



# CITY OF TROUTDALE

"Gateway to the Columbia River Gorge"

## AGENDA

### CITY COUNCIL – REGULAR MEETING

Troutdale City Hall - Council Chambers  
219 E. Historic Columbia River Hwy. (Lower Level, Rear Entrance)  
Troutdale, OR 97060-2078

**Tuesday, February 11, 2014 – 7:00PM**

Mayor

Doug Daoust

City Council

Norm Thomas

Glenn White

David Ripma

Rich Allen

Eric Anderson

John L. Wilson

City Manager

Craig Ward

City Attorney

David J. Ross

1. **PLEDGE OF ALLEGIANCE:** Lead by Boy Scout Troop 174.
2. **ROLL CALL and AGENDA UPDATE**
3. **STATE OF THE CITY MESSAGE** Mayor Daoust
4. **PROCLAMATION:** Proclaiming February 2014 as Scout Month. Mayor Daoust
5. **CONSENT AGENDA:**
  - 5.1 **ACCEPT MINUTES:** December 10, 2013 Regular Council Meeting.
  - 5.2 **RESOLUTION:** A resolution recognizing the completion of public improvements associated with the Galli Container Storage commercial development and accepting them into the City's Fixed Asset System.
6. **PUBLIC COMMENT:** Public comment is limited to comments on non-agenda items. *Remarks shall be limited to 5 minutes for each speaker unless a different time is allowed by the Mayor. The Mayor and Council should avoid immediate and protracted response to citizen comments.*
7. **PRESENTATION:** A presentation on the Fire Study by Portland State University. Craig Ward, City Manager
8. **UPDATE:** An update on Metro projects. Shirley Craddick, Metro Councilor

**9. STAFF COMMUNICATIONS**

**10. COUNCIL COMMUNICATIONS**

**11. ADJOURNMENT**



**Doug Daoust, Mayor**

Dated: 2/4/14

City Council Regular Meetings will be replayed on Comcast Cable Channel 30 and Frontier Communications Channel 38 on the weekend following the meeting - Saturday at 2:30pm and Sunday at 9:00pm.

Further information and copies of agenda packets are available at: Troutdale City Hall, 219 E. Historic Columbia River Hwy. Monday through Friday, 8:00 a.m. - 5:00 p.m.; On our Web Page [www.troutdaleoregon.gov](http://www.troutdaleoregon.gov) or call Debbie Stickney, City Recorder at 503-674-7237.

The meeting location is wheelchair accessible. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to: Debbie Stickney, City Recorder 503-674-7237.



# CITY OF TROUTDALE PROCLAMATION



**SCOUT MONTH - FEBRUARY 2014**

**WHEREAS:** *The month of February marks the 104<sup>th</sup> anniversary of the Boy Scouts of America; and*

**WHEREAS:** *Scouting was founded in England by British war veteran Lord Baden-Powell in 1907 and introduced to the United States three years later by Ernest Seton, Daniel Beard and James West; and*

**WHEREAS:** *Scouting's purpose is to provide positive experiences to help young people mature and to prepare them to become responsible and caring adults. Scouting is based on a unique and dynamic relationship between youth, adult leaders and organizations in their communities. The result is a program of exciting and meaningful activities that helps youth pursue their special interests, grow, develop leadership skills, and become good citizens; and*

**WHEREAS:** *The first Scouting Troop in Troutdale was started over 60 years ago. Sponsored by the Lions Club, the Troop was given the number 174. Currently there are several Boy Scout Troops, a few Venturing Crews and several Cub Scout Packs in and around the City of Troutdale; and*

**WHEREAS:** *Many Scouts and their parents have volunteered their time to Troutdale and countless other communities. They participate in Scouting For Food which includes going door to door to collect food for others in need, they support SummerFest by participating as color guard in the parade and assisting the vendors set-up and take-down their booths, and they place flags in downtown Troutdale on major holidays and special occasions. In 2013, for their Eagle projects, Scout Devin Carr built shelving for the school concession stand; Scout Shane Cooper organized a book drive for prison libraries; Scout Jake Dale built and installed nest boxes for Blue Birds on Government Island; Scout Bobby Lange built and installed nest boxes for Wood Ducks at Dabney Park; Scout Tyler Lange planted 50 native Big Leaf Maple trees on Government Island; and Scout Henry Spencer built and installed shelving in the school store. These Eagle projects helped to improve areas of the community and involved scouts, family members, friends, and others giving many hours of their time for these projects; and*

**WHEREAS:** *Boy Scouts will continue to contribute to numerous other city and school functions which enhance the livability of Troutdale.*

**NOW, THEREFORE,** *on behalf of the Troutdale City Council, it is with great pleasure that I proclaim the month of February 2014 "Scouting Month" in the City of Troutdale.*

**Dated this 11<sup>th</sup> day of February 2014**

**Doug Daoust, Mayor**

**DRAFT**

**MINUTES**

**Troutdale City Council – Regular Meeting  
Troutdale City Hall – Council Chambers  
219 E. Historic Columbia River Hwy.  
Troutdale, OR 97060-2078**

**Tuesday, December 10, 2013**

**1. PLEDGE OF ALLEGIANCE, ROLL CALL, AGENDA UPDATE.**

Mayor Daoust called the meeting to order at 7:00pm.

**PRESENT:** Mayor Daoust, Councilor Ripma, Councilor Anderson, Councilor Thomas, Councilor White, and Councilor Wilson.

**ABSENT:** Councilor Allen (excused).

**STAFF:** Craig Ward, City Manager; David Ross, City Attorney; Erich Mueller, Finance Director; and Sarah Skroch, Deputy City Recorder.

**GUESTS:** See Attached List.

Mayor Daoust asked is there an agenda update?

Craig Ward replied there are no amendments to the posted agenda.

**2. CONSENT AGENDA:**

**2.1 ACCEPT MINUTES:** October 22, 2013 Regular Meeting and November 12, 2013 Regular Meeting.

**2.2 RESOLUTION:** A resolution authorizing a Tax Exempt Municipal Equipment Lease Finance Agreement for a Ricoh Network Digital Printer Copier.

**2.3 RESOLUTION:** A resolution authorizing the City Manager to execute an Intergovernmental Agreement with Regional Partners for access and use of the RegJIN Records Management System.

**2.4 RESOLUTION:** A resolution authorizing a city official to negotiate and execute an agreement concluding the legal representation of the City Attorney.

**MOTION:** Councilor Thomas moved to adopt the consent agenda. Seconded by Councilor Anderson. The motion passed unanimously.

**3. PUBLIC COMMENT:** Public comment is limited to comments on non-agenda items.

Marcus Fullard-Leo, Real Estate Broker, stated I'm known for my involvement in the Fairview Village Community. Regionally and Nationally I'm involved in development, finance, management, and maintenance of multiple commercial real estate investments including office buildings, industrial properties, hotels, and apartments. The portfolios that

my group manages and controls is a number greater than 50 with asset values exceeding \$250,000,000. Our development experience related to government facilities includes the construction of more than 20 State of Oregon facilities as well as the development of several buildings for the Department of Energy and its subcontractors. I offer this introduction because I'm hoping you will invite us to make a presentation to you at your next City Council meeting so that we can make an alternate proposal to you about the construction of your City Hall. After reading about the PDG proposal in the newspaper we took the same location and the same specs and through our analysis we believe we can meet all of the benchmarks set forth in that proposal and we can save the City over \$1,200,000 during the first 10 years of the lease agreement. Basically we find that we can offer the City an average savings of \$120,000 per year from what's been proposed. We also anticipate being able to deliver the product in 6 months from the issuance of building permits as opposed to the 9 months proposed. We would expect to pay or lease it at market value. Unlike the PDG proposal that requests free land and \$300,000 of upfront capital costs, we would not require any of that and we'd pay market value for the land by either outright purchase or lease. We are also a 1 stop shop, we would finance it all in-house. I'm asking that you keep in mind that there are other alternatives and we'd like the time to brief you with a well prepared presentation. I'd like to see if we could get on the agenda for your next meeting.

Mayor Daoust stated we'll need to decide that. There is lots to think about.

**4. REQUEST:** A request from the Troutdale Historical Society Exhibit Committee for the City to be a sponsor of the King of the Roads ~ Byway of the People Exhibit celebrating 100<sup>th</sup> Anniversary of the Historic Columbia River Hwy.

Councilor Ripma stated I want to go on record that I'm President of the Board of the Troutdale Historical Society. I don't know if that would constitute a conflict or not.

David Ross replied no, you aren't going to receive any pecuniary benefit.

Len Otto, Troutdale Historical Society Exhibit Committee, presented a PowerPoint presentation to the City Council regarding the King of Roads Byway of the People Exhibit **(a copy is attached as Exhibit A to the minutes)**.

Len Otto stated here with me tonight to help answer question is Greg Handy.

Councilor Wilson asked are you hoping that the City will provide the sign for the Barn plus \$20,000? Or is the sign included in the \$20,000?

Len Otto replied both would be wonderful.

Greg Handy, Troutdale Historical Society, replied we think it would help to have some continuity within the City as far as the rock work on 257<sup>th</sup> and Stark and the Arch, to have some consistency in signage. All 3 of the museums that we are fortunate enough to have in Troutdale should have some consistent signage, in our view. The rock motif would probably be the best way to do it.

Councilor Wilson asked what do you estimate that sign to cost?

Greg Handy replied the estimate is somewhere in the neighborhood of \$10,000 to \$20,000 per sign. The thought would be that there would be a collaborative effort between the City, the Boy Scouts, the High School, and apprentice training programs so we can have those built while encouraging cooperation and collaboration toward the event.

Councilor White stated I'd like to thank you for the presentation. I agree that it's hugely important to recognize that 100 year accomplishment. That highway was one of the first things that attracted me to this area. Auto clubs, motorcycle clubs, and bicyclists are all going to be attracted to that road and you might be able to capitalize on that.

Councilor Anderson stated this is going to be huge, it is a big deal, and it's going to be well done because you're the guys doing it. I'm prepared to support a motion.

Mayor Daoust stated this is going to be a big event that we really need to plan for. The City needs to get involved also.

Len Otto stated we probably need to do a better job reaching out to those around us, maybe up The Gorge, but we need to go west as well maybe to the Fairview/Rockwood/Wilkes Historical Society.

Councilor Anderson asked how do we handle the rock base and sign, do we include it in the motion?

Craig Ward replied I would suggest that you do. Neither of these requests are budgeted at this time. We'll have to assume that if you approve these expenses that they'll come out of contingency.

Councilor White asked isn't there a fund set aside for events of citywide importance?

Erich Mueller, Finance Director, replied there is \$3,000 budgeted for special events primarily used to offset insurance costs for special events.

**MOTION: Councilor Thomas stated I move that we pick up the Multnomah Falls Exhibit Sponsorship for \$10,000. Seconded by Councilor Anderson.**

**Councilor White stated I think that might be a little low given the magnitude of this event. There are time restraints that they're under as well.**

**Mayor Daoust stated it's not to say we couldn't add another amount fairly soon.**

**Councilor Thomas stated I'd like to see something more concrete coming back as far as the costs. This gets you moving forward so you can go out and solicit other**



**funds. I think there's a lot of advantages to giving \$10,000 and then coming back to looking at the second part when it's more firm of what you really need.**

**Len Otto replied I'd be happy to come back and ask for more.**

**VOTE: Mayor Daoust – Yes; Councilor White - Yes; Councilor Wilson - Yes; Councilor Ripma - Yes; Councilor Anderson - Yes; and Councilor Thomas - Yes.**

**Motion Passed 6 – 0.**

**5. PRESENTATION:** A presentation on a proposal to enter into a Letter of Intent to enter into a Public-Private Partnership, and a Personal Services Agreement with a consultant, to prepare a program for a new City Hall at the site of the City Conference Building.

Craig Ward, City Administrator, stated we have Brian Lessler from PDG Construction here tonight. He has presented to you a proposed letter of intent as well as a personal services agreement. In staff's opinion, both of these are worthy starts but will require additional modification and negotiation if the Council chooses to pursue them. At this time I think the personal services agreement is intended to provide City support. PDG has already presented a concept plan for a structure at the site of the City Conference Building (CCB). A programming exercise is really more of a design process in which we try to figure out how City Hall operations would fit into the 2 story structure that has been preliminarily designed. For that he's estimating the cost to be \$15,000. The letter of intent is a logical step to take if the Council wants to go down that path. There are more complexities to that document that would need to be negotiated. I wouldn't recommend authorization of that tonight if the Council is even inclined to go down that path.

Mayor Daoust stated because of the heightened interest in this issue I feel a need to put things into context and bring everybody up to speed on how we got here tonight. I will allow public comment on this agenda item so you don't need to worry about whether you'll be able to speak or not. Although I'd like you to limit your time to 4 minutes please so everyone can speak. There is no vote planned tonight on whether to build or not build a City Hall tonight. If the Council so desires, direction can be given to staff to pursue additional work, whatever that may be. So what brings us to where we're at? Our discussions on City Hall go back about 12 years when we voted to buy the land where the new Police Station is with the intent of building both a Police Station and a City Hall on the same property where the CCB is. The decision was made later to go out for only the Police Station bond and forego a City Hall for awhile assuming the citizens would not approve a bond for a new City Hall also. We were forced onto the track we're on now by having to move out of the old City Hall due to an engineer's report saying the foundation and the roof needed extensive repair amounting to over \$3,000,000. It was deemed an unsafe building so we moved out. Two years ago City Staff moved into the existing 2 lease agreements that we have in downtown Troutdale and some people moved to the Parks Building in Columbia Park because there wasn't enough room downtown to house everybody. When we moved out of the old City Hall it would have been a good time for

the Council to meet and lay the ground work for the need for a new City Hall. We didn't do it back then because other pressing topics absorbed our time. The word spread in the developer community without our soliciting input that we needed a new City Hall. Because of that we held several public meetings on City Hall in addition to the 3 or 4 meetings we held on the condition of the old City Hall. On March 19<sup>th</sup> we had a work session with an item about the Ad Hoc City Hall Study Committee. At the beginning of the meeting the Council was informed that Bremik had purchased the Discovery Block and some pictures of their proposal were presented to the Council and that was an open public meeting. Then on July 23<sup>rd</sup> we had a work session with the agenda item City Hall Options and that's when Brent Parry and Pat Hamlin with Bremik Construction talked about their proposal for leasing us City Hall space in that new development. At the time it was about \$28,000 per month to lease and we said sorry that is too expensive. On August 20<sup>th</sup> we had another work session with the agenda item City Hall Options and this was when PDG came forward and made a presentation on their proposal. At that meeting we also made the request that they analyze building a City Hall on the old City Hall site on Kibling which they did. On November 2<sup>nd</sup> we had an agenda item about a proposal to construct a new City Hall and that was further discussion with Brian Lessler with PDG about the cost to build a new City Hall on the old City Hall site and the CCB site. No decision was made except it was clear that the old City Hall site would be more expensive than the CCB site. On December 2<sup>nd</sup> the City received another written proposal to build a new City Hall from Public Facilities Investment Corporation (PFIC) a Los Angeles based nationwide developer that specializes in public buildings which we have not yet analyzed and tonight we got another one. You have to realize that these are all unsolicited proposals. If you count the one we received tonight, we've received 5 unsolicited proposals and some of them have not been analyzed. That differs from sending out a Request for Proposals (RFP). We have the unsolicited route which is the route that we're on and the solicited route where the City requests formal proposals from people and we have not started that route yet. We're all aware of the criticism that we've received since the Gresham Outlook article was published. There's a perception that we're fast tracking the proposal from PDG, working only with 1 developer, there are claims of secret negotiations, and that's simply not true. This Council does not operate that way. Debbie Stickney our City Recorder does a great job of keeping meeting dates and notices published so people know when we're having meetings. They use The Champion, our website, and newspapers to keep everybody informed. The Council and I are always available, you can call us anytime. My cell phone number is given to anybody that contacts City Hall freely and openly. Every decision that we've made regarding City Hall has been made in this room right here. We have the right to pursue the other track of soliciting proposals. Councils frequently spend money on consultants in order to make major decisions. That's what the \$15,000 would be for, a consultant fee to PDG. The City will not make any moves without double checking any language on any agreement to make sure that the City does not make the wrong move, you can rest assured of that. We need to scrutinize our budget and make sure we can afford anything that we move forward on and we need to find a way to keep the public more involved in this process because you are all here tonight as testimony to that. Tonight we have Brian Lessler with PDG here to present and share a proposal. PDG is a very respected development firm. We appreciate Mr. Yoshida's involvement with PDG. We have a good team in front of us

of professional people. Mr. Yoshida is a very generous and prominent citizen in our community who wants to build us a City Hall. That's it pure and simple. He has no interest in owning the building or the land beneath it. He desires the City to purchase the building as soon as we are able to. We have a good City Council up here that respects each other. We may have different opinions on issues but that's ok, we still respect each other. I would request that you be respectful tonight in whatever you have to say.

