes that's correct.

Councilor Wilson stated so we're still going to get the benefit of those 12 positions, we just don't have a contract for them.

Dan Staton replied you're actually getting the benefit of 800 positions.

Councilor White stated I had the same impression as Councilor Ripma that it was quite clear that we were not to talk to the police during this negotiation. I got that message loud and clear and I was the only one apparently that felt that way. My question has to do with morale. Are we concerned at all that the morale with the County Sheriff's Office by lowering the 4 year degree requirement to do this merger?

Dan Staton replied no. My understanding after talking with the Executive Board for the Deputy Sheriff's Association is they're in favor of it. This is an attempt that has been made to improve public safety in this area.

Councilor White asked I'd ask Craig Ward the same question with the rest of our City staff that isn't going to get this increase that aren't working in a new building, do you see any morale issues with the rest of our staff?

Craig Ward replied no. I see morale issues if we decide to reject this IGA. The TPOA members have made that point very clear.

Dan Staton stated one of the things that Mr. Ward has access to that I believe this Council is unaware of is that they have access to our full planning and research department. That's not something that's covered in this contract or a cost that this City would incur. In other words this Council would have the opportunity to ask any questions or research studies in regards to the City of Troutdale. It has to be presented by Mr. Ward. We'd conduct that research for this Council to review and make recommendations on.

Councilor Ripma asked is it ok for us to talk directly with the Sheriff and the Chief? That wasn't clear, really it seemed the opposite before. The Sheriff did extend the invitation to me. I talked to the Chief at the last meeting a little bit at the break but I just got the impression that we weren't supposed to do it and that's why I have not contacted you.

Scott Anderson replied as I left that meeting I asked Lieutenant Wendland to stay to talk with you.

Councilor Ripma replied we did talk.

Ed Trompke, City Attorney, stated Troutdale Municipal Code Section 2.08.220(B), the Mayor and Council requests for information can be made directly to staff. That predates my coming here so there's always been the ability for Council to ask staff for information.

Mayor Daoust stated I think that's always been an open understanding, as far as it's just gathering information. I've seen many Councilors after work sessions talk to police officers to get additional information. It's understood that we can gather information.

Mayor Daoust opened the public hearing at 8:13pm.

Glen Putnam, Representative of NE Multnomah County Community Association (NEMCCA) and Corbett resident, stated the savings that you're going to acquire by doing this is tremendous and I think it's great. The major thing that I believe is going to happen for Troutdale is the same thing that has happened for the Corbett/Springdale area in the last two years and that is community safety. Several years ago in Corbett we lost our School Resource Officer (SRO) and it took us two years and a lot of work from our County Commissioner and a lot of work from our Sheriff to get additional funds to the Sheriff's Department so we could get that SRO back. During the two years that we didn't have the SRO, the drug problems within our school went up 80%. When the SRO came back, within a year it dropped 60-70%. Since that time the SRO has done such a wonderful job within our school system that the Sheriff decided that he was going to have a Community Resource Officer because we were getting a lot of marijuana grows, outside sales of drugs, thefts, house break-ins, and etcetera. We moved the SRO to the community officer position and put a new man into the school and the Deputy in the school has done a miraculous job. He has organized the people in our community for a community patrol. Every one of the citizens that volunteer for this has to go through a schooling provided by the Sheriff's Department. The Sheriff and the County provided a car that they no longer use for patrol. These folks work The Gorge. They are going up and down the Scenic Highway, going through the parks, talking to people, and it's helped to reduce the car break-ins tremendously although we still have lots of them. What we don't realize is that 5 years ago 1 million people went through The Gorge every summer. Last year there was more than 2 million that went through The Gorge. The City of Troutdale is the Gateway, you've developed your whole downtown area to go along with this tourism and you need all the safety you can get. I wanted to share what the Sheriff and our County Commissioner have done for us in Corbett and Springdale and how much we appreciate it. When we have a special event like our 4th of July event there's always extra Deputies up there, they do a great job, and they work wonderfully with the community. I don't think

you can find a person in Springdale or Corbett that would have a bad word to say about the Deputies that work there. From the safety standpoint they have made our area a much safer place to live. Multnomah County Deputies are a different breed, they work together so close they can almost read each other's minds.

Terry Smoke, Owner of Troutdale General Store, stated my wife and I have been business owners in downtown Troutdale for almost 20 years. I think it's time to move on this. It's not something we can just talk about forever. This has been going on at the store for 6 months that I know of where the Chief and Sheriff have been meeting and discussing this and anytime something has come up that I needed to know I've sat down and asked the 2 of them and quickly they've answered my questions with solid answers. I think it's time that we trust the Police Chief in this town because he is sincere about how he feels about this town. We have a City Manager and a Police force that is phenomenal. These guys have taken such good care of this town since I've been here and I would hate to lose even 1 of them. These are great guys, this is a good chance to move forward with what we have to do to keep this City moving.

Rob Canfield, Troutdale Resident, stated I've served with some of you on the City Council before and also on the Budget Committee. We've talked about budget deficits for many years. The bottom line here is what really is the prime purpose of the City? That's to keep its citizens safe with police and fire service. If somethings happening and a criminal is involved, do you want the police to show up speedily? If there's a fire at your house or a medical emergency you want the fire department to show up as quickly as possible. When you strip everything else away that is the highest priority of the City. I'm glad that Chief Anderson kept on asking himself how am I going to do this with limited resources. I'm glad you are taking this issue seriously. You're asking yourselves how can we do this and provide the best possible safety. Sentimentally I think this is horrible but from a safety standpoint, from a business standpoint, we might save a little money on this or we might break even but I agree with most of you. If this is the way we need to go to make the City as safe as possible then this is what has to be done. It may be uncomfortable and sad but this has to be done because the highest order is to keep our citizens safe.

Sam Barnett, Troutdale Resident, stated I've been a resident of Troutdale for nearly 12 years. I'm not opposed to the changing of the guard, which is bringing in the County Sheriff's Office. I'm not for it either. I'm one of the many Troutdale citizens that has not received enough information to form a true educated opinion on this matter. Many of us don't need to know all the details of this deal because we look to you, Mayor and Council, to do what's best for Troutdale. As we all know this is a very important issue for Troutdale. I'm aware that many questions still loom on behalf of some of you Councilors. Especially how Troutdale could be so lucky to save \$1 million per year after the initial turnover year. Obviously you haven't been convinced that this is too good of a deal to pass up. I think that each one of you have learned something that you didn't know about this deal tonight. Most of you have asked questions. Are you really ready to vote on this tonight in good fair conscience? Do you really know enough about this deal to vote one way or the other on it? I'm not convinced that that's the case. I'm here tonight to discourage a vote on this IGA until such a time that not only are all of your questions answered but those of the community as well. This is too big to rush on. To the Freshman Councilors, are you 100% certain that all of your questions have been answered and are you really ready to

vote on such an important issue that will likely effect Troutdale for years to come? If you are, that's fine, do what you think is best. Just know that if this thing goes sideways you'll all be remembered. We know that it can, it's a gamble, it's a risk. It could go great for us and it may not. I'm counting on you all to do what's right for the City. I don't understand for the sake of me, there are 22 vacancies in the Sheriff's Department and we're going to take our 26 employees and fill those vacancies. I don't need to know all those details but I hope you all do. We'll have the security of over 800 deputies, isn't that pushing it a little bit? I don't think that you're ready to vote on this but if you are, so be it. I as well as the City of Troutdale, put our trust in you all.

Tom Slyter, Troutdale Resident and retired Under Sheriff from Multnomah County, stated I have the utmost respect and confidence in both Chief Anderson and Sheriff Staton. They're both men of integrity. I don't think they're trying to mislead you. I don't think that your Finance Director, Mr. Mueller, who crunched the numbers over and over wants to fail in this simply because if he does perhaps he won't be working for you next year. One part of this IGA that's been discussed over and over again is that we get to retain our Chief so he still reports to the City Manager and in essence he's reporting to you. If the IGA is not working out then back out of it. You have that option also. You hold the Chief and the Sheriff both responsible for the public safety in Troutdale. I appreciate the need to study issues to death, to get all the facts, and all the numbers but there does come a time where you have to bite the bullet and make a decision and I urge you to do that tonight.

Jon Lowell, Troutdale Resident, stated I've been on the Budget Committee and Citizens Advisory Committee. I'd like to say that I've known Chief Anderson and Lieutenant Wendland for several years and trust them explicitly. I urge you to support this. My only concern is like the fire contract coming up right now, we're trapped against a rock and a hard place. We have to go along with Gresham, we don't have another option. I hope there's an exit strategy in the contract so we don't come out any worse than we are now if the contact is approved. Thank you for all of the work you've done on this.

William Flynn, Troutdale Resident, stated I'm not going to speak regarding my belief of merits or lack of merits on this proposal. What I'm going to speak about is regarding process. Like Councilor Ripma mentioned earlier, 3 weeks ago was the first that I'd heard about this and I listen to what's going on in the City and feel like I'm pretty much in the loop on a lot of the big issues. This is the biggest issue that this City has faced since possibly its founding and I think it's unhealthy for a community this big to make a decision this big without having first shared it with everybody in the community. I asked my neighbors if they'd heard about it and most hadn't. It was mentioned that maybe half the people were unaware of it and I think it's more than that based on the limited discussions with people in my neighborhood. I spoke to some teachers at the high school that live in Troutdale and they were unaware of it. These are people in the loop on everything and as far as I can tell they're well-read and well educated but they don't know a thing about this dissolution of the Troutdale Police Department. I think something this big and monumental should be put before the people on the ballot in the form of an advisory question. If it's that good of a deal then we should at least let the citizens have a review of it, give them some time, and let them vote on it.

Mark Herron, President of the Deputy Sheriff's Association, stated Greg Vining and I have been involved in this process for over a year. Intimately involved with Commissioners on both the City and County side along with all the staff that has been negotiating this contract. From our perspective there were a couple of good questions asked tonight about moral. Specifically something that's near and dear to the Deputy Sheriffs' hearts, our 4 year degree requirement. It is important to a lot of our members and it has been a bone of contention. What will we do in the future is probably the most important. It's that question alone that allows us to look past what we see might be an issue. What is our future like? The Deputy Sheriff's Association asks what are we getting out of this? We're getting job security and that's what it comes down to and that's part of what my job is, to represent the Deputy Sheriff's Association members and make sure that they have a safe environment to work in, that they have a good living wage for their families, it's representative of the rest of the community that we live in, and frankly that they have a job. There might be some question about why don't they have to have a degree and why should we have to have one, but the most important piece is in moving forward will we maintain that degree requirement for any new hires, which the Sheriff has been 100% behind, to maintain that level of education that we think is important. But we also know that we've been working with a lot of professionals in Troutdale so that's not a concern. But knowing that we're going to have a future because you have more areas to work, helps get us that future job security. There's another piece to all of this, State Law. For our members, knowing that State Law dictates what happens in these contracts or annexations, seniority, time, we just know that's going to happen. Do we have a conflict, in the end, no. The Deputy Sheriff's Association 100% supports this even if they are little pieces along the way that we aren't happy with. We know at the end of the day we've got jobs and a future and we're bringing on some good people and giving them a larger base to represent and a more consistent way to do police work that'll benefit all of us.

Greg Vining, President of the Troutdale Police Officers Association, stated I've worked in Troutdale for 20 years, I've been a citizen for 30 years, and I've been President of our Association for the last 10 years. I'm here to speak for our members. I wanted to remind you that we are fully supportive of this, we always have been. We have an appendix to this IGA specific to the merging of the two unions and that's finalized. Personally I trust those two gentlemen (Chief Anderson and Sheriff Staton) literally with my life. That will continue no matter what kind of badge I'm wearing. This gives our members an opportunity to stay here and I think that's really a concern for our members that if you choose not to do this IGA there is no business plan for next year, 5 years, or 10 years from now to fund our department. We're going to lose people even if they wanted to stay. I have members now working without supervision and working 16 hour shifts because we're short staffed. I can tell you if we lose another member my wife won't let me work here because it's not safe. When she told me that it hit home. We're willing to serve but we're not willing to lose our lives over an issues that's fixable.

Carol Allen, Troutdale Resident, stated I want to thank you for spending all the time and answering a lot of questions that I've had in the last few weeks. I heard tonight several times, you get what you pay for. I'm a little confused, what does that mean? When I hear a service is "you get what you pay for", does that mean if I'm poor I'm not going to get as much as if I were rich? Can you explain that everybody?

Dan Staton replied when we looked at the contract we looked at the concept of the Sheriff's Office, we looked at the responsibilities of Troutdale, and the responsibilities of the MCSO. We look at the services we currently provide to the unincorporated areas. Originally we were not a full service agency. Now we have every aspect of a law enforcement agency and then some. The Sheriff's Office is also responsible for its jail system, work crews, and the list goes on. We're responsible for 101 miles of water so we have river patrols. We have contracts that work through the Marine Corps that help support that funding. We have other resources that support our funding and our operations beyond the Board of County Commissioners. These services are provided County wide. I look at public safety out here constantly. The Chief and I meet regularly. Part of our planning and research is to look at the concepts and what is needed in this area which is something that this Council is unaware of but the Chief is fully aware of and so is the City Manager. As we look at this and look at the concepts, what we need is to fill 2 districts and provide supervision under the contract. We understand that if Troutdale has 27 FTE's which represents a command team, an investigator, patrol services, and other services that are not fully equipped to provide for the needs of public safety in this particular area. The City of Troutdale leans on MCSO frequently to support them, especially in areas of investigation. They also lean on the MCSO because we have a full service search and rescue. These services are provided as a courtesy because I have an MOU that I work with and the handshake agreement that I have with the Chief. We provide services above and beyond. But there comes a time when we have to look at the price tag. I never want to talk about public safety under the form that I have to put a price on your safety and the services that are provided to you. What this city is lacking in services the Sheriff's Office already has in place. Under this type of agreement my responsibility as Sheriff of this County is to you. The responsibility of the Chief is to this Council and to the citizens of this City. My first responsibility is to you as citizens of Troutdale, what it is that you need and what it is that you expect just as in the unincorporated areas. I rely on my Board of County Commissioners and I rely on this City Council to direct me on how public safety should be. My sole responsibility is to make sure we conform to what the law tells us we should be doing. My sole responsibility is to make sure that I'm advising this City Council, if they ask, and the Board of County Commissioners who ask frequently, are we within the confinements of the law and am I as the Sheriff meeting the needs of the constituents that have elected me to this office and each 1 of the Commissioners and this City Council to their offices. I'm taking on a full agency and over a period of time there will be no existing agency, it will all be the Sheriff's Office once this contract is signed. We fold in the executive branch because we're taking on additional responsibilities for this City just as we would if we took on additional responsibilities for the City of Portland or if we extended our boundaries into Washington or Clackamas Counties. With that in mind, these folks are brought in. There is an expectation that we'll have more staff than we will need but I am willing to assume those responsibilities because I have succession planning problems. These succession problems, the way that I see them, are that nearly 1/3 of my law enforcement positions will be retiring within the next 2 to 5 years based on age. You are asking for 2 districts and 2 districts is what you're paying for. The supervision is what you're paying for. The additional people coming over, above the 16.5 FTE's, are what I'm assuming based on the vacancies and the expansion of the command team to manage this additional resource. Plus the fact that the Sheriff's Office is expanding in other areas. Within the first few months an entire agency is brought on board, they slide into their positions, and

yes in fact we will be over staffed. As we progress over the next 2 to 5 years those numbers will come into balance based on this contract and the number of FTE's that will be needed to support the patrol services in this City. In addition, all the services that the Sheriff's Office currently has come over as a blanket, they're not built into this contract. There is nowhere in this contract where it says I'm asking for the City of Troutdale to pay for the extra Detective that will be needed, or the extra Drug Enforcement Officer, or the extra Process Deputy that will be needed. Those are things that are coming as part of the blanket. It boils down to 2 districts and supervision and everything else comes in as an extra. There is our Search and Rescue that would provide to Glenn Otto Park or god forbid a child comes up missing in your City, you're going to have over 100 Explorers coming out here that are fully trained in that operation and that's going to be an additional service than what the City can provide. You'll have a Drug Enforcement unit out here that will meet the needs of anything that comes up with regards to services being deployed, drug offenses taking place, drugs in the school, you're going to have that as something that you don't have now. You've got Officers that you can dedicate but do you have Officers you can dedicate 24/7? The Chief has already explained you do not. These Deputies and Officers have been working together so closely and the way that our policies and practices that are in place nearly mirror image each other. When you listen to the Unions talk, they talk about cooperation. The cooperation side comes from years of Officers and Deputies working together constantly coming into this City and out of this City. If you're under some impression that Troutdale Officers are solely dedicated to this City then you're wrong. The Deputies and Officers respond to each other in times of need so nobody is standing alone out there at risk when their involved in a situation. If your belief was that your Officers never left the city limits then you're wrong. If you believe that the Deputies do not come into the city limits to support the Officers when they're in trouble then you're wrong about that as well. When we start talking about this entire situation we're talking a better service for the community. I don't want to talk about dollars. We're offering a better service for the community out here. I would like to see the community out here get the same service they get in Corbett or on the west side. There are things that can be done, resources that can be called out that you can't even imagine. We've put a lot of work and thought into it and know how we want to outlay public safety. We want to work with the Board of County Commissioners and we want to work with the City Council to make sure we're meeting the needs of our constituents. I looked at Chief Anderson and said the first time we go before any Council or Board this is going to take us a long time. It's going to be a long process, and it's not going to be as simple as our spending 4 years of our time dedicated to this. I do apologize, I know the citizens should have been aware of this and part of it is my responsibility so I take some of it. I should have requested that we have an open session out here. I'm going to continue to supply the public safety that I have all along. My hope was that there would be more discussion about this and there wasn't.

Scott Anderson stated I wanted to add a couple of practical examples of some of the cost savings because that seems to be part of Carol's question of how are you getting a value for the money. One of the ways we're going to save is time, time is money. We currently have a Sergeant who is in charge of planning and writing curriculum for all the training. That position started as a Patrol Sergeant. That Sergeant should be on the street yet half of his time or more is spent doing the training that he needs to do so we make sure we're in compliance with the State Certification requirements. The Sheriff's Office has a

training unit that is dedicated to do all that. We get the benefit of that entire training unit and that Patrol Sergeant is now back on the street doing what he should be doing. They also have a property evidence control person who is a civilian. We currently have an Officer who spends about half of her time taking in property, getting the evidence, and giving back the property. That person is one of our Patrol Officers who now is going to be relieved of that. That's just a couple examples of the duplication of process that we're going to eliminate and have a savings not only for the dollars but for the people to be on the street doing what they need to be doing.

Dan Staton stated as an elected Sheriff, I'm able to come to this Council and the Board of County Commissioners and if there are things that we need that are of a financial need to improve public safety, it's my responsibility to argue that on behalf of the citizens. But then it affords 2 separate entities, the City of Troutdale Council and our Board of County Commissioners, to help us fund expanded resources as needed and to provide better public safety for the citizens in both Troutdale and unincorporated Multnomah County. I don't know if this Council has considered this because we're all fixated on contract, but there are a lot of things that fall under a blanket that doesn't have a price tag to it but is something that affords us a better opportunity to discuss looking at expansion of public safety in East Multnomah County, not just in the City of Troutdale.

Norm Thomas, Troutdale Resident, stated as I look at this contract I have a few concerns. I understand the economies of scale and I understand that we have the best police department in the State. Multnomah County is an outstanding police department. So I have no doubts that the quality of service will remain outstanding. My concern is that we have a \$7.5 million dollar building that we went out and asked the tax payers to pay for and I don't see anything that guarantees any money comes in to offset that cost to the taxpayers. I don't see any other way to alleviate the taxpayer's burden as far as how much we're paying in property taxes for that building. The other part is that it looks like the numbers might be good short term wise and long term it could be the same situation as the fire contract. The other part is that I know there is an opt-out but to do that, I believe it would cost millions. I would ask you to take all of those into consideration before you vote yes or no on this. What is the true cost to Troutdale? That is my biggest concern.

Steve Scott, Troutdale Resident, stated it seems like we're talking about 2 issues here. One is safety and one is saving money. With the safety issue, I don't see a problem in my personal opinion, I just want to be safe. From a monetary standpoint I'm concerned in a sense of looking at the possibility of adding more City positions that are not related to the FTE's that the police has been lacking. My concern is the hiring of new positions and not replacing existing employees. Keep that in mind with the money that you're saving here in the contract.

Jon Brown, Troutdale Resident, stated I have no concern about the contract. I was very upset when the Chief told us that we have no Police Officer at night. I raise a family here in Troutdale, I'm going to keep raising my family here, and I'm proud to be here. You see me at meetings all the time. I go by the Post Office quite a lot and see the Champion paper there stacked high, nobody reads it. It's disappointing when people come up to me saying they've never heard about this before and you've been meeting for a year. I really

think this is a great idea. At first I was not for it but the Chief sat me down and talked to me about it. I asked a lot of the Officers if they thought this was a good thing for them. I really think this is something we really need to do, it'll be great for us, the future looks good, we'll save money, but one important thing is safety for the citizens of Troutdale and for the Police Officers that work here too.

Diane Castillo White, Troutdale Resident, stated I campaigned in 2014 and the number one issues that people brought up wasn't the Councilors that were running but it was the potential merger. This is very important to a lot of citizens. As I was helping the Officers with the bond measure for the building what I appreciated about that was a clearly defined problem and an open book process for information. I think Chief Anderson is the best. I like our relationship that we have right now working well together. What I would ask you is I would like to hear if as another option if you were adequately staffed, if our officers were safe, the things that are needed, what that cost would be. I would like to see some time in the budget process to respond to this problem that I wasn't aware of. I really wish I knew about it. I want our Officers to be safe. I want the management to not worry about that. I treasure our community Troutdale Police. I've been reading a little bit about negotiations and anonymous negotiations and mergers. When somebody gives up their small town community officers it really hurts. I would have appreciated another option. If possible, I'm not asking for a lengthy amount of time maybe a month, to identify that number. Maybe the Budget Committee could come together to say doable or not doable so we could let the citizens know that we want to keep our Officers but it just isn't doable. Then I would have had the answer. I'm just throwing that out for your consideration. I want to thank the Chief and all of our Police for the awesome job that they already do.

Will Knight, Troutdale Resident, stated I was wondering what other options that the city has taken a look at and thoroughly researched? It seems that this is the only option on the table. It would be good to know what would the City of Troutdale Police Department need to have or what they believe they need to serve our community. This is a public safety issue and increase services issue. I'm just wondering if the Council has polled the citizens at all or if they currently believe we're being underserved with the Police Department and services they provide. Personally I think they do a great job and if there's a way to keep them then I think we should pursue that as an option. Another thing is a couple of years ago the citizens were asked to open their pocketbooks and make a 50 year investment in the new building that they have and the people were willing to do that. During that time there were fliers, mailers, door to door canvassing, all this to promote this to the citizens. I'm wondering why there hasn't been more public outreach and involvement in this process. I would suggest that the Council slow down on this issue a little bit, ask for more public input, because if you do this tonight then we'll never get our own Police Department back. The Council is attempting to make a decision that will forever change the fabric in this community in this short 3 week period of time.

Taney Staffenson, Troutdale Resident and Budget Committee Chair, stated I have the deepest respect for everyone and anyone involved in law enforcement because they put their lives on the line every day for us. Each year we go through the budget process and it's never easy. I found that when we had money we didn't have enough money and when we didn't have enough money that we did have enough money. As a city we dedicate 46% of our budget to law enforcement. Although we're not talking about this, something

I think we should be aware of is where we ended up with our fire contract because that cost us \$1.8 million and when we started researching it, it wasn't doing what we thought it was going to do and is putting more citizens at risk. I'm not saying that would do this, I'm just saying it's something we should consider. One thing I wanted to address and Erich Mueller touched on this earlier, it's been discussed that there's a \$1.1 million dollar savings. That takes into account that there would be a \$765,000 increase to the present budget, 17.87%, which may be the case but considering over the last 5 years the budget has gone up 18.66% and likely would not go up 17.87% in 1 year. Although there is a significant savings it's closer to probably \$500,700 from where we are today versus \$1.1 million. Many of us, myself included, went with the Chief door to door to try to build the Police Facility. We got that facility passed because it's the right thing to do. It was also very expensive. When we look at the rent that we're receiving back on it, it ends up being a 3.84 capitalization rate. Although it's a police building and you may or may not be able to use it for other things that's kind of a low rate for a lease on a building. Since we're dealing with tax payers' money and a bond issue I thought I'd bring that up.

Mayor Daoust closed the public hearing at 9:15pm

Councilor Wilson stated I personally walked my neighborhood and talked to people about this. All but 1 of the people that I talked to were supportive of this merger. They felt that we were headed in the right direction, better services, and they also trust the Chief. They understand we're leasing the building to the Sheriff's Office. In 10 years if there's no CPI adjustment the City would be bringing in over \$2 million from the lease. We haven't decided how that money's going to be used and I don't think anyone here is going to want it to be absorbed into the General Fund. I know what I would like to do and that is try to get a dedicated fund to help pay down the bond every year instead of it just disappearing into the General Fund. All of us pay that same bond money every year for the Police Station. We need to move forward. I don't want our Policemen to be at risk because they don't have proper coverage. I don't want the citizens of Troutdale to not have proper coverage. Voting no is like saying we don't feel we're good enough to give you the protection you need. I think we need to move forward.

Councilor Allen stated what we are considering tonight is not a merger it is a dissolution of the Troutdale Community Police Department in favor of contracted services. I feel we have been misleading the public. The idea of contracting out our Police has been marketed as a win win. It is better to look at it in terms of pro's and con's. To understand that the numbers being used to justify it have not been approved by a Budget Committee. If you are an Officer, you are likely to make more money with better benefits if we contract out. You are not guaranteed to work in a better environment. That would depend on your seniority. If Troutdale retains it's Police then Troutdale will likely grow its department and improve its effectiveness just as it's done over the last 100 years. For the public you will have fewer Officers budgeted to serve the same population. You may not have the same dedicated officers that know the community. Since we are transferring to a higher cost model the upfront savings will likely dissolve over time and at the end of the contract it can become very expensive. You are being offered services you already have as a Multnomah County resident when you would lose the dedicated services that you have come to know. You may want to consider the decision permanent because it will be very difficult and cost prohibitive to rebuild our Police Department. Most of all we won't save

the money, we will spend it and I can't imagine what is more important than our Police. I'm a firm believer that we should pay for our basic services first and support projects as our budget allows. I would support any efforts to improve the community's voice over this issue.

Councilor White stated I have the utmost respect for our Police Officers and I hope they do not take offense to anything I have to say tonight. I also have an obligation to the citizens of Troutdale and I think we should speak openly. I was involved in both bond measures. I was one of the Friends of Troutdale Police that helped get the facility that they're currently in and that process was great. I use it as a comparison model for just about everything I do on Council because the outreach was so great and involved the citizens because we needed their vote and needed their funds to pull this off. To outline that process, it started with a grassroots effort. We looked at every suitable location prior to that site so we could look the citizens in the eye and say we looked at the Saturn Dealership and Troutdale Marketplace and they wouldn't work. We had reasons why it wouldn't work. We also did a phone survey to let them know of the upcoming bond to try to get their vote. We did a grassroots door to door campaign. We also did a mailer and flyer. I'm sorry to say for whatever reason that hasn't occurred on this particular issue. I'm not saying I'm against the issue but I am saying the public outreach has been poor at best. I believe most of the public isn't aware that this is about to happen. Also regarding the negotiations, our Mayor went to the press saying that the majority of the Council was in favor of this. It's tough to continue a negotiation with that kind of damage. This was originally presented to us as an option. The financial need to fund our operations has never been brought up to the Budget Committee, nor looked at by the entire Budget Committee, nor was a subcommittee formed to look at other options. I feel the next step should be for the Council and Budget Committee to properly vet other means to fund our Troutdale police. The Gresham Fire contract was a good contract 20 years ago. It took time for it to get to the point that it's currently at. Any future savings that we might have is going to go to another city, we're already subsidizing other cities with a contract. I worry about the loss of control in the future.

Councilor Ripma stated I've learned a few things tonight, 1 is I didn't know that this had been discussed at a staff level for 4 ½ years. This proposal was first disclosed to the Council about a year ago. There was obviously years of work done on it before and unfortunately it looks to me like the job of the staff was to sell it to the Council after they had made a decision of what they thought was best which is why we get the inflated savings numbers based on pumping up the alleged savings that we're going to have by not doing an 18% increase in our police budget. I've always been skeptical but not against it. This is a one way street because all the Officers will get higher pay. I learned that when I served on the Citizens Crime Commission 20 years ago when we studied police consolidation. Larger departments pay more, that's the model throughout the Country. I fully understand why our Officers are for it, I would be too. They have more opportunity and more pay. They are great Officers and they should be given the opportunity to do that. It's just that we represent the citizens of Troutdale as a whole and we have to decide if it's a good thing for the City to do this merger. One concern I have is while I have the utmost confidence in the Sheriff and the Sheriff's Department, even 20 years ago the smooth working relationship between Troutdale and the Sheriff was a model throughout the County. There wasn't a better match in philosophy and citizen service than Troutdale

Police and the Sheriff's Department. I'm not worried that the merger will have some sort of culture clash, it won't. Dan Staton isn't always going to be the Sheriff. The Sheriff is elected countywide. We have had Sheriffs who were, shall we say, hostile to the Commission in the past. It has not always been a smooth street. We've had Commissioners who were very openly hostile to the patrol function which is what we're contracting for. Believe me, Troutdale does not control the County Commission. We're putting ourselves in the tender mercies of the County Commission. We have a great Commissioner and Commission right now and we have a great Sheriff right now. But that could torpedo this if that good feeling between Sheriff and patrol and the County Commission broke down in the future, anything could happen. Bill Flynn mentioned at the March 3rd meeting an advisory vote. I checked and we could do an advisory vote of the citizens of Troutdale on this issue and I think those of us who favor it, if the voters approve it then we'd have even more reason to vote for it and those of us that are skeptics would have more reason to vote for it. What I'm advocating to the Council is that we put this to an advisory vote of the citizens of Troutdale. If it's as good as we're hearing then we can sell it to them, we've done it before. If it isn't and the voters don't want it, I would hope that it would give some people who think this is going to be so great a pause. I urge us to consider an advisory vote and not to rush this.

Councilor Wilson stated I don't think people are against it they just want to know why we're doing it.

Councilor Ripma replied we've had 1 public meeting before this on something this important. If we put this to a vote what we would do is refer staff to set up an advisory vote at the next available special election and give us time to answer all of our questions and go forward with a vote after that.

Councilor Anderson stated I talked to 1 of my neighbors today too and it's not a neighbor I usually talk politics with, it's more of a friend, as a matter of fact we don't talk politics at all. But today he said tonight's your big meeting isn't it and I said yes it is. I asked what's your opinion on this? He said I elected you to do what's best for Troutdale. If you think it's a good decision then do it. If you think it's a bad decision, don't. I've heard that tonight from numerous people, do what's best for Troutdale. I think the number 1 thing that I've heard tonight is the word change and change in and of itself is daunting, it can be scary, and it's intimidating. I get it, it's a huge change and I'm not going to understate what we're undertaking. I also heard the word trust and I heard the word trust applied to Chief Scott Anderson many times tonight and throughout my 5 years on Council and as a matter of fact all the time he's been here. I have not heard 1 person question his integrity, judgement, decision making ability, or his passion for this community. If Chief Scott Anderson tells me that this resolution and IGA will make me, you, and my neighbors safer and he's the Chief of Police and we trust him, who are we to say otherwise? We're not in the business of micromanaging, we tend to get in there sometimes and we get told off. We need to rely on our experts and the foremost authority on law enforcement in the City of Troutdale is Chief Scott Anderson and Lieutenant Joel Wendland. That's who I go to, that's who I trust as a citizen of Troutdale and as a City Councilor when it comes to law enforcement. If they tell me this is a good deal and it's going to make my family safer, then that's all I need to hear because I trust them too.

Councilor Morgan stated for me it's pretty simple. This is about money. I'm sure the record will show in 30 years when they're looking over our fights about big decisions that it may in the long term cost more money. I want them to say when they're reading through the minutes that we did something based on what was important and not what was in fashion. We were willing to take a risk because of the gravity of the situation. I might remind some of the Councilmembers that in subsequent votes on fire, you all voted for fire. You were the 1 that voted for it. The reason why the contracts that Sam Cox originally voted for has gotten worse is because the Council let it, day by day over 10, 20, and 30 years of the contract. It didn't happen overnight. Just like this contract. It might be the best contract we've seen in Troutdale's history and it might be the worst. It's good to see Commissioner McKeel's in the room because she's fought for so long on human trafficking which nobody talks about. I talked about it during election, it's a big deal and a big issue, the daughters and nieces in our city, it's a problem and it's not discussed. We can barely fund the staff we have now. We're not talking about a bare bones operation. We're talking about a 21st century model for policing that makes us safer, makes us better, and makes us stronger. I signed up for this job because I thought there were things we could fix. It's not about my legacy, but if it is what about this Council's legacy? I hope the record shows that we appeal to best hopes, not their worst fears but aspiration so the next generation has the opportunity to inherit a better, safer, stronger Troutdale because certain men on the Council were willing to stand up and be wrong potentially but not being afraid to do so.

Mayor Daoust stated my notes from a year ago when we talked about this are not really that much different than today. You could make the argument that we haven't had enough public input. We opened the door to this a year ago with a lot of the same information. I would make the argument that we have looked at other options. Every single person up here has said we trust our Finance Director. In fact the City has gotten awards, for 23 years in a row we've gotten awards for our financial management of the City and the work that Erich Mueller does. Erich Mueller pulled together another option. If we did not go with MCSO, compared to that option we would spend \$1.1 million more than the MCSO contract would cost us. Erich worked out those numbers with some assumptions, but that's not even apples to apples. If we were to fund our own Police Department to the level that the Sheriff's Department is providing us, with more Sergeants and more Officers, the difference would actually be \$1.4 million but we didn't talk about that. As far as public input, as Mayor I get concerned about that too and I'm as concerned as Bill Flynn is when people say that we haven't heard enough about this. It's always a challenge in a town of 16,000 to get people engaged and to get your neighbors engaged. You may notice that a lot of the same people show up to our meetings and I wish the other 15,000 would be just as engaged as you people are but we've done our best. We've had 5 public meetings, we've had articles in The Oregonian, articles in The Gresham Outlook, we've had television broadcasts on MetroEast Community Media on this subject where Councilor Wilson and I answered questions that were presented to us by Rob Canfield. It's been in the Troutdale Champion. Yes, we've all walked the neighborhoods and probably could summarize our results differently. As far as a public vote goes, the citizens put a level of trust in this City Council. I've been on the Council for 18 years, Councilor Ripma has been on a long time, we know we have responsibility for making decisions for all the citizens that voted for us. We know that and it's been drilled into our heads, mine for 18 years. The City Council in itself has a responsibility for fiscal solvency

and budget accountability and we take that very seriously. I think the citizens of Troutdale trust us to handle the City Budget accordingly and properly and be good stewards of the City Budget. I think they trust us to put the Sheriff's contract in perspective with all the rest of the stuff that we want to do in the City. There's a lot more going on in Troutdale than just this Sheriff's contract. We have the City Hall issue, the Urban Renewal area, the fire contract, and the list goes on and on. This City Council takes the responsibility of putting all of that in perspective and not just one thing at a time. I personally put this contract in perspective with all the rest of the City business that we as a Council have to deal with. I sincerely believe with all my heart as your Mayor that this is a win for the City. I sincerely believe this is a win for the Sheriff's Department. I sincerely believe this is a win for the Police Officers. And if I were to rate the 3 wins, that's the 1 I'd put at the top of the list. I had a Police Officer come up to me when I was at the health club and he said my wife is concerned about my safety sometimes because I'm out there alone and I don't have a Sergeant looking over my shoulder and as one of your Police Officers there are some times when I'm put into situations that are dangerous and my wife is concerned about that. I'm a budget guy and could talk about that all night long, but when it comes to Police Officer safety that's the one that really rings home to me. I think the City Council is responsible for those kinds of decisions. That's our job to look out for our city employees. It's our job to fund them also. We could have looked at another option in more detail but we did look at the option of funding our own Police Department. That was the other option. Another option was to look at a police levy like the City of Gresham did but then you always have to go to the decision, are you going to ask your citizens to pay more in property taxes to fund the Police Department or do you want the same thing free. By the way the second option where you get it free, the City also says \$1 million. Which one would you choose? Some of this argument is really straight forward, common sense, very logical, and I think most of us are pretty logical. I'm very supportive of what we have in front of us.