Councilor Ripma stated I'd like to say a few words. The public process we've had for a new City Hall has been 4 meetings, 2 work sessions regarding the Bremik proposal, a presentation on November 12<sup>th</sup>, and a proposal for a vote for a services contract to fast track, that is what I'm going to call it, moving down the road toward this last proposal. The Bremik proposal was rejected because it was too expensive and we correctly and affirmatively told them we weren't going to do it so they could get on with doing a commercial development. The proposal that we have before us still quadruples the rent that we'd be paying every month for many years to come with a \$4,000,000 balloon payment to buy the City Hall at the end. I think we owe PDG and Mr. Yoshida an affirmative answer. I don't think we've really had a serious discussion about that proposal but it is being rushed. What's before us today on this Council agenda is a proposal for a services contract not to do general research on City Hall ideas but on a very specific proposal for \$15,000 and we won't own any of the work product if we don't go forward with it. It is not a way to gather information that could be used later, it's a way of starting the design process for this new City Hall. I agree that we've been reacting to unsolicited proposals and that's all we've been doing. They're all proposals that will cost tax payers millions of dollars. We need to decide what we want to do with the help of citizen input. I want to hear what everyone has to say and I'm glad you're not going to require us to vote on this tonight because Councilor Allen isn't here and this is very important. I didn't want to leave the record sounding like there's been years of public input when I don't agree that there has been.

Mayor Daoust replied I will now begin calling on people to come forward and speak.

Richard Brown stated I would like to have this put to a vote of the citizens. The process should be open with more transparency and put it out for bid.

Terry Smoke stated land was purchased 12 years ago at the CCB site for a Police Department and City Hall and still nothing has happened. The City needs to move forward and start doing something.

A Citizen (David ?) stated I propose that the City Hall be built in another area of the City besides downtown. I'd also suggest leasing a building because it's cheaper.

Steve Scott stated the process should be in an open competitive bid to look at all avenues and possibilities.

Bruce Watson stated I don't like responding to unsolicited proposals and want Council to pursue a solicited bid process like they did for the Police Building. I also think that leasing sounds like a better idea.

Claude Cruz stated I lack the basic information needed to understand where you are coming from. I suggest getting the total amount that the City is paying for the building leases so there is a baseline to compare what the future would hold for us. As a matter of due diligence it's good to have an open proposal process that would supplement the unsolicited proposals so we can decide the best option for the City and if the need warrants that kind of expense. If so then I think you'll have full citizen support and people will understand.

Mark Kelsey stated my biggest concern is the processes taking place. There isn't enough information about this proposal. The City Council needs to get some numbers to make an educated decision about the space needs and the cost and take that to the public in a competitive bid.

Matthew Wand stated it's a very traditional business approach to build and finance a building so that the entity occupying the building can eventually purchase it. In this instance the cost is below market and you get a credit on the lease payments that you are making. In August you wanted more research, more information, more details into this type of an approach. In good faith people from our community have put together precisely what you asked for. They followed the process and have come before the City Council with a \$15,000 proposal well below the costs that have already been incurred and well below the market cost.

Scott Kenney stated there is plenty of industrial property available that can be converted into office space. Why is there a rush to enter into an agreement until all options are explored? Is there a dollar amount that this committee can spend without going before the public and if there is I'd like to know what that number is?

Mayor Daoust replied anything under \$50,000 does not need to go out for public bid.

Scott Kenney asked is there a dollar amount to build a facility that wouldn't have to go before the public as a bond or a vote?

David Ross, City Attorney, replied the public contracting code doesn't contemplate votes or bonds. It contemplates a level playing field which is why projects typically start out with a RFP which would outline the criteria upon which they're going to be judged so that everybody knows what the rules are and how the outcome is going to be determined for getting there.

Scott Kenney stated my wish is that this needs to be put before the voters.

Robert Strebin stated I'm opposed to Mr. Yoshida's proposal. If the City needs a City Hall then it should build it itself or lease. It seems like the City Council is trying to avoid going

to the people to make the decision. I think the CCB site is a very poor spot, it will be very tiny.

Greg Handy stated I would like the Council to focus on where you'd like to go from here, identify your options, create a scope document based on needs and budget, and send out a Request for Qualifications (RFQ) to contractors.

Bruce Watson stated this must follow one of 2 tracks, either do a bond like the Police Station did or we should lease. What's the big deal with owning City Hall? You have maintenance on the building and upkeep but if you lease then you could work out a better deal I'd think. If you do build then I think it would be good to build on either the CCB site or the old City Hall site because we own the property. But if we build then we should own the building from the start. We need to get rid of unsolicited bids and go the open route where the citizens can see what we're doing.

**Mayor Daoust called for a 10 minute break at 8:40pm. He reconvened the meeting at 8:53pm.**

Brian Lessler, PDG Construction, stated there are a number of things that I'd like to respond to. One developer talked about being able to save over \$1,000,000 on the proposal and you saw another generic proposal from a public facilities corporation talking about cutting costs. We've put together the numbers in the lease proposal very carefully and very diligently based on very specific assumptions and a drawing. I don't know how anyone coming in within a day or so of our proposal without any information could make a claim that their costs will be substantially less. These facilities are going to be built under prevailing wage rates. That means no matter who the general contractor is, whether you go out for a public bid, or RFP or RFQ, the cost of the facility is going to be very transparent. If there's 5% variance between general contractors then you're building something different. Please understand regardless of what process you go through, we know that we're in compliance with the contracting requirements. I heard that the back end will cost \$7,000,000 or more and that's simply untrue figures and they have no basis. What I really want to talk about is this back door process that we've been accused of. There has been no backdoor politics in this process and I want this community to understand that. I've been in business for 45 years and that's not the way I do business and not the way that my company operates. I take exception to those accusations. Mr. Yoshida asked me to participate with him in a proposal because there was a perception that there was a serious need and we said yes we'd be happy to do that. The numbers are transparent. What I want you to know is that no matter if you sign the letter of intent or the memorandum of understanding, this transaction is over as of tonight, I'm withdrawing from this process.

Junki Yoshida stated this will be my last appearance at a City Council meeting. You will never see me here again. In 1969 I came to the United States with \$500 in my pocket, I lived in a car, I was homeless. My daughter's life was saved by Seattle Children's Hospital. She was in there for 5 days. I had no insurance and they only charged me \$250. I said I'm going to pay it back. For the past 20 years I've been a Gold Member at

Doernbecher Children's Hospital. I'm a member of the Cancer Foundation. 2,000 people come to my house to raise money for cancer research and the Randall Children's Hospital. I asked the Mayor if you needed a City Hall, he said yes, so I said let me help you out. I'm retired, I can live anywhere in the world but I love this City far more than you think. I'd like to give you whatever you need. If you think I'd build a City Hall to make money then you are crazy. I just want to leave a legacy. Many years ago I tried to save people from dying in the Sandy River by giving \$40,000 to hire a life guard. I just simply want to help.

Mayor Daoust stated I think this agenda item is concluded. The Council needs to deal with a lot on this agenda item. We've heard a lot of suggestions and recommendations that we can deal with. I don't think we need to expand on how we feel about this given the fact that the proposal has been withdrawn. After the first of the year we'll move on with a process that involves more public input and a process that deals with the questions raised tonight.

## **6. STAFF COMMUNICATIONS**

Craig Ward stated at this point we have no other scheduled meetings this year unless the Council chooses to schedule something. I'd also like to remind you that the Christmas and New Year holidays are coming up and City facilities will be closed.

## **7. COUNCIL COMMUNICATIONS**

Councilor Wilson stated I'd like to give my condolences to the Fujii Family, Jim passed away. He was a very prominent person in this City and did a lot of good for our Scouts.

Councilor Ripma stated I completely agree, Jim Fujii was a great benefactor of this City. I hope everyone has a Merry Christmas and Happy New Year.

Councilor Anderson stated I will echo that, Merry Christmas and Happy New Year.

Councilor Thomas stated I also wish everyone a Merry Christmas and Happy New Year.

Mayor Daoust stated we had our tree lighting in downtown Troutdale last Friday along with the First Friday Art Walk. It was an overall success and a lot of people attended. The Council received a request that will soon be coming forward from the Annual Bite of East County to use Columbia Park for the Bite of East County free of any City permit fees. I believe the event was in Fairview this year and they would like to have it in Troutdale next July. Next, Craig submitted our response to Metro for their requirements to have our minimum parking requirement at a lower rate than what we thought it should be for multi-family developments. It was a good response and captured all that the City Council had talked about with needing adequate parking spaces for apartments. I'll conclude tonight by wishing everybody a Happy Holiday Season. We're going to take some time off and I hope that you all take a break too to enjoy the rest of the year.

## **8. ADJOURNMENT**

**MOTION:** Councilor Thomas moved to adjourn. Seconded by Councilor Anderson. Motion passed unanimously.

Meeting adjourned at 9:19pm.

**DRAFT**

\_\_\_\_\_  
Doug Daoust, Mayor

Dated: \_\_\_\_\_

ATTEST:

**DRAFT**

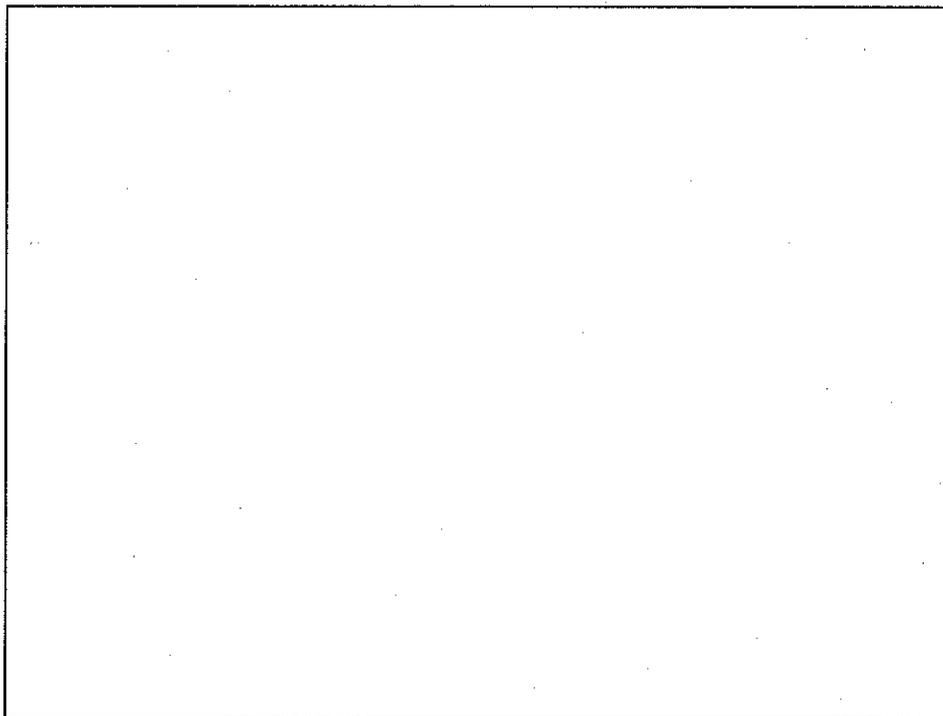
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Sarah Skroch, Deputy City Recorder