MOTION: Councilor Wilson moved to approve a resolution approving an Intergovernmental Agreement with Multnomah County for Law Enforcement Services provided through the Multnomah County Sheriff's Office. Seconded by Councilor Anderson.

Councilor Ripma asked could we have a vote on putting it to an advisory vote?

MOTION: Councilor Ripma stated I'm moving to table this until after the results are in from an advisory vote of the people. Let's at least vote on it.

Mayor Daoust stated we had a motion and a second on the floor before you said that. Could you please call the roll?

Councilor Ripma stated point of order. Don't you want to at least vote on it, you can vote it down. Could you indulge me with a vote on whether to put this to the people?

Ed Trompke replied the motion to table requires a second and has to be voted on. If it carries then the main motion can't be voted on tonight. The motion to table is in order but it needs a second. Then the vote is on the motion to table.

Councilor Allen seconded the motion to table.

VOTE ON THE MOTION TO TABLE:

Councilor White – Yes; Councilor Allen – Yes; Councilor Wilson - No; Councilor Ripma – Yes; Councilor Anderson - No; Councilor Morgan - No; and Mayor Daoust - No.

Motion Failed 3 – 4.

Ed Trompke stated then we move directly to the vote on the main motion.

VOTE ON THE MAIN MOTION:

Councilor White – No; Councilor Allen – No; Councilor Wilson - Yes; Councilor Ripma – No; Councilor Anderson - Yes; Councilor Morgan - Yes; and Mayor Daoust - Yes.

Motion Passed 4 – 3.

Mayor Daoust called for a 5 minute break at 9:49pm and reconvened the meeting at 10:04pm.

6. RESOLUTION: A resolution authorizing a real property lease of the Troutdale Community Police Facility to Multnomah County.

Erich Mueller, Finance Director, stated this is the second part of The IGA with the Multnomah County Sheriff's Office. Part of the discussions from the work group in the very beginning were the desire for the Sheriff's Office to refocus their patrol unit out here into East County were a larger portion of their service district is. The Troutdale Police Facility that the citizens have provided is a very desirable facility from that standpoint to be able to deliver those services. As part of the negotiation of the IGA the Police Facility lease was folded in. The terms of the IGA and the lease would run concurrently, starting and ending at the same time. The lease is the second negotiations between the City and the Multnomah County Facilities and Property Management Division. The lease is between the City and the County Facilities and Property Management Division and they've assigned that space to the Sheriff's Office for the use of the Patrol Operation. All that was addressed at the January and February discussions. The lease is included in the packet as Exhibit A. Exhibit B is the slightly updated summary of the lease terms that we went over in the previous meeting. The City would continue to have the Community Room and the Legal Department/City Attorney Office Spaces. The last 2 pages of the lease itself show the floor plans for the two floors. The entire upper floor is leased, the areas on the first floor that aren't shaded the City would retain. I mentioned the 2 contracts are mutually dependent so it's necessary for us to approve this item tonight as well as it goes hand in hand with the IGA that the Council just deliberated on.

Councilor Wilson stated I'd like to hear how you were able to increase the amount of the lease in the last few weeks.

Erich Mueller stated it is about \$216,000. Going through the arm wrestling back and forth with the Facilities folks, because we're leasing to a tax exempt entity there's a whole calculation that we go through to start out with a market rate and adjust for tax considerations, it's a modified full service lease. We have to back out the property tax pieces. We have the utility reimbursement piece built in as well. It settles out at \$15.50 per square foot.

Craig Ward stated we have 16 Officers that our contract provides for so what the County did was assumed in the lease negotiations that our Officers would still continue to use the space in the building for which the voters of Troutdale approved the bond measure. So the additional negotiations on the space really had to do with the added number of Patrol Officers that would be located in addition to our officers. We're not asking the Sheriff to pay for the rent, if you will, for the Officers that we are paying them for. That did affect the net lease rate. We also had conversations about things like the furniture which we paid good money for. Part of the Facilities staff's reaction to that was they have lots of furniture stored so if we're going to charge them \$5 per square foot for the furniture then they'll just pass on that and bring in their old furniture. From a landlords standpoint we don't have a very good argument to that. We were hoping to generate some more revenue by leasing the furniture but in affect it doesn't do us any good to take them up on that and move our furniture out and store it somewhere for several years. That opportunity to bring in some additional revenue went by the wayside.

Councilor Allen asked will they be moving in earlier than the start time?

Erich Mueller replied the lease provides for early access for preparation. The lease doesn't provide for them to start full blown patrol operation prior to July 1st. We will be working with their IT Department who will have to come in and figure out what they're going to bring in for their network, communications, and planning. They're going to house different functions and that type of early access.

Councilor White asked what is the price per square foot?

Erich Mueller replied \$15.50 per square foot is what was negotiated.

MOTION: Councilor Anderson moved adoption of a resolution authorizing a real property lease of the Troutdale Community Police Facility to Multnomah County. Seconded by Councilor Allen.

VOTE: Councilor White – Yes; Councilor Allen – Yes; Councilor Wilson - Yes; Councilor Ripma – Yes; Councilor Anderson - Yes; Councilor Morgan - Yes; and Mayor Daoust - Yes.

Motion Passed 7 – 0.

7. STAFF COMMUNICATIONS

Craig Ward stated on April 7th we've scheduled a work session on the Waste Management Franchise. Would you like to start that work session at 6:30pm or 7:00pm?

The Council wanted to start the meeting at 6:30pm.

8. COUNCIL COMMUNICATIONS

Councilor Allen stated since the dissolution of the Troutdale Police Department did pass, I want to thank our negotiating team for negotiating the best deal that I think we could have gotten.

Councilor Anderson stated I want to thank you too.

Councilor Wilson stated our annual budget meetings are coming up rapidly. We have new people on the Budget Committee and we have people on the Budget Committee that might need refresher courses on how the budget is done and what the responsibilities are. Again I'd like to bring up having the League of Oregon Cities do a training with our Budget Committee prior to the budget process.

Craig Ward replied I will reach out to them tomorrow and ask if they can schedule a budget work shop.

Councilor Anderson stated I'm happy to report that you'll have more food to eat at your 6:30pm work session on April 7th as I will be unable to attend. I want to bring up something that's been talked about loosely and that's our Charter. Specifically I'd like to ask Mayor Daoust to consider an appointment of a Charter Review Subcommittee because our Charter was changed partly because of some housekeeping issues but mainly for 1 person. I think our Charter hamstrings our ability to do our job better. I would like at least someone to review it. It came into play tonight by the advisory vote, what level of decision is too much for the City Council and should be brought to a public vote. Let's discuss it and put it on the ballot in November. I'd ask you kindly to look into this or discuss it at a future meeting.

Mayor Daoust stated I know we have changed our Charter in the past for various reasons so I would be open to that.

Councilor Morgan stated I would second what Councilor Wilson said about the budget process. I think it's \$4,000 to \$5,000 for a seminar and it would be awesome. I think the Charter review would be good too. Out of tonight I think we've seen a lot of concern about communication and it's something that Mayor Daoust and I have mention before about how we reach out for Urban Renewal. We have fire coming up and some other things and our long term strategy for community with the public has got to be addressed. If we don't do that then maybe a committee can do that or give staff direction. Having a better presence on social media, revamping the website, and maybe put some stuff with the Champion online, etc.

Mayor Daoust stated I agree whole heartedly. I have one subject tonight, the City of Troutdale is a 2014 Tree City USA. The residents ought to be proud that we live in a community that makes planting and caring of trees a priority.

9. ADJOURNMENT

MOTION: Councilor Anderson moved to adjourn. Seconded by Councilor Wilson. Motion passed unanimously.

Meeting adjourned at 10:21pm.

DRAFT

Doug Daoust, Mayor

Dated: _____

ATTEST:

DRAFT

Sarah Skroch, Deputy City Recorder

CITY OF TROUTDALE
CITY COUNCIL – Regular Meeting
Tuesday, March 24, 2015

PLEASE SIGN IN

Name – Please Print	Address	Phone #
Jeff Northeimer	1252 SE EVANS Loop	
Lee Anderson	3757 SE Deer Creek Way	
Ann Putnam	4060 NE 16 Court	
Billy Taylor	1825 SE 19 th pl.	
John Anderson	1012 SE 46 th Ave	
Carol Allen	Troutdale	503-701-8979
Rob Canfield	Troutdale	
Shirley Paickett	2617 SW Indian Trail Pl.	503-667-5412
Susan Howe	2550 SW Indian Hwy 4 Tr	
Debra McAlister	811 NE 22nd Ct.	
Diane C White	1225 S. H. S	503-888-1415
Eugena		
Nicole Kotsouros		
Pam Wetmore	Troutdale	
Eugenia		
MARK HERRON	Ment. Co SO	
SAM BARUETT	Troutdale, OR	970
Dick Goldsp	T. OLL, OR.	
June Vining	PO Box 657 Troutdale	
Terry & Jodi Smoke	2891 E Columbia River Hwy	
Diane McKel	4350 SE Oxbow Pkwy	
Cassie Hodges	1068 W. Columbia River Hwy	
Will Knight	Troutdale, OR	503 888 9455

Name - Please Print	Address	Phone #
Tony Hernandez	1500 SW 1 st Ave Portland	503 708 5822
KATHNICK BOHRER	2822 SE Anderson Rd	971 227 7430
Josh & Jessica Atkins	1225 th SE Anna Ct Denver, CO	503-481-2817
Tom Shter	1615 SE 28th Ct	503-958-1313
CHRIS STEPHENS	PD	
Michael & Susan Arevalo	2035 SE Beaver Crt Lane	503-661-2336
Steve Scott	401 SE 12 th St	
Tom Brown	1119 SW 20 th Ave	503-722-4572
Jon & ANDREY LOWELL	2304 SE INDIAN MARY Cr	503-465-6591
Corey Brooks	1027 SW 20 th Way	503-901-5345
Zee Farrowe	590 SW 25 th Cir	503-492-1883
William Funnell	1317 SW 10 th St	503-753-1892
TANNY STAFFORD	1315 NW Con Rd	503-319-7732
Charles & Penny Cruz	1007 E 14 th St Portland, Ore	503-799-9667
Francis Cep	12240 NE Gilson	503-349-3330
Neil Hardy	1416 W. Col. Hwy	503-348-1100
Marianne & Scott	337 SW 27 th Way ^{T-006}	503-936-9799
Annie Farrowe	590 SW 25 th Circle Trnd	503-200-7467
AMEENA FARROWE	590 SW 25 th CIR.	503-492-1883
FIGRANDE	430 PENGUIN PL.	
Bill Griffin	1239 SE Harlow	503-720-2944
KELLY BROOKALL	PO Box 122	971-563-0767
Bred Robertson	FPOA Pres.	503-209-0672
Norma Thomas	Troutdale OL	503-667-9320
Gry Parker	MCOSA	

Meeting Date: _____

Page #: _____

DRAFT

MINUTES
Troutdale City Council – Work Session
Troutdale City Hall – Council Chambers
219 E. Historic Columbia River Hwy.
Troutdale, OR 97060-2078

Tuesday, April 7, 2015

1. Roll Call

Mayor Daoust called the meeting to order at 6:31pm.

PRESENT: Mayor Daoust, Councilor Ripma, Councilor Morgan, Councilor White, Councilor Allen and Councilor Wilson.

ABSENT: Councilor Anderson (excused).

STAFF: Craig Ward, City Manager; Ed Trompke, City Attorney; Debbie Stickney, City Recorder; Erich Mueller, Finance Director; Steve Gaschler, Public Works Director; Amy Pepper, Civil Engineer; and Travis Hultin, Chief Engineer.

GUESTS: See Attached.

2. Presentation: A presentation from Waste Management on their involvement in the Troutdale community.

Dean Kampfer, Waste Management, stated we would like to give you an overview on what Waste Management has been doing in your community over the years.

Dean Kampfer submitted copies of letters of support (copies included in the packet).

Mike Jefferies, Waste Management, and Dean Kampfer reviewed their PowerPoint Presentation (copy attached as Exhibit A) regarding Waste Management's collection service in Troutdale, collection rates, the Troutdale Transfer Station and Waste Management's community partnership.

Dean Kampfer stated we value the partnership that we have had with the City of Troutdale over the years and we are requesting that the City Council renew our franchise for another 8 years.

Mayor Daoust asked is there any connection at all between the City receiving the Metro Community Enhancement fee and whether Waste Management gets a franchise or not?

Dean Kampfer replied not directly, but that fee coming to the City is directly related to the tons that come through the Troutdale Transfer Station. Waste Management delivers our trucks to that facility and we would continue to do that. Some companies that collect in

Gresham haul their waste across the river to Vancouver and transfer it to a facility there. Companies can go to Canby and dispose of their waste or they could take the waste directly to a Metro facility. Any one of those three options would not be waste flowing through the Troutdale Transfer Station which directly relates to the \$.65 city tax that goes to your general fund as well as the \$1 community enhancement fee.

Councilor Morgan asked the City of Troutdale collects \$0.65/ton?

Dean Kampfer replied Waste Management collects \$0.65 for every ton that goes through the Transfer Station and those funds are forwarded to the City for your general fund use.

Councilor Morgan asked does Metro collect funds as well out of that facility?

Dean Kampfer replied yes. Currently Metro has their fees and taxes. Metro collects a regional system fee which covers solid waste activities, which is about \$17 or \$18 dollars. Then there is also an excise tax on that. The total is about \$31 or \$32 per ton.

Councilor Morgan stated and we collect \$0.65.

Dean Kampfer replied that is correct.

Councilor Morgan stated my recommendation, if we do move forward with this, is that the Council pursue the food waste collection, which I believe Waste Management provides for in some jurisdictions.

Dean Kampfer replied yes. In many communities there is a commercial food waste program. We collect that in Portland. There is a program in Gresham and Beaverton, and Washington County has a pilot program. The other item is the residential where you put food waste in with the yard debris and once you do that it has to go to a different processor. We are currently in the process of applying to Metro for a non-system license which would allow us to transfer the yard debris with the food waste and that will go to our processor up by The Dalles.

Councilor Wilson stated currently the yard debris does not count towards the enhancement fee. It is my understanding that once you put the food waste in there it will count towards that.

Dean Kampfer replied I will have to look into that. My understanding is that it would not apply.

Councilor White asked on your rate sheet, of the cities you've listed, which ones are serviced by Waste Management?

Mike Jefferies replied Troutdale, Wood Village, Gresham, Milwaukie and Clackamas.

Dean Kampfer stated in Gresham we service about 1/3 of the city, in Clackamas County we are at maybe 20% to 30%, and in Milwaukie we are probably 30-40% of the city.

Councilor White asked is there something unique about Troutdale that gives us a slightly lower rate?

Mike Jefferies replied definitely. The fact that we have the Transfer Station and that we are the only hauler for the entire community. The other thing that is unique to Waste Management is the size of our fleet which allows us to use trucks over multiple jurisdictions so you get the economy of scales. If you had a small hauler in here that was only doing Troutdale and they had to have a spare truck then you are paying for that entire spare truck. For us we spread the cost all of those extra trucks over all of the jurisdictions that we work in. Economy of scale really comes into play as well.

Dean Kampfer stated when you balance the three lines of business, the garbage, recycling and yard debris, they all have different setouts so the number of customers you can serve is quite different for each one of those. By having economies of scale you can fully utilize your trucks rather than having a half full truck that has to break off and go dump and then come back and do some recycling or yard debris. We are able to maximize the utilization of our vehicles.

Mike Jefferies stated a lot of the time we have routes that not only cover parts of Troutdale but also parts of Wood Village and Gresham and so forth to maximize those routes and trucks.

Councilor Wilson stated running on the compressed natural gas (CNG) your trucks are less noisy than diesel trucks, and they are less smelly for sure. I think that is a big positive thing for the community.

Dean Kampfer stated the CNG puts out much less particulate than a diesel engine. The greenhouse gas effects are much reduced, they are much quieter both for our driver as well as for the citizens of the community, there is a better price point for CNG verses diesel, and we also think it is much more stable than diesel prices.

Mayor Daoust stated because of the east wind that we get in Troutdale Waste Management went through the expense of putting bungee cords on all of the carts. That would have to be a deal equalizer with any of the companies that may submit proposals.

Councilor Morgan stated regarding bungee cords, is there a more innovative or efficient new technology that the carts have now?

Dean Kampfer replied we think there is a better solution. We would love to talk to you about it.

Councilor Wilson stated when we last discussed rates I think you had mentioned that Troutdale paid a higher rate because the drivers have to get out of the truck and hook everything up whereas in other cities they just pick it up and dump it in. Looking at this rate chart even though we may be paying a higher rate we are still paying lower than a

lot of the other jurisdictions. If we didn't have the bungee cords our rate would even be lower than.

Mike Jefferies replied there is a possibility. With a lot of our fully automated trucks the driver doesn't have to get out of the truck at all. They just pull up and there is an arm that connects to the container or cart that lifts it and dumps it. If we could figure out a way to do that same process in Troutdale we could get a little more efficient with our drivers' time and that would have a positive effect on the rates.

Councilor Wilson stated also when we last discussed the rates you guys said you like to get between 8 and 12. I think you sent a message to our City Manager that what you actually netted last year was lower.

Mike Jefferies stated every year we do a detailed cost report. In the case where we are asking for a rate increase there is a consultant that comes in and reviews our work and makes sure that all of our allocations are done accurately and then compares us to other cities to make sure that our rates are correct, our costs are correct and that what we are asking for makes sense. I think there was a comment made that Waste Management is guaranteed a 10% rate of return. That is truly not the case because if that were the case at the end of every year when we did not make 10% there would be a check issued to Waste Management for under earning. What we like to say is that when we set rates we have the opportunity to make 10% if everything runs as smooth as we planned such as the commodity rates staying where they are at, disposal rates staying where they are at, and we don't have any significant injuries or claims, or major maintenance issues. It is not a perfect science. We look at our historical costs and project for the ones that are known and quantifiable, and then we set rates. The reason why we like to work in a range of 85 to 12% is so that we are not in here on an annual basis requesting a rate increase. Even if we hit the 10% that is before taxes. Once you factor in the federal and state income tax rates then we are actually down closer to 7% and then with that 7% we are trying to fund replacement capital and things of that nature.

Councilor Wilson stated you also have some safety equipment on your trucks so if there was an accident or something happens with one of your drivers you have that recorded.

Dean Kampfer stated we have a program called Autocam where in the cab of the truck there is a device that is recording in front of the truck as well as in the cab. It is actually triggered by an accelerometer so if there is a sudden surge like a quick braking or a swerve it captures the prior 30 seconds and the next 30 to 60 seconds and that video is then sent to a dispatch company that monitors those. They review them and then send them to our route managers. A lot of the time it is a training opportunity and other times when a driver is breaking a life-critical rule that is automatic termination. We have a very extensive safety program. A new driver is at in-class training for a week and then two weeks of out in the field training. We take safety very seriously.

Councilor Wilson stated your guys are also kind of like watchdogs in the neighborhood.

Dean Kampfer stated yes. That is another safety program that we have that is called Waste Watch where our drivers are the eyes and ears of the community. Those residential drivers are out there every week and they can see if something looks out of place and can report it. The drivers and dispatchers are trained on this Waste Watch program to stay and monitor the incident until the professionals get there.

Councilor Allen stated I consider your employee and customer relations a plus, your involvement in the community and your usage of natural gas also a plus. The one thing I don't know is what your safety record is for the last few years.

Dave Ege, Senior Dispatcher for Waste Management, stated we do keep track of every incident and every hour so every hour that the driver is working safely it is recorded and every hour that they have an incident it is recorded.

Mike Jefferies stated we can get you those stats.

Councilor Allen stated you must be somewhat competitive in that area because I am not hearing complaints.

Dean Kampfer stated every incident gets reviewed whether it is preventable or non-preventable and in a 12 month period three preventable incidents results in termination.

Councilor Morgan asked are you at liberty to talk about the efficiencies that you have?

Mike Jefferies stated not at this time, not knowing how that could be a competitive advantage for us. We would be happy to talk to you at a later date.

Mayor Daoust stated I think we will move on to the next agenda item and then if there is anyone in the audience who wishes to speak to us on this topic we will allow that after staff presents their report.

3. Discussion: A discussion on the Solid Waste Franchise competitive process.

Amy Pepper, Civil Engineer, stated a review of our city records shows that for the last 35 plus years we have not competitively gone out for a bids or proposals on solid waste and recycling services. Prior to deciding to renew the franchise agreement with Waste Management twice before, Council discussed whether or not to competitively solicit services and both times decided to renegotiate and renew the agreement with Waste Management. Staff does not have any experience managing such a process. Attached to the staff report you will find a proposal from Bell and Associates to manage the process and assist staff in reviewing proposals for those services. Should we continue to move forward with the competitive solicitation, staff would hire Bell and Associates to develop an RFP for solid waste and recycling services. The first step in that process is a thorough review of both our existing franchise agreement and our Municipal Code, and also to gather input from the public on what services they want and which services they like now. Staff then proposes to return to Council around July to report on that feedback and gather additional feedback from the Council on the direction of developing that RFP. The schedule that is provided on the last page of the proposal shows various times in the

process where staff would check back in with the Council to get feedback with the goal of awarding a new franchise agreement by the end of this calendar year. The proposed schedule shows that the new franchise would commence on July 1, 2016, which is six months after the Waste Management franchise that we currently hold expires, so we would need to extend that existing franchise six months. Allowing for that time lapse would allow for new equipment to be purchased and also allow for the delivery of new carts or equipment to customers avoiding the winter holiday time.

Mayor Daoust asked how much would this cost the City?

Amy Pepper replied approximately \$30,000.

Councilor White asked are there any penalties for extending the contract with Waste Management?

Amy Pepper replied our current franchise agreement allows us to extend it up to two years.

Councilor White stated on the first page of the exhibit in Section A – Technical Issues, Item 3 – Identify policies that could be adopted to encourage businesses to maximize recycling. That caught my eye because I know in Troutdale our businesses are very good about recycling, in fact they surpass the goals set by Metro. I don't know if that would be a necessary item.

Amy Pepper stated I don't think that Chris Bell was thinking that we would adopt a business recycling program here in Troutdale. I think recycling is used more generic to look at food waste or other additional services.

Mayor Daoust stated I know that it is hard to put figures to and classify community involvement or donations to community events and stuff like that. Is that built into this process at all, or is it absent?

Amy Pepper replied the current franchise agreement requires some community involvement. For example a partnership on the spring cleanup event is part of our franchise agreement, as is the free collection of the downtown garbage cans and of the dumpsters at one or two of our parks.

Councilor Wilson asked so the other community involvement is?

Amy Pepper replied it is strictly voluntary at this time. We can craft the franchise agreement however we like.

Councilor Morgan asked is it going to cost us \$30,000 to study all of our options?

Amy Pepper replied to manage the process. Study the options, develop an RFP, put that out for public solicitation, get proposals back, review the proposals, and then come to the award of a new franchise.

Councilor Morgan stated and we ultimately might decide to renegotiate a contract with Waste Management.

Amy Pepper replied correct.

Councilor Morgan asked and we get about \$45,000 annually from Waste Management?

Amy Pepper replied for solid waste tax, correct. There is an additional franchise fee that they pay and I don't recall the exact amount of that; it is around \$100,000 a year that goes to the general fund just for the solid waste franchise.

Councilor Morgan stated so the vast majority of the money we receive, any kind of compensation from the \$0.65/ton would ultimately be spent essentially; it costs \$30,000.

Amy Pepper stated that is one way to look at it. It comes from the general fund.

Mayor Daoust stated when we talk about putting out an RFP, there is language in here that says, "Ensure the RFP forms are not too burdensome to encourage the maximum number of proposers", and "Did they propose enough money to perform the services proposed". What are we going to use as benchmarks for services that we are proposing? Are we going to use the benchmark that we are accustomed to of what Waste Management provides? There has to be some benchmarks of what we are expecting to receive from any provider. What is that going to be based on?

Amy Pepper replied I think the idea is for us to come up with what kind of services we want and set a benchmark and put that into the proposal. If I am reading this correctly from Chris it would be to try and make it as simple as possible for people to respond to but give us enough information to make a sound business decision.

Councilor Wilson stated from what I gather from talking to people everybody is happy with all of the services that Waste Management provides. I would say that if we were to put out an RFP that would be our benchmark.

Councilor Ripma asked does the City ever receive complaints about our waste services? I would think they would call Waste Management.

Amy Pepper replied I probably get a handful of calls a year. I typically direct citizens to contact Waste Management because obviously that is the best way to resolve it, but if it is unresolved I contact Dean and we work together to resolve it. Waste Management has been very responsive to my calls and we haven't had any issues that have gone unresolved; we are able to resolve them pretty quickly.

Councilor Allen stated when I look at something like this I look at a complete package. I look at service level, customer relations, employee relations, community involvement, safety record and cleanliness of operation. If one were to put this out for bid it seems like all of those things should be considered.

Amy Pepper stated the first step is to review our existing franchise agreement that has customer relations standards, and a lot of the things that you are mentioning are in the 15 page document. So we would review that and see what we like, what we don't like, what we want to change and also look at our municipal code and see what we can change or make recommendations to change portions of our code and then develop a new proposed franchise agreement based on all of those things.

Councilor Ripma stated this has been publicized that we are thinking of doing this. Have any competitors come forward inquiring about the process?

Amy Pepper stated I have met with two competitors of Waste Management.

Mayor Daoust asked is there anyone in the audience that would like to speak to us on this issue?

Paul Wilcox, resident, stated I have lived in Troutdale for about 9 years and I am super happy with Waste Management's service. The drivers are courteous and safe. If something doesn't make it into the truck the guy will retrieve it. The representatives from Waste Management mentioned that if you hire another hauler and they take their trash to another transfer station that is going to cost the city money. This outside consultant fee, I think that would just be a colossal waste of money.

Male stated if Waste Management gets the contract they have the right to lock down the City right? You can't bring in another drop box guy to take your remodel stuff away, you have to use Waste Management. Is that correct?

Amy Pepper replied that is correct.

Councilor Morgan asked have we asked Waste Management about the options to take remodel waste?

Mike Jefferies stated when you are looking at a system as a whole, if we were to eliminate that portion of the business then we would be subsidizing. In a sense the City would lose out on franchise fees you would be collecting from that material going into our transfer stations and being hauled by us. If a contractor was to come in and be a self-hauler where they have their own equipment and hauled it away themselves it would not fall under the franchise agreement.

Dean Kampfer stated also the City would have a hard time tracking the tonnages as well as the recycling. It is a complete system and the system works best if all activities fall within that franchise. That is typically how it is done throughout the State of Oregon.

Councilor Ripma stated I remember that the issue of having it be exclusive to whoever had the franchise being discussed every time we renewed. If we went out to bid and somebody else got the franchise they would also have an exclusive franchise; that wouldn't change.

No further testimony was received.

Mayor Daoust stated the issue is before us to discuss and give staff direction.

Councilor Ripma stated I have been on the Council for many years and I never receive complaints. I didn't receive complaints about Ege Sanitation and I haven't received any complaints from constituents about Waste Management. The idea of putting the franchise out to bid at the time when Council gave staff direction, my thought was what is the harm. But given the cost of doing it, and after thinking about it all of this time, the fact is that Waste Management has been a very good citizen of Troutdale and we have competitive rates. I would be willing to forego the bid process and renegotiate with Waste Management for renewal.

Councilor Wilson stated I agree with you Councilor Ripma. Looking at their equipment and the efficiency of their equipment, and the fact that they are able to get in and out of Troutdale in one day, and all of the events they support, I feel that we should just move forward with them also. I would like to make one change to the contract with them and that is if we renew it for 8 years that in 4 years we review it and if we don't find any problems with it that we just renew it for another 8 years. Instead of constantly running up against the end of the contract we can review it and if there is a problem in 4 years then we have 4 years to fix it before we have to go out to bid.

Councilor White stated I thought the direction was to put it out for bid. By not doing it in 36 years I think is a mistake. I think it is healthy to see what is out there. It is the American way; fair competition. I still think we should put it out to bid. I don't recommend that we do it every time the contract is up, but I think after letting it go that long it should be looked at. I think it is only fair to give all the companies a shot at it. I think we might get a better bid out of Waste Management as well. It has nothing to do with the service they are giving. I think it is going to be hard fill their shoes in all honesty because they do a fine job and they care about Troutdale and that is obvious. Just for the health of the City it is good to engage the market.

Councilor Ripma stated these exclusive franchises, there is definitely an incentive on the part of the franchisee to keep everybody happy. The fact is had there been problems, complaints, or we were not competitive I would be with you Councilor White. But in this case they are doing their job to keep everybody happy. That is why I favor renewing with them until such time that they don't keep everybody happy. As far as the idea that Councilor Wilson brought up, do other cities do it that way? It makes a lot of sense to me.

Mayor Daoust stated I am okay with just renewing with Waste Management. When we talked about it before I think it was brought up in the spirit of what Councilor White was talking about, let's just see what is out there. Now we know that it is going to cost us \$30,000 to do that and there is no guarantee that it will improve the rates. The part that is going to be hard to level the playing field with is the community support piece. That is kind of an unknown right now. But we know what we have is excellent. I think that is causing the Council to have second thoughts about putting it out for bid; we have an

excellent partner already. The purpose of putting it out for bid would be to get equal partnership from somebody else at possibly a lower cost and I don't see how we can be guaranteed of that after spending \$30,000 to see if we could. After hearing everything and learning everything, I am inclined to go ahead and renew with Waste Management and include the new clause that Councilor Wilson was talking about.

Councilor White stated I did talk to the Mayor of Fairview. They have used Twelve Mile for 20 years. They do the same thing that it sounds like we are about to do, they are so happy with the service that they don't put it out for bid. The reason I bring that up is we will never know what we are missing unless we do put it out for bid. That is my main reason; level the playing field and give everyone a chance to put their best foot forward. Mayor Tosterud (Fairview Mayor) said you can put a swing set out and they will pick it up and they don't charge you extra if you have extra garbage. We will never know unless we put this out for bid; I think it is a healthy thing to do periodically. Again, nothing against Waste Management.

Councilor Allen stated I get a number of people talking to me about the \$70,000 we spent to look at our road funding where we do have a problem. I am having a little difficulty with \$29,000 being spent where we don't actually seem to have a problem.

Councilor Morgan stated I fully support everything that Councilor Ripma, Councilor Wilson and Councilor Allen said. I just hope that as we negotiate this contract we look at the food waste collection. I would love to see us explore that option with them if they can do that. I think we should extend the contract.

Mayor Daoust asked is that clear enough direction?

Craig Ward replied yes it is.

4. Adjourn:

Meeting adjourned at 7:28pm.

DRAFT

Doug Daoust, Mayor

Dated: _____

ATTEST:

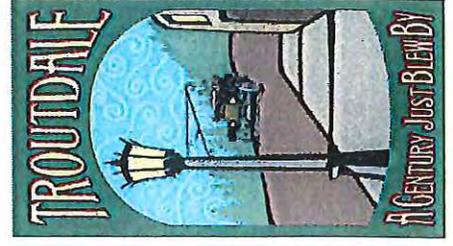
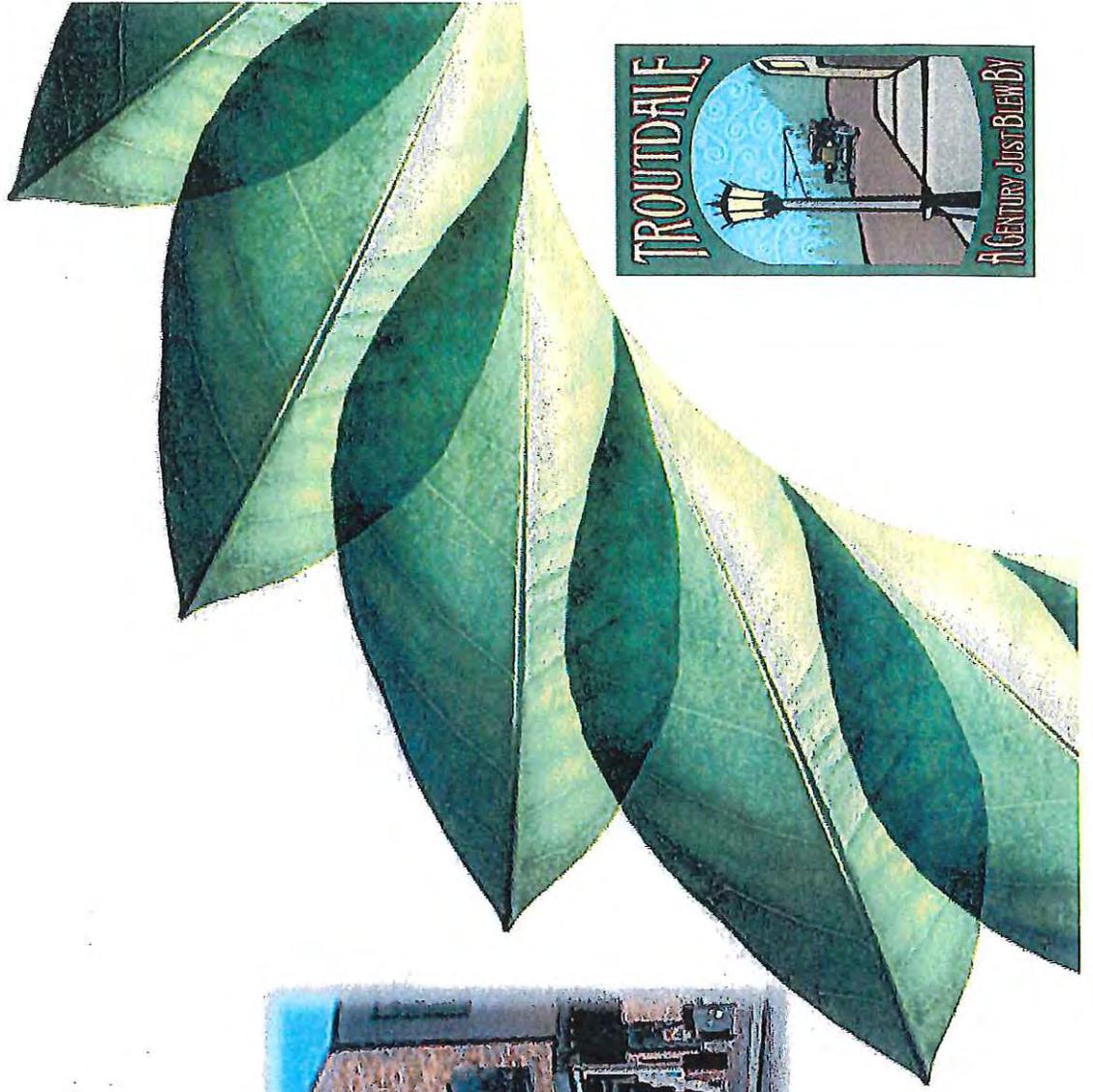
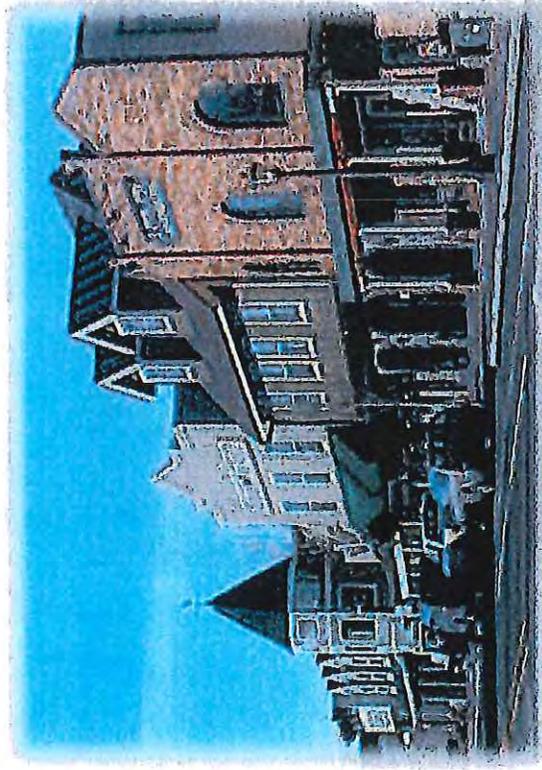
Debbie Stickney, City Recorder

Waste Management

City of Troutdale

Dean Kampfer
Mike Jefferies

April 7, 2015



WM & The City of Troutdale

- WM Collection Service in Troutdale
- Collection Rates
- Troutdale Transfer Station
- WM Community Partnership

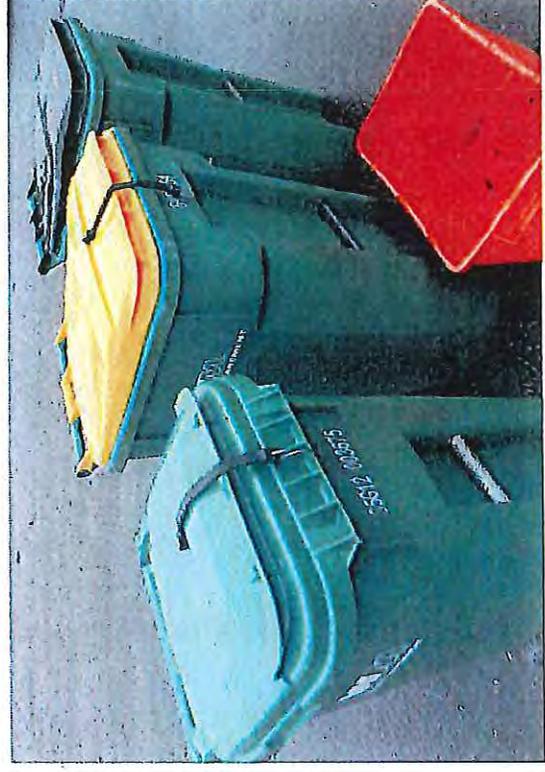


2009

WM Collection Services

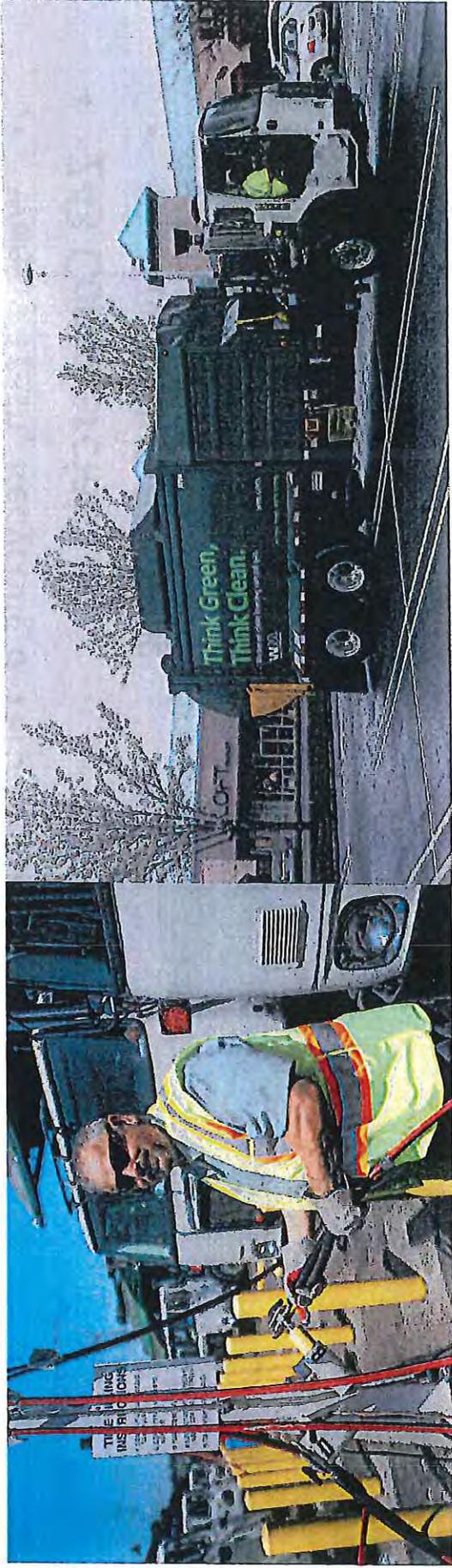
Residential, Commercial and Industrial

- Operating in Troutdale since 1996
- Comprehensive recycling, yard debris and garbage service
- Specialized residential carts for Troutdale's high winds
- Serving the following customers:
 - 4,179 Residential
 - Weekly Trash, Recycling & Yard Debris is collected on Wednesdays
 - 243 Commercial
 - Weekly Trash & Recycling
 - 43 Drop Box
 - MSW, Construction and Recycling



Compressed Natural Gas Fleet

- Burn cleaner and quieter than diesel
- Reduce greenhouse gas emissions
- Lower fuel costs help stabilize rates
- Fleet expected to be 100% CNG within 5 Years



Reasonable Rates

Rate Comparison - January 2015

Municipality	20-gallon	32/35-gallon	60/65 gallon	90/95 gallon	Commercial 2-Yard
Troutdale	\$ 23.50	\$ 28.30	\$ 33.20	\$ 40.30	\$ 148.20
Fairview	\$25.50	\$ 30.50	\$ 37.50	\$ 41.50	\$151.63
Clackamas County	\$25.15	\$ 28.90	\$ 38.10	\$ 44.70	\$ 153.90
Milwaukie	\$ 25.00	\$ 28.85	\$ 38.25	\$ 45.10	\$ 153.90
Gresham	24.68	\$ 28.28	\$ 37.13	\$ 41.53	\$ 143.94
Wood Village	\$ 21.80	\$ 25.90	\$ 33.20	\$ 37.20	\$ 151.92

Gresham, Clackamas County and Milwaukie are currently in the rate review process and showing the need for rate increases

Troutdale Transfer Station

- WM transfer station is instrumental in delivering cost effective collection rates
- \$0.65 per ton city tax to the general fund (about \$45,500 annually)
- New \$1.00 per ton Metro Community Enhancement Fee starting July 2015 (about \$70,000 annual value)
- Annual city clean up event (May 2, 2015)



WM Employees

- 9 WM employees live in the City of Troutdale
- WM drivers represented by Teamsters Local 305
- Family wage jobs with comprehensive benefits package including medical, pension, and 401-K



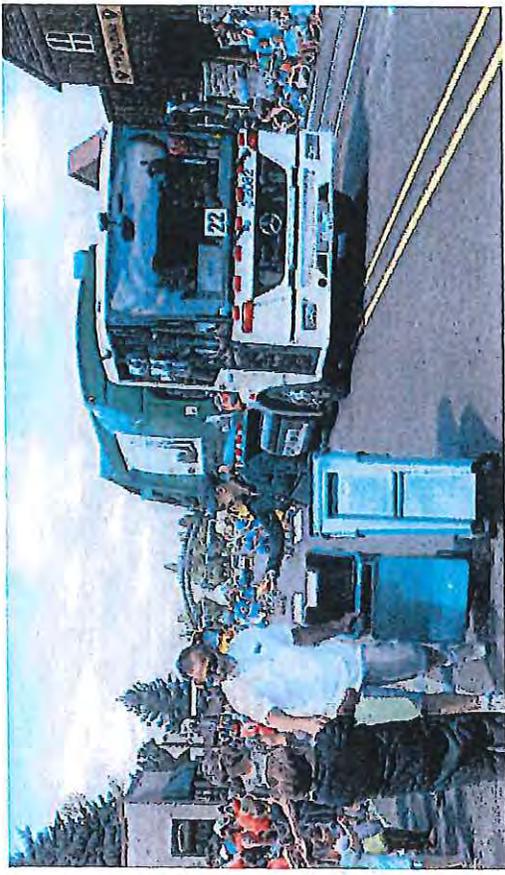
2013



WM Community Partnerships

Supporting community projects through sponsorship & participation

- West Columbia Gorge Chamber
- Summerfest
- Troutdale Historic Society
- Holiday Tree Lighting
- Sandy River Blue Grass
- Troutdale Arch
- Flicks in the Park
- SOLV Cleanup
- Columbia Gorge Wheels and Wings
- Troutdale Riverfront Renewal Plan
- Reynolds School District schools bonds
- Soulful Giving Blanket Concert
- Adult Learning Systems of Oregon Summer Kickoff food cart competition



2014

Waste Management

Partnership is the Tie that Binds Us Together

Thank you.

We value our partnership and would request that the council renew our franchise for another 8 years.

We appreciate your business.

Thank you for your time.



DRAFT

MINUTES
Troutdale City Council – Regular Meeting
Troutdale City Hall – Council Chambers
219 E. Historic Columbia River Hwy.
Troutdale, OR 97060-2078

Tuesday, April 14, 2015

1. ROLL CALL, AGENDA UPDATE

Mayor Daoust called the meeting to order at 7:02pm.

PRESENT: Mayor Daoust, Councilor Ripma, Councilor Morgan, Councilor White, Councilor Allen, Councilor Wilson, and Councilor Anderson (7:25pm).

ABSENT: None.

STAFF: Craig Ward, City Manager; Debbie Stickney, City Recorder; and Ed Trompke, City Attorney.

GUESTS: See Attached.

Mayor Daoust asked are there any updates this evening?

Craig Ward, City Manager, stated Item #5, the Annual Financial Report from the West Columbia Gorge Chamber of Commerce, has been moved to May 12, 2015.

2. CONSENT AGENDA:

2.1 ACCEPT MINUTES: February 24, 2015 Work Session, March 3, 2015 Work Session and March 10, 2015 Regular Meeting.

2.2 RESOLUTION: A resolution authorizing a real property lease of a portion of the City of Troutdale old Wastewater Treatment Plant site to Hamilton Construction.

MOTION: Councilor Wilson moved to approve the Consent Agenda. Seconded by Councilor White. Motion Passed 6-0.

3. PUBLIC COMMENT: Please restrict comments to non-agenda items at this time.

Mark Kelsey, resident of Gresham, stated I have been enlisted by a group of Troutdale citizens to speak. This is not anything negative to the current merger; that has to stand on its own merit. This is about the process that got us to the merger. There seems to be a collective of Troutdale citizens that feel that they were not involved, contacted, or had any clue as to the direction things were going. The citizens of Troutdale responded to the

needs of the police by investing in a \$7.5 million bond to house the police, which was forecasted to last them for 50 years. Through little or no public awareness the citizens have learned that the City, by its own admission, has declared its inability to afford its citizens the most fundamental needs of a community, that being its safety. Council has further declared that they were aware of a potential budgetary shortfall somewhere close to three years prior to this decision being made. Simple math would then dictate that one year into your new police station you find yourself near default on being able to afford a police force. The citizens were never made aware of this potential shortfall, if you saw one coming. Remedy was never sought publically, and the citizens of the City were never involved. If you did see potential shortfalls they were never made aware of it and they were never asked to help remedy it in any way. The next thing they know their police department is gone. Basically, there has never been any acknowledgement of any fiscal responsibility, culpability, or apology in this fiscal mismanagement. I use mismanagement because the City has seemed to fund every other aspect of its City in terms of hiring, arches, needs study for city hall, and studies to fund a gas tax. There seems to be every way to fund anything they want but not to direct money specifically to maintain the police force. It seems to be a lack of prioritization, and there is no evidence that has been shown that there is any forecastable new direction. The citizens would like to demand a change. A change where reasonable business practices are implemented within the City. Practices that include paying off City debts prior to undertaking any additional voluntary debt or pet projects. Their preference would be to utilize the monies from the lease of their police station towards paying down the existing bond. The people are also aware that the maintenance of the station is necessary, as is the designation of money for the City's general fund. So they would like to utilize the \$1.1 million in savings that the Mayor has heralded to the newspapers and the media as being a paramount advantage to this merger, to maintain their building with the remainder directed towards the general fund for city business. The intent of all of these suggestions is to promote a genuine business protocol that will not jeopardize the City in any additional services in the future.

Craig Gardner, resident, stated I agree one-hundred percent with what Mr. Kelsey said. My question isn't about new business but old business. Something that you have been putting on the back burner for years is this property tax issue with Fire District 14 with the residents on the east side of the Sandy River. That needs to be fixed immediately. You are supposedly saving money on this police merger, but a lot of us residents on that side of the river are paying about \$500 a year (to Fire District 14) and it has been going on for about 16 years. Every year I call and you guys say you are going to fix it and it will be taken care of. Even when the Mayor was running I addressed it and you said you were going to take care of it and I have yet to see anything even remotely close to solving this problem. I have talked to the Gresham Fire Marshal, the County Commissioner and everybody keeps pointing fingers everywhere, but the buck really stops right here. When you annexed that property you never fixed the situation where there was double coverage on a fire district. We don't need double coverage; nobody needs double coverage. We are paying for something we don't need and your failure to act has cost us money. After 16 years it borderlines on criminal; it is that bad. My suggestion is that this gets fixed immediately before the merger of the Troutdale Police Department and Multnomah County Sheriff's Office (MCSO) takes place.

Ed Trompke, City Attorney, stated if there is a failure to communicate here it is my responsibility and I take full responsibility for that. I was asked by the Council to look into this last summer and last fall. I engaged people in my office and myself to look at it. We came up with an answer that was the City has no authority to do that. That wasn't a good enough answer so I went to the Secretary of the State's office and asked them if they could help with this problem and they directed me to the Attorney General's office. The Attorney General's office took about a month to get back to me and they said no there is a statute, a state law, that says that the City has no authority to fix this issue. The only people whom have the authority to do it are Fire District 14. They will have to vote to move the boundary. They City cannot do that. There was a time when cities could do that, but it is not possible to do anymore. I apologize for not getting that word to you folks who are affected by this. If Fire District 14 wants to call me I can explain this to them. But it would be incumbent on you as a Fire District 14 resident to start the process on the other side of river in Corbett where their headquarters are located.

Craig Gardner stated I have contacted them, and when it got annexed it was your responsibility at that time to remove it.

Ed Trompke stated and it can't be done anymore. There was a short period of time when it could be.

Craig Gardner stated but after 16 years on a backburner, maybe you guys should step up and work with Fire District 14 to take care of this immediately because it is costing all of the citizens on the east side of the Sandy River money. It's not costing you money so it is not a priority, but it is for us because it is costing us every year.

Ed Trompke stated and Council has spoken to me about that as a priority, which is why I ran it through two or three state agencies in order to try and get it done. We have been told no, we just can't do it from this side.

Craig Gardner stated since we are the ugly step children on that side of the river maybe you should de-annex us.

Ed Trompke stated the way to fix it would be to go to your State Representative and State Senator and ask that the statute be changed.

Craig Gardner stated is this something that you can put on the front burner?

Ed Trompke stated the Council has asked me to look into it and we haven't been able to come up with a good answer is the problem. We simply have been told no. We either have to change the law or get Fire District 14 to start the process.

Craig Ward stated we can reach out to Fire District 14.

Craig Gardner asked so you can reach out to Fire District 14 and settle between them; Troutdale can?

Ed Trompke replied we can ask them just like you can ask them. But the City has no authority to force them to do anything.

Craig Gardner stated the documentation that they gave me said that the City has to do it. Everybody is pointing fingers. This just needs to be solved quickly because it is costing everybody a lot of money.

Ed Trompke stated I went as far as the Attorney General's office to one of the supervisors in the office and they've said no; we just can't do it. I really pushed hard because the City Council does want to do it but it is prohibited. We can reach out by asking and that is all we can do is ask. Fire District 14 has to do it.

Councilor Morgan stated and pay for the election.

Ed Trompke stated yes, because it is not something the City has any authority to do after a few sessions ago when the legislature changed the statutes.

Craig Gardner stated so all the time you waited the laws got changed along the way so now you don't have any responsibility. Had you acted initially it would have been solved.

Ed Trompke stated I believe that the Council feels some responsibility and would like to get it moved, but they can't.

Sam Barnett, resident, stated I want to preface this by saying when there is credit to be given I will be the first guy to give it to you but that is not what I am here for tonight. I don't think that I am wrong to say that this is not a merger, this is simply in my mind a takeover of the Troutdale Police Department by the MCSO. The Troutdale Police Department is not merging with the MCSO, the MCSO is taking over the Troutdale Police Department. That is how I see it. As far as failure of communication, Counselor, it seems that there was a great deal of failure of communication between yourself, the Chief to the City Councilors, and later on from the City Councilors to the City of Troutdale in passing the vote to bring in the MCSO to police the City. So I am here tonight to address of couple of troubling topics related to the past meeting and the vote to allow MCSO to take over the policing of Troutdale. As much as I respect Chief Anderson, some of that respect has been lost due to the fact that it seemed painfully obvious that the citizens of Troutdale were not honestly advised of what we were voting on when we passed the bond for a new police facility. We should have been told we were voting to build a new East County Sheriff's Department. It has come to light that at the time of this measure communications of the concept to bring in the MCSO were well underway. I strongly feel that we the citizens of Troutdale were duped; plain and simple. Secondly, I was deeply embarrassed by the dysfunctional lack of control, that you Mayor, displayed over the order of the meeting when this passed including allowing Councilor Morgan to continually interrupt

Councilor Ripma during his plea to vote to table the IGA with the MCSO. This isn't a joke, but it seems that both of you, Mayor and Councilor Morgan, could use a refresher course in Roberts Rules of Order. Councilor Morgan, I think in time you will be a great councilor on your way to bigger and greater things. I think you are a good man and I think you will represent the City of Troutdale well in time. But I might suggest that you take your time to learn all you can from your senior councilors and of course the Mayor. I don't think that any one of them would have advised you to go to the Outlook and spill your plans to coordinate with the MCSO with respect to human trafficking and drug offenses here in Troutdale a week after the historical vote to bring in the MCSO. I am not saying you sold your vote by any means to further your own agenda, but I will say to some it came across that way. Councilor Morgan, there are a lot of people out in Troutdale that don't know the definition of human trafficking. I think that it would be really helpful to the City of Troutdale to learn that definition and exactly what it is and how we are going to combat it. I am a little bit disappointed in the citizens of Troutdale as well. Every once and awhile I will show up and have nothing to say and I will just watch the meeting. Looking at the agenda for this meeting it really isn't supposed to be that entertaining, so I don't know why the room is full. I think that most of the people behind me probably have an opinion on the City Council and the direction it is heading and where the City is going and I would sure would like to hear from more of them. I think a lot of you here have something to say.

Norm Thomas, resident, stated I first want to address the allocation of the funds from the lease of the police facility. As a service to the Troutdale citizens I think that the entire fund needs to go to help offset the bond payment that you collect every year from the Troutdale taxpayers. It was a 4% split when that bond measure passed. So in essence about 48% of the people in the City weren't happy with it and 52% were; majority ruled and we got it done. In light of that, now that we are leasing out the building, a good piece of it is not being used directly for Troutdale services anymore and that money needs to go to offset the taxpayer. If you take that money and spread it across the 6,000 property owners it may not make a lot of difference to some folks, but it will for those on fixed incomes. As you look forward to retiring and being on a fixed income yourselves you might want to think about that. What most of you have campaigned for at various times is how can I save you money and how can we be fiscally responsible. Fiscally responsible is not just managing the money, it is also managing the taxpayers budget. That is very important. The second issue that I would like to address is the lack of business licenses being required for in-home marijuana grows. I think you should address that soon. When I look at the business rules in the City of Troutdale nothing says they have to make money, they just have to perform a service to qualify as a business. Prior to recent state law changes the City didn't allow for that because it was considered illegal, but I really think it is something you need to address soon. You did great about addressing it affecting the downtown area, but you did nothing to protect the citizens in the neighborhoods that have these businesses running and affecting their neighbors.

Taney Staffenson, resident, stated I do live in the double taxation area for fire and one question I have is if Corbett is going to be out of the mix and there are no hydrants down there what is the fire suppression plan? As a resident that would be a concern that I have. Another one would be those folks knowing the addresses and house numbering and

things like that down there. I noticed that we weren't putting the waste franchise out for bid and I was just curious about that. I was hoping that we could possibly save the residents some money by putting that out for bid and maybe going with a local company. I am not really sure how we came to the decision that we did. It just seems that when we've entered into a lot of these long-term contracts we end up discussing them at a budget level always saying how do we get into these and how do we get out of these. It just seems like we are going back into one and I would have liked to have seen that go out for bid.

4. REPORT: A report from Reynolds School District on their upcoming bond projects/master plan.

Linda Florence, Superintendent for Reynolds School District, showed the Council a presentation on their upcoming bond measure projects and master plan (attached as Exhibit A). The bond measure will be on the ballot for the May 19th election for \$125 million.

Valerie Tewksbury, Citizens for Safe Reynolds, stated I was on the Reynolds School Board two years ago. I would like to speak to what I see as a difference now and why this district can handle a bond now. For the last three years the District has received clean audits. I remember the first couple of audits I saw when I was on the Board and they were not clean opinions. The District received a Meritorious Budget Award for the 2014-15 budget, which means they spent a lot of time on making the budget document transparent, readable and accessible to citizens. Policies and procedures have become a priority in the District. As part of this bond the Board, at their last meeting, approved a Citizens Oversight Committee for this bond. That kind of sets the stage for why I feel this District is ready for this. We have had great voter response. Some polling was done before the Board decided to go out for a vote and we saw approval numbers starting in the 60's and when we talked about safety being the key reason for this bond the numbers went into the 70's. Some districts just choose a number of projects and put a dollar figure on them and send it out for a vote. RSD looked at the fact that they had bonds expiring and they saw how much money they could get by keeping that rate the same, realizing that would be a priority for taxpayers. Then they chose the top priority projects that fit within that amount. This last Saturday we kicked off the public portion of the campaign. At our website, reynoldsbond.org, you can submit endorsements, check the calendar of events, watch videos or look at photos of the conditions of the schools, and you can make a campaign contribution.

5. REPORT: Annual Financial Report from the West Columbia Gorge Chamber of Commerce.

This item was postponed to May 12, 2015.

6. RESOLUTION: A resolution approving an Intergovernmental Agreement (IGA) to continue receiving Fire and Emergency Medical Services from the City of Gresham.

Craig Ward, City Manager, stated I realize that it is frustrating to the Council and to the public that our costs are increasing for this fire contract. The study that Portland State University (PSU) provided to us indicated that they are providing very cost effective services for a medium size city; the lowest cost for a medium sized city in the State of Oregon. That is reflected by the lack of complaints that I have heard about in my time here. The level of service and the cost of service really has not been a pointed issue, but the Council has had a desire to reduce those expenses. This is an IGA that both Fairview and Wood Village also have, so it is a collective IGA. We formed a collective negotiating team and we went into negotiations with the hope that we could stabilize or improve the level of service for as little of a cost increase as possible. I actually think that we have done that. Gresham, when we began negotiating, pointed out that the Citizens of Gresham are paying a considerably higher rate. There are a lot of different ways that you can calculate the rate. We've used the property tax, tax for assessed value, as a standard for comparing the cost with Gresham and the other two cities. Gresham, when they began this process, pointed out that their costs are equivalent of \$1.93/\$1,000 of assessed valuation and that in fact that figure could go as high as \$2.16/\$1,000 if some of the costs not attributed to the Three Cities were factored in. As of this year we are paying \$1.32/\$1,000. Compared to \$1.93 or \$2.16 we are getting a good deal here. I pointed out to this council after your review of the PSU study that to some extent you get what you pay for. Some of our City is on the outside edge of the area that Gresham serves and their response time to those residents is not what we would hope for. However, we are paying considerably less so there is a tradeoff that we have to acknowledge. As we went through the process we challenged some of their initial figures and how they went about calculating them. The proposal we now have is that our costs in the next year will go from \$1.31 to \$1.44/\$1,000. That is an increase of almost \$168,000 to our general fund for next year. In the second year that cost will go to \$1.56 which translates into more than a \$200,000 increase to us for really the same level of service. That is a bitter pill to swallow and I acknowledge that. We tried several approaches with Gresham. We asked for a 1-year extension of the existing contract and they refused to provide that. We worked through a variety of other issues including the possibility that we could improve our level of service. We have requested a proposal from Gresham to hit essentially a 4-minute average response time for Troutdale. That is not incorporated within this IGA because they know they can do that but they will have to add staffing and equipment and that will come at a cost to us. We felt that it was important at this time to bring forward a proposal that will continue to provide the fire and emergency services as of July 1, 2015. At your March 17th meeting you heard a proposal by a gentleman that a couple of councilmembers have been quite supportive of that might provide an alternative fire service model for us. However, it was very clear in our conversations, both with Mr. Flood the initial proponent of that, and some other groups that we contacted, that there was no chance at the time that we spoke to them in early February that we could get an alternative fire service up and running by July 1st. We also asked Gresham whether or not they had any obligation to continue to provide fire service to us absent a new contract and the answer to that was no. We are in the unfortunate situation of having really only one viable proposal to bring to you that can begin on July 1st of this year and that does come with some increased costs. Those two rates that I mentioned of \$1.44 in the first year and \$1.56 in the second year are intended to be make-ups. Gresham's position is that we had

such a great deal that they have been losing money over the last several years. These rates that are proposed for the first two years are a way to catch us up closer to what Gresham residents pay for their fire service. After that they know that they will have to negotiate labor contracts and labor is our single largest expense. What they expect is that we will pay our fair share of their increased labor costs. Our concern with that is that we are not in control of their labor contracts and while they have to bear the burden of whatever contracts they negotiate we wanted to provide a range so that we could be confident of the upper limit, and the lower limit to which those labor contracts could expose us. Therefore we built in a bracketed range that we will agree to pay no less than 2.5% and no more than 4.5% increase over the preceding year. That is comparable to what our labor contracts are and I think it is a fair range to cover both entities risk. That is built into this contract as well. The PSU study recommended that we have performance reporting measures built in, something that our existing IGA does not have. Those are contained in this proposal and Gresham is prepared to provide monthly reports. The User Board was a component of the previous IGA which established a committee of the Three Cities with two representatives from each city that meets periodically. The Fire Department has agreed to look at the issues that the User Board brings up to improve performance. That is continued in this IGA. There was some concern about how the fire code is administered that was brought up in our March 17th work session. I requested from Gresham some language that dealt with improvements in the fire code and they have agreed to look at that, but those improvements are not imbedded within this IGA. That is partially because Fairview and Wood Village both felt that the IGA had matured to the point that trying to negotiate a concession and commitments on Gresham's part was unwise at this stage of the IGA so we did not pursue that. But Gresham did agree that they will talk about how they can better satisfy us on fire code administration. As I mentioned earlier they have agreed to give us a proposal for a 4-minute response time, and I fully expect that will come with a contract fiscal amendment and we will bring that forward to the Council for consideration.

Councilor Anderson stated Craig, you said these increases in year one and two are make-up costs because as you put it we were getting a smoking deal. Can you tell us what the rates are for Fairview and Wood Village under this new IGA?

Craig Ward replied their first year expenses are built into a table that is shown on Page 3 of the IGA. In 2015/16 we will pay \$1,856,715, Wood Village will pay \$371,013 and Fairview will pay \$914,377.

Councilor Anderson asked is the \$371,013 rate for Wood Village an increase or a decrease over this year?

Craig Ward replied it is a decrease.

Councilor Anderson stated so talk about who is getting the smoking deal.

Craig Ward replied if you were to ask the City of Wood Village they would say that based on how the previous contract was calculated on an annual basis they have been paying

a considerable amount more per capita or more per assessed valuation over the last ten years than we have. This is a one-time one year adjustment by going to this cost per assessed valuation.

Councilor Anderson asked would it be fair to say that we subsidize Fairview and Wood Village because without us they wouldn't be able to get the rates that they do?

Craig Ward replied I don't have any information to be able to confirm that.

Councilor Anderson stated it is just an opinion question.

Craig Ward replied if you base it on assessed valuation then they are paying their fair share and we are not subsidizing them.

Councilor Wilson stated we had a gentleman that lives on the east side of the Sandy River speak earlier about a fire suppression plan for those on the east side of the Sandy River. I guess there are no fire hydrants over there. Chief Lewis, is that correct?

Chief Lewis, Gresham Fire Department, replied that is correct there are no fire hydrants on that side of the river. I can address his question. As early as this morning the Fire Chief from Corbett Fire District 14 was in my office along with Chief Matthews and we had a discussion about relationship and making sure that nothing was strained and that we were all on the same page as far as who gives what to whom, and that included a conversation about water tender responses. In fact Corbett was offering to extend their water tender response further than they currently do. There is part of Fire District 10 that they believe they can get to quicker than the Boring tender coming from the south. So actually we were talking about extending where their water tenders respond, just the opposite of taking away water tender response. I don't believe that is an issue. They do respond with water tenders now along that boundary and we have no reason to expect that to change.

Councilor Wilson asked so your fire suppression plan is just how you explained it then?

Chief Lewis replied I don't believe there is any change to the plan. I believe that Corbett provides water tenders to that area now. The annexation and de-annexation tax rate, I can't discuss that as intelligently as I could have a month ago, but as far as whether or not they are going to respond with water tenders, they do that today and there is no expectation that will change.

Councilor Wilson asked do you feel that the quality of service that they receive on that side of the river will be the same as this side of the river?

Chief Lewis replied I believe the quality of service that the Troutdale portion gets is better than the rest of Corbett because we have staffed stations that respond to your area. Troutdale is well covered whether it is this side of the river or the other side of the river.

Councilor Morgan stated I know that Chief Matthews is not here, but he did address in a meeting that I believe was convened with the Citizen Advisory Committee of Gresham, or an ad hoc committee.

Chief Lewis replied we do have a Public Safety Citizen Advisory Committee and they met maybe a month ago. There was a meeting I believe just last week or the week before where all of the city advisory committees came together with the leadership and liaisons and they were all in the room at the same time.

Councilor Morgan stated I don't know who the point person would be to clarify some comments that were made, and I will provide the transcript of those comments, but when asked about the proposal that Troutdale had during our work session a few weeks back it was deemed an unnecessary distraction, the meeting was called bizarre, and Chief Matthews suggested that Troutdale might have a lemonade stand to raise the funds. I was just seeking clarification on those comments as part of this negotiation. For clarification purposes I would like to have that.

Chief Lewis replied I was not at that meeting. I did not hear those comments made. I think that Chief Mathews has said that we've went through a very lengthy negotiation process between the City of Gresham and the Three Cities and I believe the tentative agreement, the groundwork for the proposal before you tonight, was just about ironed out the Friday before your work session and we were somewhat surprised when we came here to answer any questions you may have during your work session that there was another proposal coming forward. We had not been contacted, nobody had talked to us about our response time, our response models or any of that. I think that, again not wanting to speak for the Chief, I believe that would have been his comment as far as maybe a distraction because council has work to do. As far as the lemonade stand I was not present for that conversation and I don't know what he may or may not have said.

Councilor Morgan asked was that a reflection of his view, the City's view? For clarification purposes, I know that you work in the public and nothing is agreed upon until it is agreed upon and signed, but to trivialize it to a bake sale, lemonade stand, seems a little bit inconsistent with the negotiation. As you understand due diligence is an important part of upholding the public trust.

Rachael Fuller, Assistant City Manager for Gresham, stated I can't speak for the Chief, but we are here because we respect your process. We are here to answer any questions that you might have and to show that we are interested in continuing the relationship and to provide any information that we can. But I can't speak for Chief Mathews.

Mayor Daoust stated I talked to Mayor Bemis about the request that staff has made to Gresham about a proposal for those areas where we have extended response times of around 10 minutes; Interlachen area near Fairview and the east side of the Sandy River is what the request was for. It seems like we are going to get that. It is not immediately necessary for us to pass the contract tonight, but eventually we will get that. If you were

to speak to those two areas and what would make them better, in your mind what does that mean to get better response times to those extended areas?

Councilor Allen asked for clarification. The areas that you mentioned don't include all of the tier two areas. Are you just specifically asking about east of the Sandy River and the Interlachen area?

Mayor Daoust replied I can expand my question to those areas that don't get the 4-minute response time. Those two are the worst areas.

Chief Lewis replied there are really only two ways that you can accomplish better response times. Either put the resources closer to the area or move the people closer to where the resource is. The presentation at your last work session by Mr. Flood said that the Gresham approach would be to build a \$5 million fire station and put another fire engine in it and staff it with three or four people 24/7. We are actually looking at ways contrary to that to reduce response times during our peak activity time. Some people would think that the peak activity is probably Friday and Saturday nights, but actually it really starts at about 8am in the morning and runs until about 5pm or 6pm. That is when there are more people on the road, at work, and out and about doing things. Our approach is what we are calling the QRV, or quick response vehicle, which would be two personnel in a smaller vehicle like a Tahoe or Suburban size vehicle, or an F150 size vehicle with all of the tools that we need to respond to those medical emergencies. By responding with a smaller more nimble vehicle we can get there faster or if somebody else is out of position because they are on another call we can slide that way a little bit. For example if Engine 75 is out on an auto accident on I-84 the QRV could move closer to the core city center and be available for those responses. Depending on who is paying the bill will be where the resource could be most generally located. If it is something that is spread across the Three Cities then it will be down here. If Gresham comes up with the funds to improve their response times in their south end where we have 10 to 12 minute response times then the QRV is going to be there. The thing about a QRV is it doesn't require a brick and mortar building, it requires a smaller crew of two and a vehicle that has really no boundaries and can move where the demand is on any given day. Without adding resources it is real hard to get to more places at the same time. The proposal that we will work on through the User Board and your City Manager will probably be a QRV which is more nimble, more flexible and can be where it is needed based on what else is going on in the community on any given day.

Councilor White stated I am confused because I don't see how a truck can get there that much quicker than a fire truck with sirens going and being safe at intersections and that sort of thing. I know that TVF&R went through a great extent to move fire stations as little as 1½ miles because to them the thought was that the placement of the fire station was the most critical aspect of arriving to the scene on time.

Chief Lewis replied that is moving the resource closer to the people or the people closer to the resource. To be quite honest, neither Gresham or the Three Cities have the resources readily at hand to move fire stations short distances to improve that time. If we

were to do a full scale station placement study, some stations would move a little east, some would move a little west and then we would have a hole in the middle and that would require another station. TVF&R district has the resources to do exactly that. I think that we are far more conservative in this part of the county than any part of the TVF&R and it is reflected by the way these cities have chosen to deliver service. Short of building a fire station, another vehicle that isn't tied to a fire station can be more in the middle and therefore get there quicker. We cannot make up time on the road. Lights and sirens get us through traffic lights a little faster, but it really doesn't add a whole lot in response time. Being available when the other rig is out is how we will cut down that response time.

Councilor White asked is this going to be an additional cost to get this service?

Chief Lewis replied it would be. The contract you are voting on tonight is a continuation of the same level of service that you have enjoyed or suffered through, depending on your perspective, for the last ten years. That is where we are tonight, but there are options available to us. We are asking our City Council to give consideration to the same type of peak activity QRV for parts of Gresham moving into next year as well.

Councilor Anderson stated Craig had made mention of two things, the amendment to the contract with the QRVs and the language request that you made in regards to inspections. Can you tell us when that might be available, when we can see a version of either or both of those?

Chief Lewis replied our City Manager holds his budget very close until it is released to the public. My expectation is that will happen Friday. I am hopeful that we will see some level of improvement in our life safety division, that is our Deputy Fire Marshals, as early as Friday for a July budget. If that was to happen and we increase our staffing in that division you will see a like responsiveness for all of the cities as we move to rebuild some of that scope within the division. As far as the proposal for the QRV, I think everybody is anxious to get through our budgets and get that settled and I would expect that you would see something as early as this fall.

Councilor Allen stated once you go beyond the cost of living increase, what we are talking about here is over the next two years a \$382,929 increase. That is over \$3.6 million during the term of the contract. We are not talking about an increase in service, equipment or infrastructure. That is difficult for me to swallow at this particular point and time especially when I am looking at those people that are in the slower response areas. The tier two response areas are more likely to die in a life threatening emergency and more likely to pay more for insurance. This cost increase is difficult for me.

Councilor Anderson stated I understood that the \$382,000 increase that Councilor Allen referred to was for years one and two only. Years three and on it is a 2.5% to 4.5% increase and assessed value is off the table in years three through ten. Is that correct?

Chief Lewis replied correct.

Councilor Anderson stated so it is not a \$3.6 million increase over the life of the contract. It is \$382,000 for the first two years and then between 2.5% and 4.5% of whatever that number is of \$2.071 million on out. Correct?

Councilor Allen stated you don't get a deduction in future years. You are still paying that. If you have to pay an extra \$5 a year for five years that is \$25. That is why the number comes up to in excess of \$3.6 million.

Councilor Morgan stated I want the Council to remember that we talk a lot about regionally and cities working together and being collaborative much like the west side. When the west side walks into a room they are well chorographer, they have a vision, and they are together. On the east side we get into arguments and many times are hearts might be in the right place but often times our vision gets off skew. I have deep respect for Chief Matthews not only as a public servant now but also being Chief, but often times our passion gets in front of us. As a region, as elected officials in Troutdale, I think we have an obligation to look at all options which we are trying to do. This is about saving lives. My deep concern, as a region, if we are going to move forward together it doesn't help us if we have silos or if we can't work together on this. My frustration is we are getting away from the main goal which should be saving lives and working together.