**CITY OF TROUTDALE**  
**CITY COUNCIL – Regular Meeting**  
**Tuesday, December 10, 2013**

**PLEASE SIGN IN**

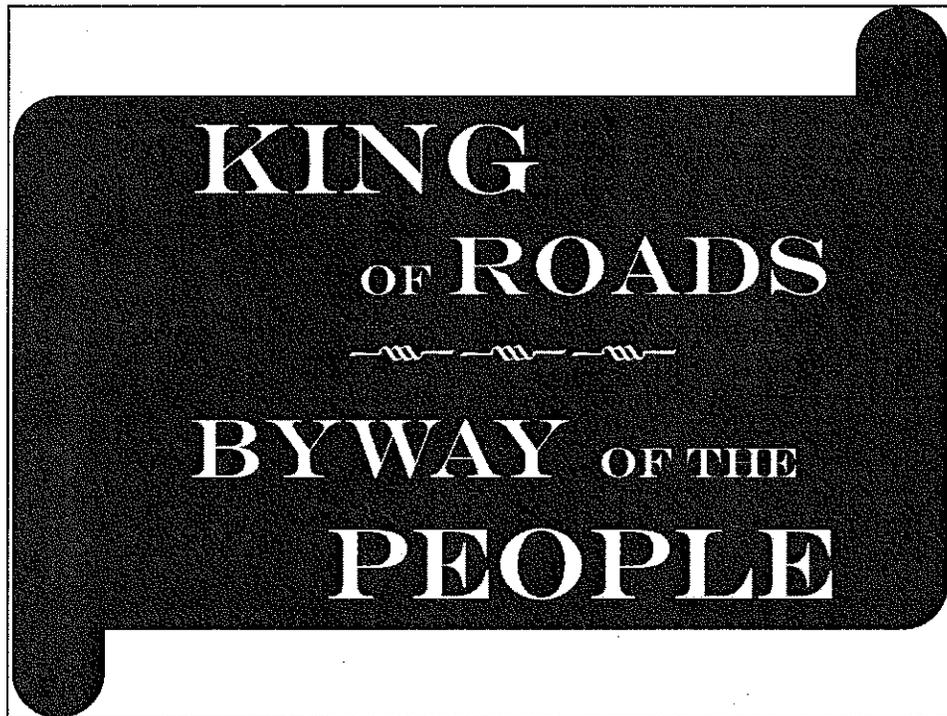
Name – Please Print	Address	Phone #
LEN O'B GARY & SUE HANDY	37160 SE Lusted Rd, Boring 97009 PO Box 43	503 663 0794 666 4441
W. Ann Wynn	150 SW Champier rd	461-1045
RICHARD C BURTON Neil Handy	3660 SE EVANS 146 W. Col. Hwy	666-6038 503-348-1100
BRIAN LESSLER	500 SE BUTLER RD, 97080	503-674-3232
David Castillo White	1225 E Historic Trail	503-888-1408
Marcus Fullard-Lee	1505 NE Village St. Fairview	503 669 9999
Luke Porter	1525 SW 126th Ave	541-274-9082
FRANK WINDUST JR. JUSTIN STEIN	CORBETT + TROUTDALE	503-312-2771 503 808 0713
Steve means	TROUTDALE	503 665 7969
MARK KESBY	4907 SE SALQUIST GR	503 650-7103
Steve Scott	401 SE 12th St Troutdale	971 285 7862
JAMES ROSE		360-551-9853
Scott Kenney	935 SE 10th Circle	503-502-2443
Susan Howe	2550 SW Indian Mary Ct	503-667-4462
Debra McAllister	811 NE 22nd Ct.	503-481-6011
Sonia Morimoto		
Charles Cruz	1097 E. Hill Col. Hwy #123	503 799-3667
CHIEDZAKE		971 678 0960
Robert S. Stebbin	2720 S. Dale Rd	503-665-2756

DAVID BROWN 27132 SE STARK 503 661-2475  
 JON LOWELL 2304 SW INDIAN MARY CT 503-965-6591  
 Alex MAUCK 931 NE Hallow 503-492-2500  
 TANNY STAFFORSW 1820 Dist Col Rvn Hwy 503-319-7732



## Our goals:

- Promote awareness of the contribution of locals in building, preserving, and reconstructing the Columbia River Highway.
- Celebrate the 100<sup>th</sup> Anniversary of the Historic Columbia River Highway.
- Foster local pride and caring in the national treasure that is part of the landscape of our community.



Our plan:

Tell the stories of the local people who built the Columbia River Highway...

...and of those who are restoring the *Historic* Columbia River Highway.

**Our own national treasure**

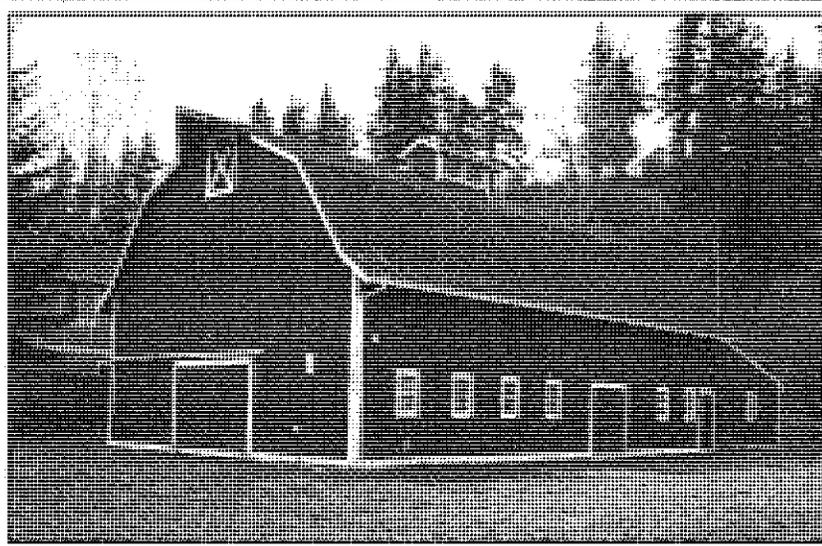
Historic Civil Engineering Landmarks Program\*  
recognizes

- Structures that represent a significant facet of civil engineering history
- Structures that have contributed to the development of a nation
- Structures that have some special uniqueness or have made a significant contribution to a nation

\*American Society of Civil Engineers

Examples:

- Golden Gate Bridge
- Panama Canal
- Washington Monument
- Eiffel Tower
- Grand Coulee Dam
- Machu Picchu
- **Historic Columbia River Highway**



Troutdale sits at the beginning of the most renowned part ~ the waterfall section.

*Local* farmers helped build it



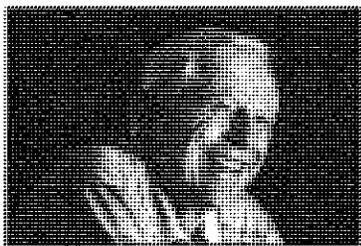
A *local* teenager  
got her camera  
and her horse  
and took photos  
of it.



Frank Knieriem, a *local* man

- painted a line in middle of the road
- with no flaggers
- was hit from behind...
- ...in a true "rear end" collision
- wasn't injured
- upset about the smashed can of Prince Albert tobacco in his rear pocket.

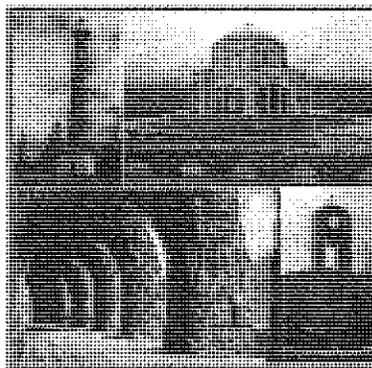




CLARENCE MERSHON

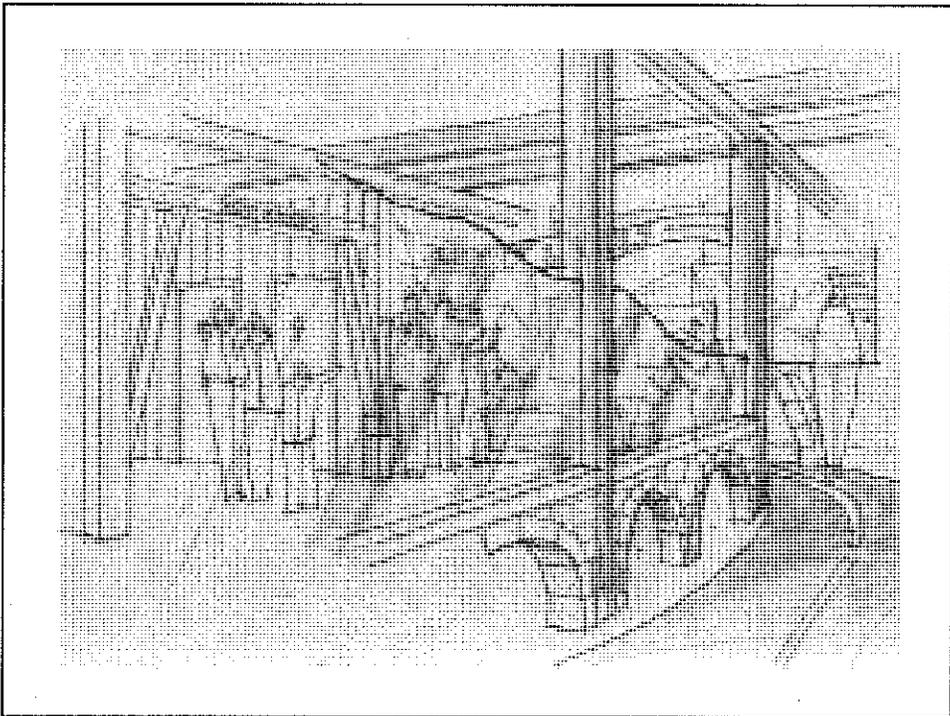
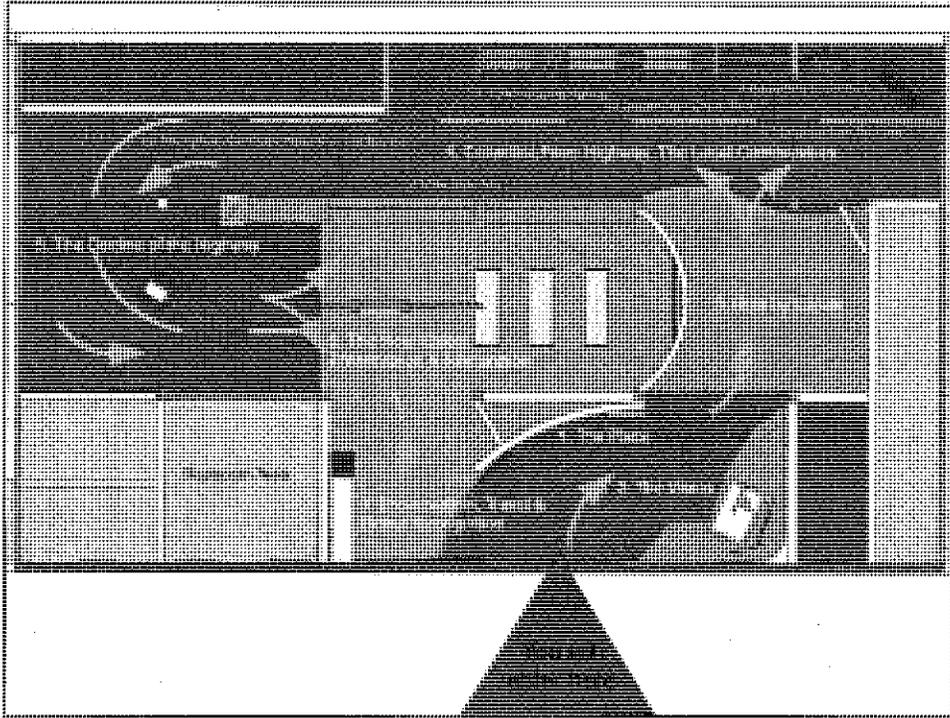
Clarence Mershon,  
who considered his  
home *Troutdale*,  
went looking for  
these and many  
more stories

**The Columbia River Highway**  
From the Sea to the Wheat Fields of Eastern Oregon



By Clarence E. Mershon

# The exhibit



*Troutdale's* highway turns 100 years old  
in 2016.

*Troutdale's* exhibit needs to be  
complete by early 2015.

**Partners:**

Center for Advanced Learning

Friends of the Historic Columbia  
River Highway

Friends of Vista House

Crown Point Country Historical  
Society

Oregon Community Foundation

\$10,000

The *City of Troutdale* can help by building a classy sign for the Barn.



The City of Troutdale can help with a

contribution of \$20,000

which will put Troutdale's name at the top of our donor recognition board.

### Opportunity:

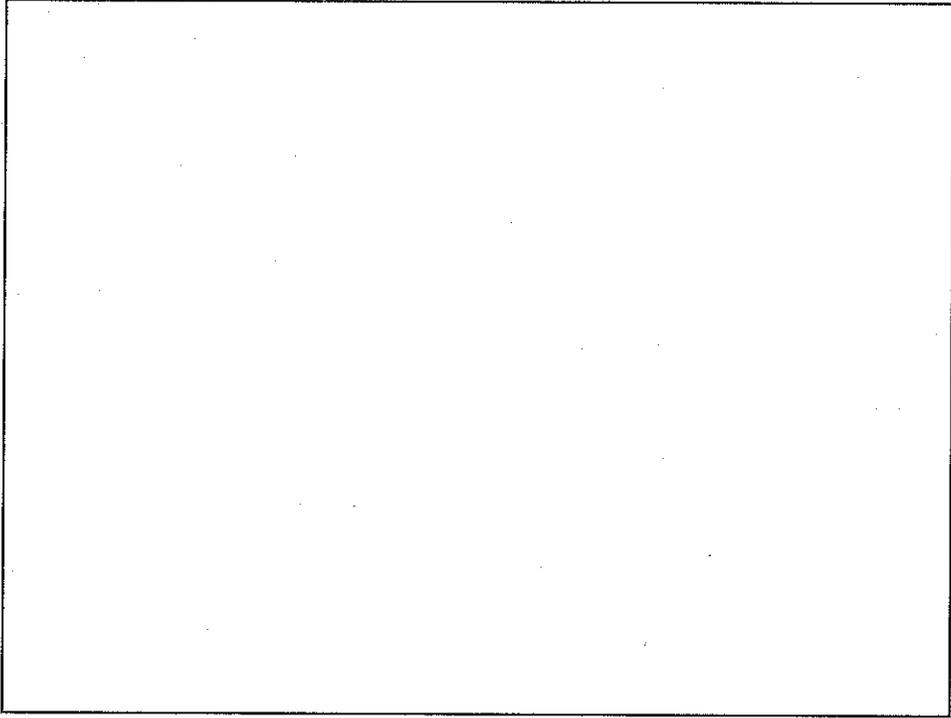
- ☞ Two million people visit Multnomah Falls each year.

- ☞ One half million people visit Crown Point each year.

- ☞ Of those one half million people, how many travel through Troutdale?

- ☞ This city **can** get more of those two million people to visit Troutdale...

- ...and our museum.





# CITY OF TROUTDALE



## STAFF REPORT

**SUBJECT / ISSUE:** A resolution recognizing the completion of public improvements associated with the Galli Container Storage commercial development and accepting them into the City's fixed asset system.

**MEETING TYPE:**  
City Council Regular Mtg.

**MEETING DATE:** February 11, 2014

**STAFF MEMBER:** Amy Pepper  
**DEPARTMENT:** Public Works

**ACTION REQUIRED**  
Consent Agenda/Resolution

**ADVISORY COMMITTEE/COMMISSION RECOMMENDATION:**  
Not Applicable

**PUBLIC HEARING**  
No

**Comments:**

**STAFF RECOMMENDATION:** Accept the public improvements into the City's fixed asset system.

**EXHIBITS:**

A. None.

**Subject / Issue Relates To:**

- Council Goals                     
  Legislative                     
  Other (describe)  
   
 Fixed asset system.

**Issue / Council Decision & Discussion Points:**

- ◆ Accept Public Improvements into the City's Fixed Asset System.

Reviewed and Approved by City Manager:

**BACKGROUND:**

The Galli Container Storage commercial development is located at 3601 NW Marine Drive.

Public improvements in the form of a water line, fire hydrant, valves and related appurtenances were needed to meet the demands of public health, safety, and welfare associated with the commercial development and to aid in completing future water line loop connectivity in the northern industrial area of the City. Said public improvements have been inspected and found to be in compliance with the City of Troutdale *Construction Standards for Public Works Facilities* and the construction plans and specifications. The improvements are complete and the project is recommended for acceptance.

**PROS & CONS:**

Pros:

- Adds water system infrastructure needed for future water system loop connectivity
- Adds water system infrastructure needed for fire protection to the City's capital asset inventory.

Cons

- There are routine maintenance requirements associated with these assets.

<p><b>Current Year Budget Impacts</b> <input checked="" type="checkbox"/> Yes (describe) <input type="checkbox"/> N/A Routine maintenance costs.</p> <p><b>Future Fiscal Impacts:</b> <input checked="" type="checkbox"/> Yes (describe) <input type="checkbox"/> N/A Routine maintenance costs.</p> <p><b>City Attorney Approved</b> N/A <input type="checkbox"/> Yes</p> <p><b>Community Involvement Process:</b> <input type="checkbox"/> Yes (describe) <input checked="" type="checkbox"/> N/A</p>
---

## RESOLUTION NO.

### A RESOLUTION RECOGNIZING THE COMPLETION OF THE PUBLIC IMPROVEMENTS ASSOCIATED WITH THE GALLI CONTAINER STORAGE COMMERCIAL DEVELOPMENT AND ACCEPTING THEM INTO THE CITY'S FIXED ASSET SYSTEM.

#### THE TROUTDALE CITY COUNCIL FINDS AS FOLLOWS:

1. The construction of the public improvements associated with the Galli Container Storage commercial development was necessary to meet the demands of the public health, safety, and welfare.
2. The construction of these improvements has now been completed.
3. The public improvements have been inspected and found to be in compliance with the City of Troutdale *Construction Standards for Public Works Facilities* and the construction plans and specifications.

#### NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF TROUTDALE

Section 1. The following public improvements associated with the Galli Container Storage project are accepted into the City's fixed asset system, valued as follows:

Water system infrastructure, consisting of 443.50 linear feet of 12" ductile iron water line, 2 gate valves, 1 blow off, and 1 fire hydrant, as shown on page 1 of the project as-built drawings, with a total estimated value of \$42,506.59.

Section 2. The resolution is effective upon adoption.

**YEAS:**

**NAYS:**

**ABSTAINED:**

\_\_\_\_\_  
Doug Daoust, Mayor

Date \_\_\_\_\_

\_\_\_\_\_  
Debbie Stickney, City Recorder

**Adopted:**



# CITY OF TROUTDALE



## STAFF REPORT

**SUBJECT / ISSUE:** A Presentation on the Fire Study by Portland State University

**MEETING TYPE:**  
City Council Regular Mtg.

**MEETING DATE:** February 11, 2014

**STAFF MEMBER:** Craig Ward  
**DEPARTMENT:** Executive

**ACTION REQUIRED**  
Information/Discussion

**ADVISORY COMMITTEE/COMMISSION RECOMMENDATION:** Not Applicable

**PUBLIC HEARING**  
No

**Comments:**

**STAFF RECOMMENDATION:** N/A

**EXHIBITS:**

A. Study Findings

**Subject / Issue Relates To:**

- Council Goals                       Legislative                       Other (describe)

**Issue / Council Decision & Discussion Points:**

- ◆ On March 6, 2013, an Intergovernmental Agreement to conduct a study of Fire and Emergency Services between Portland State University (PSU) and the City of Troutdale was executed. Subsequently, a Memorandum of Understanding (MOU) to share the costs of the study was executed with the City of Wood Village and the study was initiated by PSU. On May 14, Amendment 1 was authorized to include Fairview as a partner in the study.
- ◆ Portland State University on behalf of its Mark O. Hatfield School of Government (PSU) conducted the "Study" generally.
- ◆ Troutdale administered the contract on behalf of both jurisdictions.
- ◆ The attached PowerPoint slides constitutes the study report findings as received to date.

Reviewed and Approved by City Manager

**BACKGROUND:**

PSU evaluated alternatives to renewing the IGA with the city of Gresham to provide fire and emergency medical services before it expires in 2015. Several options were evaluated, as described in Exhibit A. This report satisfies 2013 Council Goal: Goal 3: Fiscal Prioritization and Budget Accountability; Objective B: Promote fiscal solvency; Measure 3: Consider other options for providing fire/life safety.

**PROS & CONS:**

Pros:

- Supports options for contract services for fire and emergency medical services.
- Furthers cooperation between cities.
- Benefits citizens of all cities.

Cons

- Cost for contract amount and staff time to administer the contract.

**Current Year Budget Impacts**  No  Yes (*describe*)

**Future Fiscal Impacts:**  No.  Yes (*describe*) Depends on options chosen and subsequent negotiations.

**Community Involvement Process:**  Yes (*describe*)  N/A

# **Fairview, Troutdale and Wood Village Fire/EMS Services Project**

**Study Findings and Recommendations: DRAFT**

**Center for Public Service**

**Portland State University**

Kent Robinson, CPS Senior Fellow

Bob Winthrop, CPS Senior Fellow

Phil Keisling, CPS Director

Geoff Wullschlager, MPA Program

Lisa Durden, MPA Program

David Percy, Geology Dept. GIS Specialist

Fairview Council Chambers

Jan 13, 2014, 7:00pm

# Meeting Goals

- **Purpose of Presentation**
  - Present an overview of the draft project findings and draft recommendations, and gather feedback from council members prior to submission of a final report.
- **Purpose of PSU Consulting Project**
  - Understand the operational, financial and revenue realities that structure fire/EMS service for the Three Cities.
  - Propose alternatives and options for service delivery to the Three Cities. “Menu of options”
  - Help the Three Cities diligently prepare for future service delivery arrangements for fire/EMS services.

# Key Findings

1. Three Cities residents (Fairview, Troutdale, Wood Village combined service area) are far more likely to receive emergency medical services (EMS) than to receive fire services.
  - \* 74% of all service calls are for EMS; 88% of field service time is for EMS.
  - \* Residents of the Three Cities call for EMS 5 times a day, but only 2 times a day for fires and other services.
  - \* A structural fire in the Three Cities occurs about once every 25 days.
2. The current system meets high professional standards and is well-integrated between fire, ambulance and police responders. However, the Gresham system is configured and operated on the basis of “fire” responses, not medical needs.
3. Among comparable medium-large systems, Gresham FES is a low-cost provider.
4. Under the current IGA, Three Cities residents are receiving services for about 20-30% less than Gresham and RFD10 residents.
5. Three Cities residents use roughly comparable levels of fire/EMS services relative to their Gresham counterparts.

# Key Findings

6. For key response time indicators, Three Cities residents receive lower service levels than most other users of the Gresham system.
  - \* For Priority 1 medical call response times, more calls take 6 minutes or longer and fewer calls are responded to in 4 minutes or less.
7. The location of the stations, and “overlapping” calls stretch system reliability and increase response times.
8. If the Three Cities negotiate a new agreement with Gresham, best practices in comparable jurisdictions indicate that the new IGA should require basic coverage standards documents, a performance improvement plan, performance measurement and reporting.
9. There are several viable service delivery options the Three Cities could pursue that could result in equivalent or even better service levels, though at potentially higher costs.
10. Most options, especially those involving the Three Cities only, require new capital costs and present significant operational challenges.



# Background: Gresham FES System Overview

## **Stations:**

- 31 (jointly operated with City of Portland)
- 71 (engine, ladder truck, heavy rescue)
- 72 (engine and Hazmat truck [state funded])
- 73 (engine, breathing apparatus support)
- 74 (engine)
- 75 (engine, water/river rescue)
- 76 (engine, wildland brush truck)
- 3-person engine initial unit response (4-person standard)
- For fires, 3-person engine second unit response

## **Certifications:**

- Each station staff trained and certified for technical specialty
- All firefighters EMT certified
- 60% paramedic certified

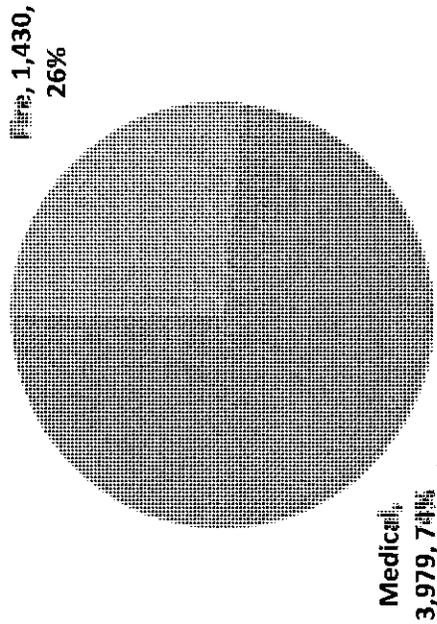
# Three Cities Fire and EMS Service Context and Key Challenges

- **The Three Cities receive integrated service from multiple providers**
  - **Gresham FES** delivers:
    - “first response” medical and fire services
    - fire and incident response surge capacity
    - fire marshal and fire prevention services
  - **AMR Ambulance**, through a county-wide contract, provides back-up medical response and patient transport services
  - **City of Portland Bureau of Emergency Communications (BoEC)** provides 911 dispatch services
  - Mutual aid agreements with Portland, Boring, Hoodland, Clackamas, RFD 14 Corbett
- Three Cities have limited control over the system components, performance and outputs
- **Key constraints limit Three Cities’ options**
  - Property tax limits and competing demands on limited revenues
  - Historic reliance on other providers for basic services
  - A small service population and dispersed geography

# Three Cities Basics: EMS is the Primary Service

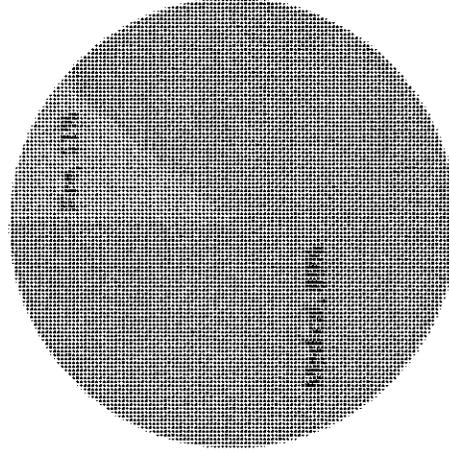
Data: BoEC fire & EMS Incidents Apr 2011 to June 2013

## Incident by Type



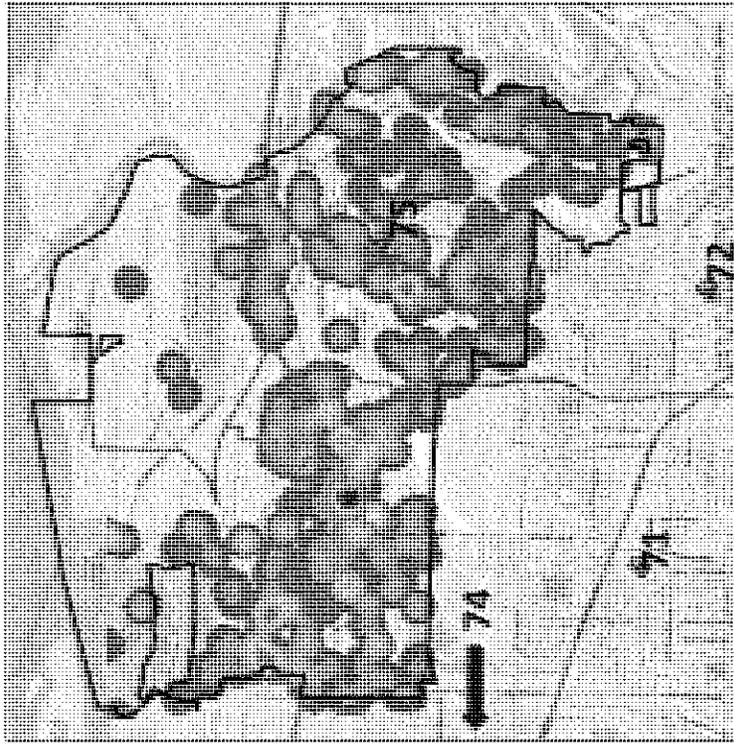
## Field Service Time (%) by Type

Dispatch to clear elapsed service time.



# Three Cities Group Service Area

Data: BoEC fire & EMS Incidents Apr 2011 to June 2013



Three Cities Group  
Population = 28,815

# Cost Comparison: Gresham FES is a lower cost provider than other districts

City or District	Operating Expenditure \$ 2012	Population	Court's per Resident	Expenditure Associated with FY2012	Court per \$1,000 AV	Number of Annual Rains	Cost per Rain	Rains per 1,000 Pop
Gresham	17,240,000	141,580	\$121.77	\$ 9,105,000,790	\$1.99	13,872	\$ 1,243	87.96
Salem	25,544,000	156,065	\$163.27	\$10,289,605,000	\$1.98	17,236	\$ 1,482	113.17
Hillsboro	10,115,000	82,560	\$122.16	\$ 5,955,206,884	\$2.00	7,705	\$ 2,571	83.96
Beaverton	12,790,000	86,214	\$147.85	\$ 5,709,004,715	\$2.22	8,058	\$ 2,105	106.05
TOTAL	65,689,000	466,400	\$156.87	\$2,177,858,691	\$1.94	47,876	\$ 2,104	74.60

# Gresham FES: Comparative Unit Costs

City	Expenditure 2012-2013 Adopted Budget (\$)	Population Estimated July 1, 2012	Cost \$ Per Resident	Total Taxable Assessed Value 2012-2013	Cost or Cost Equivalent per \$1,000 AV	BoEC Number of Runs Calendar 2012	Number of Runs per 1,000 Residents	Cost per Run
Troutdale	\$ 1,561,441	16,005	97.56	\$ 1,115,008,909	1.40	1,208	75.5	\$ 1,293
Fairview	\$ 774,485	8,920	86.83	\$ 600,120,349	1.29	865	97.0	\$ 895
Wood Village	\$ 369,158	3,890	94.90	\$ 245,546,149	1.50	467	120.1	\$ 790
Tri-Cities Total	\$ 2,705,084	28,815	93.88	\$ 1,960,675,407	1.38	2,540	88.1	\$ 1,065
Gresham	\$ 13,650,876	105,970	128.82	\$ 6,740,276,005	2.03	9,845	92.9	\$ 1,387
RED#10 Mutual Aid/Other	\$ 884,359	6,797	130.11	\$ 465,452,338	1.90	444	65.3	\$ 1,992
System Total/ Ave	\$ 17,240,319	141,582	121.77	\$ 9,166,403,750	1.88	13,872	98.0	\$ 1,243
Non-Gresham share	\$ 3,589,443							

Three Cities population of 28,815 is 20.3% of the full Gresham system population.