Councilor White stated since Dave Flood is in the audience and his proposal was brought up more than once, I wonder if it would be appropriate to hear from him tonight.

Mayor Daoust stated we will give an opportunity for anyone in the audience to speak.

Councilor White stated a point of clarification, we were equally surprised to see that you were on the agenda at that work session since it was called by Councilor Morgan and myself for the Dave Flood presentation and somehow I think wires got crossed on that agenda. I do apologize for that. I think it worked out well that you were both able to speak.

Mayor Daoust asked is there anyone in the audience that would like to speak to us on this issue?

Steve Scott, Troutdale resident, stated this new contract we may sign with the City of Gresham Fire Department, how much of an increase is it percentage wise compared to what the existing contract is?

Craig Ward asked are you asking how much of an increase it is above what we currently pay?

Steve Scott replied yes, percentage wise.

Councilor Anderson stated in year one it looks like 8%, and in year two it looks like a little more than 10%, and then from 2.5% up to 4.5% every year after that.

Steve Scott asked will we be getting a better deal, is that what the thought process is due to the 8% and 10% increase?

Councilor Anderson stated I think Craig Ward answered that when he said earlier in his report to us that this 8% and 10% increase is because according to the City of Gresham we were getting a good deal throughout the latter half of our current contract so this is a make-up of that. That is what I heard.

Craig Ward replied that is accurate. Gresham is telling us that there residents are paying \$1.93 and we are paying \$1.31. This contract proposes that we will pay \$1.44 while their residents are still at \$1.93 and that in the second year we will pay \$1.56. In both years we are paying considerably under what Gresham residents are paying.

Steve Scott stated so we are paying considerably less than the Gresham residents. Does anybody have a comment about that?

Mayor Daoust stated I think you have to remember these rates are a result of a negotiation process we had with Gresham.

Councilor White stated in response to your question it is important to realize that Gresham is a tier one service and we are getting second tier service meaning that we are below the national fire rating system of 4 minutes; they consider every call should be handled within 4 minutes. That is not to say that it is Gresham's fault. It started out that we were supposed to get the same service as Gresham twenty odd years ago and the contract eroded over time and cost was probably the main driver as to why we were settling for less. We also didn't have the population we now have. We didn't have all of the industrial property, that was all berry fields and that is one of our trouble areas. It is hard to market that property to businesses with such a long response time. I think the Dave Flood proposal became very eye-opening to the fact that we are at the price point where we could do it ourselves and be like Gresham and have tier one service for everyone. Then we would not be looking outside of our boundaries for help, we would be self-contained, self-sufficient, and we would control future costs.

Councilor Allen stated two points. One, I think it should be considered that Gresham is paying for growth that we can't match. Also I wanted to point out that over the next two years it's a 22.6% increase, plus the 2.5% to 4.5% increase on top of that. Am I reading that correctly? The 2.5% to 4.5% is on top of the increase.

Craig Ward replied it will be on top of the increase.

Councilor Wilson stated I want to clarify a few things. Persimmon does not get the same response time as the rest of the City of Gresham gets and they pay a higher rate than other folks. Secondly, the Flood report also needs cooperation from other fire departments to make their service work one-hundred percent the way that they want it to.

Jill Gardner, resident, stated my husband brought up the issue earlier in regards to the double taxation. If we are contracting with Gresham for fire and have the issue on our side about the double taxation, and the issue with Gresham is that it might take longer to get to my house for example. Why can't we contract with both Corbett and Gresham, we are already paying taxes to them anyways? You mentioned that you can't change lines, but if we are subcontracting anyway doesn't that kind of break the line?

Mayor Daoust stated I think the Chief answered that. Didn't you meet with Fire District 14 this morning where you discussed the east side of the Sandy River Chief?

Chief Lewis stated if there is a house fire on the east side of the river Gresham responds and Corbett responds. We generally get there faster because we are staffed. They are a little further away and they are volunteers. But both sides respond to that house fire just like when we are up against the Portland city limits on the other side, Gresham units go west and Portland units come east and we share that border. Independent of the taxing issue we respond jointly along those borders. For water emergencies we send our water rescue and they send their water rescue. House fires, we tend to send out fire engines first and they bring their tenders first because that compliments each other well. If there is a fire at this young ladies house tonight you can count on both fire departments being there provided they are available.

Tanney Staffenson stated there has been a lot of discussion about these fire contracts, especially in the budget meetings where each year it comes up, when is this contract up, what are we going to do about it, and how are we going to control this cost going forward. Here we are again. I understand that we are up against a tight timeframe but by my math we are paying \$1,688,000 this year, so that would mean that the increase the first year is 9.93% and the increase the second year would be 11.58%. I think the bigger thing here is do our residents know that they have tier two service? Have we conveyed that to them and is that what they want? I really didn't know I had that until I started paying attention to this. I am not sure that everybody knows what the difference is between tier one and tier two, and in some cases it probably means that you die or you don't die. Certainly, response times are an issue. I am excited to hear that there is mutual aid between Corbett and Gresham on the table because I had heard before that it was off of the table. I think it is a good thing. When we talk about saving lives and somebodies home burning to the ground the issue really shouldn't be the line of scrimmage, the issue should be getting the job done. I was really impacted by the comments that Chief Matthews made. That was hard to take, the way we were viewed as a city. Lately we have been dealing a lot with public safety. What is this if it isn't public safety?

Mayor Daoust stated when I talked to Mayor Bemis about this fire contract he is very open to Troutdale having a fair shake and doing the right thing for Troutdale, along with Gresham doing the right thing. So the Mayor is open to alternatives to take care of ourselves and for Gresham to take care of themselves and to assist each other and all of that stuff. That was encouraging.

Dave Flood stated I want to address the QRVs. If we were so good at making predictions the fire department would only put people on for the part of the day when we were going to have calls and send them home for the four hours in the middle of the day when we weren't. Portland has used the QRVs and put them into a station that has over 3,000 calls a year because they have so many overlapping calls during a day in that area. That is not the case in Troutdale and Fairview. TVF&R has used them during the week day to ease a little bit of the workload on the engine companies, but that is not to provide better response, that is to fill in while they are doing their daytime training. The concept can be good if used in the right scenario, but you guys are not in the scenario where it is going to benefit the cities with any significance. Right now you are at 4 minutes 37% of the time and 63% of the time is over 4 minutes. A QRV is not going to make a big dent in that number. Fairview has 27% at 4 minutes and under, and 76% over 4 minutes. You would both have to have separate vehicles in your cities in separate locations from the current fire station to impact that and it would have to be 24/7 to have a meaningful impact because we are not good at determining when someone is going to have a heart attack. We can determine when we have the most calls, but those are not necessarily the most important calls that happen. It is very hard to determine when those critical calls occur. A QRV doesn't address fire issues, it is strictly for the 80% of the calls that are medical emergencies. You are still leaving the other 20% on the table.

Chief Lewis has given you the impression that the meeting this morning between Gresham and Fire District 14 was to talk about mutual aid. In fact it was to talk about some of the unfortunate comments that Chief Mathews got caught making on tape. That was the reason the meeting was held. Mutual aid probably ended up being discussed, but the meeting was to ask him to correct his erroneous comments.

Councilor Ripma stated you presented a very interesting proposal to us at our last work session as a way of solving, for the long-term, the response time for Troutdale, and Wood Village and Fairview if they want to join in. Whereas I guess what I am hearing from Gresham in this proposal is that we still have a lot to learn, just what you said about a proposal that might not solve the problem for us. To me I have formed the opinion that we are going to have to do something like what you are talking about. Either set up something separate like your proposal was, or contract with Gresham to do something like you proposed, which would probably be really expensive. How long would it take to investigate and actually set-up a fire department that would qualify for mutual aid and everything else you are proposing?

Dave Flood replied there is my time and then there is government time. It could occur quickly on my time. On government time, after the decision was made to go forward it would probably take upwards of 1 year to get going and that would probably be with temporary stations not permanent stations. The apparatus can be obtained easily. The employees can be hired relatively easily. To be honest it is the bureaucracy that makes it take time.

Councilor Ripma stated the IGA with Gresham allows us to opt out with a 2 year notice. Is that enough time, or is it more time than you need?

Dave Flood replied that would be more time.

Councilor Wilson stated we are here tonight to discuss the Gresham IGA. I appreciate you coming tonight but there is a lot of work that needs to be looked at to even make your plan feasible, including getting the other two cities to agree, hire a fire chief, etc. I think tonight we need focus on the IGA with Gresham.

Councilor Ripma stated I am focusing on it.

Councilor Wilson stated his plan depends on other fire districts cooperating with him and it is not something that is going to affect what we need to do tonight.

Councilor Morgan stated I think that if there is anybody who knows his plan it is Dave Flood and I would love to hear the rest of it.

Councilor Ripma stated Councilor Wilson, what I want to do is get comfortable with the two-year opt out that we have in the IGA. I don't know if it was pushed and whether we tried to get a one-year opt out.

Craig Ward stated I am going to give the government side of this. We will need all of that two years. First off we would have to validate, in my opinion, some of the assumptions that Mr. Flood has used. They may be very valid but we need to have them independently verified by people who are skilled in doing that. That will take time and cost money. Assuming we are doing this as a partnership with Fairview and Wood Village, before we get the money we are going to have to have a detailed scope of work and we are going to have to negotiate with them and have an IGA with the other two cities to cost share that. That is just to study it. I can imagine getting through that in three months or so. Then we have to do the study. The study will take time. Somewhere in that timeframe we might have the Gresham 4-minute response model that will need to be evaluated. Once we agree that this all looks great, here is the operational plan that we are going to pursue with the fiscal implications of that, we will then need to proceed with an IGA with the other two cities in order to come to an agreement on how we are going to cost share the operation of this new entity. A year for that is not unreasonable. If we go beyond that, the first thing that we would have to do once we have that IGA in place to start a new service is hire a fire chief. Hiring a new department head to create a brand new department could easily take us a few months. Then they have to hire their staff, and buy the equipment. If you understand that the process of getting us to the point where Fairview and Wood Village would agree to an IGA to create a new fire district, that alone could take a year. Some of the points that Mr. Flood said where you sort of don't worry about those aspects of it, you just start up a fire department. We might be able to do that in a year; I think that might be optimistic if we are not talking about putting in new fire stations. Leasing buildings, deciding where the buildings are going to be, I think two years is a challenge to start up a brand new fire department.

Councilor Anderson stated Mayor, the point was made when Dave Flood was presenting his proposal that if we were to go that direction there would be no mutual aid from Gresham. That was a statement that was made. When you talked to Mayor Bemis did he affirm that, did he not affirm that, did you discuss it?

Mayor Daoust replied we did not discuss that. I take that comment as an off the wall comment that was made not really meaning what was said.

Councilor Anderson stated really. It was pretty emphatic.

Councilor Morgan asked so which ones do we decide have meaning and which don't? At some point we are a region and what we say is important and our word is important and working together is important or it's not.

Mayor Daoust stated I agree with the comments you made, you know that I do. We are not here tonight to compare Dave Flood's plan with the Gresham IGA. Given the situation that we are in we have to make a decision because the current IGA expires June 30th and we have to provide fire service starting July 1st. That is what we are here to discuss tonight. Councilor Ripma's question was totally responsible because he was wondering about the two-year opt out period that has to do with the Gresham IGA.

Dave Flood stated we have talked about the second tier service and you do get what you pay for and you have been doing that for 23 years now. I wouldn't be awfully proud of having the lowest fire protection in the State of Oregon for a medium sized city; it shows in the response times.

Councilor Morgan stated I agree with what you said Mayor. But I go back to the big decision on public safety. I understand that we have what is in front of us. We had what was in front of us for the Sheriff's contract and all discussions were had and all options were looked at. If we are going to talk about, at least in theory, being safe and robust in our discussion in public safety, I caution the Council to remain consistent with those same fiery passions and dialogs. You can't pick and choose in a matter of life and death.

Mayor Daoust replied all in good time.

Claude Cruz, resident, stated it seems to be pretty apparent that we really have no viable alternative that is going to not result in a lapse of coverage for the City. It seems to me a bit of a moot point, and maybe the point to take is to use the next two years to prepare so we are not painted into a corner if we have an alternative at that point.

Mayor Daoust stated I think that is the plan.

Councilor Allen stated in thought to the people who have talked about the east side of the Sandy River, we would need a provision in this IGA that should Fire District 14 de-annex that area from their fire service that we could actually contract with them to provide the

fire service for the east side of the Sandy River. What I am hearing is it sounds like they may actually be happier with Fire District 14's response.

Craig Ward stated we truly don't know the answer to that. I find it a bit implausible because Gresham is a 24/7 fully staffed professional fire service and District 14 is a volunteer fire service. The response time from the time that you get everybody to the station and suited up may not be comparable for the two; they don't have the people sitting in the stations ready to roll at any given moment. I find it implausible that our citizens would be prepared to suffer what I think will probably be a diminished response time from the time the call goes to 9-1-1 to the time they show up, if it was District 14. I think looking into that as an alternative and what we can do with District 14 would be fine in a longer term scenario because I have heard comments that District 14 is interested in potentially going to a professional fire service. There is nothing in this IGA that prevents us from going back to Gresham and saying we have an alternative model here that we need to factor into our proposal and see how we can adjust the proposal. If they are not prepared to do that we always have termination as an alternative for us. I don't see District 14 as being a viable alternative to the citizens on the east side right now. I am basing that on the fact that you have a professional fire service verses a volunteer fire service.

Councilor Allen stated I am just going off what I am hearing, not only from people in the room but people that have talked to me. I am hearing that some of them are happier with the District 14 service on that side of the river. It doesn't hurt us to put it into the contract that we may actually contract that portion out to District 14.

Craig Ward stated I am not in the position to negotiate with Gresham off the cuff. This IGA has been negotiated with all three cities and is being brought to all four cities if you include Gresham. We are free to adopt this IGA with amendments if you choose to but that will not be binding upon the City of Gresham absent negotiation, nor can I speak for the other two cities that they would hold this IGA hostage to a clause that would only affect Troutdale.

Councilor Allen stated there is also nothing in here that says they would have to respect such an idea should it come to fruition.

Craig Ward stated if we put it into the IGA, Gresham's adoption of it would be contingent upon approval of that language. We would say that we adopt it but only if you add this clause. Gresham's only choice would be to either adopt it with that clause or come back and say we are not going to do that, we are going to adopt it without that clause because after all Gresham's Council can do the same thing. We could find ourselves in a tough situation come July 1st if we can't come to an agreement. We have made several requests of Gresham in the process of negotiations which they have declined.

Councilor Allen stated I find it disheartening that we are deciding on a contract in which we don't have any ability to change or have any other options in time to ...

Craig Ward interrupted and stated I think you have the option, it just isn't binding on Gresham.

Councilor Allen stated I know, but we are talking about July 1st. It is not enough time to really deal with it.

Craig Ward stated if you want to adopt this with that clause in there we can run it up the flag pole with Gresham and see how it flies.

Mayor Daoust stated my impression from your point was that you weren't necessarily talking about revising this IGA right now, but that may be part of what we talk about if we come up with an alternative model ourselves.

Councilor Allen stated I don't see that this IGA actually give us the flexibility there. We could talk to them about it but they don't have to accept it. It would be nice to put in the IGA that we can contract portions of the City out with other fire districts should the need arise.

Councilor Wilson stated I think they addressed that at our work session; it was one inclusive package for everything.

Councilor Allen stated what matters is what is in this contract.

Councilor Wilson stated if we put it in here and they turn it down we are back here again. It doesn't sound like, from the last meeting...

Craig Ward interrupted and stated item 14 (page 6) of the IGA addresses that Gresham may notify the Three Cities in writing of a request to review the terms of the Agreement. Item 14a in part reads, "Any modification to the terms of this Agreement, following a review as provided above, shall be in writing and approved by the authorized signature of each of the parties..." I am quite confident that in our discussions with Gresham that they will be happy to discuss modifications to this IGA. I think that we always have that ability. We can discuss it, it is just not binding upon them until both parties have come to a written agreement. I think that is a wise way to approach these things. You are well within your right at this point to add a clause in the IGA and submit that to Gresham as a condition/requirement of the City of Troutdale. Should they not accept that then the clock is ticking and there will be pressure on us to deal with that. I am not trying to dissuade you from doing that, I just think that given our history with this that we have received concessions from Gresham. We have also seen some hard lines in the sand where they didn't want to go down that path. I am not optimistic that they are going to accept that condition.

Councilor Allen stated I am concerned that we gave them a possible solution and we are about to approve a contract that may not allow us to actually do it because all they have to do is say no.

Craig Ward stated that is true. One of the points that I think is important to understand, and this question has come up in private more than in public, but the duty on the City to provide fire and emergency service does not rest with the City of Gresham, it rests with the City of Troutdale. We are the ones who have to provide the services for our citizens. Gresham can hold out as long as they want because come July 1st we are the ones who are expected to provide the service. We are not in a strong negotiating position is what I am admitting. There is nothing wrong with trying. I tried that two weeks ago on the issues of fire code administration. I raised the issue to the other two cities that we should try to negotiate some additional language to improve the fire code administration. The other two cities were not prepared to pursue that issue. Gresham actually said they are willing to talk about it but after the IGA is adopted. I think we heard from Chief Lewis today that in fact we have reason to be optimistic that they are very serious about that. Nevertheless, if that is the Council's desire we can amend this IGA and propose it unilaterally any way we choose. That does not mean that Fairview and Wood Village will concur with that as a Four Cities IGA. It hasn't been discussed with them that we would add in that clause. It is not binding upon them to agree to that. Past history suggests that we shouldn't be optimistic that either of the other two cities or Gresham will support that proposal.

Councilor Allen asked do you think they would be concerned about what we do within our own city limits?

Craig Ward replied they are concerned about the overall effect of the service that is provided to all three cities.

Councilor Allen stated I would be interested in what the rest of the Council thinks.

Mayor Daoust stated if I hear you correctly, you are proposing that we add a statement in the IGA that allows us to contract with someone else; mainly I think you are talking about the east side of the Sandy with Fire District 14.

Councilor Allen replied right.

Mayor Daoust stated I don't feel comfortable speaking for all of the citizens on the east side of the Sandy River by saying that they want to have that option.

Councilor Allen stated it is an option, you don't have to do the option. This just gives us the ability.

Councilor Morgan stated we haven't done anything for them for 16 years the least we can do is throw them a bone. Some action is better than no action.

Mayor Daoust stated according to Chief Lewis both fire departments, Gresham and Corbett, show up.

Craig Gardner stated wouldn't they do that anyways whether you contracted with them or not because of mutual aid.

Councilor Wilson replied only if they wanted to.

Mayor Daoust stated that is the concern; us making the decision that only one fire department would show up instead of two. That is the uncomfortableness.

Councilor Allen stated as an option we can discuss it in the future and decide whether we want to implement it.

Tanney Staffenson, resident, stated typically both departments do not show up. They do at times. As recently as last week there was a 9-1-1 call and Gresham showed up and Corbett was 1 minute or 1 minute 20 seconds behind them. A few months ago there was a rollover on Woodard Road that Gresham responded to and Corbett came down about a minute or so later. Those are the only two examples I can give you where both have responded. Typically one gets cancelled. At least that is what I am told because usually when there is a call you don't see all these apparatuses coming, usually it is one or the other.

Mayor Daoust stated so you are not proposing that we come right out and say that we would like to contract for Fire District 14 for the east side of the river. All you are saying is we want the option at any point and time.

Councilor Allen replied that is correct.

Mayor Daoust asked specifically on the east side of the river?

Councilor Allen replied yes, the area of overlap between the two fire districts.

Councilor Ripma stated the east side of the river is in Fire District 14. This IGA currently provides citywide coverage by Gresham. That is the only area in the city that is also in another fire district. The solution is for the residents to de-annex from Fire District 14. The City will give every assistance, but frankly the citizens have to initiate it.

Councilor Wilson stated and it sounds like Fire District 14 is slower than Gresham.

Councilor Ripma stated aside from all of that, in other words Councilor Allen the way the IGA is it does provide for the citizens on the east side to be in Fire District 14 and also to be covered by Gresham.

Councilor Allen stated they don't want to be double covered.

Councilor Ripma replied I know they don't. If they de-annex from District 14, I truly believe there would be mutual aid. They provide it now between the two districts.

Councilor Allen stated if they were to de-annex from Fire District 14 then we need a mechanism in case they decide they like Fire District 14 better so that service could be contracted for.

Jill Gardner stated we would have to de-annex from Troutdale.

Councilor Ripma asked are they proposing a situation where they de-annex from District 14 but they want the City to contract with District 14?

Councilor Allen stated they may want their fire service provided by District 14. It just gives us the ability to contract with Fire District 14 for that area.

Councilor Ripma asked and not Gresham?

Councilor Allen replied not Gresham.

Councilor Ripma stated so we cut down our payments to Gresham.

Male asked what benefit would that be to the citizens? It wouldn't be any benefit to me. I would only have one engine show up. It is not going to affect me in any way other than someone could die.

Councilor Allen stated I am just going off of what our attorney said early on.

Ed Trompke stated the City is going to charge one tax to all of its taxpayers; one tax rate. If there is a savings by having Gresham not serve the area east of the river and then contracting with Corbett to provide that service, if there are any savings it will be shared equally by all of the taxpayers of the City on an ad valorem basis, not just the people on the east side of the river.

Councilor Allen stated but they would not be paying the Fire District 14 tax anymore. One of the two taxes would drop off.

Ed Trompke replied if they go to 14 and have 14 withdraw them from the District. That is where the City has no authority to start that process. The only way to get that done is for the taxpayers in 14 to ask to be withdrawn from 14. You could ask the City of Troutdale to support you in that and it is likely that you would get some support for that, but you would have to do it entirely through District 14 and District 14 is going to have to say we don't want your tax revenue, but we aren't going to serve you either. That is a judgement call for them to make.

Councilor Allen stated then we would ask if we could contract with them for that service.

Craig Gardner stated we are already getting Gresham.

Ed Trompke stated at that point they would only get Gresham service.

Tanney Staffenson stated if we lost Fire District 14 we would lose fire suppression.

Ed Trompke interrupted and stated no, Gresham would have to provide water trucks, which is probably going to be an increased costs borne by all of the taxpayers of the City equally.

Councilor Morgan stated Craig, I respect what you were saying earlier. My frustration in being on the negotiating team and looking at it is the notion that in an East County region that one city would threaten to turn off the water hoses because they don't have to provide fire suppression to a city when we are trying the best we can as a City to provide the best EMS service possible. It is in my opinion not only backwards, it underscores the current quagmire our region is in. I understand Gresham's position that they don't have to, but to even have that open dialog of negotiation to me is tone deaf and completely undermines our job as public servants to provide public safety.

Craig Ward stated let me phrase it differently. We have a contract, which I think is a reasonable contract proposal from Gresham before us. We have a choice whether or not to enter into that contract. If we chose to not enter into that contract Gresham is not the one turning off the hoses.

Councilor Morgan asked did you hear what I said? We asked them during our work session, you should remember because you were here, we said if we are continuing to have dialog and move forward on a contract, whatever it might be, would they be in a position to and they said that they would not; July 1 it would be over. To me we are all trying to represent the same thing. But Waste Management came before us a few weeks ago as a provider of our garbage service and the conversation was how can we work together and make this amicable. They don't have to provide coverage for us. It is two different tones.

Craig Ward replied I understand your point. We approached Gresham by asking Erik Kvarsten if we could get a 1-year extension, which is essentially what you are asking for. You are saying lets just agree that we need more time to work out the details and lets carry forward with an extension. He could have said yes but you are going to have to pay \$1.42/\$1,000. It never got to that point, it was a straight out simple no we are not going to provide that extension. If the Council choses to we can go down the path of saying we are not satisfied with this IGA and impose unilaterally some additional conditions in here and send it back to Gresham and the other two cities. Gresham can say we are engaged in good faith negotiations which will take another four months to work those issues out, but we will keep providing service. It is within their ability to do that. I think that is what they said to you when that question came up, if we were in good faith negotiations they would. I hoped that they would have given us a one-year extension so that we didn't feel the pressure of July 1st looming over us, but they declined that offer.

Councilor Morgan stated I work in negotiations every day and at some point if we are going to talk about being a region that is working collaboratively you can't hold anybody hostage. Though both sides are equally to blame for the current relationship.

Mayor Daoust stated I would like Chief Lewis to respond to the question that is on the table about mutual aid if we chose to have our own fire department.

Chief Lewis stated I cannot speak for the City of Gresham nor its Mayor on whether or not we would provide mutual aid and in affect give you what we are now selling you. I cannot speak to their decision on that point.

Councilor White stated I want to respond to some of Craig's comments tonight. In addition to having second tier service we are also facing the largest single increase in Troutdale's history for fire service. We have had several studies; there have been at least three studies already paid for. My fear is that if we wait two years we are just going to kick it down the road and not do anything about it. I think it could be done in one year. We just lost our biggest service, police. I am sure that has to take a big load off of staff. We got \$1.1 million in savings so I can't think of a better use for that. It solves the problem for the east side of the Sandy River; those residents in Troutdale are important to us. It also makes it so that we can market our TRIP property with adequate response times. But bigger than any of those comments, we have the ability to save lives within our city. I think Fairview and Wood Village are looking to see what we do tonight to see if we are serious. I value the men and women that risk their lives every day that are firefighters. I hope they understand where we are coming from. The Dave Flood plan actually strengthens Gresham as well. It strengthens Corbett, Springdale, Fairview, Wood Village and Troutdale.

Councilor Wilson stated as passionate as you are about this Councilor White, by not approving this IGA tonight we would be putting the citizens of Troutdale at risk July 1st.

Mayor Daoust stated I am not clear whether Councilor White was even proposing that. What I heard was whether we take one year or two years after we sign the IGA with Gresham is totally up to us. We can push this thing along.

Councilor White stated if we approve this contract we are locked into at least two years before we can do anything.

Mayor Daoust replies yes we are.

Councilor White stated we are also agreeing to this largest increase in Troutdale history for fire.

Mayor Daoust stated I don't think we are here to further the negotiations that have already happened. It is what it is tonight. We either vote yes or no and if we vote no we will not have any fire coverage come July 1st.

Councilor Ripma stated here is the way I would see it playing out if we were to consider the Flood proposal. It would probably take a year to figure out whether the other cities are interested and line things up and know whether it is going to happen or not, and then another year to put it together. I accept that. What we have in the IGA with Gresham is a two year termination where we have to tell them that in two years from now we are out and the other cities have to agree. I am looking down the road and the logical thing would be to be able to look at it seriously with the other cities for a year and then give a one-year termination notice. Did staff ever try to negotiate a one-year termination rather than a two-year?

Craig Ward replied we did not.

Councilor Ripma stated we could request that Gresham give serious consideration of that. I agree that we are over a barrel and we are going to have to adopt this. We could request that staff ask Gresham that question. I don't see how the other cities would object to a one year instead of a two year, and Gresham might not have an objection. I think what it will save us is several hundred thousand dollars because we won't have to study it for a year, find out if we are going to do it and then have to give a two years notice. It will save a year. It is worth asking.

Councilor Morgan stated I disagree with Councilor Wilson and with you Mayor that it is either all of nothing; you either want fire coverage and you want to save the children and free the whales or you want death to America. I fundamentally disagree with that concept. The real question before us is, is this the best contract we can have, yes or no. Second, I want to remind most of the councilmembers that are here that you paid to study this in 2004 and you didn't do anything with the other two studies. All you have done for the past 20 years is study it. The real conversation that needs to be had is, is this a conversation piece or is this something that is going to go somewhere. If it is just going to be studied again it is just a waste of everybody's time, money and resources. Lastly, I think we have an obligation with the information that we have now received and know to give fair consideration to all the things in front of us. But the alarmist notion that it is either you want fire coverage July 1st or you don't is just not accurate.

Councilor Wilson stated oh it is accurate. If we vote no and we don't come back and address this again then on July 1st we do not have coverage.

Councilor Morgan stated I just wish the same consistency was used with the Sheriff contract as a matter of a whole concept.

Councilor Allen stated it bothers me that we have a contract that is basically an offer that we can't refuse, that is the way it is being told to me here; a 22.67% increase over two years, and an offer that we can't refuse. Is that some kind of form of legal extortion? It just feels wrong. I would rather give Gresham a chance to respond to Councilor Ripma's question.

Councilor Anderson stated it does feel wrong. It doesn't feel good. Do we have to do this tonight or can we put this off for a couple of weeks?

Craig Ward replied I do not know what the drop dead date is for Gresham. I do know that the other two cities have this scheduled to be brought forward. I don't think that we have to do this tonight. We will have to do it fairly soon. We are well within our rights to propose amendments to the conditions. The one-year termination is one and Councilor Allen's proposal is another.

Councilor Anderson stated I would prefer to go that route. It might not feel right in two weeks but there were some valid concerns raised and I think waiting a couple of weeks and digesting what the Council and the public had to say tonight might be the right thing to do. None of us here want July 1st to come and not have fire service in the City. That said there were some issues raised tonight with this IGA and it wouldn't hurt us to flush them out if it is not a problem with staff.

Craig Ward stated it is not a problem with staff. The only question is how it affects Gresham's schedule. Since I haven't been given any indication that we are pushing their schedule I think you are free to do as you choose. It could well be that Fairview, Wood Village or even Gresham come up with amendments to this IGA. My recommendation is that if there are particular things that you would like us to negotiate that you articulate those collectively so that we can take those back to the other two cities and Gresham and see if we can negotiate those.

Councilor Anderson stated I liked what Councilor Ripma and Councilor Allen had to say. I liked what Chief Lewis had to say about what could happen with fire code enforcement and lets see where that goes. Lets see what happens with the QRVs. I know that Dave Flood said that they are not going to do any good; that is a conversation piece. If we don't have to do this tonight lets get these questions answered and see where this thing goes and sit on it for a couple of weeks and then take action on it.

Councilor Allen stated I would agree with that.

Mayor Daoust stated I think we can make some specific recommendations tonight. The 1-year termination idea that Councilor Ripma brought up, does the Council want to add that change?

Several Councilors voiced agreement.

Mayor Daoust stated I think that is one specific change that we would have to take back to Fairview, Wood Village and Gresham to see if they all agree. The second one, Councilor Allen's proposal, I am still a bit confused as to what is being asked. The ability to have the option to contract with Fire District 14 for fire service on the east side of the Sandy River is what I heard. But then I heard just the opposite from the citizens who may want to withdraw from Fire District 14. Somebody explain how those two things can happen at the same time.

Councilor Allen stated you would have to find out from the people in that area as to what they want. But you need that option to be able to give them what they want should they decide to stay with Fire District 14.

Councilor Wilson stated all they are interested in is getting rid of the double taxation.

Mayor Daoust asked how do we propose that language in this IGA?

Ed Trompke replied when Councilor Allen was talking I tried to write something up, but this does go both ways and I am not sure that is what Council wants to do. I wrote, Troutdale reserves the right to negotiate alternate service with other fire service providers for service east of the Sandy River. That is to negotiate with District 14 and if all you are doing is encouraging or helping the residents east of the river to withdraw from District 14, that doesn't require any specific language in the IGA; that is something that happens outside of the IGA. So I am not sure you need any language.

Councilor Allen stated if they were to withdraw from District 14 and they want Gresham fire service we don't have to do anything. If they withdraw from District 14 but they want District 14 fire service they just don't want the double tax, then we need to have this clause.

Councilor Wilson stated that isn't what they said.

Craig Gardner stated no, because we are still in the city limits and covered by Gresham regardless.

Councilor Allen stated I wouldn't be talking like this if I hadn't had a number of people already talk to me about wanting to keep 14, they just don't want to be double taxed.

Ed Trompke stated if they were to withdraw from District 14 and had service provided by Gresham it would still fall under Gresham's mutual aid agreement with District 14, and unless something changes I assume that mutual aid agreement would stay in place.

Councilor Morgan stated he wasn't sure.

Councilor Allen stated but they wouldn't be double taxed.

Ed Trompke stated but it would be up to Gresham as the service provider to negotiate the mutual aid agreement not Troutdale.

Councilor Ripma asked so we would not have to amend this contract.

Ed Trompke replied right, ultimately you wouldn't have to amend this contract for it.

Councilor Wilson stated so basically what we want is the one-year opt out.

Councilor Morgan stated I don't want to negotiate a contract where if we don't do something then Troutdale will burn down. There might be a better way, maybe have a three month extension past July to wrestle with a lot of the concerns that we have on response times. Not a way to escape and leave and become a Gresham, but to have a good contract that reflects response times, QRV, etc., but not have the threat of the bomb if we don't get a contract done on June 30th. That is what I am saying. Whether it is a one-year out or whatever, we are getting away from the main focus which is how to make Troutdale safer, working collaboratively in the region. That is my whole attitude towards this. Having the threat that they are going to shut us off because we didn't sign a contract unless we pay 22% the first two years just seems inconsistent.

Mayor Daoust stated I think that question has already been asked of Gresham about the one year extension to give us more time.

Councilor Anderson stated Councilor Morgan said three months. I agree with Councilor Morgan one-hundred percent. I am not saying lets just throw the one year out there so we can bolt. If we do this I know how this works, we will forget about it and down the road we go and in five years somebody in the budget meeting will ask when does this contract end. Lets put our money where our mouth is and lets look at all the other alternatives. The most recent PSU study said that Gresham is the low cost provider. But I also want what Councilor Morgan wants and what Councilor White wants and what we all want, which is that 4-minute response time. I am not so naive to think we are going to be able to do that at the rate we have now, but lets have a discussion before we go into a contract with a two-year out and do what we normally do and forget about it.

Councilor Morgan stated and work with Gresham on it.

Councilor Wilson stated I think I heard earlier tonight that they were going to provide us with information on what it is going to cost. We will know what it is going to take and we can amend the contract for increased services.

Councilor Morgan stated in ten years.

Councilor Wilson replied no. They are supposed to provide us with information on what it is going to take if we want to have tier one service throughout the city. They are also going to bring us information on the QRVs and what it will take to have that service.

Mayor Daoust stated we will get that this fall.

Councilor Anderson asked out of curiosity what is the rush? It seems like what I am hearing you say is lets go and lets get this done.

Councilor Wilson stated no, you are saying we need more information and I am telling you that we are going to get that information. I am just saying before July 1st we need to make a decision whether or not we are signing this.

Councilor Anderson stated we know we are.

Councilor Wilson stated and we already know we are getting the information from them also.

Councilor Morgan stated you got the information before that you studied and paid for and did nothing with.

Councilor Wilson stated I wasn't here.

Councilor Morgan stated neither was I. As a conversation piece having a contract that is in-line with what we just signed with the Sheriff, in trying to save lives, we can work together as a region.

Councilor Wilson stated I think we are more engaged. We are not going to just let it slide off the map.

Councilor Morgan stated that is what congress says to.

Councilor Ripma stated it is a completely different situation than it was in 2004; we weren't faced with these increases then. That is the difference.

Councilor Anderson stated Councilor Morgan brought up another point. For a three month extension if we pay \$1.93/\$1,000 for 90 days just so we can dig a little deeper into the issues and into that collaborative approach. Perhaps; I am not saying no I am not saying yes. It is that kind of thinking that I don't think has been in this process and we are getting it tonight and we are giving it to you. Nobody is saying we aren't going to do this.

Mayor Daoust stated we are going back and forth between Craig saying it is going to take two years to pull together a fire department and you guys are saying in three months we will have the information to make a decision.

Councilor Anderson stated I am not saying that.

Mayor Daoust asked what would the three month extension be for?

Councilor Morgan stated so we don't have to be afraid that we are going to lose fire coverage on July 1st and we can get a contract that is reflective of what we want.

Mayor Daoust stated we won't have the QRV information in three months. What would we be waiting for in three months?

Councilor Morgan stated the QRV is just one aspect. The whole conversation as a contract. I would like to see that be working together. The notion of take it or leave it, I get it but it's not collaborative at all.

Chief Lewis stated while many of you are new to the Council the Council knew ten years ago when this contract would expire. The Council doing due diligence explored several options over the course of this contract as to other alternatives. The Councils at that time, some of you were members of and some of you were not, chose to continue with Gresham for the services. The City of Gresham negotiated in good faith as did the three city managers and we proposed a contract to you. The idea of a one year out instead of a two year out has implications to our operations. I think Craig Ward is correct that by the time you get all of your ducks in a row and validate the assumptions in the proposal it would take you two years to get there. From our perspective, a two year out allows us to plan accordingly. If you tell us that in two years you are going to be out we may choose to not fill positions when folks retire, we may choose not to have fire academy recruit classes and we would run short and backfill with overtime so we would not have the burden of laying people off at the end of the two year term. A two year opt out is financially and operationally necessary for the City of Gresham. I cannot speak for the Gresham Mayor and Council, but from an operational perspective two years was a thoughtful decision not a random number.