# Three Cities Group Service Response GFES Response Times are Slower

Data: BoEC fire & EMS Incidents Apr 2011 to June 2013

Response Time in Minutes	Gresham				
	3 Cities Group	& REFID	Grand Total		
4-5	24%	24%	28%		
4 to 6	36%	43%	41%		
6 to 8	22%	15%	16%		
greater than 8	10%	7%	7%		
Time not listed	7%	7%	7%		
Grand Total	100%	100%	100%		

EMS Priority 1 Calls									
Response Time in Minutes	31	71	72	73	74	75	76	Other	Total
4-5	33%	36%	47%	32%	24%	37%	13%	25%	34%
4 to 6	50%	45%	39%	50%	49%	37%	41%	38%	44%
6 to 8	10%	15%	8%	14%	17%	18%	11%	20%	14%
greater than 8	3%	4%	3%	3%	4%	4%	12%	6%	4%
Time not listed	4%	5%	3%	2%	5%	4%	5%	7%	4%
Grand Total	100%	100%	100%	100%	100%	100%	100%	100%	100%

# Service Delivery Alternatives

## Minimum Performance Criteria

- **Population:** serve 28,815
- **Ave. Annual Calls / 1,000 residents:** 88.1
- **Fire/ EMS ratio:** 24/76 percent
- **Product:** Fire service calls for immediate initial response/ attack
- **Product:** EMS Priority 1 immediate response, prompt Priorities 3 and 9
- **Product:** Fire service reserve surge capacity for major event secondary support
- **Daily Rates:** 2 fire calls and 5 EMS calls per day
- **Service Area Coverage:** SE Troutdale below Beaver Creek, to SW Salish Ponds/ Reynolds Middle School, to N Chinook Landing, East to the Sandy River
- **Coverage:** Cover high intensity hotspots
- **Response Times:** Meet response times of 4 to 6 minutes
- **Reliable system** during simultaneous, multiple calls, flexibility and capacity
- **Mutual Aid** contribution
- **Goal:** Deliver service for less than \$1.88 GFES system average.
- **Goal:** Improve on-time service response
- **Goal:** Maintain or enhance insurance ISO rating.

# Comparison of Selected Alternatives

Comparison of Selected Alternatives									
Alternative	Alternative 1 Fast Start-up	Alternative 2 Special District with Kawitessa	Alternative 3 AMR Ebasco Purchase from Berkham	Alternative 4 Purchase from Berkham	Alternative 5 Purchase from Berkham	Alternative 6 Purchase from Berkham	Alternative 7 Purchase from Berkham	Alternative 8 Purchase from Berkham	Alternative 9 Purchase from Berkham
Current Management Budget FY05	Alternative 1 Fast Start-up	Alternative 2 Special District with Kawitessa	Alternative 3 AMR Ebasco Purchase from Berkham	Alternative 4 Purchase from Berkham	Alternative 5 Purchase from Berkham	Alternative 6 Purchase from Berkham	Alternative 7 Purchase from Berkham	Alternative 8 Purchase from Berkham	Alternative 9 Purchase from Berkham
Operating Cost per \$1,000 AV	\$1.80	\$1.80	\$1.70	\$1.70	\$1.70	\$1.70	\$1.70	\$1.70	\$1.70
Capital Cost Beyond 6 Months Cost	\$0	\$4.00 million	\$4.00 million	\$4.00 million	\$4.00 million	\$4.00 million	\$4.00 million	\$4.00 million	\$4.00 million
Peak Revenue Requirement Needed	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000
Estimated Operational Pay Increase	None	None	None	None	None	None	None	None	None
Response Time, Rapid Response Time & End of Day	Medium	High	High	High	High	High	High	High	High
Total System Capacity Increase, Reliability, Flexibility	Medium	High	High	High	High	High	High	High	High
Formation Time, Minimal Between start, Purchase Requirements	Medium	High	High	High	High	High	High	High	High



Electric Service  
Company

Public Utility  
Commission

Rate of Return  
Study

Financial  
Statement

Operating  
Statement

Balance Sheet

Income Tax  
Statement

Notes to  
Financial  
Statements

# Thanks to Our Sources

- Our thanks to the following:
  - Chief Ken Johnson, City of Fairview, Police Department
  - Lt. Wendland, City of Troutdale, Police Department
  - Mr. Scott Lazenby, City Manager, City of Lake Oswego
  - Chief Ted Kunze, Canby Fire District 62
  - Chief Rich Leipfert, City of McMinnville Fire Department
  - Chief Michael Duyck, Tualatin Valley Fire & Rescue
  - Mr. Frank Ray, Budget Analyst, City of Gresham Fire Department
  - Chief Scott Lewis, City of Gresham Fire Department
  - Ms. Sue Martin, Clerk, Multnomah RFPD#10
  - Mr. Patrick Jones, City of Portland, BoEC

**Supplemental Material:**  
**Fire/EMS Basic Concepts**

# Basics: “Fire” Service is a Category

- **Realize that “fire” is a category of many services (25% of calls, 12% of field service time, average about 30mins each)**
  - Structural fires, apartment/multiple, residential, commercial, industrial
  - Container and other fires
  - Wildland fires and illegal burning
  - Alarm calls
  - Hazardous materials calls of several levels
  - Rescue and extrication
  - Water and river rescue
  - Vehicle and traffic
  - False alarms and recalls
  - Mutual aid to other departments
  - Police support
  - Investigations
  - Service calls: cat in tree

# Basics: EMS Category Call Priorities

- **Emergency Medical Services (EMS) Category**
  - Priority 1 immediate response
  - Priority 3 prompt response
  - Priority 9 service response
  - Fire departments and fire districts are the “first response” under the Multnomah County ambulance contract
  - 75% of calls; 88% of field service time, average about 1 hr. each
- **Fire and EMS Calls are Ambiguous and Dynamic**
  - Ambiguous—911 operator trying to define the situation and needs; categorize into call type and priority
  - May need multiple units (one per patient)
  - Call situation is dynamic, evolves—fires—fires, medical, hazmat, water rescue, other rescues

# Basics: Fire and EMS Service Products

- **Six Different Service Products: Integrated/ related products, meet minimum requirements of each, and get the best balance of each to meet needs.**

- **On-time rapid response (1-2)**
- **Prompt response (3-4)**

<p><b>1. Immediate Response Fire:</b> initial attack/ response to prevent flashovers to large fire, prevent death and injury (4--6 mins. firefighters)</p>	<p><b>2. Immediate Response EM:</b> cardiac, stroke, breathing emergencies (4-6 mins.) Advanced training to <b>paramedic</b> certificate (Priority 1).</p>
<p><b>3. Prompt Response Fire:</b> Non-life threatening, service, mutual aid</p>	<p><b>4. Prompt Response EM:</b> injury but not life threatening (Priorities 3, 9s)</p>

- **5. High capacity/ high duration service situations**
  - Major events/ situations requiring fire system “surge” capacity
  - Extra firefighters for an extended period—apartment complex fire
  - Expertise—complex Hazmat or rescue
  - Specialized Equipment—ladder truck, boat
  - Fixed cost best shared broadly
- **6. Declared incident under emergency management plan**

# Basics: System Reliability

- **Fire/EMS System “Reliability”**
- How does the configuration of stations, person-power, equipment, skill and reserve capacity perform under stress?
- **Coincident, “overlapping” calls for service**
  - Often 2 coincident calls—in the full Gresham FES system up to 65% of the time
  - Three Cities service area—much smaller, about 20% of the time
  - Cause: 2/3 of all calls last an hour or more
  - Coincident calls may, or may not impact reliability
  - Not uncommon to have 3 or more at a time
- **To be reliable:**
  - Either draw from multiple stations (Gresham)
  - Or, use smaller crews dispatch to multiple sites
  - System must have sufficient reserve resources

# Basics: Mutual Aid

## **When system capacity and reliability is overwhelmed**

- “Large-scale emergencies or simultaneous emergencies”
- System capacity depleted in one section, neighbor can provide efficient service
- **Request mutual aid from a neighbor system**
- Voluntary county-level agreement (ORS 190.010) among the fire service agencies
- Multnomah County Fire Defense District Mutual Aid Agreement
- Gresham provided 1,043 times in 2012 (Portland 966, other 77) 7.5% of all runs
- Provider maintains “a reasonable level of protection” within home jurisdiction
- No reimbursement between members: personnel and equipment are “roughly equivalent”
- Roughly “station for station”
- Not a substitute for a lack of investment in crews and apparatus

**Supplemental Material:**

**What are the Three Cities service needs?**

**Three Cities Fire/EMS Demand**

# Three Cities Group Service Demand Daily Service Demand

Data time frame: 4/17/11 to 6/30/13 = 806 days, uniform distribution of equal probability

Incident Category	Count	Percent Share	Call/Day
Animal Calls (No Response)	5,409	0.68%	6.21
Fire Service (Response)	1,400	0.17%	1.61
EMS (First Responders)	3,575	0.45%	4.10
Fire Service Calls			
Arrest	155	0.02%	0.18
Fires	330	0.04%	0.38
Other	214	0.03%	0.25
Service	1,927	0.24%	2.25
Traffic	115	0.01%	0.13
Harassment	65	0.00%	0.08
Info only	46	0.00%	0.05
Medical	42	0.00%	0.05
Support	38	0.00%	0.04
Medical Assistance	19	0.00%	0.02
Assault	22	0.00%	0.03
Fire Service Calls (Total)	1,620	0.20%	1.87
EMS (Response)			
EMS Priority (Level 1)	1,307	0.16%	1.51
EMS Priority (Level 2)	2,103	0.26%	2.44
TOTAL EMS	3,410	0.43%	3.95

**Call Duration Averages:**  
 Fire Call: 28 minutes  
 EMS Call: 61 minutes

**"Other" category** in this context includes the following: Unknown code, Priority 9 Medical (Sick, Animal bite, Breathing, Bleeding, etc.), Assault, Investigation, Rescue, Suicide, Trauma

# Three Cities Group Service Demand Daily Service Demand: Fire Category

Data time frame: 4/17/11 to 6/30/13 = 806 days, uniform distribution of equal probability

Fire	Count	Percent Share	Calls/Day
APARTMENT/MULTI-FAMILY STRUCTURE FIRE	4.00	0%	0.0000
APARTMENT	9.00	1%	0.0000
APPLIANCE/EQUIPMENT FIRE	14.00	0%	0.0000
BAR	1.00	0%	0.0000
BEVERAGE/COMMERCIAL STRUCTURE FIRE	5.00	0%	0.0000
CHILDREN'S FIRE/INFANT/CHILDREN'S FIRE	7.00	0%	0.0000
COOKING/STOVE FIRE	15.00	0%	0.0000
COMMERCIAL/INDUSTRIAL/WAREHOUSE/STORAGE FIRE	3.00	0%	0.0000
DECK	12.00	0%	0.0000
ELECTRICAL/FIRE ALARM/STRUCTURE FIRE	4.00	0%	0.0000
ELEVATOR/ESCUE	90.00	0.00%	0.0000
GRASS/SHRUBS/VEGETATION FIRE	10.00	0.00%	0.0000
HAZARDOUS MATERIALS	10.00	0.00%	0.0000
HEAVY EQUIPMENT/VEHICLE FIRE/STRUCTURE	15.00	0%	0.0000
HOME/RESIDENTIAL STRUCTURE FIRE	15.00	0%	0.0000
INDUSTRIAL/COMMERCIAL/WAREHOUSE/STORAGE FIRE	40.00	0.00%	0.0000
INVESTIGATION/STRUCTURE FIRE	17.00	0%	0.0000
OTHER	100.00	0.00%	0.0000

### Structural Fire Rates:

- An apartment/multi-dwelling fire every 161 days (5.4 months)
- A commercial structure fire every 161 days (5.4 months)
- A residential structure fire about every 37 days
- An appliance/ equipment fire call every 42 days

# Three Cities Group Service Demand

## Simultaneous Overlapping Calls for Service Occurrences

Data: BoEC fire & EMS Incidents Apr 2011 to June 2013

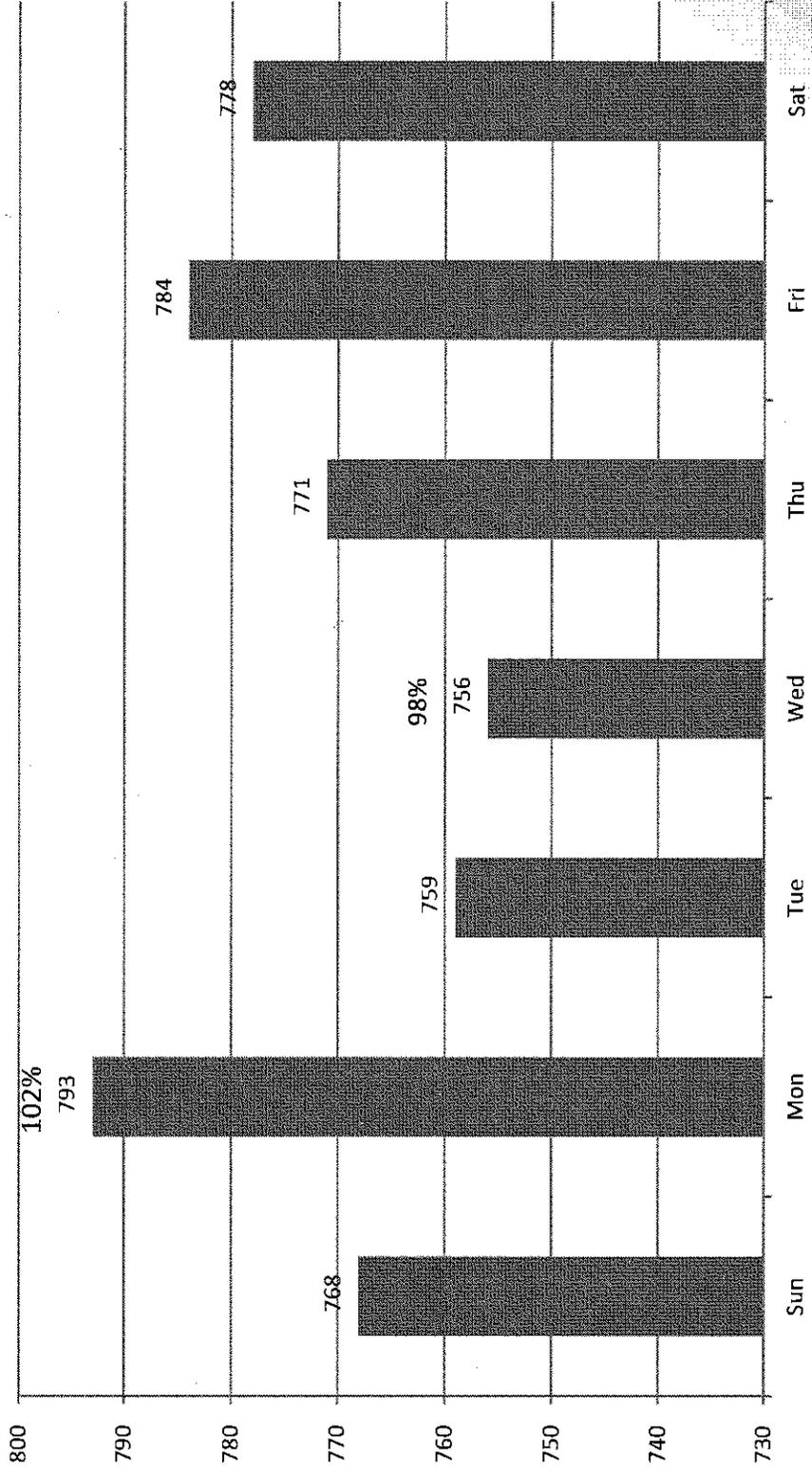
Call Duration April 2011 to June 2013		
	Incidents	Percent
0-30 Min	1,251	23%
30-60 Min	575	11%
60 Min - 2 Hours	2,666	49%
2 Hours - All day	910	17%
> 1 day or time not listed	7	0%
Total	5,409	100%