Rachael Fuller, Assistant City Manager, stated through the mechanism that is in the contract or through personal relationships we are happy to sit down and talk through any of the services that are being provided by the City of Gresham. Gresham Fire and Emergency Services does see themselves as Troutdale's Fire and Emergency Services, and as Wood Village and Fairview's Fire and Emergency Services. The offer is open to sit down with the Chief or me and we will talk through any service concerns.

Councilor White stated I wanted to clarify that the PSU study did not anticipate this large increase and neither did the prior councils.

Councilor Anderson asked is it unreasonable to put language in this contract that says we will strive to get to that 4-minute response time and hold us accountable. It is not so much Gresham, it is us I am worried about. I am worried about holding us accountable to keep the discussion moving. Tanney, I agree one-hundred percent, the residents know they are getting tier two service.

Councilor Wilson stated we have to wait for the information from Gresham to tell us what it is going to take to get that service and then we can sit down and discuss whether or not that is the direction we want to go. We can put it out to the citizens and ask do you want to move from this rate to this rate. That is what it is going to take to get better service; it is going to be more expensive.

Councilor Anderson asked would it hurt to have language in the contract that holds us accountable to do that?

Councilor Wilson stated this is a contract with Gresham. Maybe we should sign a contract between ourselves.

Councilor Anderson stated they are going to have to provide the information and that is what the language would say, Gresham will provide us information to get us to a 4-minute response time but we are going to have to make the ask.

Mayor Daoust stated we have already made the ask through staff.

Craig Ward stated we have asked for a proposal to accomplish a 4-minute response time.

Mayor Daoust stated I know that this council wants to look at options; I think we are uniform in thinking that. I think that in order to keep things orderly we need to approve this IGA and spend the next year or two looking at the option of our own fire department. We need to continue the fire service come July 1st. I think Gresham knows we are going to be looking at options. To compare apples-to-apples we need to know if Gresham can give us a 4-minute response time throughout Troutdale, Wood Village and Fairview. That question has been posed and we are waiting for the answer this fall.

Mayor Daoust called for a break at 9:53pm and reconvened at 10:08pm.

Mayor Daoust stated Mayor Shane Bemis has been watching the meeting and he is going to call in and say a few words to us.

Shane Bemis, Mayor of Gresham, (via phone) stated there are a couple of things I wanted to reiterate to all the members of the Council. First and foremost, in terms of the fire contract, the cost of the service I understand (inaudible). My direction to our administration was to charge for the cost of the service, no more and no less. That makes it easy for us to evaluate whether or not there are some efficiencies and benefits to having that economy of scale for the entire service area (inaudible). If we can provide the service and cost recover on it than lets do it and if we can't and it doesn't make sense then we will part friends. I can't imagine a time where our two cities, three cities or four cities wouldn't provide mutual aid. When you talk about increase there are a couple of important decisions that we needed to talk about. One of them is that our Gresham residents are paying considerably more as well. We have a \$7.50 public safety fee that we assess on every residents utility bill. With regards to the one-year termination, it doesn't make sense and Chief Lewis shared the reasons. The one thing that troubled me a little bit, just in term of dialog and us being regional, two years ago we all knew this contract was coming up. Two years ago we reached out to the cities and said this is coming up lets start talking about it and quite frankly everybody was slow to respond to that. It has not been Gresham holding anybody hostage or over a barrel, we have spent the better part of two years wanting to talk about this because if you are not in we need to move forward. I just challenge that a little bit from that negotiating principle that we've (Inaudible). We value the relationships we have with all of the cities. There is no hard feelings if you want to have your own fire department. Just give us the amount of time that we need to change our direction in what we do.

Councilor Anderson stated I was very intrigued by one thing that you said and I wondering if you could repeat it. Two years ago we knew that this was coming up and the City of

Gresham reached out to Troutdale, Fairview and Wood Village and said lets sit down and talk about this two years ago and the cities were slow to respond.

Mayor Bemis replied correct.

Councilor Anderson asked our city also?

Mayor Bemis replied that is my understanding. Obviously everybody knew the contract was coming up in 10 years. We have said, through City Manager Kvarsten, we need to sit down because if you are not in Gresham Fire and Emergency Service it is going to take us some time to figure out how to redeploy the stations or figure out how to provide the service to our residents absent the contract. My understanding is that the cities were slow to respond at that time.

Councilor Anderson stated I think it was a real class move that you took the time to call us tonight and join the conversation.

Mayor Bemis stated I respect each and every one of you. You are doing what you need to do for your residents and that has been my message to Mayor Daoust. If it doesn't make sense then it doesn't make sense and we will part friends.

Councilor White asked to be fair to Gresham how much notice would you require if there was an alternative plan?

Mayor Bemis replied I think two years is what the professionals in our organization, the City Manager and both Fire Chiefs, have said is what would need to happen for us to operationally get sound again and to figure that out. It will have an impact on how we deliver service. I think two years is a fair time.

Councilor White asked if we approve this contract that is before us then we are facing a three year out unless we had a one-year escape clause.

Mayor Bemis stated I am not following you.

Councilor White stated it would take us one year to vet our situation and then if we gave notice at that time we would have two additional years before we could get out of this contract so that would be a total of three years.

Mayor Bemis stated your due diligence is clearly your timeline. For providing the service we need operationally two years. Again I go back to the fact that we have all known that July 1st was coming.

Councilor White stated the new information was the price.

Mayor Bemis replied I understand that. That was a conversation that we in Gresham had to have with our community. We had ten public town hall meetings on this and said here

is where the costs are, here is our solution and this is what we are willing to do. We had to get out to the public and make the case and that is what we did.

Mayor Daoust stated you are not the only Mayor watching this meeting. Mayor Ted Tosterud of Fairview sent me a note that says, "I am watching as we vote on this tomorrow night. We will need to talk tomorrow before my council meeting if you make changes."

Mayor Bemis stated I want to reiterate to you the conversation that you and I had Mayor about continuing to further discuss how to improve response times to the areas that you had mentioned. That is our commitment. It is a commitment from my office, the City Manager's office and the Fire Department. We will certainly continue in good faith to try and solve that. We know that there are probably resources required to improve those response times. I will get you the information on that because as you have all said that could be the difference between life and death and I think we have to make that decision together on how we want to do that.

Craig Ward stated the two-year timeframe, don't forget we did the PSU study then. While they did approach us and say lets get going our response from the Three Cities collectively was we are busy doing the PSU study which took us time. That was essentially what happened to the first of those two years.

Mayor Daoust stated I think Mayor Bemis' bottom line is, if I can paraphrase him, Gresham will work with us giving mutual aid or whatever. Regarding the one-year termination, even though we thought that might be a good idea, we got responses on that from the Fire Chief and from Mayor Bemis that basically said Gresham needs two years.

Councilor Ripma stated I think we have heard that answer.

Mayor Daoust stated I think we also heard, in response to Councilor Allen's idea, that we may not have to make that change in the contract. I think we all want to explore the option of our own fire department but I really do think that this Council will not drop the ball. I don't think we will let this languish very long. Staff is hearing the same thing. I think we need to approve the IGA tonight and let Fairview and Wood Village vote on it and move on to start talking about the other options.

Councilor White stated I wanted to ask this Council if they would like to table this for two weeks and sort some of this out. It is a lot easier for me to follow along, and I think for Councilor Morgan as well because we were part of the negotiation team. This is basically the first time the rest of the Council has seen this.

Councilor Wilson stated we saw it at the work session.

Mayor Daoust stated we have seen this before. Gresham has their budget meetings next week just as we do and for us to throw out an uncertainty here and say we want to wait two more weeks to get more information, I don't know what that information would be. I don't think Mayor Bemis, from what he told me, would like us to do that. I don't know why

we would want to do that frankly. If we were waiting for information that was imminent, if somebody is proposing to give us more information within the next two weeks, I am not hearing that.

Councilor Anderson stated I am the one who originally suggested holding back. That conversation with Mayor Bemis really opened my eyes to a couple of things. The first one is the point that Councilor Morgan has been reiterating all night, which is the regional cooperation. I think we all want that to happen. If we were to hold this up it is not sending a message of regional cooperation. I think we all know that we need to do this and ultimately we are. I think the time for negotiations is done. I think we are in a horrible negotiating position and have been for awhile. That is not Gresham's fault. That said, if we want to opt out on July 2nd we can write the letter and use the first year to do the due diligence and then we do have truly a one year out, if we want to do that. That is an option. After reflecting on this, I think we would be sending a poor message if we were to pull back at this point; I think it would do more harm than good.

Councilor Allen asked is what Councilor Anderson said true?

Councilor Anderson asked can we opt out on July 2nd?

Ed Trompke replied technically, yes you could.

Councilor Ripma stated if there is a reason to delay it, now is the time to say so. I don't think we will resolve the issues of whether we can form our own department or not in two weeks. We got the answer to the question I raised of the one-year opt out. If there are other reasons, I am listening.

Councilor Morgan stated the clarity that was gained as well as the negotiations that occurred tonight is more dialog than we have had the whole time. For me, although I am not fully satisfied with some of the collaborative dialog, because we can have just a User Board to study it and we might not have to do anything with it but we currently have that capability now with the committee that can do that. If we are not going to ask for certain things in the next two weeks I would agree with what was said as well. But I would like to hear from Councilor White who was also on the negotiation team about what we have heard tonight and where we are at right now.

Councilor White stated for me the bottom line is I think we have reached that price point where we do need to take a look at starting our own service. That is the only way we are going to get to that 4-minute response time. It is the only way we are going to market our TRIP property. By signing this contract tonight we are facing three years before that can occur and that is a long time when people's lives are at stake. And the TRIP property, we have to grow our way out of this recession. It is just like a parent looking for good schools, a business owner looks for good response time for its business. It is very costly to not have that.

Councilor Morgan asked can we get clarity that if we gave notice on July 2nd that in July of 2017 we would be on our own? If that is a concern or anxiety that you have, the two verses the three, we could get it clarified now and proceed with this contract if that is the case. Do you know what I mean?

Craig Ward stated if we adopt the IGA and then exercise the termination clause then we would be out in two years after the point that we notify them.

Councilor Morgan stated so it wouldn't be three.

Craig Ward stated I understand Councilor White's point as being, and Councilor Ripma made the same point indirectly, that if in fact it takes us one year to conduct the study to come to the conclusion that the best course of action for us is to form our own fire department, then we would at that point give notice. I do think that it could easily take us a year. We might be able to do it in less. Partially it depends on how the other two cities feel about that or if we are going on our own. I do think two years is a prudent time to conduct the study and to create our own fire department. I think that you will find that may prove to be optimistic. I don't promise that casually and I think it makes more sense to do the study before we exercise the termination. If you do the one year study upfront and then decide to terminate, than that is a three year time span.

Councilor Morgan asked Councilor White do you feel that there are more things to negotiate in the next two weeks if it were to be tabled or voted down?

Councilor White replied I think the concern for Gresham in giving us a one-year opt out was that we would do that in one year. For me the one-year escape clause gives us the opportunity to study it for one year and then give them a one-year notice for a total of two years which Gresham has asked for.

Mayor Daoust stated we already got that answer.

Councilor Ripma stated unfortunately they said no.

Councilor White stated I guess we are not negotiating then.

Councilor Wilson stated you did negotiate, we asked they said no.

Mayor Daoust stated I heard what Mayor Bemis said and I agree with him. We can't be jerking Gresham around either. Gresham has to do their planning. If we give notice right away and then take a year to study it and then after that one year we say well I guess we won't form our own department we will stay with you guys. They have planned a certain course of action based on whether we are going to be with them or not. We need to do our due diligence and then make a decision on which way we want to go. I don't think we need two weeks to talk about this contract again; that won't buy us anything. We can start our due diligence at any time.

Councilor Allen stated for me I wouldn't even be discussing this this much if it wasn't for the 22.67% increase over ten years. That is the only reason that it has become an issue for me. I look at that and we are about to pay the same amount for fire service where we could have our own and possibly get better value or better coverage. It is right at that decision point where it may no longer make sense to do this kind of a contract. I am concerned about that percentage of the increase. Our taxes don't go up that much. Our personal incomes don't go up that much.

Mayor Daoust stated we are not at the point of choosing the other alternative right now. You can complain all you want about how much the increase is, but it is what it is. That is what we negotiated. We don't have the other option in front of us right now.

Councilor Ripma stated the increase is triggering our interest in our own fire department. We are all interested and we all want to look at it. I think we should start looking at it right away and see if the other two cities are interested. I have to admit in the meantime we have to approve this.

Councilor Morgan asked are we assured that if the City of Troutdale wanted to leave we could leave if we give a two year notice on July 2nd? Just for clarification of the contract because there is the clause with the Three City IGA and two cities could veto one city.

Ed Trompke replied the contract has a provision in it that says if one city gives notice than the other cities remain in contract with Gresham unless they give secondary termination notice. That is provided for in the contract.

MOTION: Councilor Wilson moved to adopt a resolution approving an Intergovernmental Agreement to continue receiving Fire and Emergency Medical Services from the City of Gresham. Seconded by Councilor Anderson.

VOTE: Councilor Allen – No; Councilor Wilson - Yes; Councilor Ripma - Yes; Councilor Anderson - Yes; Councilor Morgan – No; Mayor Daoust – Yes; Councilor White - No.

Motion Passed 4-3.

7. STAFF COMMUNICATIONS

None.

8. COUNCIL COMMUNICATIONS

Councilor Allen stated I was hoping that we would be having our goal setting meeting.

Mayor Daoust replied we do need to do that.

Council agreed to schedule the goal setting meeting for May 5, 2015.

Councilor Allen asked was the vote on dissolution of the Troutdale Police legal? I am thinking a number of different things here. We are talking about a large sum of money being decided on by the Council, more than 10% of the budget. And it sounds like there was some negotiation going on outside of the negotiations. What is your thought?

Ed Trompke replied I haven't heard anything that would make me question the legality of it. But I don't know anything about negotiations outside of the negotiations.

Councilor Allen asked do you want to take it off-line?

Ed Trompke replied sure.

Councilor Ripma stated on Sunday, April 19th at 2pm at the Sam Cox Building there is a program by the Troutdale Historical Society (THS). Sharon Nesbit will be interviewing Robert Winkler. The Winkler family moved to Troutdale in the depression. This interview will become part of the THS's oral history series which is recorded and made available to the public.

Councilor Morgan thanked Chief Lewis, Rachael Fuller, Gresham's Assistant City Manager, and Mayor Bemis for allowing that conversation to transpire. I know that it may appear adversarial, but providing clarity for all of the cities in our region is important to me.

Councilor White stated I am concerned that we didn't put the Waste Management contract up for bid especially when we have two companies that are located in our city that were interested in bidding. I think when we don't allow their voice to be heard and level the playing field we lean towards a monopoly. As you see more and more small mom and pop operations go away we will have a monopoly. I think it was also unfair to try and compare what Waste Management has the ability to give in the form of donations. Not every company makes \$13 million a year in profit. The main way that the smaller companies give back to their cities is through a lower rate and not nickel and diming customers, and allowing folks to put out appliances and swing sets at no extra charge, or extra garbage cans. I would have at least liked to have heard from the other companies. We were told that were two companies, they happen to be in Troutdale, that were interested in bidding on this.

Mayor Daoust stated I did hear from Twelve Mile on the way out and he turned to me and said you guys made the right decision.

Councilor Ripma stated nobody spoke up. Everybody is happy with Waste Management and that is what really swayed me.

Councilor White stated I am not sure how the process works but I wanted to bring up the reconsideration of the lease for the Multnomah County Sheriff's Office. I know it has to be done at the following meeting.

Ed Trompke stated the motion to reconsider has to be made by someone who voted on the prevailing side. It can be done at the following meeting.

Craig Ward stated this is the next regular council meeting since that decision was made.

Mayor Daoust asked what do you want to reconsider?

Councilor White stated I am hearing a lot of feedback from the public and new information. There was so much going on that night. For me personally it is a vote that I regret casting. I am talking about the lease of the building. I think we heard some of that tonight. There was quite a large group here that spoke under public comment. That was one of the biggest groups I have ever seen come to a Council meeting.

Council discussed the process for a motion to reconsider with the City Attorney.

MOTION Councilor White moved to reconsider the vote on the Multnomah County Sheriff lease. Seconded by Councilor Allen.

VOTE: Councilor Allen – Yes; Councilor Wilson - No; Councilor Ripma - No; Councilor Anderson - No; Councilor Morgan – No; Mayor Daoust – No; Councilor White - Yes.

Motion Failed 2 - 5.

Mayor Daoust updated the Council on the following:

- I made a presentation to East Metro Economic Alliance on April 9th on economic development in Troutdale.
- On April 11th there was a ribbon cutting ceremony at the new Verizon store.
- There was a Sunrise Service on Easter morning at 7am at Columbia Life Church.
- Sharon Nesbit informed me that Jack Lloyd, Troutdale's oldest living former mayor died at his home on March 21st. He served briefly from 1965 to 1966 and was a teacher and swim coach at Reynolds High School.
- On Thursday, April 18th from 9am to 1pm is our SOLV-It event. Folks that want to be involved can meet at the Public Works Building on 4th Street.
- May 9th is the Troutdale Trot and Walk sponsored by the Troutdale Lions Club from 8am to Noon.
- On April 9th I met with Jeff Curtis, the CEO of the Portland Rose Festival. They are inviting Troutdale to enter a mini float in the Grand Floral Parade. We can discuss that later.
- Councilor Morgan and I went to a meeting this morning on human trafficking. We met with a couple of folks from Multnomah County, Catholic charities and a group

from Commercial Sexual Exploitation of Children. We talked about a \$1.5 million grant that the City of Troutdale, hopefully, will partner with Multnomah County to build upon what is already being done in the human trafficking arena and work with service groups so that we have a system in place to get a better foothold on human trafficking that is happening all over the Portland Metro area including Troutdale.

9. ADJOURNMENT:

MOTION: Councilor Anderson moved to adjourn. Seconded by Councilor Wilson. Motion passed unanimously.

Meeting adjourned at 10:58pm.

Doug Daoust

Dated: _____

DRAFT

ATTEST:

Debbie Stickney, City Recorder

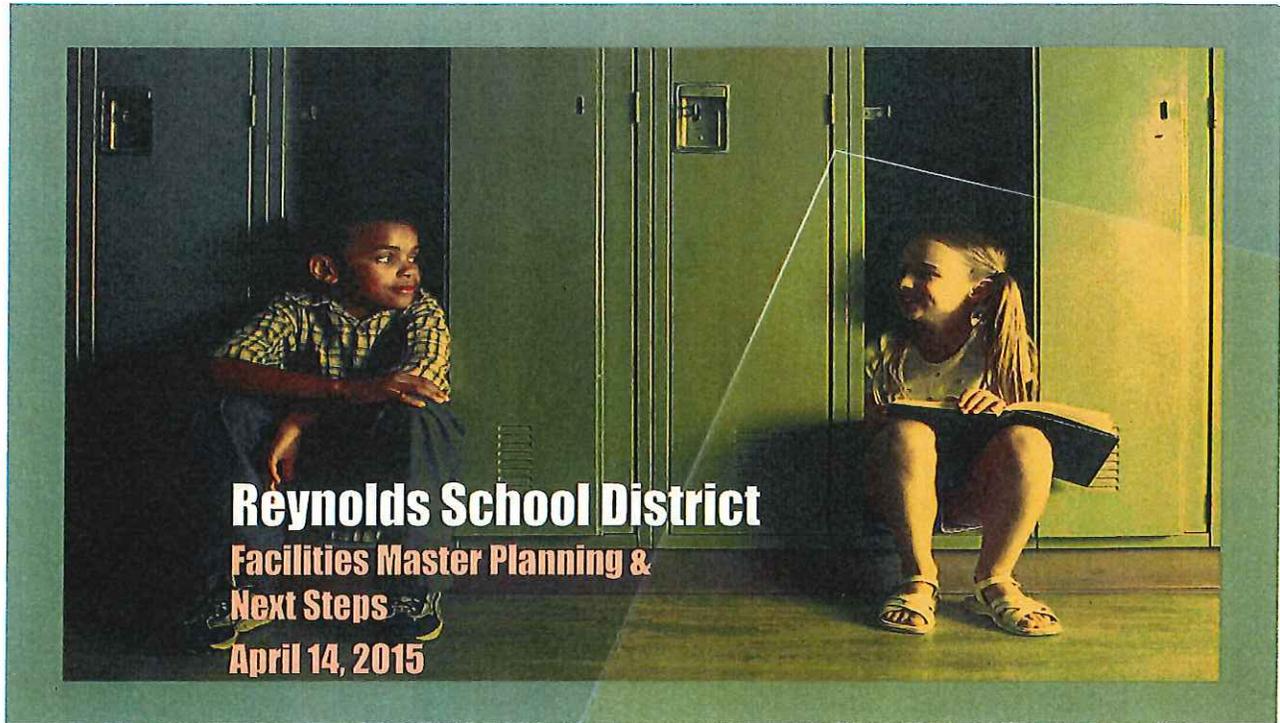
CITY OF TROUTDALE
CITY COUNCIL – Regular Meeting
Tuesday, April 14, 2015

PLEASE SIGN IN

Name – Please Print	Address	Phone #
MARK ELLIS	8408 SW 31st Ave Portland OR	503-293-7285
W. BRUCE WASSON	150 SW Cling PK RD	503-681-1042
Nora Thomas	2751 SW Clara Ct	503-681-4340
B. J. [unclear]	1825 SE 19th St	503-830-3149
Lee L. VanSpeybroeck	607 SE 14th St.	503-200-8117
Sam Barnett	637 SE 4th Cir.	503-290-9857
Claude Cruz	1097 E. Hist Col Riv Hwy	503-799-9667
David Becker	Troutdale	
Valerie Tewksbury	20796 NE Cadon Firms	503-804-7010
Scott Lewis	Gresham Fire	503-618-2355
Benno Milmore	410 SE 19th St. Troutdale	503-810-8713
Craig + Jill Gardner	2150 Hist Col Riv Troutdale	503-665-5226
Brea Waters	7200 W. [unclear]	
Dave Lear	4411 SE Sweetbrier Lane	503-719-4454
Sam Withmore	1977 SW 25th	
RICHARD V. GOLDIE	2437 SE Beauport Cir	503-661-0126
Carol Allen	1202 SE Kibling St	503-701-8979
Steve Scott	401 SE 12th Troutdale	
Kathy Wynn	798 E Col Riv Hwy Trout	503-880-5101
Martin Borlus	1822 SW Horking Ct. Troutdale	503-481-9449
Kalhi Sharma	2868 SW Burlingame Troutdale	503-618-8866
Annie Farnuge	590 SW 25th Circle Troutdale	97060 503-200-7467
JANVAY STAFFORSON	1820 Hist Col Riv Hwy	503-319-7732

Exhibit A

April 14, 2015 Council Minutes



Reynolds SD #7 Vision Statement

Each and every child prepared for a world yet to be imagined



Reynolds SD #7 Mission Statement

Each graduate embraces lifelong learning and applies skills in technology, global literacy, creativity, and critical-thinking to enhance family, career, and community.



Reynolds SD #7 Goal Target Areas

- **Student Achievement**
- **Fiscal Services**
- **Communication**
- **Equity**

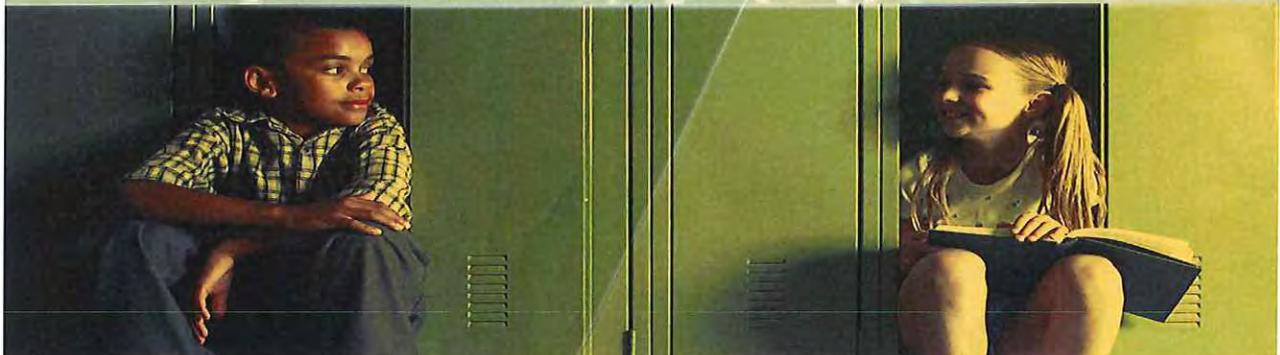


Reynolds SD #7 Demographics

District Demographics 2000 & 2014

	2000-01	2014-15
Total Student Population	9,607	11,722
Economically Disadvantaged	41.8%	77.3%
Students with Disabilities (2002)	14%	13.7%
English Learners (2004)	24%	30.4%
Ethnicity/Race		
American Indian/Alaskan Native	1.1%	1.0%
Pacific Islander/Asian	5.0%	10.0%
Black/African American	4.4%	8.0%
Hispanic/Latino	17.0%	39.0%
White	72.4%	36.0%
Multi-racial	0.0%	6.0%

**Safe Schools, Smart Schools,
Sustainable Schools**



Safe-Smart -Sustainable

Renovation Projects

- Project Lead the Way Lab at Reynolds HS
- Reynolds HS Gym Weight Room Rehab
- Kindergarten Readiness – Full-day Kinder Implementation in Fall of 2013 & Fall of 2014
- Edgefield Campus Buildings
- Reynolds High School – Gym Locker Room Renovation Project
- Reynolds High School – Gym Lobby Renovation Project



Safe-Smart -Sustainable

Kitchen Construction / Expansion Projects

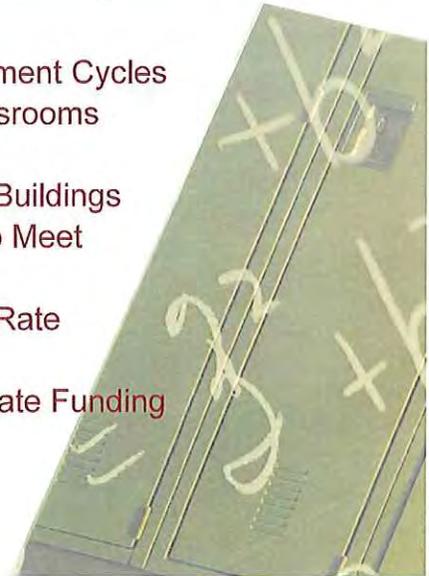
- Woodland Elementary
 - Redesign & Expansion of Cooler & Freezer Space
- Walt Morey Middle School
 - Redesign and expansion of cooler and freezer space
- Margaret Scott – Kitchen & Building Expansion
 - Replace Walk-in Freezer and Walk-in Cooler
- Salish Ponds – Kitchen Remodel & Expansion
 - Install Commercial Dishwasher & Walk-in Freezer
 - Reduce Waste from Disposable Serving Trays



Safe-Smart -Sustainable

District-Wide Initiatives

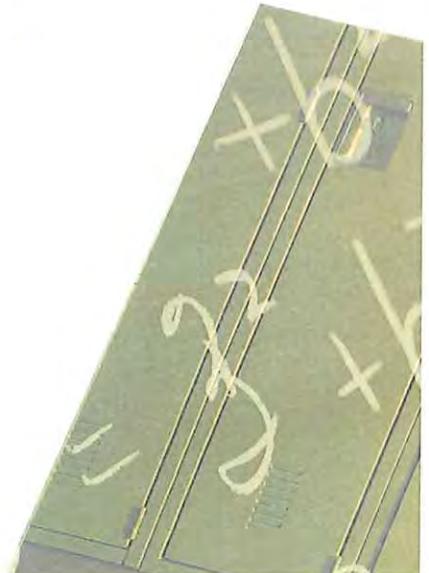
- Technology Hardware Inventory & Replacement Cycles
- Technology Student Devices in all K-6 Classrooms
- Telephone System & Network Data Wiring
 - Expand Wireless Capacity to all School Buildings
 - Separate Phone, Alarm and Fax Lines to Meet Requirements
- Telephone Hardware Replacement using ERate Funding
- Telephone VOIP Hosted Services using ERate Funding



Safe-Smart -Sustainable

District-Wide Maintenance Work

- Carpet & Tile Replacements
- Exterior Block Sealing
 - Walt Morey Middle School
 - Reynolds Learning Academy West
 - Hartley Gym
- Exterior Painting
 - Alder Elementary School
 - Edgefield Campus Buildings A, G & H
- Parking Lot Striping
- Playground Hard Surface Painting
- Playground Soft Fall Replacement



Safe-Smart -Sustainable

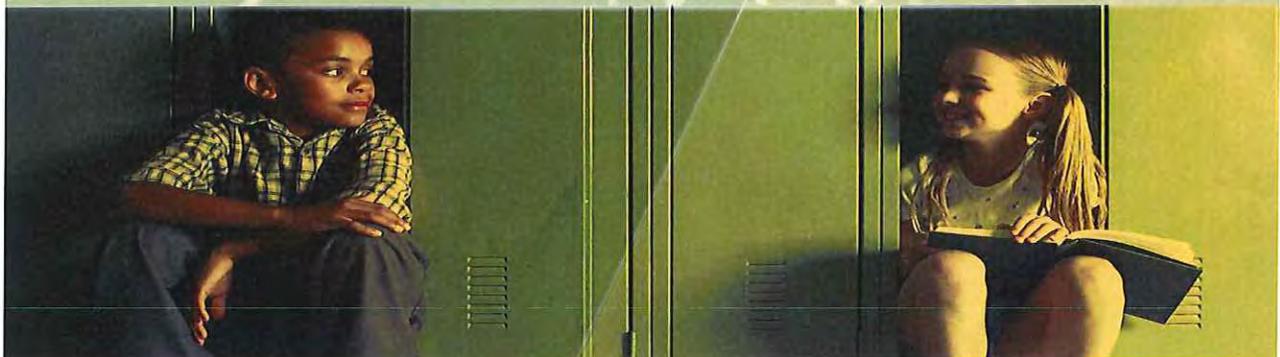
Capital Expenditures, 2012-2015

\$9.4 Million

Three-year average annual capital spending is 190% higher than the 2011-2012 level of capital spending.



Facilities Master Planning Process



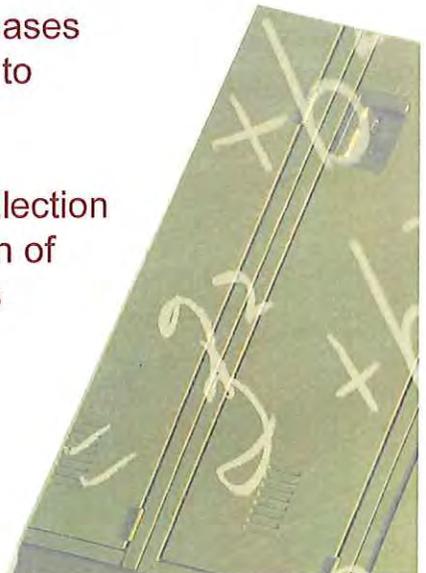
Facilities Plan

- October 2013: Facilities Master Plan
- Assessments Conducted by Engineers/ Architects
- October 2014: Plan Adopted by Board
- Nearly \$500 Million in Projects
- November 2014: Facilities Community Taskforce (FaCT) Prioritizes Projects
- November 2014: Nelson Survey



Facilities Plan

- December 2014: Projects Placed in Four Phases
- January 2015: FaCT Recommends Phase 1 to Board
- February 2015: Board Approves General Obligation Bond \$125 Million for May 2015 Election
- Bond Projected \$1.56 per \$1,000 in Valuation of Property Tax Rate for the District or Same as November 2014. No increase.



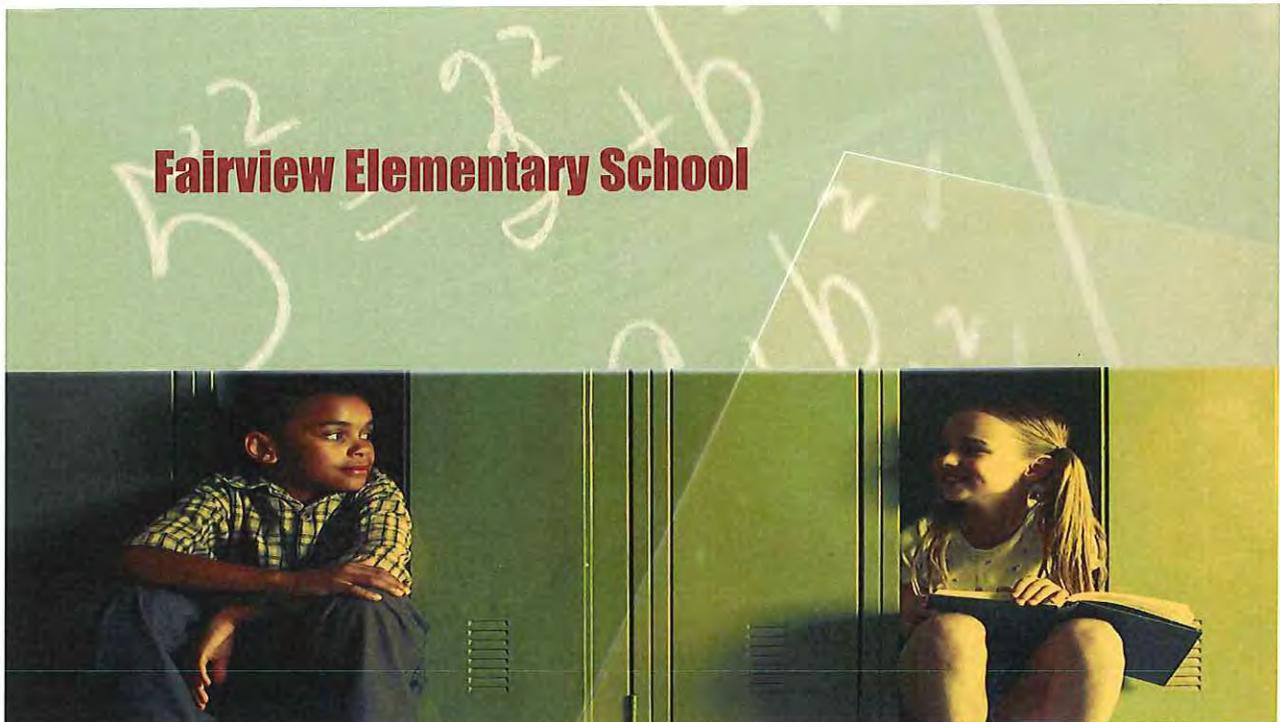
Election Language

If approved, this measure would provide funds for capital construction and improvements to schools and pay bond issuance costs, specifically:

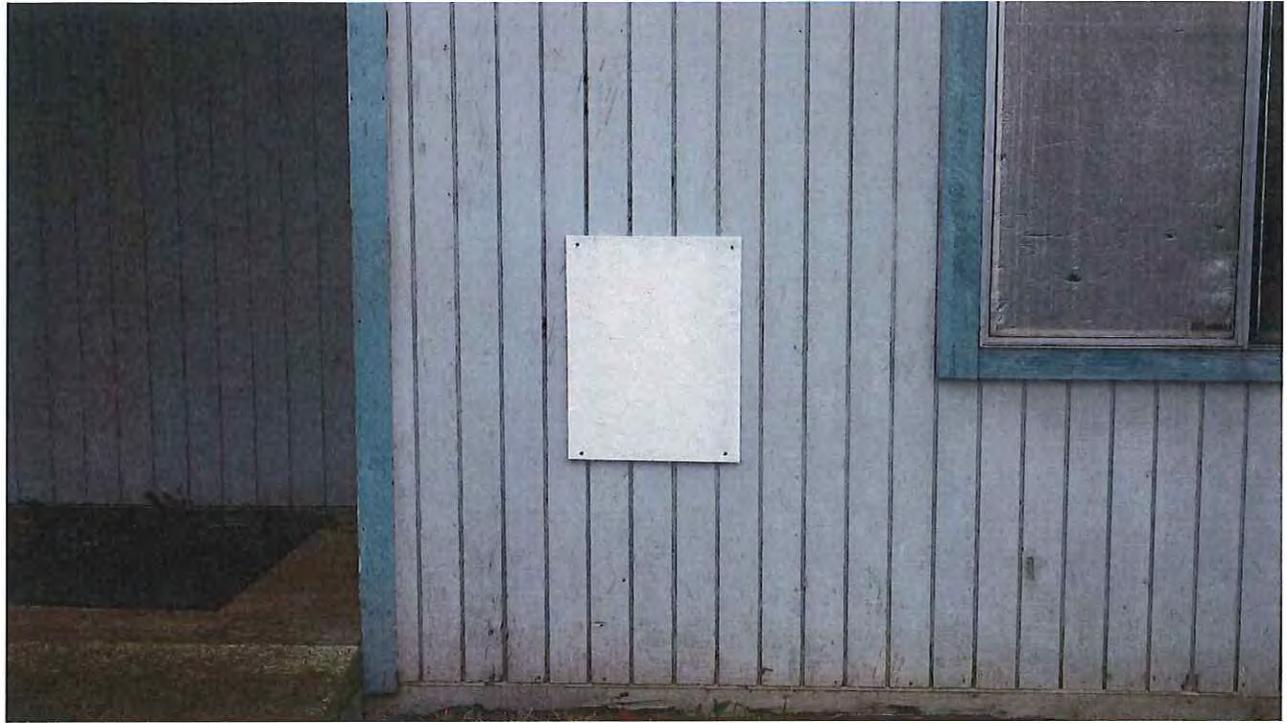
- Constructing, furnishing and equipping new elementary school buildings on their present sites of Fairview, Troutdale and Wilkes, including demolition and related site improvements.
- Construction, renovation, furnishing and equipping the high school including but not limited to new classrooms, modernization of science classrooms and labs, student common areas and related site improvements.
- Improvements to all schools through renovation, construction and equipment to create safe and secure vestibule entry ways and related site improvements.
- Paying bond issuance costs.
- \$125 million with no expected increase to 2014 tax rate

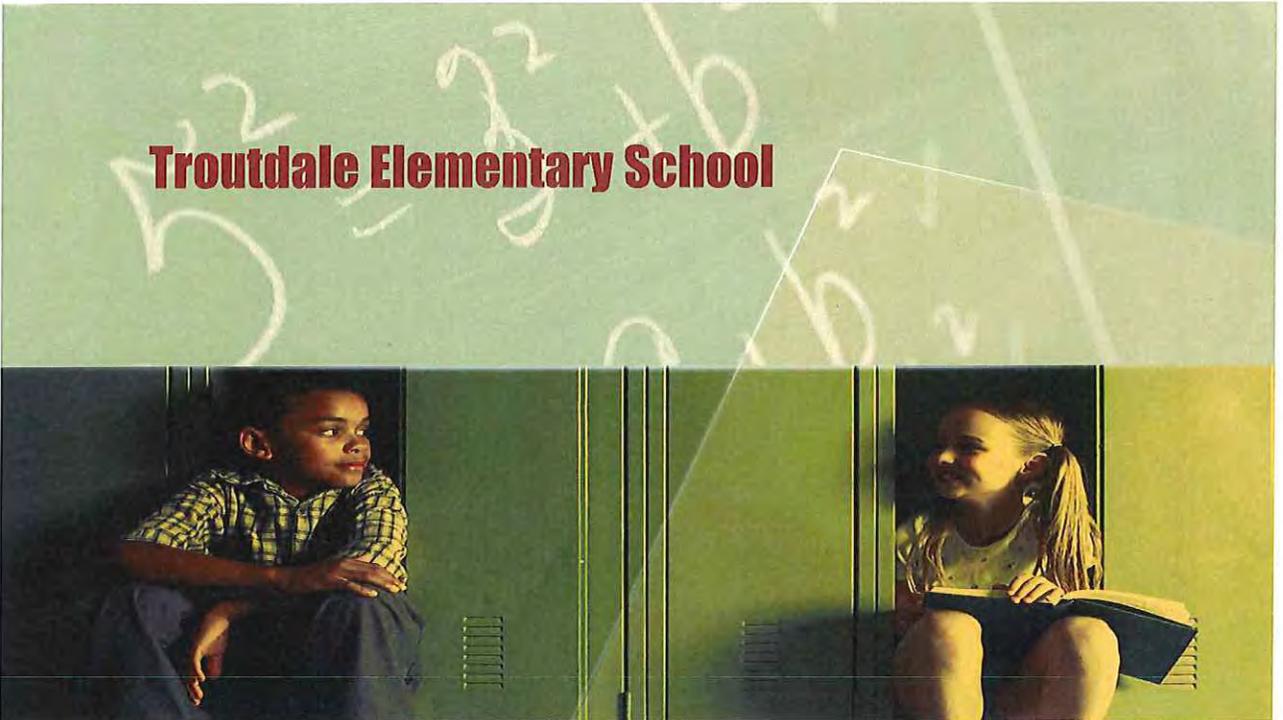


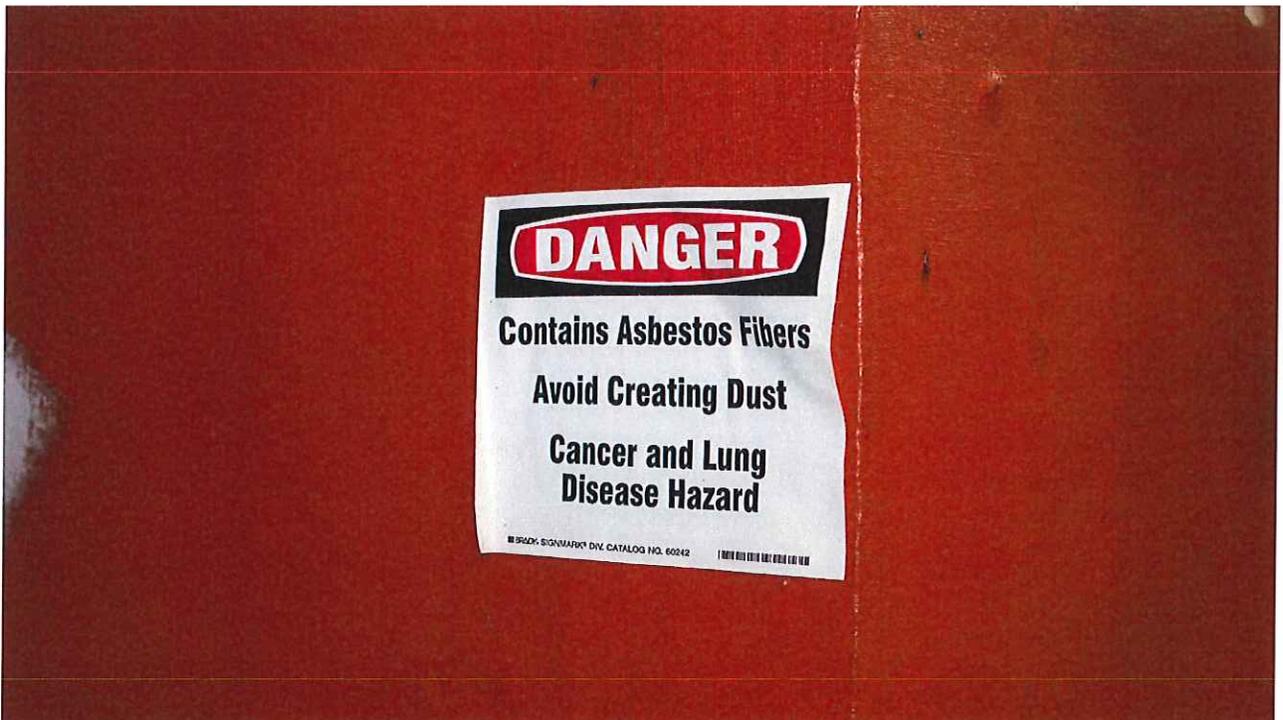
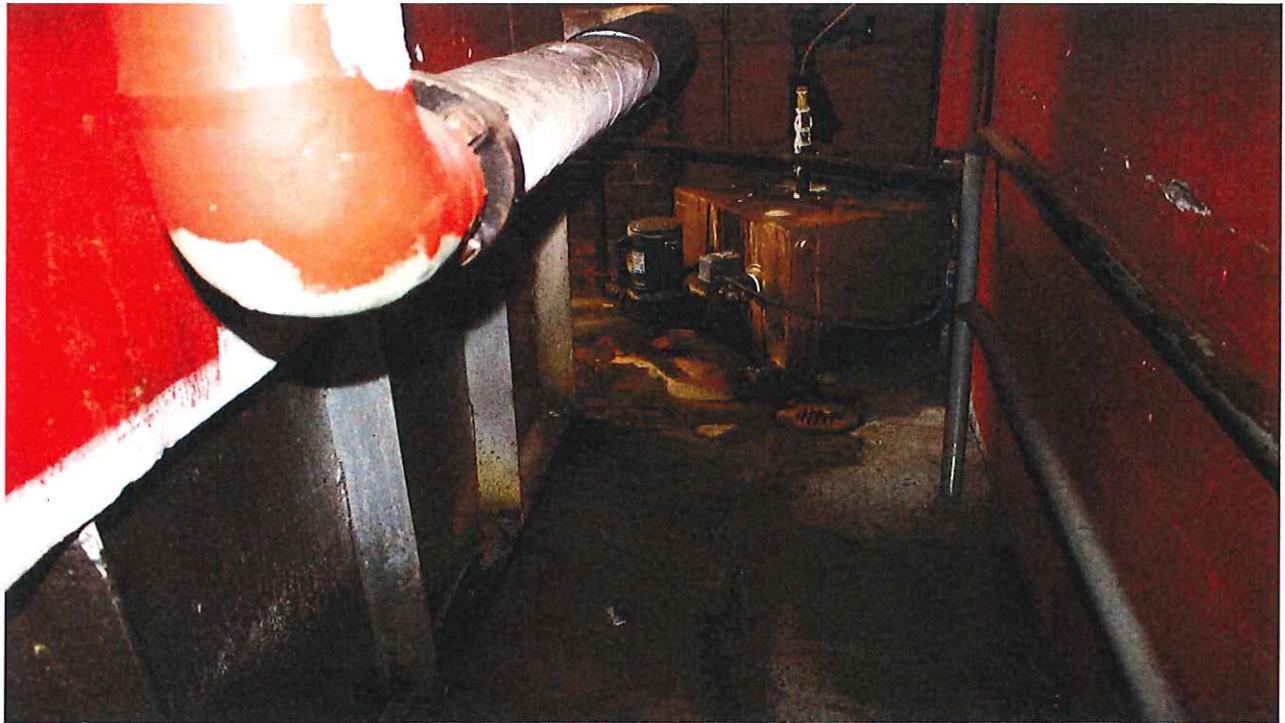
Fairview Elementary School









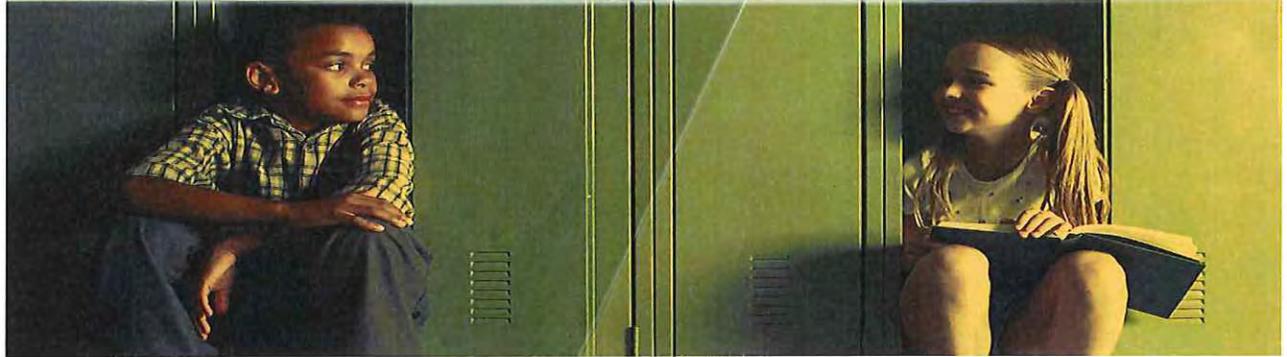








Wilkes Elementary School

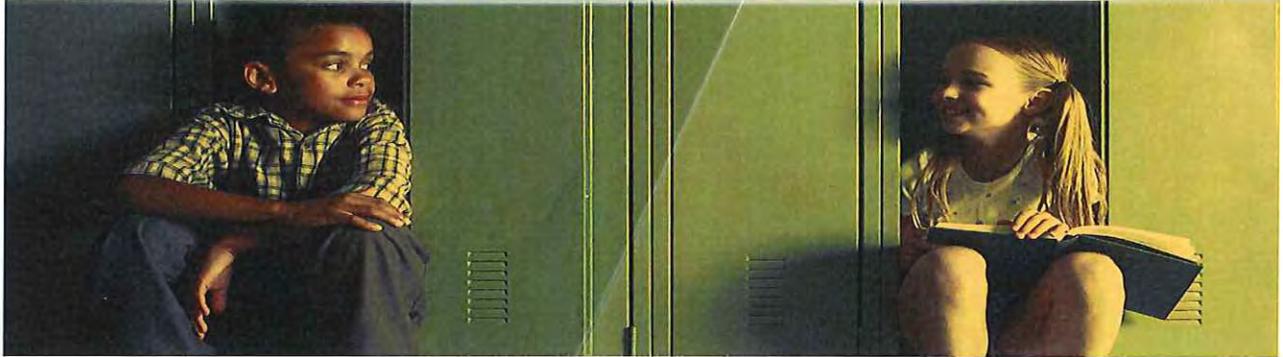




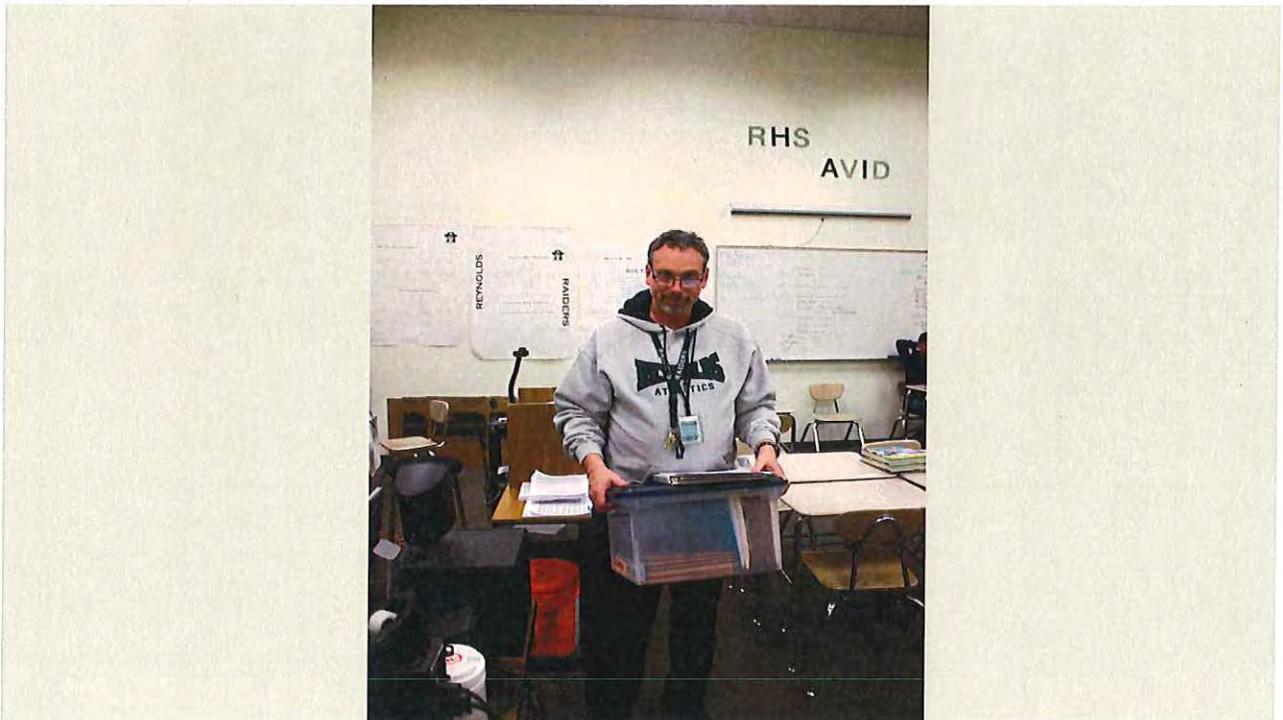




Reynolds High School











Next Steps





CITY OF TROUTDALE



STAFF REPORT

SUBJECT / ISSUE: A resolution authorizing an Intergovernmental Agreement for Regional Disaster Preparedness within the Greater Portland Metropolitan Region

MEETING TYPE:
City Council Regular Mtg.

MEETING DATE: May 12, 2015

STAFF MEMBER: Craig Ward, City Manager
DEPARTMENT: Executive

ACTION REQUIRED
Consent Agenda/Resolution

ADVISORY COMMITTEE/COMMISSION RECOMMENDATION:
Not Applicable

PUBLIC HEARING
No

Comments:

STAFF RECOMMENDATION: Approve

EXHIBITS:

Subject / Issue Relates To:

- Council Goals
 Legislative
 Other (describe)

Issue / Council Decision & Discussion Points:

- A Regional Disaster Preparedness Organization (RDPO) is a partnership of public agencies, non-profits and private sector organizations in the 5 county Portland Metropolitan Region.
- The IGA will facilitate planning regionally for disasters that will build regional response and coordination capabilities.
- No costs is necessary unless the city wishes to contribute. As a non-contributing member, Troutdale could vote on all organizational activities with the exception of financial activities. Contributing members are participating jurisdictions and other member organizations that make a financial contribution to the organization. They have the right to vote on all organizational activities, including financial activities.

Reviewed and Approved by City Manager:

BACKGROUND:

A Regional Disaster Preparedness Organization (RDPO) is made up of jurisdictions, regional agencies, non-profits and private sector organizations in the 5 county Portland Metropolitan Region (Clackamas, Columbia, Multnomah and Washington Counties, Oregon and Clark County, Washington) organized to plan regionally and to build regional response and coordination capabilities.

The purpose of the IGA is to establish an intergovernmental organization intended to strengthen and coordinate the Region's disaster preparedness, response, and recovery capabilities and enhance its disaster resilience. The Agreement also outlines the broad operational, administrative, and financial processes needed to manage and support the organization. The IGA does not create a separate intergovernmental or legal entity, but only establishes an organizational structure and processes for guiding, enhancing and coordinating disaster preparedness efforts across the region.

There are no costs to Troutdale unless the city wishes to participate in group financial decisions. The IGA establishes two categories of membership – Contributing and non-contributing. My assumption is that Troutdale (at least initially) would want to be a non-contributing member. Contributing Members have the right to vote on all organizational activities, including financial activities. As a non-contributing member, Troutdale (through its representative) would have the right to vote on all organizational activities with the exception of financial activities. Financial activities include approving grant applications, budgets and expenditures; and allocating, reallocating, and/or reprogramming grant and other funds contributed or made available to the RDPO. The formula for determining the amount to qualify as a Contributing Member is as follows:

1. The smallest amount contributed by one of the Core Group members, which for the FY'15 cycle is \$3,171 (Columbia County); or
2. A per capita amount calculated by a) dividing the jurisdiction's population by the Region's population then b) multiplying that number by the annual amount the Core Group contributes to pay for the core operating and administration costs.

Applying this formula using our current population estimate and the number of Core Group members would require a contribution of \$3,171 to become a Contributing Member.

PROS & CONS:

Pros:

- Formalizes an organization to plan for and therefore respond more effectively to natural and human disasters.

Cons:

- Staff time to support RDPO plans and initiatives as they might arise.

Current Year Budget Impacts Yes (*describe*) N/A

Future Fiscal Impacts: Yes (*describe*) N/A

City Attorney Approved IGA Yes

Community Involvement Process: Yes (*describe*) N/A

RESOLUTION NO.

A RESOLUTION AUTHORIZING THE CITY MANAGER TO ENROLL THE CITY OF TROUTDALE IN THE ALL-HAZARDS REGIONAL DISASTER PREPAREDNESS ORGANIZATION (RDPO)

THE TROUTDALE CITY COUNCIL FINDS AS FOLLOWS:

1. Natural disasters such as floods, earthquakes, and volcanic eruptions can simultaneously affect the City of Troutdale ("City") and neighboring jurisdictions.
2. The City of Portland, along with the five Oregon and Washington counties in the region, plus Metro and TriMet, will belong to and fund (in part) a disaster preparedness agreement, the RDPO, which updates an agreement in effect since 1993.
3. The City Council has considered the draft IGA attached as Exhibit A to this resolution, and has also considered the fact sheet attached as Exhibit B, and concludes that it serves the public interest for the City to join the RDPO and participate in its programs;

NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF TROUTDALE

Section 1. The City Manager shall enroll the City of Troutdale in the RDPO as a non-contributing member by signing an IGA substantially similar to the agreement within Exhibit A to this resolution.

YEAS:

NAYS:

ABSTAINED:

Doug Daoust, Mayor

Date _____

Debbie Stickney, City Recorder

Adopted:

**INTERGOVERNMENTAL AGREEMENT
FOR
REGIONAL DISASTER PREPAREDNESS WITHIN THE
GREATER PORTLAND METROPOLITAN REGION**

This Intergovernmental Agreement (Agreement) is entered into, pursuant to Oregon Revised Statutes (ORS) 190.010 to 190.030 and Revised Code of Washington (RCW) Chapter 39.34, by and among counties, cities, regional governments, and special districts within Clackamas, Columbia, Multnomah, and Washington counties in Oregon and Clark County in Washington (herein collectively “Participating Jurisdictions”), and supersedes previous agreements for regional emergency management coordination within the aforementioned five-county region (hereinafter the “Region”).

RECITALS

WHEREAS ORS 190.010 to 190.030 and RCW Chapter 39.34 authorize units of local government in the states of Oregon and Washington respectively to enter into written agreements with any other unit or units of local government for the performance of any or all functions and activities that any of them has the authority to provide; and

WHEREAS the Participating Jurisdictions desire to cooperate and collaborate beyond statutory requirements to assure that all-hazard disaster preparedness efforts are efficiently coordinated and effectively integrated within the Region; and

WHEREAS this collaboration is intended to engage a range of stakeholders from public safety and other relevant disciplines, other public jurisdictions, non-governmental organizations, the private sector, and other community stakeholders within the Region in building and maintaining regional disaster preparedness capabilities through strategic and coordinated planning, organizing, equipping, training, and exercising; and

WHEREAS increased disaster preparedness in the Region will be achieved by enhancing the ability of jurisdictions to individually, severally, and collectively prevent, protect against, mitigate, respond to, and recover from emergencies and disasters of all sizes and types; and

WHEREAS many of the Participating Jurisdictions entered into the Intergovernmental Agreement for Regional Emergency Management (hereinafter the “REMG IGA”) in 2003 to improve the level of disaster and emergency preparedness within the Region.

TERMS AND CONDITIONS

I. PURPOSE OF AGREEMENT

- A. The purpose of this Agreement is to establish an intergovernmental organization intended to strengthen and coordinate the Region’s disaster preparedness, response, and recovery capabilities and enhance its disaster

resilience. The Agreement also outlines the broad operational, administrative, and financial processes needed to manage and support the organization.

- B. The Agreement does not create a separate intergovernmental or legal entity within the meaning of ORS 190.010 to 190.030 and RCW Chapter 39.34, respectively. Rather, it establishes an organizational structure and processes for guiding, enhancing and coordinating disaster preparedness efforts across the Region. In creating this intergovernmental organization, the Participating Jurisdictions are not vesting it with any power permitted by ORS 190.010 to 190.030 and RCW Chapter 39.34 that is not explicitly included in the terms of this Agreement.
- C. This Agreement supersedes the 2003 REMG IGA.

II. DEFINITIONS

- A. Core Group refers collectively to the group of Participating Jurisdictions that contribute funds to cover the RDPO's core operating and administration costs, as set forth in section VIII of this Agreement.
- B. Core Operating and Administration Costs refers to the salary, benefits, office, travel, training, and other costs associated with supporting a full-time RDPO Manager.
- C. Financial Activities include establishing the contribution amounts and allocation formulas noted in section VIII of this Agreement; approving grant applications, budgets and expenditures; and allocating, reallocating, and/or reprogramming grant and other funds contributed or made available to the organization.
- D. Fiscal Year (FY) is the twelve-month period beginning on July 1 and ending on June 30.
- E. Lead Administrative Agency (LAA) is the Participating Jurisdiction selected to support the organization's personnel, administrative, and fiscal operations as outlined in section VI of this Agreement.
- F. Participating Jurisdictions are the counties, cities, regional governments, and special districts within Clackamas, Columbia, Multnomah, and Washington counties in Oregon and Clark County in Washington that sign this Agreement.
- G. Portland Urban Area has the same geographic meaning as the word Region but represents the local area benefitting from the U.S. Department of Homeland Security's Urban Areas Security Initiative grant program.

- H. RDPO Manager refers to the position or person responsible for managing and coordinating the work of the RDPO as outlined in section V of this Agreement.
- I. Region is the geographic area encompassing Clackamas, Columbia, Multnomah, and Washington counties in Oregon and Clark County in Washington.
- J. Service Level Agreement (SLA) is an agreement between the RDPO and the Lead Administrative Agency (LAA) outlining the responsibilities of the LAA, the obligations of the RDPO as it pertains to its relationship with the LAA, and the mutual understandings between the LAA and the RDPO.
- K. State Administrative Agency (SAA) refers to the Oregon state agency responsible for administering homeland security grants including the Urban Areas Security Initiative grant.

III. REGIONAL DISASTER PREPAREDNESS ORGANIZATION

- A. The Participating Jurisdictions hereby create a disaster preparedness organization responsible for developing, maintaining, and implementing a regional disaster preparedness vision, strategy, work plan, and process. The organization shall be known as the REGIONAL DISASTER PREPAREDNESS ORGANIZATION (RDPO). The RDPO provides a forum and structure for advancing regional disaster preparedness coordination and enhancing the Region's disaster-related capabilities. It also provides a mechanism for pursuing and managing homeland security, emergency management, and other preparedness-related grant funds made available to the Region.
- B. The RDPO replaces the Regional Emergency Management Group (REMG), which was established initially in 1993 and reaffirmed in 2003, and incorporates the organization and processes created in 2003 to manage the Urban Areas Security Initiative (UASI) grant awarded to the Portland Urban Area.

IV. MEMBERSHIP

- A. Eligibility:
 - 1. All counties, cities, regional governments, and special districts within Clackamas, Columbia, Multnomah, and Washington counties in Oregon, and Clark County in Washington, are eligible to be members of the RDPO.
 - 2. State and federal agencies, non-governmental and private sector organizations, and intergovernmental organizations formed under ORS

190 in Oregon or RCW39.34 in Washington operating in the Region with a stake in disaster preparedness are also eligible to be members of the RDPO.

B. Membership Types:

1. Contributing Member: Participating Jurisdictions and other member organizations that make a financial contribution per section VIII of this Agreement.
2. Non-Contributing Member: Participating Jurisdictions and other member organizations that do not make a financial contribution per section VIII of this Agreement.

C. Privileges and Voting Rights

Consistent with specific provisions of this Agreement and policies adopted pursuant to this Agreement:

1. Contributing members have the right to vote on all organizational activities.
2. Non-contributing members have the right to vote on all organizational activities with the exception of financial activities as defined in section II of this Agreement.

V. ORGANIZATIONAL STRUCTURE

The work of the RDPO is conducted and coordinated through a well-defined structure of committees, discipline work groups, and cross-discipline task forces.

A. Policy Committee:

1. The Policy Committee is the governing body of the RDPO and is comprised of elected officials and chief executive officers from Participating Jurisdictions and other member organizations. The Policy Committee composition includes:
 - a. An elected official from the City of Portland;
 - b. An elected official from each of the Region's five counties;
 - c. An elected official from every other Participating Jurisdiction whose governing body is comprised of elected officials;
 - d. The chief executive officer of every other Participating Jurisdiction whose governing body is not comprised of elected officials; and
 - e. The chief executive officer of any other member organization that makes a financial contribution as indicated in section VIII of this Agreement (i.e., contributing member).
2. Each Participating Jurisdiction and other member organizations with a seat on the Policy Committee is responsible for selecting its representative to the Committee.

3. Notwithstanding the requirements of section X of this Agreement, the composition of the Policy Committee may be expanded by a two-thirds vote of the Committee.
4. The representative from each contributing member organization has the right to vote on all matters before the Committee. Representatives from non-contributing member organizations may participate in all Committee discussions and deliberations but may not vote on matters related to the RDPO's financial activities. They may, however, vote on all other matters before the Committee.
5. The Policy Committee is responsible for:
 - a. Providing political leadership to develop and promote a unified regional vision and strategy for disaster preparedness and to establish and operate a sustainable regional disaster preparedness organization;
 - b. Providing political leadership to promote the development, adoption, and implementation of regional disaster preparedness policies;
 - c. Approving selection of the Lead Administrative Agency (LAA) and approving the Service Level Agreement between the RDPO and the LAA outlining the rights and obligations of both parties;
 - d. Approving budget, grant, contracting, and other financial procedures, which define organizational roles, responsibilities, and authorities for management of funds contributed to the RDPO or awarded to the Region and managed by the RDPO;
 - e. Adopting such other policies and procedures as are necessary to ensure effective Committee and organizational operations and administration; and
 - f. Reviewing the efficacy of the RDPO and this Agreement on an ongoing basis.

B. Steering Committee:

1. The Steering Committee is comprised of senior executives from Participating Jurisdictions and other member organizations and includes both organizational and discipline-specific representatives. The Steering Committee composition includes:
 - a. A representative from the City of Portland;
 - b. A representative from each of the Region's five counties;
 - c. A representative of every other Participating Jurisdiction;
 - d. A representative of any other member organization that makes a financial contribution as indicated in section VIII of this Agreement (i.e., contributing member);
 - e. When not already represented on the Committee, a representative from each of the following disciplines – fire, law enforcement, public works, emergency management, public safety communications, public health, and healthcare;
 - f. A non-governmental organization representative;

- g. A private sector utility representative;
 - h. A private sector industry representative; and
 - i. Up to two at-large representatives.
2. Each Participating Jurisdiction and other member organization with a seat on the Steering Committee is responsible for selecting its representative to the Committee. Discipline-specific representatives are selected by leaders of the respective disciplines from across the Region, according to the Steering Committee's policies and procedures. The Steering Committee is responsible for selecting representatives to fill the non-governmental, private sector utility, private sector industry, and at-large positions on the Steering Committee.
3. Notwithstanding the requirements of Section X, the composition of the Steering Committee may be expanded by a two-thirds vote of the Policy Committee.
4. The representative from each contributing member organization has the right to vote on all matters before the Committee. Representatives from non-contributing member organizations may participate in all Committee discussions and deliberations but may not vote on matters related to the RDPO's financial activities. They may, however, vote on all other matters before the Committee.
5. The Steering Committee is responsible for:
 - a. Developing and updating the regional strategy and associated priorities for regional disaster preparedness;
 - b. Endorsing the work plan and funding plan developed by the Program Committee and providing oversight to Program Committee implementation of the plans;
 - c. Reviewing and acting on grant applications and projects/budgets consistent with the roles, responsibilities, and authorities defined in organizational policies and procedures;
 - d. Assisting the LAA in the recruitment and performance management of the RDPO Manager;
 - e. Reviewing and approving the policies and procedures of all committees and work groups, except those of the Policy Committee, which approves its own.
 - f. Developing, and adopting where appropriate, such other policies and procedures as are necessary to ensure effective Committee and organizational operations and administration; and
 - g. Monitoring and evaluating the overall effectiveness of the RDPO and recommending/making strategic or organizational changes as appropriate.

C. Program Committee:

1. The Program Committee is comprised of the chairs of the RDPO's Discipline Work Groups (DWGs), and a separate chair and vice chair drawn from the DWGs and elected by the Committee. The Committee also includes the chairs of all chartered RDPO task forces, a representative of the RDPO's Grants and Finance Committee, a representative of the State Administrative Agency, and RDPO staff.
2. The Program Committee Chair and Vice Chair and the Discipline Work Group chairs have the right to vote on all matters before the Committee. Other Program Committee representatives may participate in Committee discussions and deliberations but may not vote.
3. The Program Committee is responsible for:
 - a. Developing the annual work plan and associated funding plan to operationalize the regional strategy;
 - b. Chartering task forces, as needed, to implement the work plan and oversee task force progress;
 - c. Reviewing and acting on grant applications and projects/budgets consistent with the roles, responsibilities, and authorities defined in organizational policies and procedures;
 - d. Developing, and adopting where appropriate, such other policies and procedures as are necessary to ensure effective Committee operations and administration; and
 - e. Conducting periodic program assessments and capability reviews that contribute to developing strategic priorities for the Region.

D. Discipline Work Groups:

1. Discipline Work Groups (DWGs) are comprised of staff from Participating Jurisdictions and other member organizations.
2. The core DWGs of the RDPO are the:
 - a. Emergency Management Work Group,
 - b. Fire and Emergency Medical Services Work Group,
 - c. Law Enforcement Work Group,
 - d. Marine and Civil Aviation Work Group,
 - e. Portland Dispatch Center Consortium (serving as the Public Safety Communications Work Group),
 - f. Public Health Work Group,
 - g. Northwest Hospital Emergency Managers Group (serving as the Health and Medical Work Group),
 - h. Public Information Officers Work Group,
 - i. Public Works Work Group,
 - j. Transit Work Group, and
 - k. Animal Multi-Agency Coordination Group.

3. Additional DWGs may be added subject to Program Committee and Steering Committee approval.
4. The DWGs are responsible for:
 - a. Implementing the regional strategy and work plan by executing priority initiatives and projects;
 - b. Providing expert advice to the Program Committee on regional capabilities, strategic needs and priorities, and recommended initiatives, policies, and procedures;
 - c. Developing coordinated, multi-agency approaches;
 - d. Providing group members to serve on task forces chartered by the Program Committee;
 - e. Developing, and adopting where appropriate, such other policies and procedures as are necessary to ensure effective work group operations and administration; and
 - f. Monitoring and reporting on the progress of assigned work.

E. Task Forces:

1. Task Forces are multi-discipline bodies comprised of representatives drawn from RDPO Discipline Work Groups. Other representatives from within and outside of the organization may participate in task force activities to provide appropriate subject matter expertise.
2. Task Forces are responsible for:
 - a. Implementing the regional strategy and work plan by executing assigned projects;
 - b. Providing expert advice to the Program Committee on regional capabilities, strategic needs and priorities, and recommended initiatives, policies, and procedures;
 - c. Developing coordinated, multi-discipline approaches;
 - d. Developing, and adopting where appropriate, such other policies and procedures as are necessary to ensure effective task force operations and administration; and
 - e. Monitoring and reporting on the progress of assigned work.

F. Grants and Finance Committee:

1. The Grants and Finance Committee (GFC) is comprised of financial staff from Participating Jurisdictions and other member organizations. At a minimum, the Committee will include representatives from the Lead Administrative Agency, the City of Portland, each of the Region's five counties, any other contributing member, and the State Administrative Agency. Other representatives may be added to the Committee as necessary and appropriate for the oversight of funds contributed to or managed by the RDPO.