Three Cities Service Area Overlapping Calls to June 2013		
	Count of Incident Number	Percent
Overlapping	1,137	21%
Single, Non-overlap	4,272	79%
Grand Total	5,409	100%

# Three Cities Group Service Demand Incidents by Day of the Week

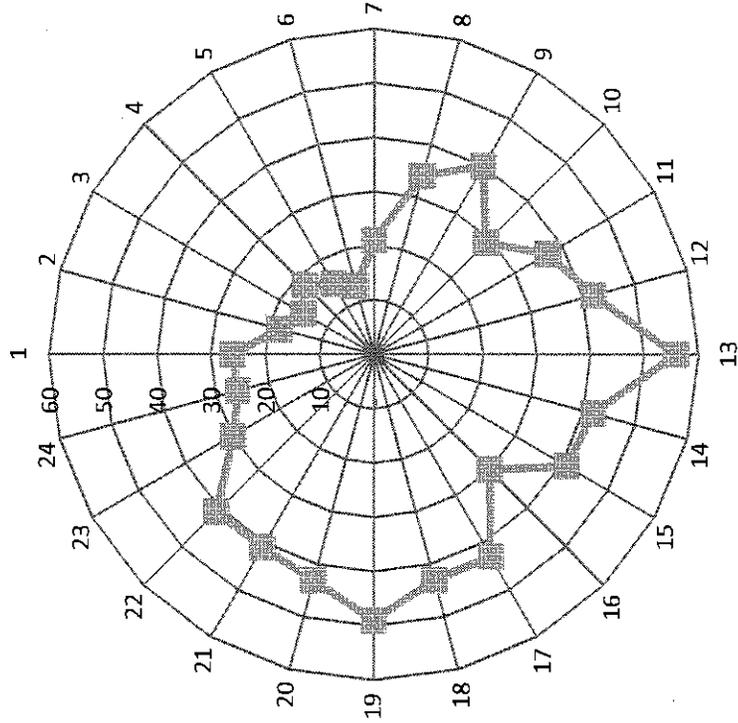
3 Cities Group Incidents  
4/17/2011 Through 6/30/2013

Daily Ave. = 773

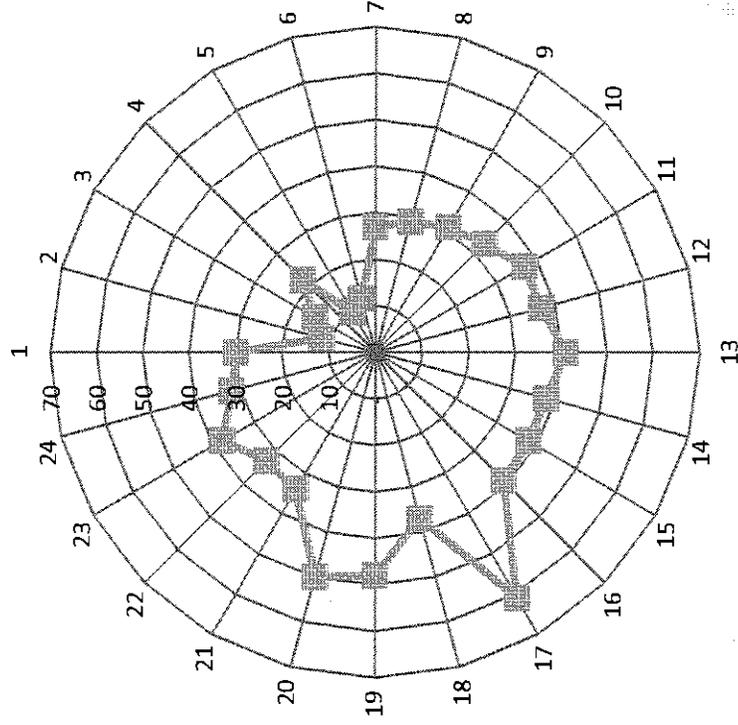


# Three Cities Group Service Demand Incidents by Time of Day

## Monday Incidents



## Friday Incidents



# Three Cities Group Service Demand Service Hot Spot/ High Demand Top 5 Locations

Data Source: April 2011 to June 2013, fire and ambulance calls included

City	Location	F	M	Fire&Med
Fairview	21100 NE SANDY BLVD	24	116	140
	3201 NE 223RD AVE	15	68	83
	305 7TH ST	19	60	79
	20660 NE SANDVIEW DR	1	78	79
	21401 NE SANDY BLVD	8	41	49
Troutdale	1323 SW CHERRY PARK RD	81	130	211
	1201 SW CHERRY PARK RD	13	135	148
	1610 NW FRONTAGE RD	5	66	71
	790 NW FRONTAGE RD	11	57	68
	2126 SW HALSEY ST	16	43	59
Wood Village	23500 NE HALSEY ST	5	163	168
	2060 NE 238TH DR	8	116	124
	23500 NE SANDY BLVD	20	61	81
	1440 NE 223RD AVE	30	49	79
	23300 NE ARATA RD	9	45	54

# Three Cities Group GFES Service Response

Data: BoEC fire & EMS Incidents Apr 2011 to June 2013

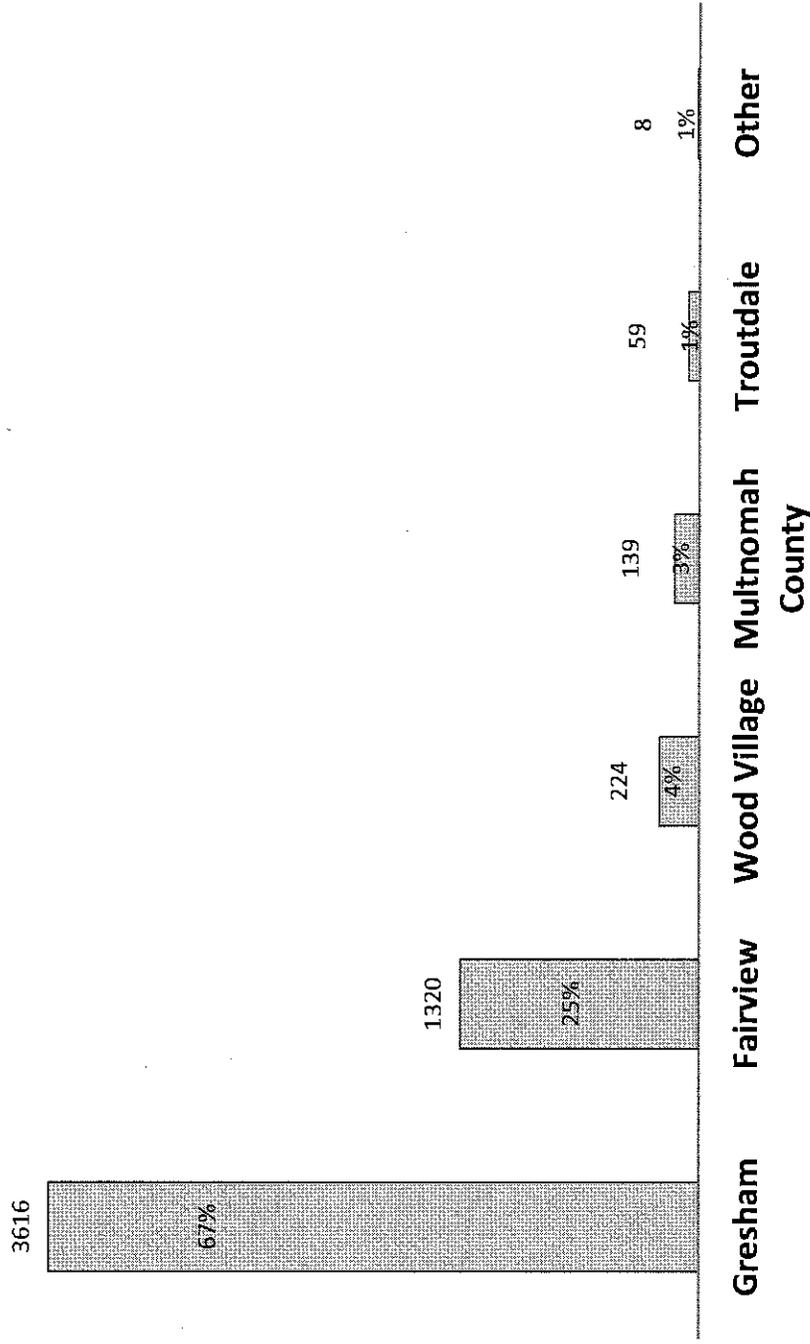
Response Categories	Total Incidents	%
Fire Truck & Apparatus	1,644	40%
Fire Truck	977	18%
Fire Truck & Apparatus	330	6%
Fire Truck	145	3%
Fire Truck & Apparatus	100	2%
Fire Truck & Apparatus	84	2%
Public Safety	57	1%
Armed and Dangerous	15	0%
Fire Truck	16	0%
Other	18	0%
Fire Truck, Apparatus & Personnel	17	0%
1 Apparatus & Fire Truck	11	0%
1 Apparatus	13	0%
Fire Truck, Apparatus & Personnel	7	0%
Fire Truck & Apparatus	4	0%
Grand Total	4,109	100%

By how GFES uses its units, this table demonstrates two different service products:

- >Rapid response EMS 74%
- >Large event surge capacity fire at least 3%

# Three Cities Group Service Response

Current Response GFES: Station 74 calls by destination  
(2011 to 2013) dataset

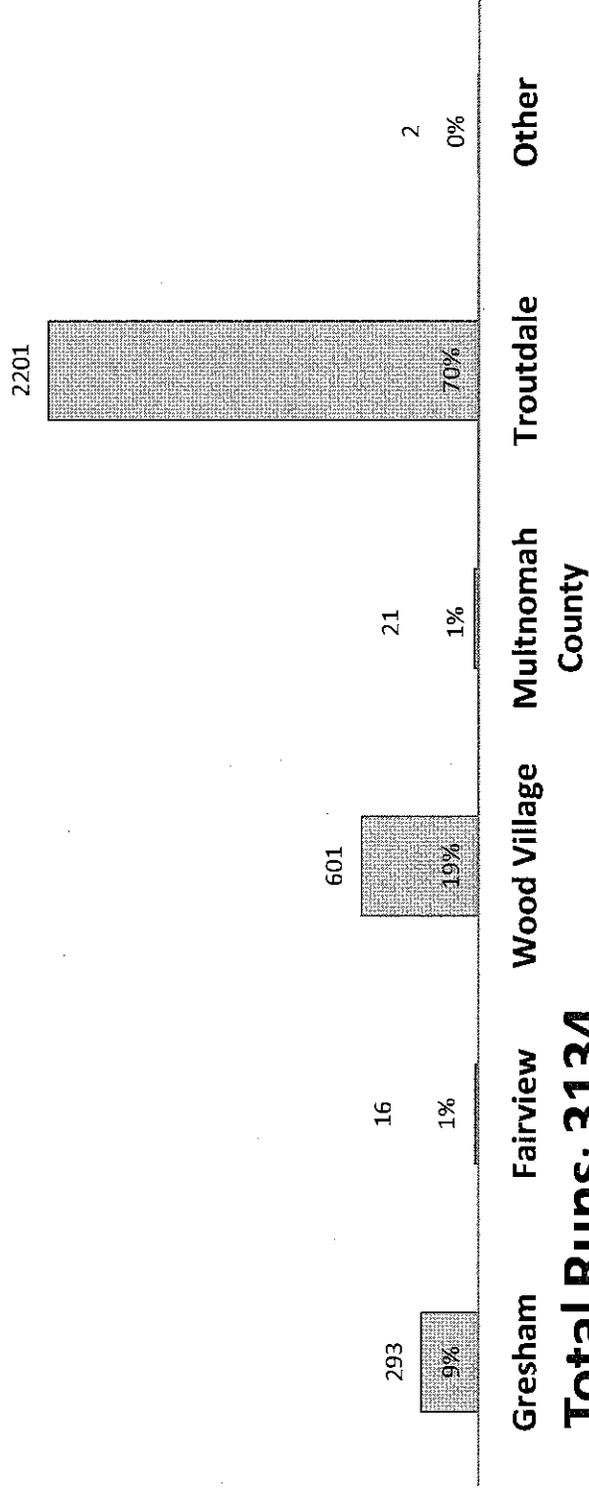


**Total Runs: 5366**

# Three Cities Group Service Response

Current Response GFES: Station 75 calls by destination

Dataset: 2011 to 2013



## **Supplemental Materials:**

# **What resources to pay for services?**

Three Cities Taxation and Revenue

# Gresham FES: Comparative Unit Costs

City	Expenditure 2012 2013 Adopted Budget (\$)	Population Estimated July 1, 2012	Cost \$ Per Resident	Total Taxable Assessed Value 2012-2013	Cost or Cost Equivalent per \$1,000 AV	BoEC Number of Runs Calendar 2012	Number of Runs per 1,000 Residents	Cost per Run
Troutdale	\$ 1,561,441	16,005	97.56	\$ 1,115,008,909	1.40	1,208	75.5	\$ 1,293
Fairview	\$ 774,485	8,920	86.83	\$ 600,120,349	1.29	865	97.0	\$ 895
Wood Village	\$ 369,158	3,890	94.90	\$ 245,546,149	1.50	467	120.1	\$ 790
Tri-Cities Total	\$ 2,705,084	28,815	93.88	\$ 1,960,675,407	1.38	2,540	88.1	\$ 1,065
Gresham	\$ 13,650,876	105,970	128.82	\$ 6,740,276,005	2.03	9,845	92.9	\$ 1,387
RFD#10	\$ 884,359	6,797	130.11	\$ 465,452,338	1.90	444	65.3	\$ 1,992
Mutual Aid/Other						1,043		
System Total/ Ave	\$ 17,240,319	141,582	121.77	\$ 9,166,403,750	1.88	13,872	98.0	\$ 1,243
Non-Gresham share	\$ 3,589,443							

Three Cities population of 28,815 is 20.3% of full  
Gresham system population.

# Three Cities Finances: Current Payment Rates

Source: Current IGA, slide 9 above

- **Payments by the Three Cities to Gresham for fire/EMS**

	2012-2013	2013-2014	2014-2015
Troutdale	\$ 1,561,441	\$ 1,623,899	\$ 1,688,855
Fairview	\$ 774,485	\$ 805,464	\$ 837,683
Wood Village	\$ 369,158	\$ 383,924	\$ 399,281

- **Relative contribution rates:**

- Troutdale contribution = \$1.40 / \$1,000 AV
- Fairview contribution = \$1.29 / \$1,000 AV
- Wood Village contribution = \$1.50/ \$1,000 AV

- **Relative use impact and contributions:**

- Three Cities residents are medium to light users and very light contributors
- RFD#10 very light users and heavy contributors
- Gresham residents are heavy users and heaviest contributors



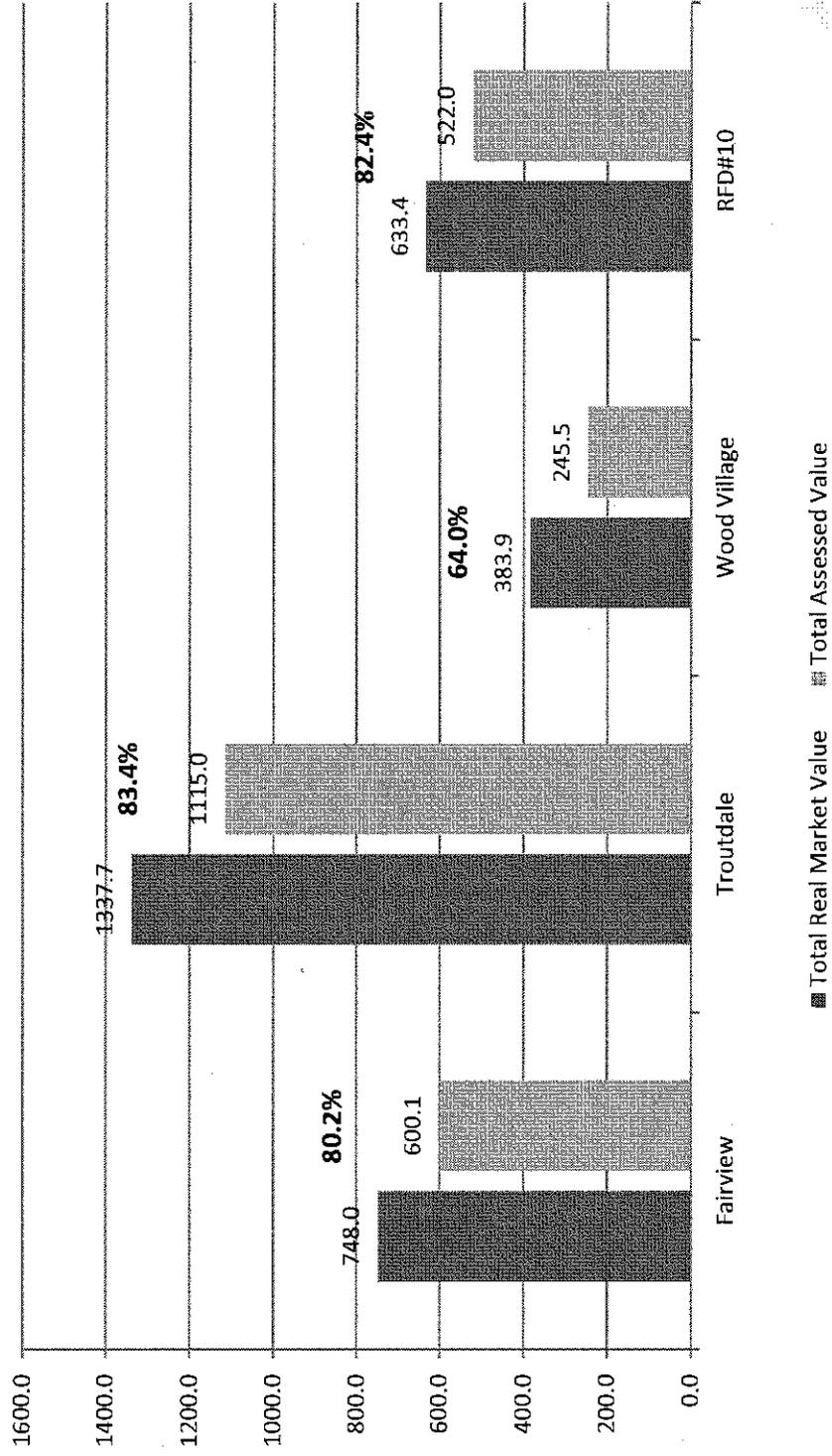
# Three City Finances: Levy Rates by Tax Code Areas

Source: Multnomah Co. Assessor Summary 2013-2014 (New Library District included)

City/ Tax Levy Code Areas	CITY OF MULTNOMAH PERMANENT RATE LEVY	ADJ. TOTAL GENERAL GOVERNMENT RATE 2013-2014	Total All Rates 2013- 2014
Fairview 240	3.4902	9.4263	12.9165
Fairview 404	3.4902	9.4263	12.9165
Trousdale 242, 931	3.7652	9.7165	13.4817
Trousdale 248	3.7652	9.7165	13.4817
Trousdale 374 (also includes CREPDA \$1,2624/1,000)	3.7652	11.0243	14.7895
Woods Village 241, 932	3.1202	9.1406	12.2608
Graveston	3.6129	9.5827	13.1956
REDFIELD	2.8577/2.7500	8.4935	11.3512

# Three City Finances: Total RMV Compared to Total AV

Source: Multnomah County Assessor Tax Rates for Levy Code Areas 2012-2013  
Values in Millions of Dollars (Multco Tax Supervising & Cons. Comm. 2012-2013)



**Supplemental Materials:**  
**What options do we have?**  
Service Delivery Alternatives

# Alt 0: Procurement Refinements and Reforms

- **Alternative 0: Refine and Reform the Procurement Procedures for Fire/EMS Services**
  - A procedural alternative rather than a program design alternative.
  - Open Fire and Emergency Medical services to Public Agency Competition
  - Conduct a competitive public competition for fire and EMS. RFP carefully defines staff certification, performance criteria, request a performance improvement system, and costs.
  - Should a non-Gresham party win the competition, the cities would need to build one or two fire stations. Capital levy cost = \$3 million.
  - A competition could define and frame proposals for two different service levels:
    - **Alternative 0A:** Partner would provide all apparatus, equipment and personnel to operate the stations to deliver services.
    - **Alternative 0B:** Partner would provide personnel to operate the stations and deliver services. One of the three cities would own the apparatus and equipment.
  - Cities could possibly establish a city fire department which could provide fire marshal services, or the providing party could provide fire and EMS services.
  - Set a per assessed value benchmark rate.
  - **Variation** on this alternative is to conduct a public/ private competition which would consider proposals from nonprofit and commercial for-profit firms.

# Alt 1: Two Station City Fire Department

- **Alternative 1A:** Would establish and operate a fire/EMS service as a city department within one of the city governments. Other cities would purchase service at rates to cover costs.
  - Two-stations, 4 career staff per station
  - Examples: Portland Fire, Lake Oswego, Hillsboro
  - Local city government control
  - Limited system
  - High skill
  - High response flexibility and reliability
  - High cost option
- **Variation (1B):** Two-station, 3 career staff per station
  - Example: Gresham
  - High skill but less response flexibility
  - Less cost

# Alt 1: Two Station City Fire Department

- **Alternatives 1A & B: Career crews 24/7 details**
  - Two fire stations owned and operated by the cities
  - Apparatus Station 1: 1 engine, 1 response truck
  - Apparatus Station 2: 2 engines (one new, one used reserve), 1 response truck
  - Staff: 8 career firefighter/paramedics, 3 shifts, 3 substitutes=27FTEs
  - Staff 2 stations with 4 firefighters each
  - All firefighters certified as paramedics; 2 person EMS response team
  - Executive/ admin: chief, deputy chief operations, deputy chief/fire marshal, administrative/business manager (total FTEs= 31)
  - All firefighters 24/48hr Kelly day schedule, admins on 8hr day
  - No volunteers or student interns
- Secondary capacity from the off-duty shifts at overtime rates, purchase specialized equipment from Gresham at above state reimbursement rates
- Continue to staff Station 75 and use as Station 1
- Site and construct a new station in the vicinity of NE 238<sup>th</sup> and I-84
- **Alternative 1A:** 4-person career staffing (31 FTE) levy rate of \$2.45/\$1,000
- **Alternative 1B:** 3-person career staffing (24.5 FTE) levy rate of \$2.00/\$1,000
- **Financing:** Capital bond levy of \$4.57 million

# Alt 1: Two Station City Fire Department

- **Alternatives 1C: Career w/ peak rapid response details**
  - Two fire stations owned and operated by the cities
  - Apparatus Station 1: 1 engine, 1 response truck
  - Apparatus Station 2: 2 engines (one new, one used reserve), 1 response truck
  - Staff: 6 career firefighter/paramedics, 3 shifts, 2+ substitutes=20.2FTEs AND 2 positions firefighter/paramedics 12hr day(peak) shift= 4.3FTEs
  - Staff station 75 with 3 firefighters; staff the Fairview station with 3 Kelly and the 2-person peak crew
  - All firefighters certified as paramedics; 2 person EMS response team on peak shift
  - Executive/ admin: chief, deputy chief operations, deputy chief/fire marshal, administrative/business manager (total FTEs= 28)
  - No volunteers or student interns
- Secondary capacity from the off-duty shifts at overtime rates, purchase specialized equipment from Gresham at above state reimbursement rates
- Continue to staff Station 75 and use as Station 1
- Site and construct a new station in the vicinity of NE 238<sup>th</sup> and I-84
- **Alternative 1C:** levy rate of \$2.30/\$1,000
- **Financing:** Capital bond levy of \$4.57 million

## Alt 2: 1.5 Station City Dept. Mixed Staffing

- **Alternative 2:** Would establish Fire/EMS services as a city department within one city government, with mixed career and strong volunteer staffing. Other cities would buy services at rates to cover costs.
- Fire/EMS service provided as a city department
- Use one centrally located main station and one day-only EMS satellite station
- Examples: Canby, McMinnville, Boring, Estacada, Hoodland
- Local city government control
- Highly dependent on volunteers and interns
- Volunteers add backup resource, but limited system capacity
- Low cost option with staff coverage to match daily call intensity
- Increased ISO rating likely, increased property insurance rates likely

# Alt 2: 1.5 Station City Dept. Mixed Staffing

- **Alternative 2: Details**
  - One main fire station, and one satellite day-only station for EMS
  - Apparatus: Station Main: 3 engines
  - Apparatus: Station Satellite: 1 rapid response truck
  - Staff Main station with 3 Kelly day career, 1 career 12hr day shift, 2 night intern or volunteer, 2 volunteers home on call
  - Staff Satellite with 2 career 12hr day
  - Staff: Total of 3 career firefighter/paramedic/ apparatus operators for 3 Kelly shifts, with 1 substitute = 10.1 FTEs
  - Staff: Total of 3 career firefighter/ paramedic/ apparatus operator positions on Kelly 12hr shifts for 5.1 FTE
  - Executive and admin: chief, operations captain, business mgr., fire marshal, and training and volunteer captain FTEs = 5 Total Dept. FTEs=20.2
  - 3 student interns for 12hr night shift and 20-25 volunteers (\$150,000)
  - Single main station that responds to fire calls—must have position depth for multiple calls
  - Relies on mutual aid for specialized apparatus (ladder truck) and crews (heavy rescue, Hazmat) Boring has a heavy rescue crew. Could do water/ river rescue.
  - Response time: EMS very good during the day, fire response medium to poor because of centrally located main station, night response medium to poor.
  - Close station 75 (too small capacity), and build a new larger capacity main fire station in the vicinity of Cherry Park Rd and NE 242<sup>nd</sup> Ave
  - Rent or purchase and remodel a 3-bedroom house Fairview Ave & I-84 for a satellite station
  - **Financing:** Provide service for levy rate of \$1.73-\$2.00/ \$1,000
  - **Financing:** Capital bond levy of \$4.55 million.

## Alt 3: Three-Cities Special District

- **Alternative 3:** Would create a Three-Cities Fire/EMS Service District. Current city payments for fire/EMS would go to the new district. Refer a supplemental levy to the voters to make up the difference to fund the district at a minimum rate of \$1.85/ \$1,000 AV.
  - Raise additional revenue in an incremental approach
  - Refer a district 5yr. supplemental levy to the voters
    - Would be affected by Measure 5 compression and urban renewal
    - Higher contribution increases financial presence with service providers
  - The district could continue with Gresham, contract with other service providers, or provide services itself.
  - Include provisions for desired services in a procurement contract.
    - \* Improve response times.
- **Variation:** Each city independently generates additional funds by fee/charge or a supplemental tax levy for \$0.35 (Wood Village), \$0.40 (Troutdale), \$0.56 (Fairview).

# Alt 3: Three-Cities Special District

- **Alternative 3: Details**
- A uniform \$1.85 cents/\$1,000 rate would provide sufficient revenues for efficient fire/EMS services..
  - Example: a uniform \$0.40 levy by city:
  - Fairview:  $\$1.29 + 0.40 = \$1.69$ ; Troutdale:  $\$1.40 + 0.40 = \$1.80$ ; Wood Village:  $\$1.50 + 0.40 = \$1.90$
  - These revenue levels are comparable to other districts that purchase services.
- Measure 5 \$10 general government cap exceeded by Troutdale only.
- Urban renewal assessments in Troutdale and Wood Village will reduce the yield from the levy.
- Currently real market value (RMV) is sufficiently higher than assessed value to allow potential growth in future revenues.
- The Three Cities would ideally continue to keep their M50 permanent tax rates.
- A special district with a 5-member board which would include the 3 City mayors and two rotating council members.
- Or, a special service district with the council and mayor of one city as the governing board.
- The new special district could:
  - contract with Gresham for services, or
  - Conduct an open competitive procurement (Alternative 7)
  - With higher revenues, operate fire/EMS itself (Alternatives 1 or 2)
- If the district should select Gresham as a service provider, the district and the cities should establish provisions in the new contract for a sub-station in Wood Village or north Fairview of a 2-person EMS response truck.

## Alt 4: Separate Contracts for EMS & Fire Services

- **Alternative 4:** Parse fire/EMS into component services and procure separate contracts for each service. Fire service provided on a per event basis. One city, or a combined special district would run a competitive procurement and negotiate contracts with providers.
  - Reimburse AMR or Gresham on a hourly rate per service time in the field basis. This would be the marginal rate added to an existing system.
  - The hourly rate per service basis costs are the service delivery only costs. They do not include recruitment, training, outfitting, maintenance, administrative, etc.
  - Contract with AMR to provide paramedic services for both first response and ambulance. Assumes the consent of AMR to enter into a contract.
  - Contract with Gresham FES for fire services only. Gresham takes no medical calls.
  - Total cost of service time: AMR for first responder and Gresham fire for fire services = \$277,696.
  - Large, administrative, political and equity drawbacks, including possible closure of Station 75 with a coverage gap.
  - Variation: might augment the AMR response with Three Cities volunteers in rapid response trucks
- **Pilot Idea:** Purchase an increment of AMR first responder services (3<sup>rd</sup> crew member paramedic) for peak hours to lower response times to north Fairview and Wood Village. Reduce Gresham payment according to a predetermined number of replaced runs ( 300 or 500) @ per run cost of \$1,065.

# Alt 4: AMR EMS & Purchase Fire Services

Source: Office of State Fire Marshal, Fire Service Mobilization Plan 2013, Appx C&D.

- **Alternative 4: Details**
  - AMR contracted to provide paramedic services for both first response and ambulance.
  - Third paramedic rides with existing AMR: \$50/hour
  - Medical call average service time 1 hr.
  - Purchase fire services at OR State Fire Marshal reimbursement rates on an hourly reimbursement rate basis
    - Apparatus Costs (pumper \$100-\$80/hr; ladder truck \$150-\$100/hr; rescue truck \$150-\$100 / hr
    - Personnel cost \$50/hr
    - Fire call average service time 30 mins.
  - If handled on an incident-by-incident basis, may be substantial administrative processing costs.

# Alt 5: RFD10 District Option

- **Alternative 5:** This alternative would re-energize Rural Fire District 10 (RFD10) and begin a phased process of rejoining that district. RFD10 would provide services as in Alternative 1 or 2.
- RFD10 establishes a 5-year agreement with the Three Cities to provide fire/EMS
- Could open a phased process toward rejoining RFD10
- Closest examples: TVF&R with Oregon City, West Linn
- Cities would transfer current payments to RFD10
- Cities would refer a supplemental levy to voters to raise up to \$2.75/\$1,000 AV.
- **Assumes** that RFD10 would want to provide service to a small, isolated service population.

# Alt 5: RFD10 District Option

- **Alternative 5 Details**
- The Cities would transfer an amount equivalent to the current payment to RFD10.
- The Three Cities would propose and encourage voter adoption of a 5-year supplemental tax levies of \$1.25--\$1.46/ \$1,000 AV.
- Total levy of \$2.75/ \$1,000.
- RFD10 basically would follow the staffing and capital program established under Alternative 1, but could agree to less costly alternatives.
- Capital Cost: \$4.57 million to build a new station and purchase apparatus.
- Might RFD10 gain some economy by providing service to unincorporated Multnomah County in Orient and Powell Valley (Sta 76). Three station system?
- If the trial arrangement was deemed successful, RFD10 could seek to annex the Three Cities service area into its district.
  - RFD10 would retain its permanent rate of \$2.8527, but would levy a uniform \$2.75/ \$1,000 rate sufficient only to cover operations and administrative costs. This follows RFD10 current practice of charging under their levy cap.
  - Any capital costs would be covered under separate capital levies placed before the voters.

# Alt 6: Large Coverage District

- **Alternative 6: Establish an East Multnomah Fire/EMS Special District.**
  - Cover the full service area of the City of Gresham, the Three Cities of Fairview, Troutdale and Wood Village, and the unincorporated areas of east Multnomah County currently served by RFD10.
  - **Example:** TVF&R, Clackamas FD1
  - **Assumes** that Gresham would agree to establish an independent district and transfer its facilities, apparatus and staff. And, that all other cities and boards agreed to participate. Interest may depend on outcome of Gresham levy vote in May 2014.
  - Voters must adopt a uniform levies to cover operating and capital costs.
  - Improves equity--uniform levy
  - Improves equity--uniform cost sharing
  - Increased efficiency of size and resources--\$1.77 benchmark
  - Politically independent district

# Alt 6: Large Coverage District

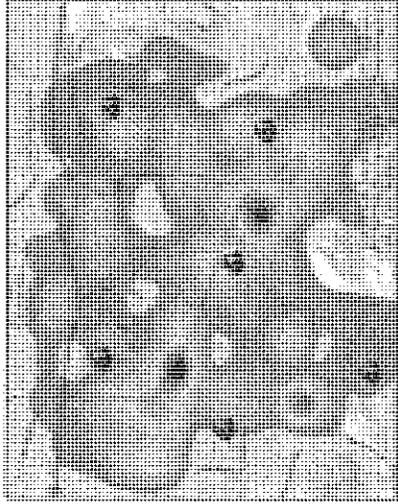
- **Alternative 6: Details**
- The district could establish itself under the existing authority and generous permanent tax rate of RFD10.
- RFD10 could annex areas within city boundaries to set the boundaries of a new special district.
- The new special district would float a bond levy to purchase facilities and equipment currently owned by cities in the district.
- The large-area district would increase equity among property taxpayers across the district by applying a uniform property tax assessment and levy.
- The large-area district would resolve issues of inequitable cost sharing currently experienced by district residents and service users.
- A large-area district provides substantial mutual resources to the City of Portland and to other surrounding districts.
- The large-area district would provide an independent source of fire marshal permitting, inspection and prevention services.
- Strive for the benchmark rate of \$1.77/ \$1,000.

**Supplemental Material:**  
**Gresham Fire & Emergency Services System**  
**(GFES)**

# Gresham FES Call Intensity “Heat Map”

Data: BoEC Less ambulance only calls (no Priority 4 or 8)

Implication: Three Cities are medium to light system users.



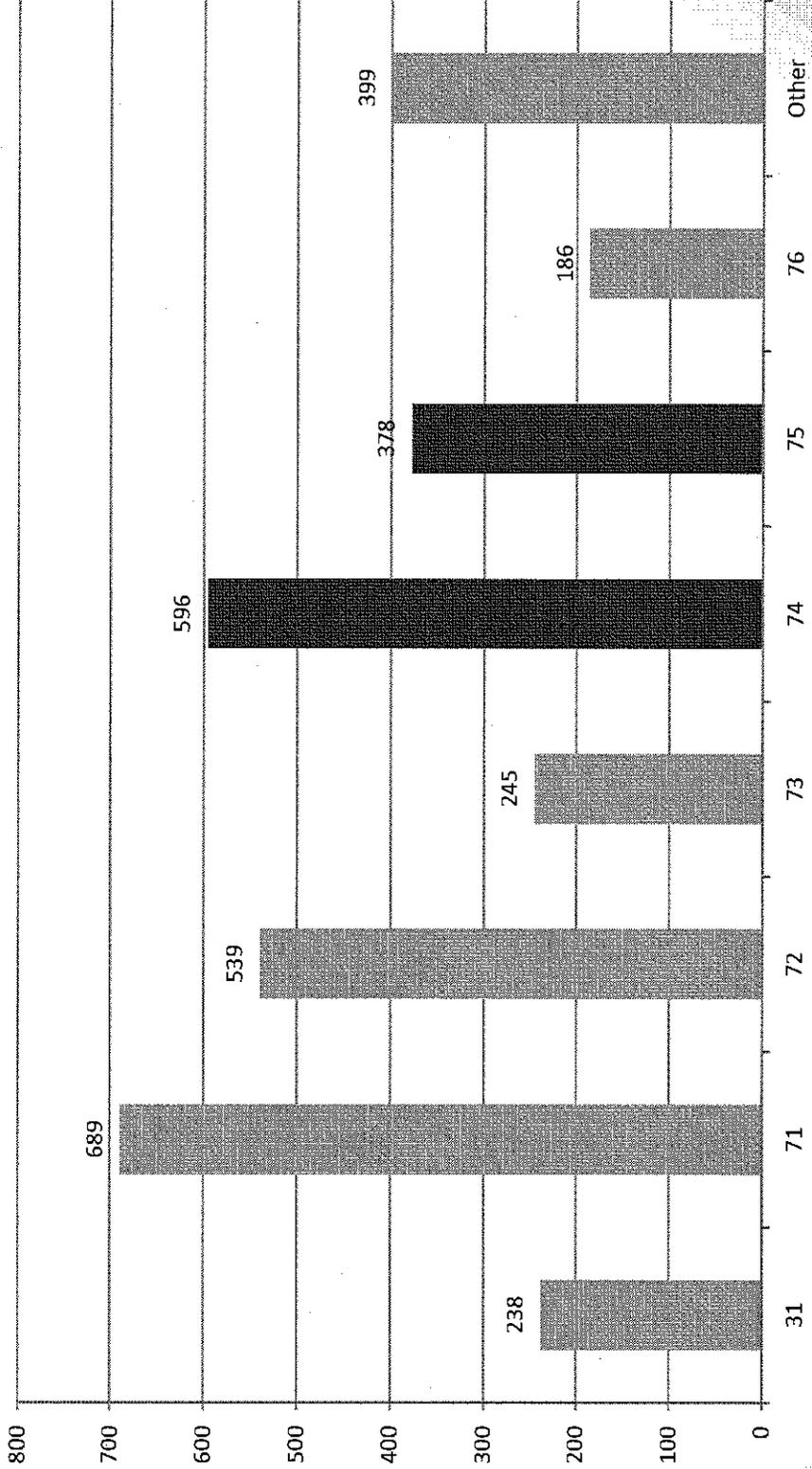
# Gresham FES Responses by Station

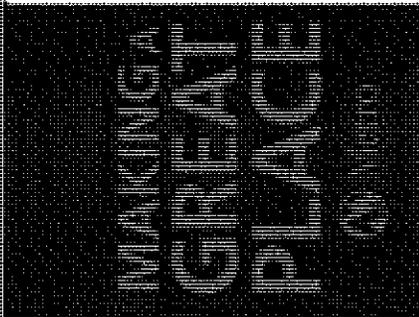
Other calls= command cars, info officers, ambulance only

## All Fire Incidents in 2012

3,263 incidents

Average Station calls 2012 = 455





# Metro update

## Troutdale City Council

Councilor Shirley Craddick

February 11<sup>th</sup>, 2014

# Agenda

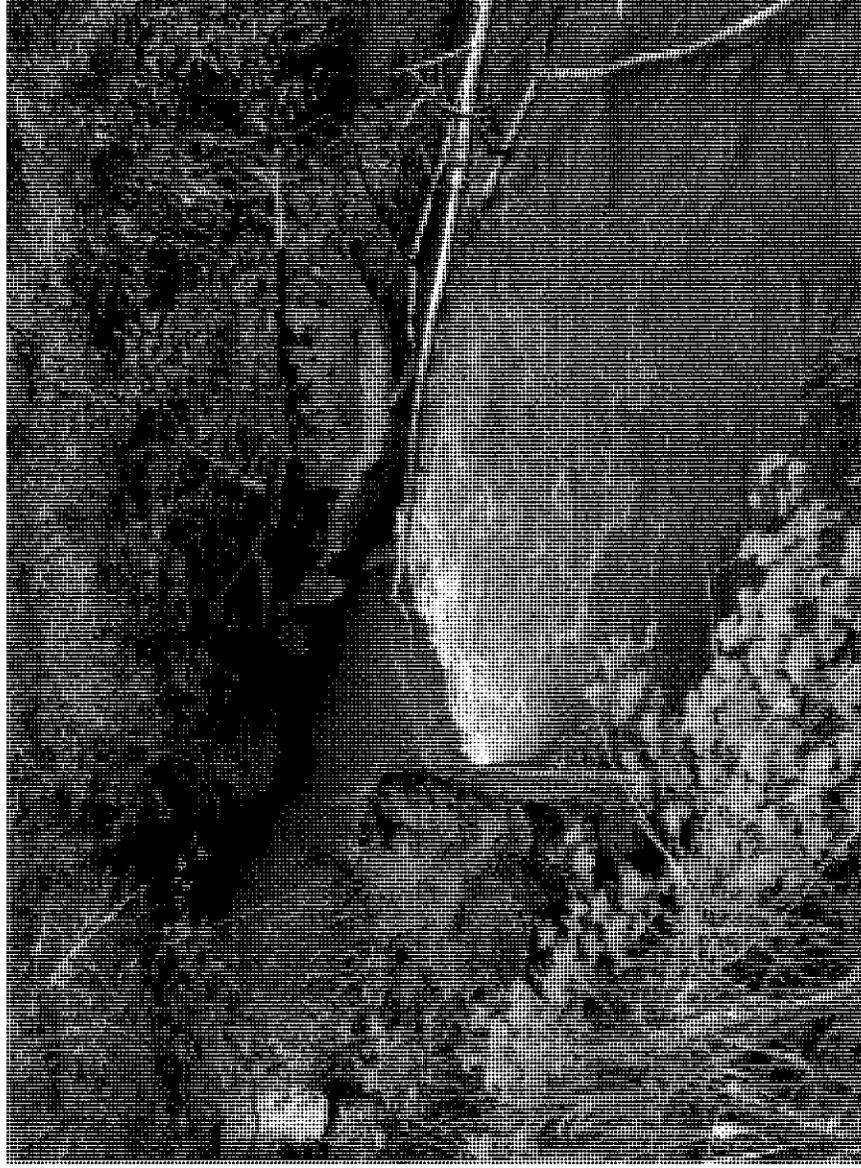
Discuss projects important to increasing livability in the east part of the region

- Natural areas programs
- Transportation planning
- Climate Smart Communities
- Community Investments
- Visitor venues



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# Natural areas



- 2013 levy funds put to work
- Seeking restoration grant applications
- First issue of Our Big Backyard

# Transportation planning and projects



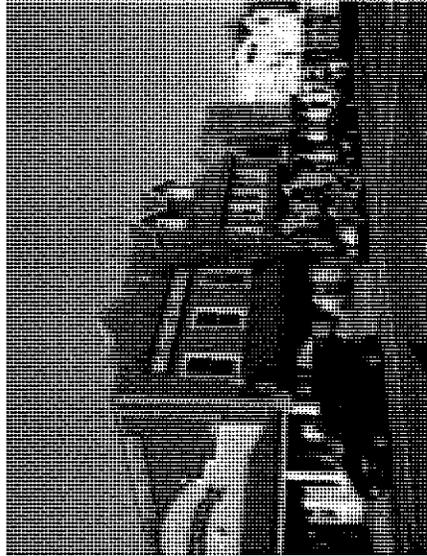
- Regional Transportation Plan update
- Active Transportation Plan
- Powell-Division Transit and Development Project

# Climate Smart Communities



- State required region to reduce carbon emissions from cars and small trucks by 20% by 2035

- Reach the state target by investing in existing adopted local and regional plans



- Moving toward a preferred approach this spring

# Community investments



- Metro received recommendation from Community Investment Initiative this fall
- Moving forward with Regional Infrastructure Supporting our Economy (RISE) Initiative

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# Visitor venues



- Convention Center hotel project
- Oregon Zoo improvements and bond projects
- Cirque du Soleil TOTEM at Expo Center

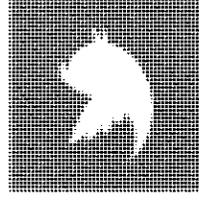
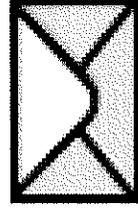
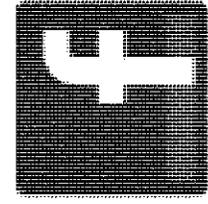
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# Your questions...

Shirley Craddick  
Metro Councilor, District 1  
503-797-1547  
shirley.craddick@oregonmetro.gov

**Optin**

PORTLAND-VANCOUVER AREA ONLINE PANEL



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