2. Each Participating Jurisdiction and other member organization with a seat on the GFC is responsible for selecting its representative to the Committee.
 3. The representatives from the Lead Administrative Agency and each contributing member organization have the right to vote on all matters before the Committee. All other representatives may participate in Committee discussions and deliberations but may not vote on matters related to the RDPO's financial activities. They may, however, vote on all other matters before the Committee.
 4. The Grants and Finance Committee is responsible for:
 - a. Assisting with the development, analysis, and implementation of organizational funding methodologies and allocation models;
 - b. Developing, guiding, and monitoring the implementation of grant administration and other fund expenditure procedures including those for grant reallocations and reprogramming;
 - c. Reviewing detailed budgets for new projects, amendments, and reallocations for compliance with applicable local, state, and federal requirements;
 - d. Monitoring the financial performance of approved projects and initiatives and addressing issues with appropriate actions;
 - e. Advising RDPO task forces, work groups, and committees on grant guidance and compliance matters; and
 - f. Reviewing and disseminating compliance and other financial management guidance, delivering training, and providing technical support as necessary to ensure organizational compliance with federal, state, local, and LAA requirements.
- G. Policies and Procedures: All RDPO committees, work groups, and task forces will, at a minimum, adopt policies and procedures to address membership; leadership structure and term limits; decision-making and voting, including quorum, proxy representation, and voting methods; and conflict resolution.
- H. RDPO Manager and Other Staff: Operation and administration of the RDPO and implementation of its work plan is facilitated by the RDPO Manager and such other staff as are appropriate and supportable with funds contributed to the organization and/or awarded to the Region and managed by the organization.
1. RDPO Manager: The work of the RDPO is managed and coordinated by the RDPO Manager. The Manager is an employee of and is housed by the LAA unless otherwise arranged by the RDPO Steering Committee. Funding to cover the Manager's costs (e.g., salary, benefits, office, training, travel, etc.) is derived from contributions made by a core group of Participating Jurisdictions as indicated in section VIII of this

Agreement. The Manager's primary duties, which are directed by the Steering Committee, are to:

- a. Facilitate the effective, coordinated operation of the RDPO, including its committees, work groups, and task forces, and the organizational culture needed to sustain it;
- b. Support the work of the Policy, Steering, and Program Committees, including scheduling, planning, facilitating, and contributing to planning processes and work products, as needed;
- c. Support the Policy, Steering, and Program Committee chairs;
- d. Proactively develop and manage relationships that contribute to the Regional Disaster Preparedness Organization's effectiveness;
- e. Support leadership development and succession planning for the Policy, Steering, and Program Committees; and
- f. Maintain, manage, and share quality/timely information among the various committees, work groups, and task forces within the organization and among interested stakeholders.

2. Regional Staff: The work of the RDPO may be supported by additional regional staff. These staff will be employees of the LAA and serve at the pleasure of the RDPO Manager and LAA, and will be housed by the LAA unless otherwise arranged by the Steering Committee. Funding for the regional staff is derived from grants, Participating Jurisdictions, and/or other members as indicated in section VIII of this Agreement. Duties of the regional staff include:

- a. Supporting the work of the Policy, Steering, and Program Committees, work groups, and task forces including scheduling, planning, facilitating, and contributing to work products, as assigned;
- b. Liaising with work groups and task forces to foster effective information flow and substantive input, as assigned;
- c. Supporting work group and task force chairs;
- d. Drafting task force and project charters;
- e. Assisting with project implementation and project-related reporting; and/or
- f. Assisting with management and oversight of funding designated for the organization.

VI. LEAD ADMINISTRATIVE AGENCY

A. The Lead Administrative Agency (LAA) is a Participating Jurisdiction selected by the Policy Committee to support the organization's personnel, administrative, and fiscal operations. For the initial period of this Agreement, the City of Portland is the LAA.

B. The LAA is responsible for:

1. Hiring, terminating and supervising the RDPO Manager, in consultation with the RDPO Steering Committee;

2. Hiring and terminating the other RDPO staff, in consultation with the RDPO Manager, who directly supervises these staff, and the Steering Committee, as appropriate;
 3. Serving as the Grant Administrative Agency and fiscal agent for grant and others funds contributed to, awarded to, or otherwise managed by the RDPO; and
 4. Developing and implementing agreements, policies, and procedures governing contracting, procurement, grant administration, asset management, and other fiscal activities in concert with the Grants and Finance Committee.
- C. The responsibilities of the LAA, the obligations of the RDPO as it pertains to its relationship with the LAA, and the mutual understandings between the LAA and the RDPO will be spelled out in a Service Level Agreement (SLA) negotiated between the two parties.
- D. The Policy Committee may change the LAA at any time by majority vote of the contributing members of the Policy Committee, consistent with the terms of the Service Level Agreement. The Policy Committee will also select a new LAA if the current LAA withdraws. If the Policy Committee decides to change the LAA, it will provide sufficient notice to both the current and new LAAs to allow time to mutually agree to reemployment of some or all RDPO staff consistent with any applicable collective bargaining agreement, personnel policy, or state law.
- E. The obligation of the LAA to perform the functions set forth in this Agreement and the Service Level Agreement is contingent upon, and directly related to, the amount of funds contributed to the RDPO or secured through grants or other sources.

VII. OPERATING GUIDELINES

- A. Individually, each Participating Jurisdiction agrees to:
1. Adopt and implement the National Incident Management System (NIMS) and Incident Command System (ICS) in a manner consistent with the jurisdiction's size and functional responsibilities.
 2. Pursue development and maintenance of an effective disaster preparedness program, which includes the following elements as applicable to the jurisdiction's functional responsibilities:
 - a. A functional Emergency Operations Center (EOC), Emergency Coordination Center (ECC), or Department Operations Center (DOC);
 - b. A multi-hazard Emergency Operations Plan (EOP);
 - c. A Continuity of Operations (COOP) Plan;
 - d. Mutual aid agreements;

- e. Interoperable and redundant communication systems;
- f. Trained staff and exercised plans, equipment, facilities, and staff; and
- g. Community disaster preparedness education activities.

B. Collectively, the Participating Jurisdictions agree to:

1. Develop and pursue implementation of a regional disaster preparedness strategy that outlines the RDPO's long-term vision and direction for increasing and maintaining regional preparedness capabilities and mitigating risk.
2. Develop, adopt, and implement a biennial work plan and budget detailing the purposeful actions to operationalize the regional strategy.

VIII. RDPO FUNDING

A. Core Operating and Administration Costs: Funding for the RDPO's core operating and administration costs as defined in Section II of this Agreement is derived from contributions made by a core group of Participating Jurisdictions who are asked to fund these costs. Those jurisdictions include the City of Portland, the Region's five counties, the Portland area metropolitan service district (Metro), the Tri-County Metropolitan Transportation District of Oregon (TriMet), and the Port of Portland. The jurisdictions who contribute to the core operating and administration costs are known collectively as the "Core Group".

B. Work Plan Implementation Costs:

1. Funding necessary for execution of the regional work plan may be derived from:
 - a. Additional funds contributed by the Core Group of Participating Jurisdictions;
 - b. Funds contributed by other member organizations; and
 - c. Grants awarded to the LAA or another jurisdiction in the Region in support of the RDPO's work.
2. Funding made available for execution of the regional work plan will, to the extent practical, be allocated to the Region's highest priority projects or, in the case of grant funding, to specific projects linked to the grant award.

C. Method:

1. The core operating and administration costs and the method for allocating those costs among the Core Group of Participating Jurisdictions will be determined annually as part of the budget process and may be based on proportionality or any other method approved by the Policy Committee and agreed to by the Core Group of Participating Jurisdictions.

2. A member organization other than one of the Core Group of Participating Jurisdictions may become a contributing member by making a financial contribution of an amount established by the Policy Committee

D. Payments: The LAA will invoice all contributing members based on the amounts and allocations approved by the Policy Committee and the funding commitments made by the members. The invoices will be distributed during the month of July for the new fiscal year. Payments are due within 45 days of receipt of invoice unless other arrangements are made with the LAA.

IX. EFFECTIVE DATE, DURATION, TERMINATION, WITHDRAWAL, AND DISPOSITION OF ASSETS

A. Effective Date: This Agreement will go into effect following its authorization by the governing bodies of the Core Group of Participating Jurisdictions indicated in section VIII of this Agreement.

B. Termination: This Agreement will remain in effect until it is superseded or until the Core Group of Participating Jurisdictions unanimously agrees to terminate its terms.

C. Withdrawal:

1. A Participating Jurisdiction that is making a financial contribution to the organization may withdraw from this Agreement by providing written notice of its intent to withdraw to all other Participating Jurisdictions no less than 180 days before the intended withdrawal date. If the intended withdrawal date is not the end of the RDPO's fiscal year (i.e., June 30), the remaining funding obligation of the withdrawing jurisdiction will be determined by the Policy Committee at the time the notice is provided.

2. A Participating Jurisdiction that is not making a financial contribution to the organization may withdraw at any time by providing 30 days written notice of its intent to withdraw to all other Participating Jurisdictions.

D. Disposition of Assets:

1. Any assets held by the RDPO upon its termination shall, within a reasonable time, be divided pro rata among the Participating Jurisdictions, based on the contribution of each Participating Jurisdiction to the funding of the RDPO under Section VIII of this Agreement.

X. AMENDMENTS

A. Proposed amendments to this Agreement shall be approved by two-thirds vote of the Policy Committee and must be subsequently approved by each of the Participating Jurisdiction's governing bodies.

B. Unless otherwise stated in the amending language, amendments to this Agreement will go into effect following their authorization by the governing bodies of the Core Group of Participating Jurisdictions as identified in section VIII of this Agreement.

XI. ADDITIONAL JURISDICTIONS

Any jurisdiction not a party to this Agreement at the time it becomes effective may become a party by first notifying the Policy Committee and then securing approval of the terms in this Agreement and any accompanying amendments from its governing body.

XII. NON-EXCLUSIVE

Participating Jurisdictions may enter into subsequent separate agreements for disaster preparedness with any other jurisdiction to the extent not inconsistent with the terms of this Agreement.

XIII. MERGER

This Agreement contains the entire agreement among the Participating Jurisdictions on this matter. It supersedes all prior written or oral discussions or agreements concerning the rights and responsibilities of the Participating Jurisdictions on this matter.

XIV. RESPONSIBILITY FOR ACTS

Each of the Participating Jurisdictions shall be solely responsible for its own acts and the acts of its employees and officers under this Agreement. No Participating Jurisdiction shall be responsible or liable for consequential damages to any other Participating Jurisdiction arising out of the performance of the terms and conditions of this Agreement.

XV. INDEMNIFICATION

Subject to the limitations of the Oregon Tort Claims Act, the Oregon Constitution, Title 4 RCW, and the Washington Constitution, each Participating Jurisdiction also agrees to hold harmless, defend, and indemnify each other Participating Jurisdiction, including its officers, employees, and agents, from and against all claims, actions or suits of whatsoever nature, damages or losses, and all expenses and costs incidental to the investigation and defense thereof, including reasonable attorney fees resulting from or arising out of the acts of its officers, employees or agents under this Agreement.

XVI. DISPUTES

Any dispute as to the interpretation of this Agreement between two or more of the Participating Jurisdictions will be resolved by a two-thirds vote of the Policy Committee.

XVII. SEVERABILITY

The terms of this Agreement are severable and a determination by an appropriate body having jurisdiction over the subject matter of this Agreement that results in the invalidity of any part shall not affect the remainder of the Agreement.

XVIII. INTERPRETATION

The terms and conditions of this Agreement shall be liberally construed in accordance with the general purposes of the Agreement and shall not be construed for or against any party by reason of authorship or alleged authorship of any provision. The section headings contained in this Agreement are for ease of reference only and shall not be used in construing or interpreting this Agreement.

XIX. EXECUTION IN COUNTERPARTS

This Agreement may be executed in counterparts, each of which shall be an original, and all of which shall constitute but one and the same instrument.

SUBSCRIBED TO AND ENTERED INTO by the appropriate officer(s) who is/are duly authorized to execute this Agreement on behalf of the governing body of the below-named unit of local government.

DATED this _____ day of _____, 2014.

[Agency Name]

APPROVED AS TO FORM



RDPO Intergovernmental Agreement (IGA) FAQ Sheet

September 2014

1) What is the purpose of the RDPO IGA?

The RDPO IGA formalizes the all-hazards organization created in the five-county Portland metropolitan region through a merger of the former Regional Emergency Management Group (REMG) and the Urban Areas Security Initiative (UASI) grant management organization.

2) Under what authority is the RDPO being created?

The RDPO is being formed pursuant to the intergovernmental cooperation provisions of Oregon Revised Statutes (ORS) 190.010 to 190.030 and Revised Code of Washington (RCW) Chapter 39.34. The Agreement specifies the RDPO's authority as an organizational under these statutes.

3) Which jurisdictions in the region can/should sign the IGA?

- a) All counties, cities, regional governments, and special districts within the region can sign the IGA and become "Participating Jurisdictions." Many jurisdictions in the region already have elected leaders and/or staff actively participating on RDPO's start-up committees, discipline work groups and/or task forces. Signing the IGA formalizes these jurisdictions' participation.
- b) State and federal agencies, non-governmental and private sector organizations, and intergovernmental organizations formed under ORS 190 or RCW 39.34 operating in the region with a stake in disaster preparedness are also eligible to be members of the RDPO but will not sign the IGA. The RDPO's Policy Committee may, in the future, elect to develop a Memorandum of Understanding (MOU) with these members.

4) Why should your jurisdiction sign the IGA and become a member of the formal organization?

- a) Natural disasters, acts of terrorism, and other emergency incidents can affect multiple jurisdictions simultaneously. Furthermore, major disasters, such as earthquakes, create large-scale impacts that require outside assistance even for the most prepared agencies and organizations. The cities, counties, special districts, regional governments, non-governmental organizations, and private-sector stakeholders in the region recognize that they can more effectively respond to emergencies and facilitate community recovery if they prepare together.
- b) Regional collaboration in building disaster preparedness capabilities can be more cost-effective for taxpayers, improve resource management, clarify roles and responsibilities, and enhance the relationships needed for efficient disaster response and recovery.

5) What does membership in the RDPO entail? What are the membership categories and privileges?

The IGA establishes two categories of membership – contributing and non-contributing. Contributing members are Participating Jurisdictions and other member organizations that make a financial contribution to the organization in accordance with section VIII of the IGA. They have the right to vote on all organizational activities. Non-Contributing members are Participating Jurisdictions and other member organizations that choose not to contribute financially to the RDPO.

They have the right to vote on all organizational activities with the exception of financial activities as defined in section II of the IGA.

6) To what purpose are member contributions put?

- a) The City of Portland, the region's five counties, Metro, the Port of Portland and TriMet are asked to fund the RDPO's core operating and administration costs. Those costs include the RDPO Manager's salary, benefits, materials, and services. Funding the manager's costs is critical to organizational vitality and sustainability.
- b) Contributions above those for the core operating and administration costs are combined with grant funds, when available, and applied to the organization's high priority projects.

7) Why should my jurisdiction contribute funds?

- a) Contributing financially to the RDPO is an expression of ownership over the direction and impact of all-hazards regional disaster preparedness collaborative efforts.
- b) The RDPO provides an opportunity for its members to leverage their resources together with other RDPO funds on projects whose outcomes are important to them and the region and that may not otherwise be completed.

8) What happens if my jurisdiction does not contribute?

Participating jurisdictions that do not contribute still have access to grant and other RDPO funds (e.g., UASI grant and local member contributions). Projects funded through the RDPO are determined through a strategic and work planning process that engages all parts of the organization. This process aims first and foremost to identify capability gaps/needs/opportunities using a regional all-hazards disaster preparedness lens then establishes strategic priorities for a three- to five-year period. Projects are developed by discipline work groups and the RDPO Program Committee in line with the strategic priorities then prioritized for the Steering Committee's final approval.

9) When will the IGA become effective? What happens then?

- a) The IGA will go into effect once it is signed by the City of Portland, the region's five counties, Metro, the Port of Portland and TriMet – circa early 2015. Other eligible jurisdictions are encouraged to approve/sign the IGA within the next six months.
- b) When the IGA goes into effect, organizational changes will be made to assure the Policy, Steering and Grants and Finance Committees accurately reflect the composition described in the IGA. In other words, jurisdictions that sign the IGA and do not currently sit on the Policy, Steering and Grants and Finance Committees will be asked to appoint/select their representative to each of these committees.
- c) When effective, the RDPO IGA will supersede the Regional Emergency Management Group IGA, which has been in effect since 1993.

Metro update

Troutdale City Council

Councilor Craddick
May 12, 2015

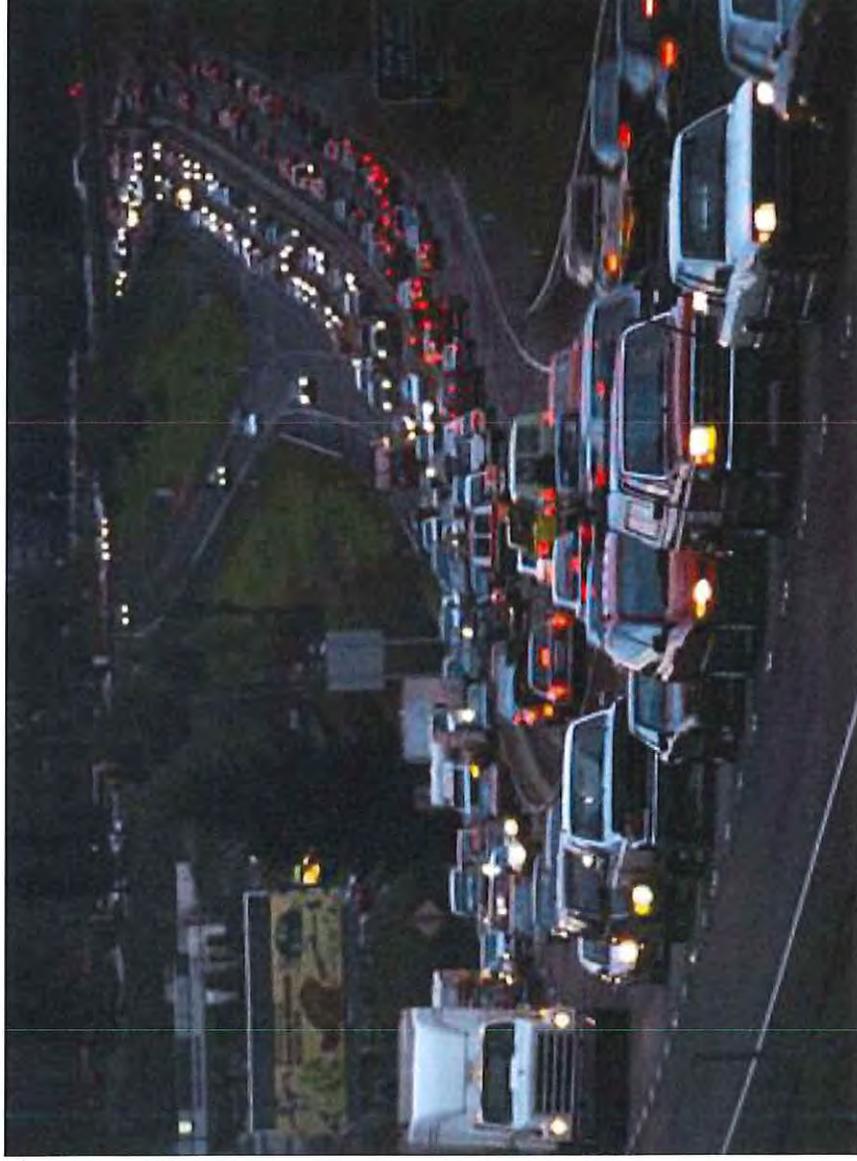


Transportation funding



- Making sure we have the resources we need to help keep our region moving

Our transportation crisis



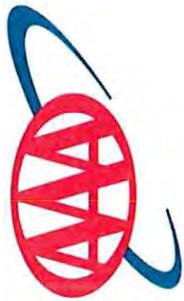
- A simple formula:
 - Not enough money for new ways to get around
 - Barely enough to maintain what we have
- There are costs to doing nothing

Washington can't help



- Federal gas tax has lost nearly half its purchasing power to inflation
- Congress taking money from income taxes to pay for highway construction

An Oregon solution



• Oregon

Transportation

Forum: A diverse coalition

- Forum agreed on a proposal in late 2014
- A solution that meets the expectations and values of Oregonians

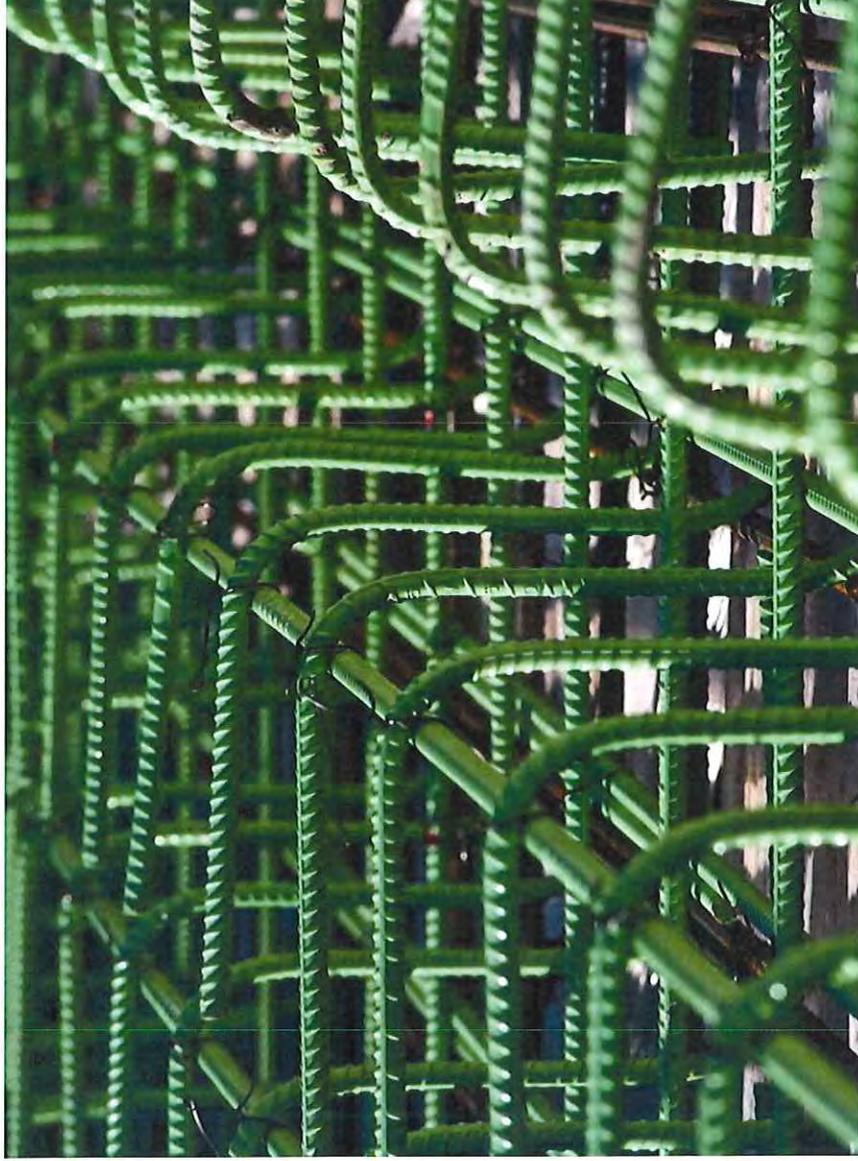


A smarter gas tax



- Ties gas tax to fuel efficiency
- Increase funding for road maintenance
- Supports transit for Oregon's elderly and disabled residents

New construction



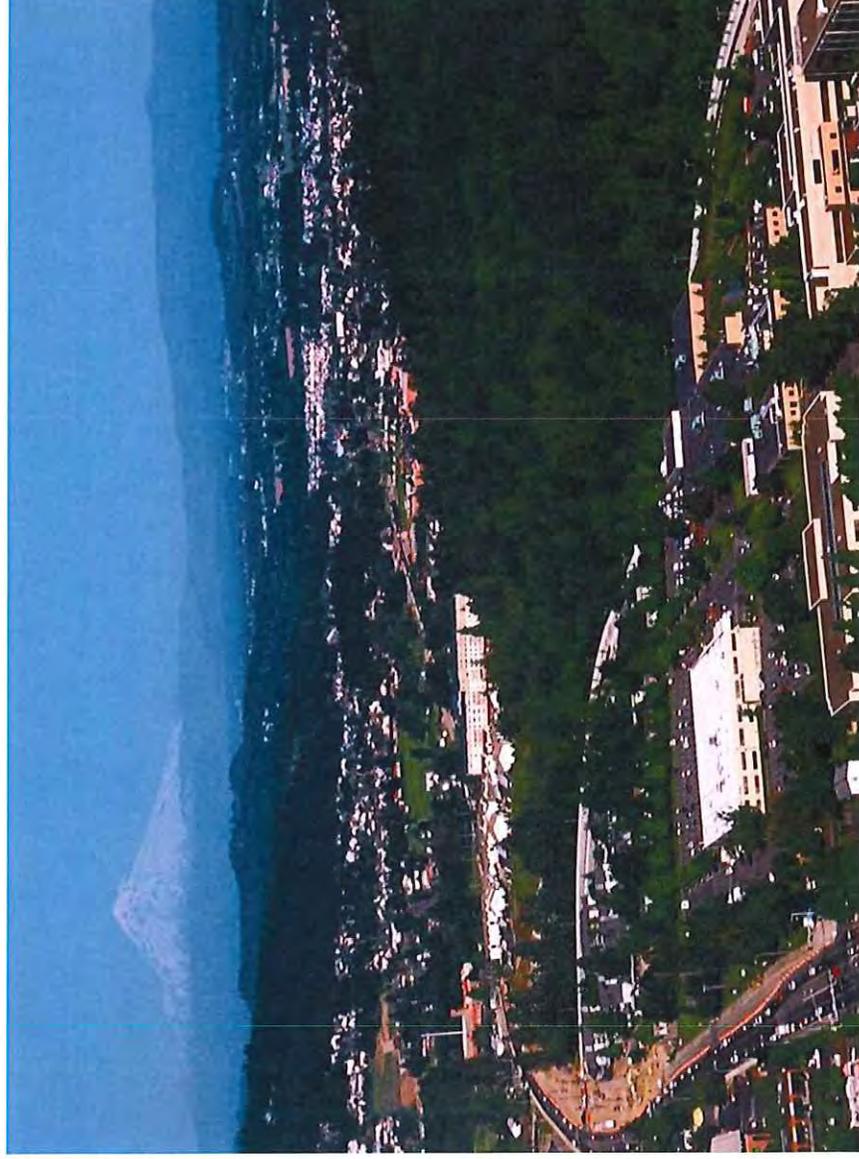
- Gas tax increase for multi-modal “enhance” program for new projects
- Restore Connect Oregon funding to \$50 million a year

“Orphan” highways



- State highways that function more like local arterials
- Neglected by ODOT
- A one-cent, 10 year gas tax to ensure needed improvements can happen for safety and convenience of all users

Support for a solution

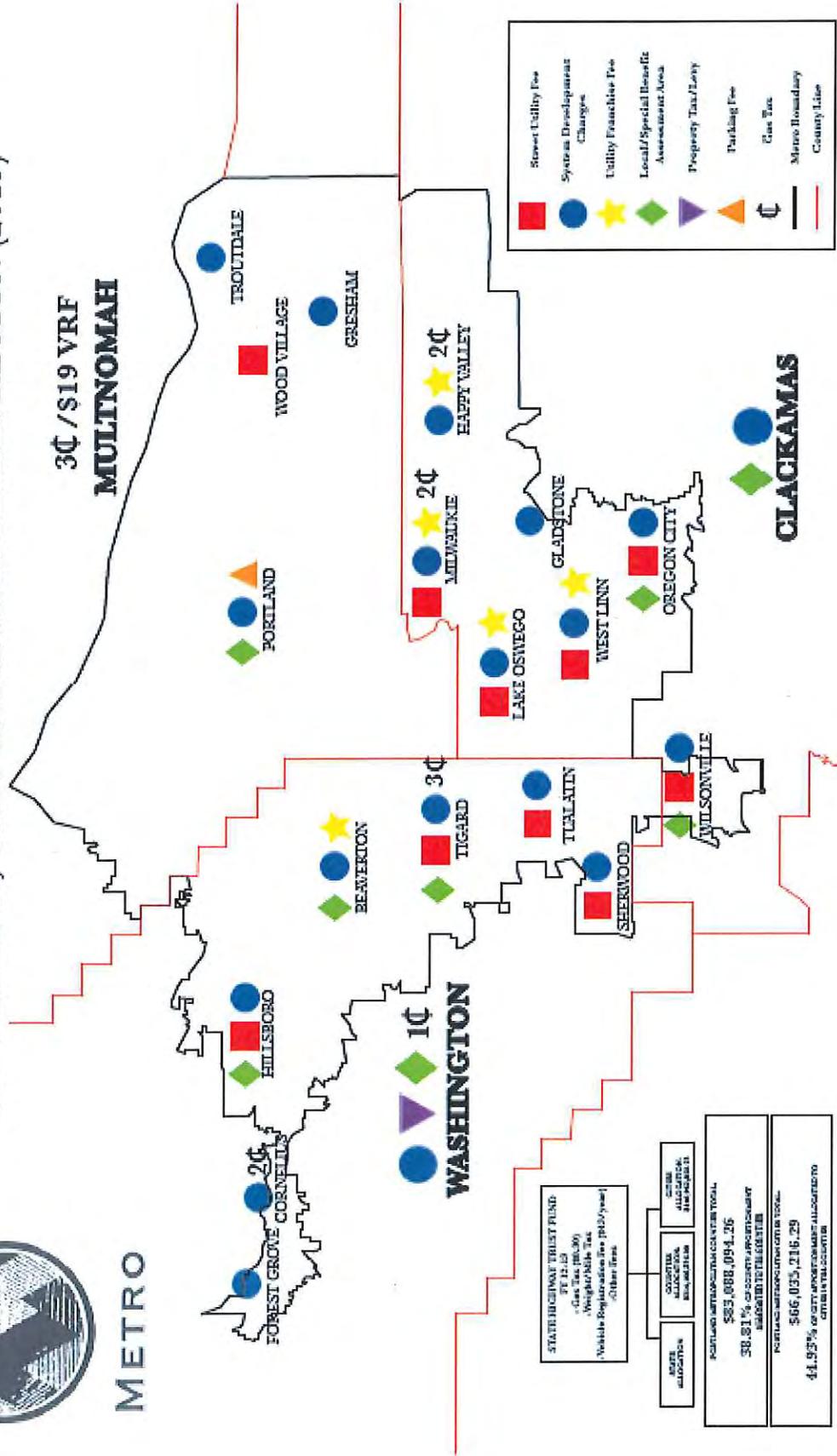


- JPACT, Metro Council have endorsed this proposal
- State representatives need to hear that this is a priority

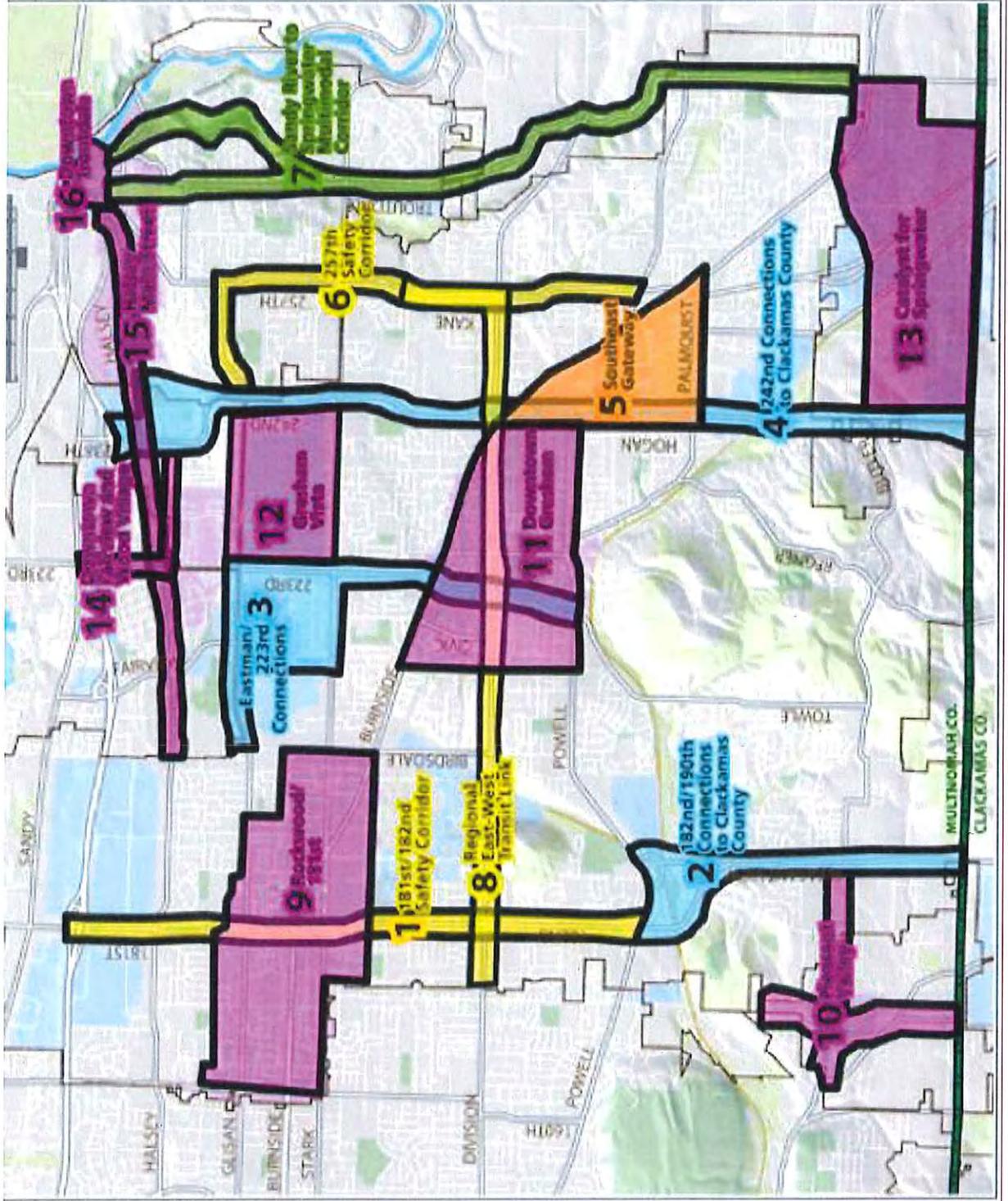


METRO

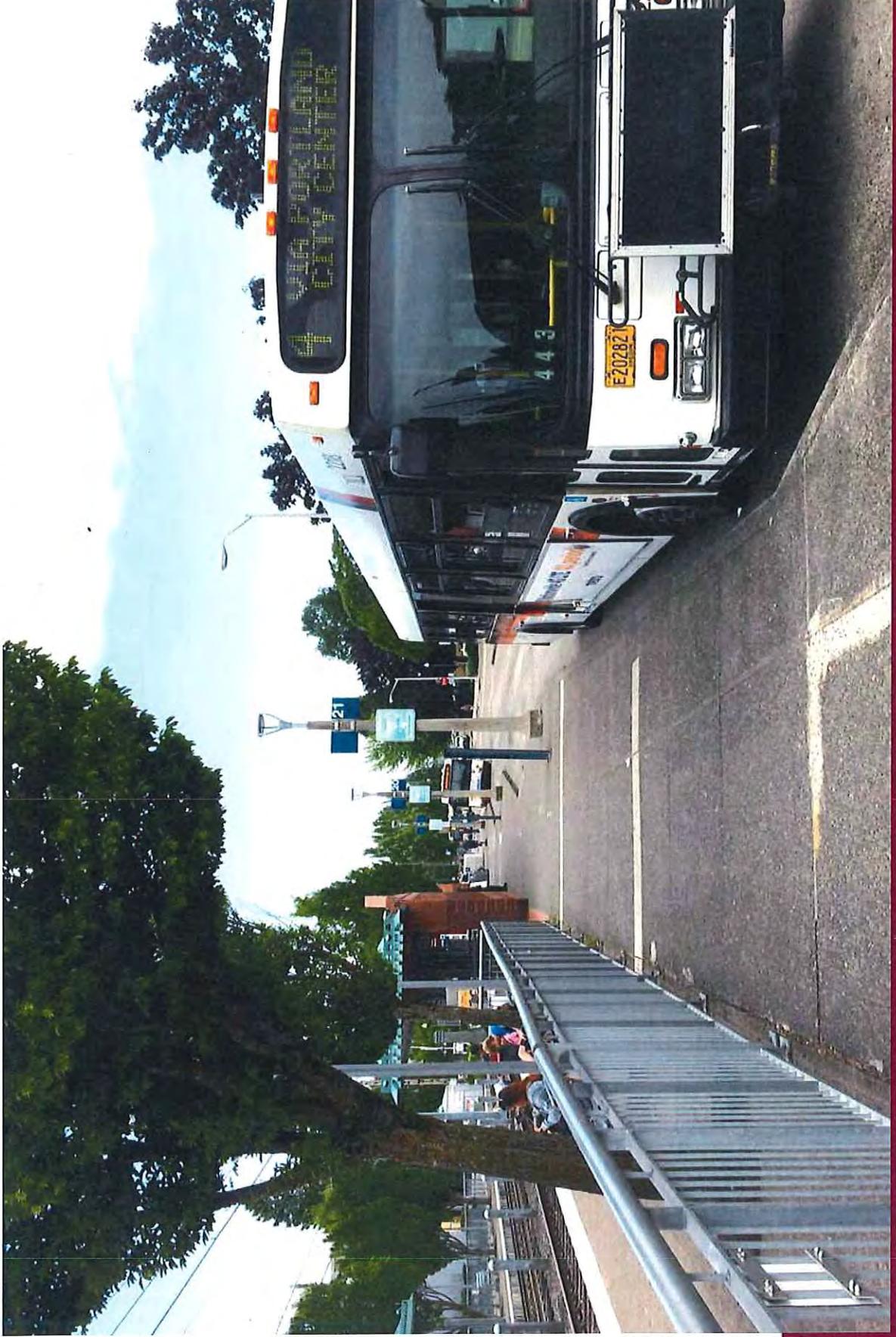
STATE AND LOCAL TRANSPORTATION REVENUE FUNDING SOURCES IN PORTLAND, OREGON METROPOLITAN REGION (2013)



East Metro Connections Plan



Powell-Division



2015 Growth Mgmt Decision



- Discussions with MPAC during first half of the year
- Affordability
- Housing preference
- Infrastructure costs
- Jobs/housing balance
- Other topics

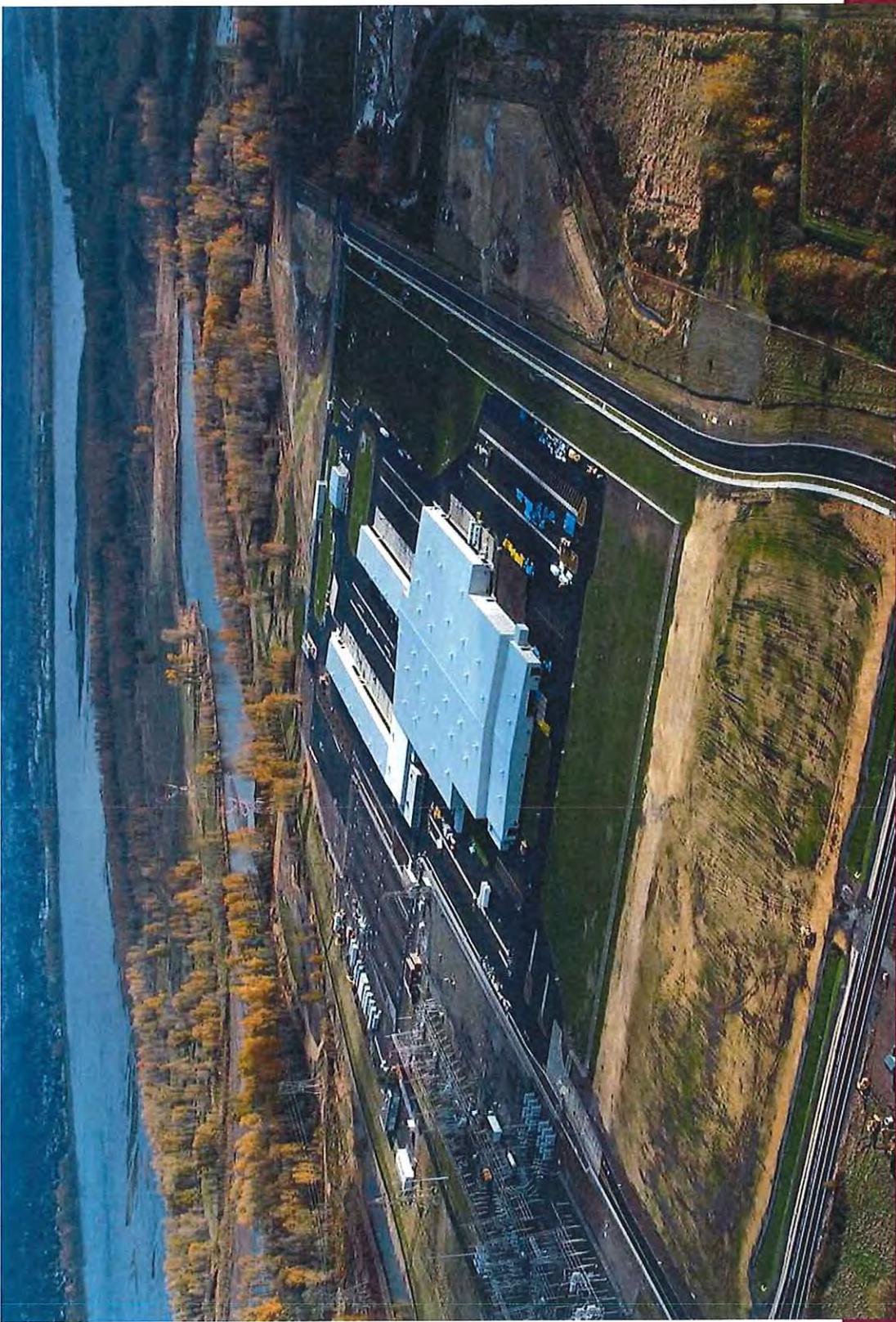
Climate Smart



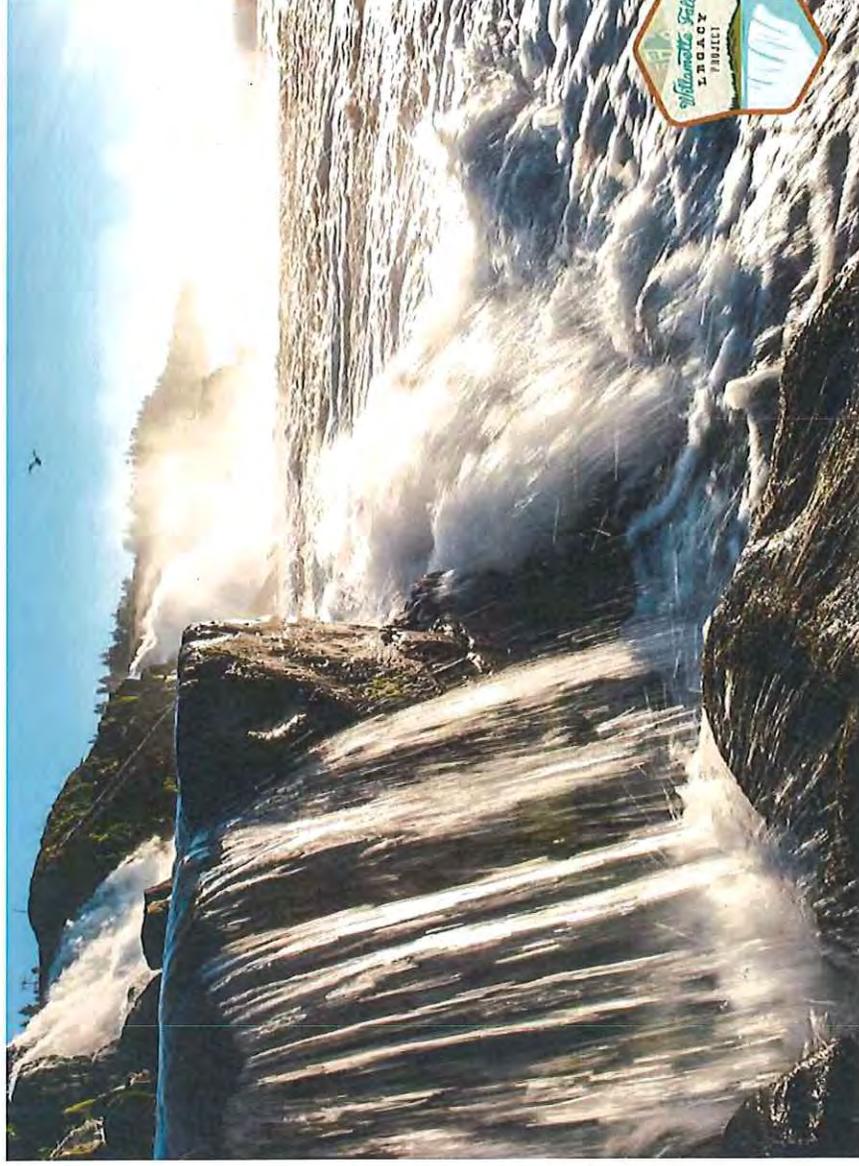
- Metro Council approved this groundbreaking plan
- Based on implementing locally-adopted plans

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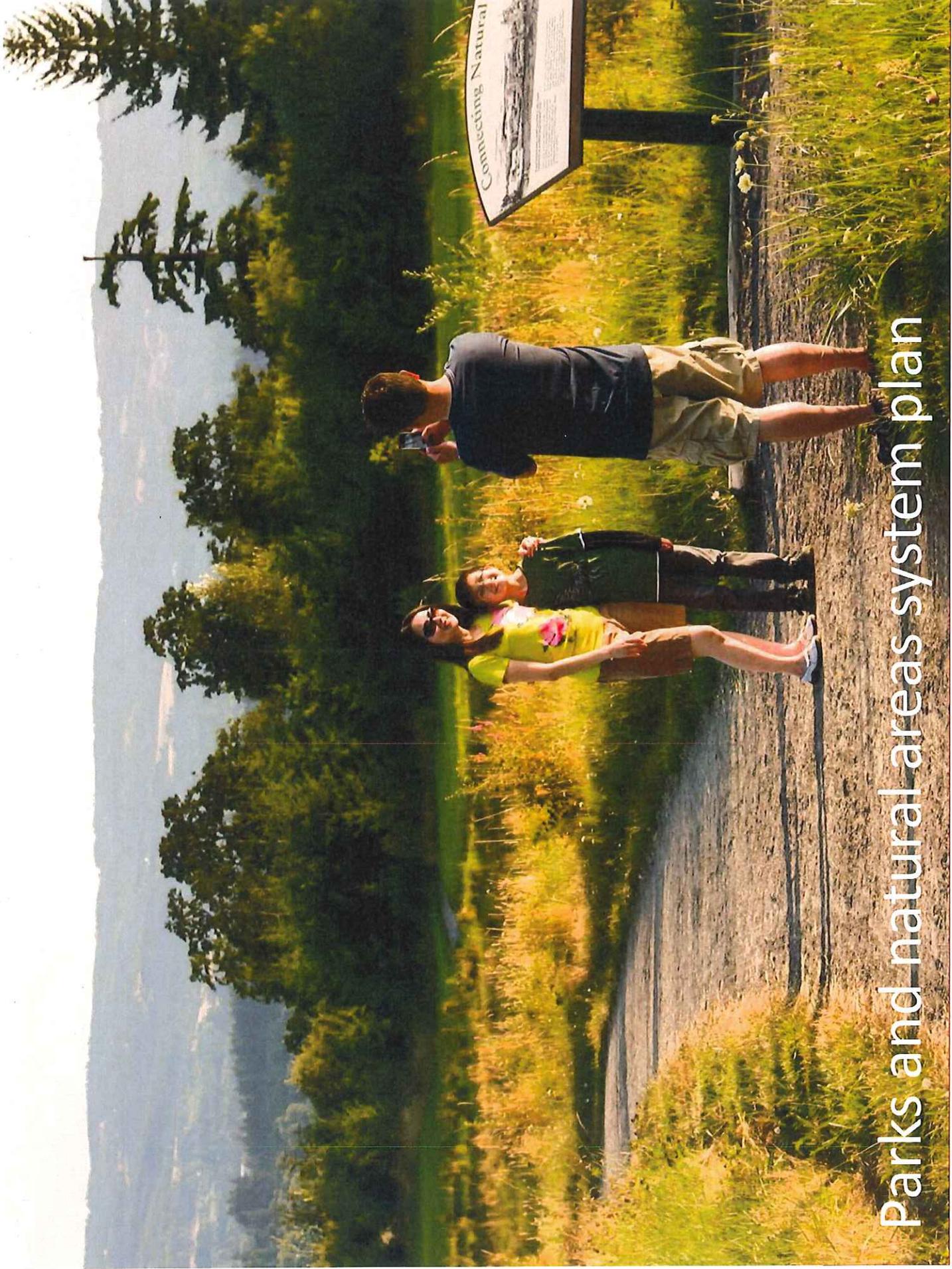
Brownfields legislation



Willamette Falls



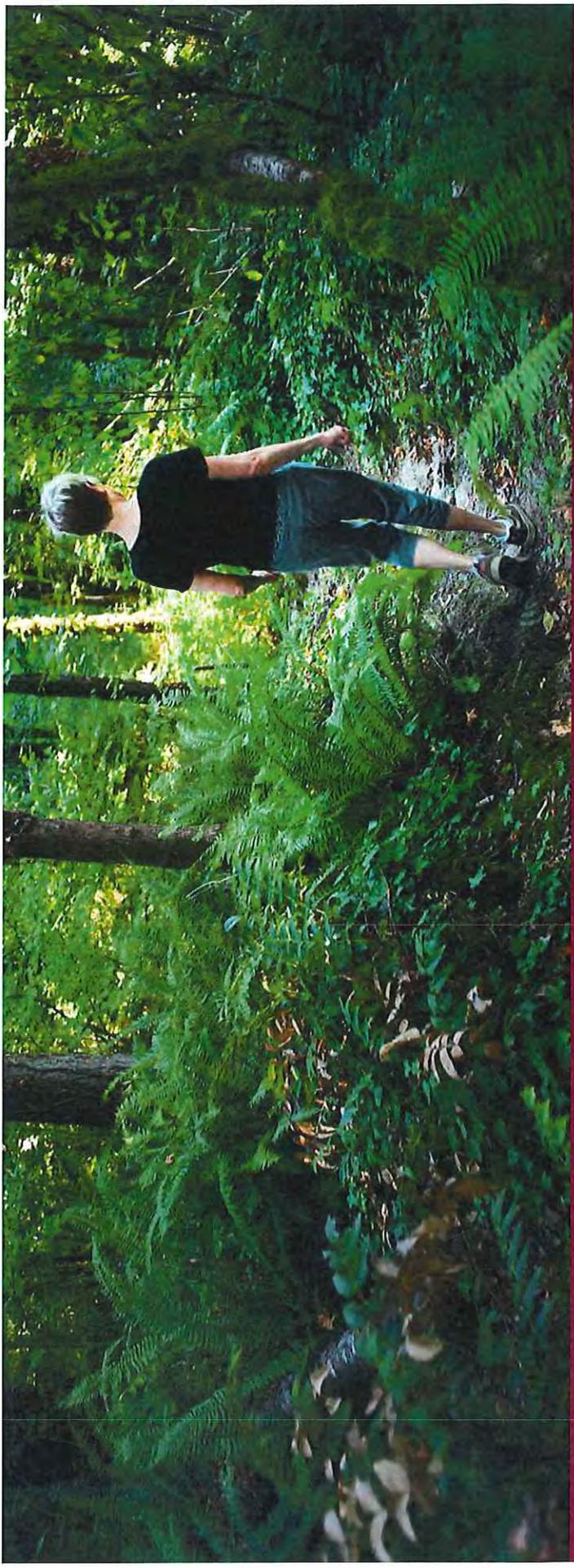
- Metro, partners, property owners reached easement agreement on Dec. 11
- Public access to the falls is secured
- A key for spurring private development



Parks and natural areas system plan

Trails update

- International trails symposium—May 17-May 20 at OCC
- Trail grant opportunity this summer



.....

Solid Waste Road Map



.....
Brian Evans – new Metro Auditor



Oregon Zoo



- New space for our elephants
- Open to the elephants in May, open to the public in fall 2015

Your questions...

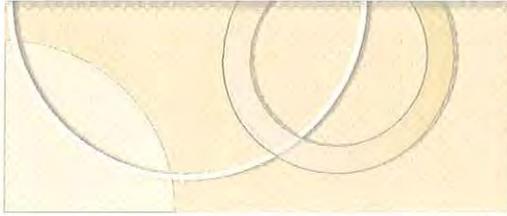
Shirley Craddick
Metro Councilor, District 1
503-797-1547
shirley.craddick@oregonmetro.gov

Optin

PORTLAND-VANCOUVER AREA ONLINE PANEL



www.oregonmetro.gov/connect



W.E.S.T
COLUMBIA
G.O.R.G.E



CHAMBER OF
COMMERCE &
VISITOR CENTER

Report to Troutdale City Council

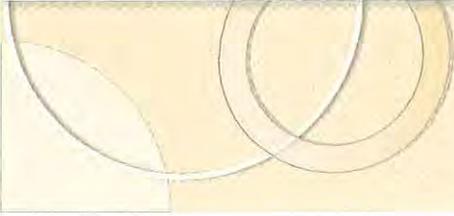
WCGCC Annual Report

May 12, 2015

Claude A. Cruz
Executive Director, WCGCC

Contents

- State of the Chamber
- Financials
- Strategic relationships
- Membership
- Operations
- Tourism
- Events
- Challenges
- Future Directions



W·E·S·T
C·O·L·U·M·B·I·A
G·O·R·G·E



CHAMBER OF
COMMERCE &
VISITOR CENTER

State of the Chamber

- The Chamber has experienced a year of slow but stable growth and change
 - Membership has increased
 - Team has changed and expanded
 - Financial strength has increased
 - Continued leadership in Tourism
- Key partnerships have improved
 - Connection with Troutdale remains strong
 - GACC relationship is on the mend
 - Engagement with Fairview, WV, CL is strong

We're positioned for an even better year

W·E·S·T
C·O·L·U·M·B·I·A
G·O·V·E·R·N·M·E·N·T



C·H·A·M·B·E·R·O·F
C·O·M·M·E·R·C·E·&
V·I·S·I·T·O·R·C·E·N·T·E·R

Financials- Assumptions & Process

- Chamber financial year is 7/1 thru 6/30.
- Reporting is accrual-based.
- Separate MoU/TLT financials from Chamber financials.
- Report is based on figures for 7/1/13 thru YTD (2/28/14).
- Several allocations are made:
 - Overhead divided 65% TLT-funded/35% Chamber-funded (per square-footage)
 - Marcia time divided 90% TLT-funded/10% Chamber-funded (per time usage)
 - ED time divided 85% TLT-funded/15% Chamber-funded (per time usage)
- Full-year projection done based on time proration of specific budget items



Financials- Overview

- Financials remain healthy- in spite of funding Exec Director (half-time)
- Modest excess in TLT-funded activities (~\$16k) can be applied to tourism mktg plus reserves
- Small deficit on Chamber-funded activities (~\$900) is within time-reporting inaccuracy
- Financials do not show up-side: new membership-recruiting pro (Melissa Wright), profit-making Fall Festival of the Arts currently under development



Financials- SummerFest 2014 COMPLETE

	7/1/13- 6/30/14	7/1/14- 2/28/15	2014- FULL EVENT
Ordinary Income/Expense			
Income			
Special Events Income			
Special Events Contributions	\$10,200.00	\$3,200.00	\$13,400.00
Event Booth Space Rentals	\$2,840.00	\$390.00	\$3,230.00
Ticket Sales	\$0.00	\$740.50	\$740.50
Parade Entry Fee	\$360.00	\$280.00	\$640.00
Total Special Events Income	\$13,400.00	\$4,610.50	\$18,010.50
Total Income	\$13,400.00	\$4,610.50	\$18,010.50
Gross Profit	\$13,400.00	\$4,610.50	\$18,010.50
Expense			
Event Expenses			
Event Entertainment	\$0.00	\$2,920.00	\$2,920.00
Equipment Rental	\$1,799.00		1799
Event Advertising	\$702.54	\$889.05	\$1,591.59
Catering-Breakfasts, Luncheons	\$0.00	\$428.00	\$428.00
Event Expenses - Other	\$529.96	\$1,883.87	\$2,413.83
Total - Event Expenses	\$3,031.50	\$6,120.92	\$9,152.42
Operations			
Postage, Mailing Service	\$98.00		98
Printing and Copying	\$0.67	\$12.00	\$12.00
Supplies	\$98.67	\$28.17	\$28.84
Total Operations	\$18.18	\$40.17	\$138.84
Other Costs			18.18
Payroll Expenses			
Employee Salaries & Wages	\$2,883.55	\$906.98	\$3,790.53
Payroll Taxes - Salary & Wages	\$320.57	\$109.12	\$429.69
Total Payroll Expenses	\$3,204.12	\$1,016.10	\$4,220.22
Travel	\$49.87	(\$7.98)	\$41.89
Total Expense	\$6,402.34	\$7,169.21	\$13,571.55
Net Ordinary Income	\$6,997.66	(\$2,558.71)	\$4,438.95
Net Income	\$6,997.66	(\$2,558.71)	\$4,438.95



Financials- SummerFest 2015 PROJECTED

July 1, 2014 - June 30, 2015

	ACTUAL SF 2014 FULL EVENT	TARGET SF 2015 FULL EVENT	% Recognized 7/1/14-6/30/15	PROJSF 2015 Recognized In 7/1/14-6/30/15
Ordinary Income/Expense				
Income				
49000 · Special Events Income				
49010 · Special Events Contributions	\$13,400.00	\$18,000.00	90%	\$16,200.00
49030 · Event Booth Space Rentals	\$3,230.00	\$4,000.00		\$4,000.00
49050 · Ticket Sales	\$740.50	\$750.00		\$750.00
49060 · Parade Entry Fee	\$640.00	\$750.00		\$750.00
Total 49000 · Special Events Income	\$18,010.50	\$23,500.00		\$21,700.00
Total Income	\$18,010.50	\$23,500.00		\$21,700.00
Gross Profit	\$18,010.50	\$23,500.00		\$21,700.00
Expense				
Event Expenses				
Event Entertainment	\$2,920.00	\$4,000.00	90%	\$3,600.00
Equipment Rental	1799	2000	90%	\$1,800.00
Event Advertising	\$1,591.59	\$2,000.00		\$2,000.00
Catering-Breakfasts, Luncheons	\$428.00	\$450.00		\$150.00
Event Expenses - Other	\$2,413.83	\$2,500.00	90%	\$2,250.00
Total Event Expenses	\$9,152.42	\$10,950.00		\$9,800.00
Total Operations	\$138.84	\$138.84		\$138.84
Total Other Types of Expenses	18.18	50		\$50.00
Payroll Expenses				
Employee Salaries & Wages	\$3,790.53	\$3,500.00	90%	\$3,150.00
Exec Dir Salary		\$1,500.00	90%	\$1,350.00
Pyrl Taxes - Salary & Wages	\$429.69	\$400.00	90%	\$360.00
Pyrl Taxes - Exec Dir		\$165.00	90%	\$148.50
Total Payroll Expenses	\$4,220.22	\$5,565.00		\$5,008.50
Total Personnel Travel and Meetings	\$41.89	\$50.00		\$50.00
Total Expense	\$13,571.55	\$16,753.84		\$15,047.34
Net Ordinary Income	\$4,438.95	\$6,746.16		\$6,652.66
Net Income	\$4,438.95	\$6,746.16		\$6,652.66



Strategic Relationships

- Relationship with Troutdale is healthy
 - Continue to deliver good events, biz support
 - New Council liaison: John Wilson (*thanks, Eric!*)
- Excellent working relationship w/other Cities
 - Good connection with Fairview (Mayor Tostrud), Wood Village (Mayor Smith)
 - Deeper connections with Cascade Locks (Tourism Committee, Port of CL)
- Renewed collaboration with GACC
 - Resignation of prior CEO
 - Presidents, CEO/ED now in alignment--- joint projects, rebuilding trust



Membership

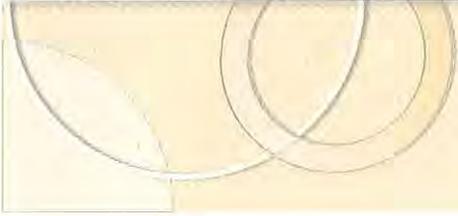
- Membership has grown modestly
 - Was ~100 at end of last year, now ~125
- Membership strength is our #1 goal
 - Essential to chamber's health
 - Deliver member value
 - Stabilize Membership staff: Sylvia Maly & Melinda Rimel helped, but have pulled back; (*big thanks to both!*); Just hired Melissa Wright as full-time pro
 - Progress is already perceptible



Operations

- Staffing is still adequate but marginal
 - Marcia covers VC and admin--- health challenges
 - Claude became Exec Director in 8/14, with Chris Holden now as President
 - Marcia needs help: (paid) interns, back-up
 - Staff compensation remains inadequate
- Major change: hired Membership pro
 - Investing more time & energy in Membership
 - Improved commission structure
 - Eventually add another Membership pro
- IT gaps have been filled



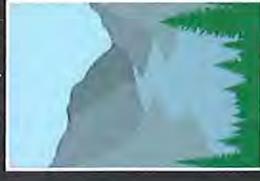


Tourism

- Continued *huge* progress on Tourism promo
 - Brought Fairview into our Travel Oregon “DMO”
 - Landed multiple grants for Bike Tourism: 2 @ \$10k from Travel Oregon, \$50k RTO grant (METRO), \$10k Keep America Beautiful (WWM)
 - Helped produce 5 compelling Gorge videos
 - Collaborating with GACC on Bike Tourism
 - Working with Cascade Locks (Tourism Committee & Port) for Gorge Hubs, events
- Most of this was delivered by Karen Schaaf!

Events

- Chamber continues to deliver high-quality Community Events
 - Successful SummerFest: well-attended; driven by Citizens' Committee under Chamber direction; netted \$4400. 2015 projected to net \$6600.
- Took a bye on 2014 Fall Foliage Studio Tour
 - Improve/increase marketing for this year's event
 - Re-energize through strong artist engagement
 - Will become a strong tourist draw, money-maker
- Chartered Chamber Events Committee to propose & plan new member-focused events
 - Multi-day, potential fund-raisers



Internal Challenges

- Grow membership to improve stability
 - More member-oriented events
- Increase member engagement
 - Volunteers to populate Committees
 - Build member value thru B2B support, offers
- Increase staffing & compensation
 - Board & Staff succession planning
 - Still unable to staff VC on peak-season weekends
 - Fund merit pay-raises
- Longer-term, will need larger quarters
 - Room for bigger VC, Interns, Membership, ED



External Challenges

- Solidify GACC collaboration
 - Cross-Chamber support, shared value
- Need to increase capacity
 - Pursue more grants
 - Bigger allocation for tourism promotion- TLT?
 - Build administration capacity- requires further improvement of policies & procedures
 - Broaden base of funding



Future Directions

- Board developed 2 & 5-yr Strategies
- Major 2yr focus: Build Membership
 - Key to financial stability, ability to serve members
- Balance aspirations with Board capacity
- Consolidated working Committees
 - Membership, Events & Volunteers; Finances; Economic Development & Gov't Relations; Marketing & Publicity
- Better structure: revise By-Laws, MoU, policies
- Broader funding (e.g. from other Cities)

Maintain Course, Accelerate!





CITY OF TROUTDALE



STAFF REPORT

SUBJECT / ISSUE: An ordinance amending Chapter 9.48 of the Troutdale Municipal Code to address wildlife hazards at the Troutdale Airport.

<p>MEETING TYPE: City Council Regular Mtg.</p>	<p>MEETING DATE: May 12, 2015 STAFF MEMBER: Chief Scott Anderson DEPARTMENT: Police</p>
<p>ACTION REQUIRED Ordinance - Introduction PUBLIC HEARING Yes</p>	<p>ADVISORY COMMITTEE/COMMISSION RECOMMENDATION: Not Applicable <u>Comments:</u></p>
<p>STAFF RECOMMENDATION: Approve</p>	

EXHIBITS:

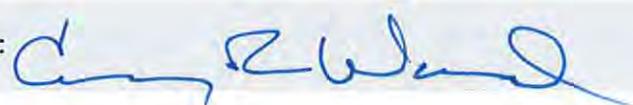
- A. Redlined copy of the Troutdale Municipal Code Chapter 9.48.020 - Discharge of Weapons-Prohibited

Subject / Issue Relates To:

- Council Goals
 Legislative
 Other (describe)

Issue / Council Decision & Discussion Points:

- This is a proactive approach to reduce the risk of aircraft and wildlife collisions that could otherwise have disastrous consequences in our city.
- This protocol is consistent with current practices at Portland International Airport (PDX) and Hillsboro Airport.
- Education and outreach will occur within our region.
- The Public Safety Advisory Committee was briefed on this issue.

Reviewed and Approved by City Manager: 

BACKGROUND:

There is an identified public safety issue at Troutdale Airport involving the increase potential for wildlife and aircraft collisions. Canada Geese are currently documented on the runway daily resulting in denying aircraft from departing and arriving. This is one of the highest risk species to aviation safety. Hazing or dispersing wildlife with pyrotechnics is just one tool needed in the toolbox. The strategies are organized according to four management components or "pillars" that support the Port's Wildlife Hazard Management program: (1) short-term operational strategies, (2) research and development projects, (3) long-term management strategies, and (4) information and educational programs.

- The first pillar, short-term operational strategies, deals with the need of the moment. This includes the reactive hazing and harassment program intended to clear the airspace of wildlife species of concern for an immediate aircraft operation. In addition, short-term habitat manipulations on a relatively small scale are included in this operational category. Examples include mowing schedules and small mammal baiting. The Port has set a management objective to achieve this first pillar, when possible, in a non-lethal manner, utilizing the full range of technologies available. However, implicit in this statement is the recognition that it may not always be possible to avoid lethal control. The Port's aviation wildlife management program identifies the decision-making process necessary for consideration of lethal action, which is based on the level of threat to public safety. A basic premise of the lethal action strategy is that it will target an individual animal and its problematic behavior, rather than targeting a population.
- The second pillar is ongoing applied research and development to expand the range of available wildlife control options, test new hypotheses and evaluate new technologies. It is important to the Port that the results of its applied research efforts be discussed and shared with the larger, professional community. Wildlife hazard management deals with the behavior of dynamic, living organisms that have a demonstrated capability to adapt to the human environment. This requires a level of program flexibility and a commitment to the principles of adaptive management for the program is to be effective over time. The information gained from research and development projects transfers into both the short-term operational strategies and the long-term management strategies. The results of research and development initiatives undertaken by the Wildlife Hazard Management Plan at PDX are used to inform and develop the applied management strategies at both Hillsboro and Troutdale airports.
- The third program pillar is the development of long-term management strategies, including habitat modifications and permanent site conversion. These strategies are based on the premise that both the physical presence of wildlife species of concern on the airfield, and the length of time that they are present can be diminished by reducing the attractiveness of the habitat on and around the airport. However, in highly modified environments like airports, single-focused habitat alterations to discourage one species of concern often can create enhanced conditions for another species of concern. Therefore, effective long-term habitat modifications must be designed to consider changes to the whole ecological system. Long-term management strategies may range from physically excluding the species permanently from the area (where possible) to habitat modifications such as wetland removal.

- The fourth pillar of the program is the information and education component, which recognizes that wildlife issues are of widespread interest to both internal and external groups and individuals. The success of the program is predicated on active cooperation with a large number of stakeholders, and an ongoing program to inform and elevate awareness of wildlife issues at Troutdale Airport. Providing outreach opportunities also provides input that helps to tie wildlife management practices into its larger regional context.

The risk management techniques and protocols are designed to ensure public safety by reducing the incidence of wildlife-aircraft collisions at Port-owned airports. Together these represent the toolbox of acceptable techniques available to airport staff, and run the full range of actions from day-to-day operational tactics to long-term habitat modification strategies.

Wildlife control procedures are direct actions taken to discourage, disperse and remove wildlife species of concern from the airfield and vicinity. Their implementation includes the day-to-day operational efforts of the airport staff to ensure that the approach and departure airspace is as free of potential wildlife hazards as is practicable. Wildlife control actions are generally reactive to the situation of the moment and are responsive to any perceived threats to aircraft safety that may be posed by wildlife species of concern. While the management objective is to accomplish this with non-lethal means whenever possible, protocols are established defining the decision-making process and implementation requirements for direct lethal control should the need arise.

Habitat modification and other long term management strategies attempt to address the reasons why certain species of wildlife are attracted to the airfield environment, bringing them into conflict with aircraft operations. These include the physical manipulation or complete removal of features or characteristics (both natural and constructed) that are attractive to wildlife species of concern and are spatially located such that they draw these species into or across the critical flight paths. The design and installation of structures intended to exclude wildlife species of concern from the airfield or from specific features on the airfield are included in this section.

PROS & CONS:

Pros:

- Mitigate threat to aviation safety at Troutdale Airport.

Cons:

- Occasional noise

Current Year Budget Impacts	<input type="checkbox"/> Yes (<i>describe</i>)	<input checked="" type="checkbox"/> N/A
Future Fiscal Impacts:	<input type="checkbox"/> Yes (<i>describe</i>)	<input checked="" type="checkbox"/> N/A
City Attorney Approved	N/A	<input type="checkbox"/> Yes
Community Involvement Process:	<input type="checkbox"/> Yes (<i>describe</i>)	<input checked="" type="checkbox"/> N/A

EXHIBIT A

Item #6 – May 12, 2015 City Council Mtg.

Chapter 9.48 - WEAPONS

9.48.010 - Possession of concealed weapons prohibited.

No person other than an authorized peace officer or person licensed pursuant to Oregon Revised Statutes Section 166.290, as now or hereafter amended shall carry concealed on or about his person in any manner any revolver, pistol, other firearm, knife other than an ordinary pocketknife with a blade less than three and one-half inches long, dirk, dagger, stiletto, metal knuckles or weapon, the use of which could inflict injury upon a person or property.

9.48.020 - Discharge of weapons—Prohibited.

A.

No person other than an authorized peace officer shall fire or discharge a gun or other weapon, including spring or air-actuated pellet guns, airguns or BB guns, or weapon which propels a projectile by use of gunpowder or other explosive, jet or rocket propulsion within the city.

B.

The provisions of this section shall not be construed to prohibit the firing or discharging of a weapon by any person:

1. In the lawful defense of the person or the person's family; or
2. Upon real property constituting the Troutdale Airport and adjacent Troutdale Reynolds Industrial Park, for the purpose of taking or dispersing wildlife which pose a risk to aircraft safety, in accordance with U.S. Fish and Wildlife Service and Federal Aviation Administration authorizations.

9.48.030 - Violation—Penalty.

A violation of this chapter is a Class A misdemeanor as defined by state law.

ORDINANCE NO.

AN ORDINANCE AMENDING CHAPTER 9.48 OF THE TROUTDALE MUNICIPAL CODE TO ADDRESS WILDLIFE HAZARDS AT THE TROUTDALE AIRPORT.

THE TROUTDALE CITY COUNCIL FINDS AS FOLLOWS:

1. The Port of Portland ("Port") owns and operates the Troutdale Airport, the Portland International Airport, and the Hillsboro Airport.
2. The Port needs to complete a wildlife hazard management plan for the Troutdale Airport, as it has for its Portland and Hillsboro facilities.
3. Such plans reduce the potential for wildlife and aircraft collisions, which collisions the Port understands to be an immediate safety issue at the Troutdale Airport.
4. In particular, the Port must address groups of Canada Geese and other bird species that congregate on or in the vicinity of airport runways and impede or jeopardize the safe arrival and departure of aircraft by their presence.
5. At other airport locations, the Port currently hazes, or disperses, hazardous wildlife with pyrotechnics, or if necessary, takes hazardous wildlife with firearms, among other techniques. Pyrotechnics are sometimes ignited or launched from devices which the user shoulders like a firearm, but the Troutdale Municipal Code bars use of firearms including such devices.
6. The amendment below creates an exception to city code restrictions which the Port believes will allow it to use existing safety techniques at the Troutdale Airport.

NOW, THEREFORE, BE IT ORDAINED BY THE COUNCIL OF THE CITY OF TROUTDALE:

Section 1. Section 9.48.020 of the Troutdale Municipal Code is amended to read as follows:

9.48.020 Discharge of weapons – Prohibited

A. No person other than an authorized peace officer shall fire or discharge a gun or other weapon, including spring or air-actuated pellet guns, airguns or BB guns, or weapon

which propels a projectile by use of gunpowder or other explosive, jet or rocket propulsion within the city.

B. The provisions of this section shall not be construed to prohibit the firing or discharging of a weapon by any person:

1. In the lawful defense of the person or the person's family; or
2. Upon real property constituting the Troutdale Airport and adjacent Troutdale Reynolds Industrial Park, for the purpose of taking or dispersing wildlife which pose a risk to aircraft safety, in accordance with U.S. Fish and Wildlife Service and Federal Aviation Administration authorizations.

YEAS:
NAYS:
ABSTAINED:

Doug Daoust, Mayor

Date

Debbie Stickney, City Recorder
Adopted: